# **TASMAN'S 10-YEAR PLAN** 2021–2031

### Volume One

INCLUDING ANNUAL PLAN 2021/2022





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### NAU MAI – WELCOME TO TASMAN'S 10-YEAR PLAN 2021-2031

The Council manages millions of dollars of assets on behalf of the community and planning for the future is important. Tasman's 10-Year Plan is how we plan to promote the social, economic, environmental and cultural well-being of Tasman communities now and in the future. It's our blueprint for the next few years.



#### Tasman's 10-Year Plan 2021-2031

Outlines our vision, community outcomes and strategic direction

- What we plan to do
- What services we plan to provide
- · How much it will cost
- · How it will be funded

**Annual Report** 

How did we perform against Tasman's 10-Year Plan 2021 - 2031

2021/2022



Annual Plan 2022/2023

Signals changes from Tasman's 10-Year Plan 2021 - 2031





#### Volume Two

Funding Impact Statement (information on our rating system) and Rating Maps

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Infrastructure Strategy

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Ngā Iwi and Māori Capacity to Contribute to Decision Making

The Council's decisions on the key choices in the 'Planting the Seeds for Tasman's Future' consultation document

New projects and changes in Tasman's 10-Year Plan

Our financial planning and projected accounting information

The Council's vision, purpose, community outcomes and strategic priorities

The activities and services we intend to provide



## MAYOR AND CHIEF EXECUTIVE'S MESSAGE

Rangatira whenua, kainoho me a mōtau tamariki ka mihi atu ki a koutou, ka nui te manaaki ki a koutou.

Welcome to Tasman's 10-Year Plan 2021–2031. This document details what we intend to deliver, the costs of providing these services and assets and how we expect to fund them. We really appreciate the time taken by residents and organisations in the District to participate in the early engagement in March/ June 2020 and the formal consultation process during March/April 2021. We received 1,719 submissions during the formal consultation process this year and we have carefully considered these submissions in reaching decisions.

We have developed this 10-Year Plan on the back of the uncertainty of the Covid-19 pandemic and in the face of several looming Government reforms which will affect local government. Whilst our regional economy has rebounded strongly from the lockdown restrictions in 2020, the future recovery remains uncertain and some parts of the economy are being more severely affected by the ongoing effects than others. The Council's continued investment in infrastructure and services and central government's stimulus funding helps to support our economy.

The District's growth continues at pace. Our Plan provides the infrastructure necessary to match the projected population expansion with the costs being largely met by those who directly contribute to growth. We have made changes to our Development and Financial Contributions Policy to support intensification of our existing urban areas, to reduce the costs for smaller homes and to provide exemptions to community housing providers. The Council is doing what it can to assist in improving supply of services and zoned land which will help housing affordability in our District, which we know is a matter of great concern to many of our residents, but there are many other factors beyond Council control that will influence this.

Tasman's 10-Year Plan 2021 – 2031 includes additional resourcing to contribute to a healthy and sustainable natural environment. We plan to deliver on the National Policy Statement for Freshwater Management with increased monitoring and compliance resources and through the review of the Tasman Environment Plan. In the biodiversity space, we will achieve more from improved coordination and better prioritisation through the Tasman Bio-Strategy. We also intend to bolster our resources around weed control and to enhance our focus on forestry management.

Climate change was a major topic raised in feedback on our early engagement process in 2020 and one of our big choices included in our consultation document. This Plan includes funding for adaptation and mitigation which are embedded into our general activities. We will also invest more in monitoring the Council's greenhouse gas emissions and energy efficiency initiatives. We look forward to greater clarity from the Government about the role of central and local government in responding to climate change.

Cost overruns for the Waimea Community Dam were disappointing and created funding challenges. An agreement was reached with Waimea Irrigators Limited over the distribution and funding of those costs that allow irrigators to directly pay for the majority of their share of the cost overruns to Waimea Water Limited, rather than Council collecting their share through a targeted rate on irrigators.

Since 2015, we have been able to maintain annual rates revenue increases of below 3%, and in the last year we instigated a 0% rise in response to Covid-19. Similarly, we have been able to maintain a net debt cap of \$200 million for the last six years. In this Plan, we have needed to increase our annual rates revenue increases and have increased our net debt cap.

#### MAYOR AND CHIEF EXECUTIVE'S MESSAGE

We consider that the projected rates increases and debt levels are prudent given the challenges we face as a region particularly to meet the increasing expectations on Council from both residents and central Government, and the need to provide and maintain infrastructure.

With major changes signalled in the way the three waters (water supply, wastewater and stormwater) is delivered and the replacement of the Resource Management Act, we can expect significant changes by the time we undertake the next Long Term Plan in 2024.

A tremendous amount of mahi has gone into the development of this Plan. We would like to extend a big thank you to our Council colleagues and our staff for their energy and effort during the process and to our communities for their participation. The outcome for the communities is better as a result of the public input and comments during the preparation of this Plan.

Ngā mihi maioha

**Tim King** Mayor

Janine Dowding Chief Executive Officer



# WHAT TASMAN DISTRICT COUNCIL DOES

Tasman District Council is one of six unitary councils in Aotearoa, meaning we do the work of both a regional council and a territorial authority. We provide a wide and varied range of services to our communities within Tasman District. The work we do includes:



#### INFRASTRUCTURE SERVICES

Roads, footpaths, cycleways, stormwater facilities, water and wastewater pipes, treatment plants, waste management facilities



#### REGULATORY SERVICES

Animal control, parking, noise control, air quality, building and resource consenting, public health, maritime administration, compliance and enforcement



#### STRATEGIC PLANNING FOR THE FUTURE

Land zoning, future infrastructure provision, financial planning, environmental planning, community and reserves planning



COMMUNITY FACILITIES

Libraries, recreation centres, sports grounds, reserves, parks environmental restoration work



#### GOVERNANCE AND SUPPORT SERVICES

Our governance functions oversee, and our support services underpin, all of the above activities. Without these functions we could not deliver the above services to our communities.

Support services include:

- Finance and legal
- Health, safety and wellbeing
- Information technology
- Customer services

These services and activities all contribute to the environmental, economic, social and cultural well-being of Tasman District.



#### ENVIRONMENTAL MANAGEMENT

Freshwater, land use, air quality, biodiversity, biosecurity



COMMUNITY ENGAGEMENT

Consultation, communication, education, emergency management

# 2021-2031 AT A GLANCE

# Overall, Tasman's 10-Year Plan 2021–2031 aims to:

- Ensure there is enough zoned and serviced land available to provide sufficient development capacity for new homes and businesses.
- Respond to climate change through projects, initiatives and adaptive planning.
- Focus on building, renewing and maintaining our infrastructure.
- Fund the above by ensuring we apply for Government funding where it is available and increase our borrowing limit to a sensible and prudent level.
- Collect development and financial contributions to pay for the services associated with growth in our District.
- Deliver on priority work programmes roading, water, wastewater, stormwater, environmental improvements, climate change, recreation and important community spaces and facilities.

Refer to our activity management plans for detailed lists of all the investments we have planned for the next 10 years – tasman.govt.nz/activity-management-plans

#### The inclusion of projects in Tasman's 10-Year Plan is not a commitment to carry out the projects concerned.

In our Plan we have listed a wide range of infrastructure and other projects. The inclusion of these projects in the Plan is an indication that we have made financial provision for them. In most cases the projects require business cases, feasibility studies, more detailed design and planning (which may result in variances from the planned budget). Often they require resource consent and/or other types of consents, and more detailed consultation with interested and affected parties. Before any physical works begin, there are several further decisions which the Council will decide whether to: proceed with the project as indicated in Tasman's 10-year Plan, or diverge from what was in the Plan, or not continue with the project at all. Here are some of the key investments we have planned for the next 10 years to ensure Tasman District thrives.

Replacing / renewing water, wastewater, roading and stormwater infrastructure 2021 – 2031 · \$110.5 million

Improve digital technology and information services 2021 – 2024 · \$13.3 million

Walking and cycling improvements 2021–2031 · \$40.1 million

Regional Museum Research Facility 2023 – 2024 · \$3.2 million

Water safety and source improvements 2021 – 2031 · \$16.5 million

Waste management and minimisation improvements 2021 – 2031 · \$23.4 million

Rivers improvements (e.g. stopbanks) 2021 – 2031 · \$20.0 million

Other water, wastewater and stormwater improvements 2021 – 2031 · \$136.6 million

**Growth related infrastructure** 2021 – 2031 · \$95.8 million

Motueka Community Pool 2023 – 2024 · \$3.2 million

Brightwater / Wakefield multi-purpose community facility 2026 – 2029 · \$8.6 million

**Iwi partnerships and capacity building** 2021–2026 · \$2.3 million

Economic development and tourism 2021 – 2031 · \$4.35 million

Through Tasman's 10-Year Plan 2021–2031 Consultation Document we sought public feedback to inform our decision-making process on four key choices. This section discusses each of those choices, the decision we made, and the reasons why. All the options are not repeated in this document – further information on the options for each choice can be found in Tasman's 10-Year Plan Consultation Document.

#### HOMES FOR OUR COMMUNITY

We know housing availability and affordability are a real concern for our communities. We cannot solve the affordability problem alone, but along with the government and other agencies, we can be part of the solution. We plan to do this by ensuring we have the right land zoning and infrastructure in place to at least meet forecast demand, and by changing our planning rules to make it easier to build smaller homes at higher densities.



We expect our population to keep growing over the next 10 years, meaning we need to make sure there is zoned and serviced land available for at least 7,700 residents, 4,300 homes and 160 business lots. We plan to provide for additional capacity in our urban environment, over and above the expected demand, to support choice and competition, which meets our obligations under the National Policy Statement on Urban Development.

This is based on a medium-growth scenario. We know the situation may change – especially with Covid-19 border restrictions and the return of New Zealand citizens. We will continue to monitor the situation to make sure our planning information is up to date and that we are adaptable and flexible as demand changes. We asked the community – do you support the Council's proposal to provide the necessary infrastructure to meet housing and business demand across the entire District?

We decided to proceed with our preferred option which is to invest in infrastructure that enables sufficient serviced land to at least meet the forecast demand for new housing and businesses, based on a medium-growth scenario in line with recent population trends.

The majority of submitters agreed with our preferred option to meet demand, rather than our alternative option of supplying additional capacity for growth.

We have planned \$122.5 million of infrastructure over the next 10 years to enable both greenfield development and infill housing/intensification. The infrastructure programme is staged throughout the decade to enable enough housing supply to meet demand District-wide, while making the best use of available land and planned infrastructure. This approach should also enable the debt associated with planned growth infrastructure in places, such as Motueka West, to be largely paid off through development contributions prior to investing in new locations. The cost of growth infrastructure projects across the District will largely be met by developers through development and financial contributions.

The rate and location of future growth will be regularly reviewed throughout Council's planning cycle, including the review of the Future Development Strategy, Tasman Resource Management Plan and future Long Term Plans.

#### WHAT WE DECIDED FOR OUR KEY CHOICES

#### WAIMEA COMMUNITY DAM – ALLOCATION OF ADDITIONAL IRRIGATOR CAPACITY COSTS

The Waimea Community Dam (Dam), currently under construction in the Lee Valley, will provide a secure and sustainable water supply for our communities of the Waimea Plains for the next 100 plus years. It will also improve the health of the river and bring economic benefits to Tasman District.

Since the decision to proceed was finalised in 2018, project costs to build the Dam have risen from the initial estimate of \$104.5 million to \$129.4 million in 2020. On 22 February 2021, Waimea Water Limited presented a revised cost estimate range of \$148 million to \$164 million to complete the Dam, with an expected cost of \$158.5 million. The cost is based on the best information currently available and makes some allowance for the cost uncertainty associated with the project. A lot of work has been completed to date and the project is approximately 50% complete. This means Waimea Water Limited has a good understanding of the project risks based on what it has experienced so far and how it has responded to unexpected geological conditions. Going forward, most of the work is above ground level reducing the likelihood of further geological risks. However, costs could be higher than the estimated range. Key risks are the costs associated with any further Covid-19 related delays, and the scale of work required on unexposed geological features.

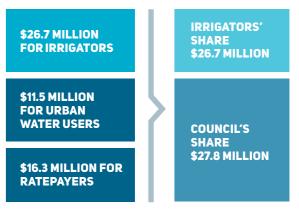
We included a budget in the Consultation Document that provided for a total project cost of \$159 million. This amount covered the expected cost to complete of \$158.5 million and allowed for necessary work to provide for a future hydro option. This reflected a total project budget increase of \$54.5 million since 2018.

Under the project agreements the first \$3 million of cost overruns are shared 50:50 between Waimea Irrigators Limited and the Council. The Council is contractually obliged to meet all cost overruns above the first \$3 million. The Joint Operation partners have subsequently agreed a funding approach, which shares the cost of the funding better between irrigators and the Council.

There is an existing formula in place for sharing the costs of the Dam among everyone living and running businesses on the Waimea Plains, irrigators who have purchased shares in the Dam or who will benefit from that water, and the wider Tasman community – everyone benefits from the economic and environmental gains the Dam will provide.

To date the costs of the Dam have been apportioned across those who benefit with:

- 49% assigned to irrigators
- 21% to urban water users, and
- 30% to ratepayers for the environment and public good benefits such as increased jobs, economic gains, and the ability to meet growth demands.



Based on this method, the additional \$54.5 million was split as shown above. The first \$3 million of additional cost is funded 50% by Waimea Irrigators Limited and 50% by Council. This means Council needed to decide how to collect the balance of the irrigators' share, being \$25.2 million (\$26.7 million less \$1.5 million).

We asked the community – do you support the Council's preferred option to share the \$25.2 million cost of the irrigators' share across affiliated irrigators as well as general ratepayers?

We decided to adopt a revised version of Option A. The revised approach still shares the cost of the irrigators' share across affiliated irrigators and general ratepayers (for the first five years only, after which the full cost will be covered by affiliated irrigators).

For Original Option A, the \$25.2 million irrigators' share of the cost overruns were to be split \$14.6 million to irrigators through a targeted rate and the balance of \$10.6 million to the general ratepayer. The split remains much the same under Revised Option A, however the funding and collection mechanisms change in a way that is more favourable for both irrigators and general ratepayers.

The contractual negotiations to give effect to Revised Option A were based on the latest information available from Waimea Water Limited. The estimated cost to complete is \$158,487,000 (\$158.5 million). These amounts are more precise than the amounts used in the Consultation Document due to increased rounding accuracy and review.

This results is a minor change to the amounts allocated to the joint venture partners after the first \$3 million has been deducted – as set out in the table below.

Total	100%	\$50.7 million
and Urban Water Users		
General Ratepayers	51.1%	\$25.9 million
Irrigators' Capacity	48.9%	\$24.8 million

Based on these refined amounts, the split of the irrigators' share (\$24.8 million) under Revised Option A is \$14.6 million fully funded by irrigators through Waimea Irrigators Limited and Waimea Water Limited, and the *interest cost* on the balance of \$10.2 million is being funded by the general ratepayer for the first five years of Tasman's 10-Year Plan. After the first five years, the full cost will be met by affiliated irrigators under the agreements we have in place with Waimea Irrigators Limited and other parties.

The overall project has an additional \$350,000 which allows for necessary work to provide for a future hydro option. This makes the overall cost of the project \$158,837,000 (\$158.8 million).

Revised Option A means some of the Council debt and all of the irrigators' debt to fund the overruns will be held in Waimea Water Limited, a joint venture company of the Council, and Waimea Irrigators Limited. The respective shares of the interest cost on that debt will be paid through Waimea Water Limited water charges to the Council and to irrigators through Waimea Irrigators Limited.

Of the debt held in Waimea Water Limited, interest on \$10.2 million of the \$24.8m irrigator capacity cost will be met by Council through the water charges from Waimea Water Limited for the first five years of Tasman's 10-Year Plan. We have decided that we will use the general rate as a means for collecting funding for these interest costs. This approach is consistent with the Original Option A, but with the difference being that the general ratepayer is paying a share of the borrowing costs through the Waimea Water Limited water charges, rather than directly.

Under the Original Option A, the share of the borrowing costs that were to be funded by irrigators were to be collected through a targeted rate. Under Revised Option A, the targeted rate will not be required as irrigators will be charged directly by Waimea Water Limited and the Council does not need to pass the cost on.

Revised Option A provides for a more favourable impact on the general ratepayer than the Original Option A the public was consulted on. That initial option preferred by the Council would have seen the general ratepayer funding a portion of the irrigators' share of overruns until no longer required, i.e. when the loans are fully repaid, or an alternative agreement is reached. Where Revised Option A limits the period to five years with an estimated average cost to residential ratepayers of \$5 a year. Noting that this \$5 per year only relates to the Council's part funding of interest on the irrigators' share of the overruns.

The total amount that any individual ratepayer contributes to the Dam project will vary depending on the location of their property and whether they are connected to an urban water supply or not. This is because of the cost sharing model described above. A range of rating scenarios, including GST, for the 2021/2022 financial year are summarised in the following table.

#### WHAT WE DECIDED FOR OUR KEY CHOICES

LOCATION	RATEPAYERS' CONTRIBUTION TO THE IRRIGATORS' SHARE	URBAN WATER USERS	DISTRICT WIDE RATE	ZONE OF BENEFIT	TOTAL
BASIS FOR RATE	CAPITAL VALUE \$660,000	FIXED CHARGE + VOLUMETRIC CHARGES (215M <sup>3</sup> /YEAR)	FIXED CHARGE	CAPITAL VALUE \$660,000	
Wakefield	\$1.87	\$882.86	\$28.78	\$0	\$913.51
Richmond	\$1.87	\$882.86	\$28.78	\$21.78	\$935.29
Motueka	\$1.87	See note	\$28.78	\$0	\$30.65
Tākaka	\$1.87	See note	\$28.78	\$0	\$30.65
Murchison	\$1.87	\$882.86	\$28.78	\$0	\$913.51

Note:

- Users connected to the Council's supply in Motueka do not contribute to the funding of the Dam as they are not part of the urban water club.
- Urban Water Charges do not apply in Tākaka as the Council does not provide a public drinking water supply within the Tākaka township.

At the same time as shifting the irrigators' debt into Waimea Water Limited, we also agreed to move across some of the Council's debt associated with our share of the Dam. This allowed for cheaper borrowing arrangements for the Council's share that effectively reduced the cost to the general ratepayer. This was an additional benefit of Revised Option A.



We appreciate the importance of the Dam within our community, and the mixed views on who benefits from it and who should fund the project. We also acknowledge that most submitters preferred Option D, which was a new targeted rate solely on irrigators for the full cost of the irrigators' share of overruns.

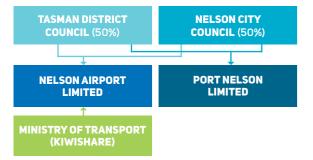
This was a complex and challenging decision to make. Our decision required careful consideration of a wide range of factors, information and constraints, alongside the public views and preferences. Our decision strikes a balanced approach for the whole District, now, and in the future.

We also acknowledge and share the frustration surrounding the recent cost overruns and have recently agreed to proceed with an independent investigation to ensure we, and others, can learn from this project.

#### A NEW COMPANY MODEL FOR NELSON AIRPORT AND PORT NELSON

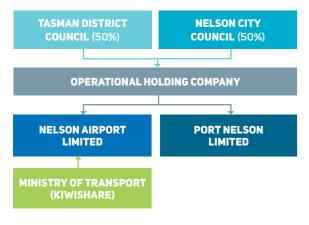
Nelson Airport and Port Nelson provide key gateways to the Nelson Tasman region and are jointly owned by us and Nelson City Council.

#### **CURRENT OWNERSHIP MODEL**



Together with Nelson City Council, we proposed to transfer our shareholdings in both Nelson Airport Limited and Port Nelson Limited into a single new company. The company was proposed to be set up as an operational holding company and would have been 50% owned by us and 50% owned by Nelson City Council. The Ministry of Transport would have continued to own one share in Nelson Airport, the 'kiwishare'.

#### PROPOSED (OPTION A) OWNERSHIP MODEL



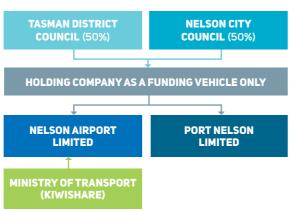
The proposed operational holding company would have had a single Board of Directors, with the necessary range of skills and expertise to operate both the Airport and the Port. The new single Board would replace the two existing Boards. Under the proposal, one Chief Executive Officer and one Chief Financial Officer would be appointed, removing the current duplication across the two companies. A Chief Operating Officer would have also been appointed to Nelson Airport, mirroring the existing role in Port Nelson. All other operational aspects of the Airport and Port were to remain the same.

The reason for the proposed change was the many positive benefits that could arise from the proposed structure, both to the companies and to the Council shareholders. These included operational efficiencies, cheaper borrowing, tax efficiencies and increased resilience for the two companies. The benefits to the Councils were better governance, debt reduction, and increased future dividends.

We asked the community – do you support the Councils' proposal to establish a joint parent company for Nelson Airport and Port Nelson?

We decided to proceed with an alternative option – Option C. Option C is the establishment of a new company as a funding vehicle only. Nelson City Council also decided to proceed with this option.

#### AGREED OWNERSHIP MODEL



#### WHAT WE DECIDED FOR OUR KEY CHOICES

The majority of submitters indicated that they preferred the status quo arrangements, or were not sure.

A holding company that acts as a funding vehicle only is operationally somewhat similar to the status quo arrangements. The companies and the Council shareholders still expect to receive some benefits through implementing this option:

- savings through access to lower cost financing from the Local Government Funding Agency, and
- potential for shareholders to retire debt through equity release.

This decision carries less risk and change than the proposed Option A.

A working group comprising staff from each council and the two companies will develop a transition plan over the next 6-12 months.

#### **RESPONDING TO CLIMATE CHANGE**

Our natural environment, our homes, workplaces and the areas we spend our free time are already feeling some of the consequences of our changing climate. We are experiencing more frequent weather extremes and effects, including floods, droughts and fires. We have a large coastline, inhabited by thousands of residents. Adding to the complexity, much of our public infrastructure is built near the coast.

Current risks relating to climate change in Tasman District include:

- damage to/loss of assets, property, infrastructure and facilities from coastal storm inundation events, sea level rise, flooding and/or wildfire
- issues with water supply security
- increased wastewater overflows
- increased periods of drought, and
- increased biosecurity incursions and impacts on biodiversity.

We do not yet know how quickly climate change will affect our communities, or how severe those effects will be, but legislation (e.g. the Climate Change Adaptation Act currently under development), and the Government's decision to declare a nationwide climate emergency, has committed New Zealand to taking action now.

The Climate Change Response Act 2002 provides a framework for New Zealand to reduce our carbon emissions and prepare for and adapt to the effects of climate change.

Many of the activities we have planned to help us adapt to, and mitigate the effects of climate change, are things that we would do as part of our business as usual programme – such as tree planting, waste reduction programmes and new cycle paths.

The key business as usual actions included in Tasman's 10-Year Plan that are likely to have a positive impact on reducing the effects of climate change include:

- continuing to manage our commercial forests as a way of partially offsetting our emissions
- waste management and minimisation
- new or improved walking and cycling facilities
- improved public transport services
- tree planting to help store carbon
- work to identify the vulnerability of critical infrastructure to natural hazards and climate change
- continuing the Coastal Management project, looking at long-term adaptive planning for sea level rise and coastal hazards
- investigating more options for a more agile response to biosecurity and pest management issues, and
- continuing to grant consents in recognition of climate change risks.

Over the next 10 years, in addition to the business as usual activities above, we also proposed the following new initiatives to implement our Tasman Climate Action Plan:

- \$0.3 million for monitoring Council's greenhouse gas emissions and reduction planning
- \$0.6 million for energy efficiency and renewable energy initiatives for Council buildings, and
- \$1.2 million for energy efficiency initiatives in Water Supply and Wastewater.

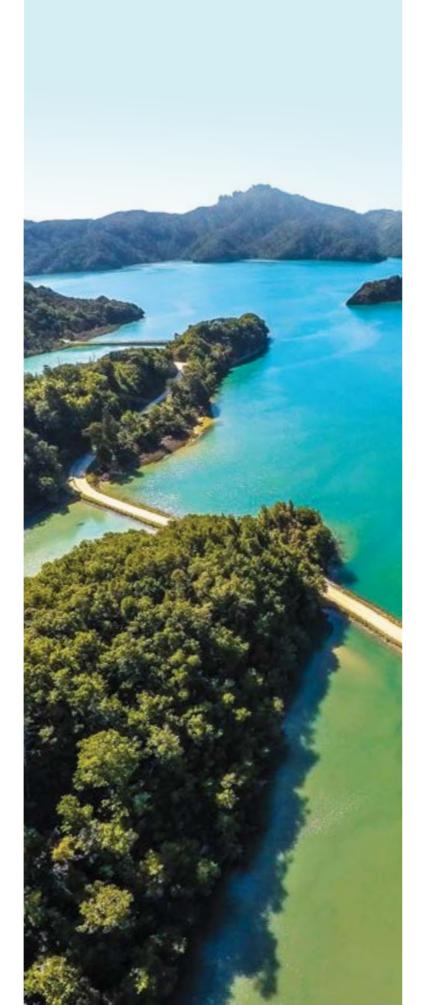
We asked the community – do you support the Council's proposed response for adapting and responding to climate change?

We decided to proceed with our preferred option A – an affordable level of investment spread over the next 10 years.

The majority of submitters indicated that the proposed investment was about right, while many felt that we should be doing more.

In relation to reducing emissions, it is currently difficult to determine the best investments for Council to make, as we have not yet measured our baseline emissions. This work commenced in June 2021 and will be used to determine where the Council can make the biggest impact in reducing its emissions.

The Tasman Climate Action Plan is designed to be a living document. Suggestions from submitters and new knowledge can be incorporated into a review of the Action Plan. The financial implications can then be worked through in further detail and consideration given to including them in future Annual or Long Term Plans.



# WHAT YOU CAN EXPECT TO SEE OVER THE NEXT 10 YEARS

### LEVELS OF SERVICE

Levels of service are what we have agreed to deliver to, and on behalf of, our communities. They are attributes for each activity that describe the service from our customers' perspective.

Levels of service are set through Tasman's 10-Year Plan, sometimes in response to community desire, and sometimes in response to statutory requirements.

ACTIVITY	TYPE OF CHANGE			
Water	Improve compliance with NZ's Drinking Water Standards			
	Reduce water loss from the network			
	Complete the investment in the Waimea Community Dam			
Wastewater	Reduce incidences of wastewater overflows into waterways			
	Improve network resilience			
Stormwater	Maintain focus on mitigating flooding of habitable floors			
Transportation	Increase the number of people using cycling and walking as a mode of transport			
	Increase the number of people using public transport			
	Increase the length of sealed road resurfacing			
Waste Management and Minimisation	Improve waste minimisation and recycling infrastructure			

Due to our self-imposed financial limits, there is little scope for us to significantly increase levels of service targets over the next 10 years. We have had to focus investment on meeting existing levels of service targets, and making improvements due to statutory requirements.

The following table summarises where we have planned works to achieve agreed levels of service targets or increase levels of service.

#### DESCRIPTION

Invest in meeting the requirements of the Drinking Water Standard New Zealand.

Invest in proactive leak detection and repairs, and on-going pipe renewal.

Provide for water security for urban and rural users.

Invest in pipe and pump station upgrades.

Invest in additional storage or standby electrical generation.

Prioritise investment in network upgrades that mitigate flooding of habitable floors rather than nuisance surface water flooding.

Invest in improved cycling facilities.

Invest in expanded public transport services.

Increase investment in routine road resurfacing from 2024/2025 onwards.

Invest in Resource Recovery Centre, materials recovery facility and waste minimisation infrastructure improvements.

### WHAT YOU CAN EXPECT TO SEE **OVER THE NEXT 10 YEARS**

ACTIVITY	TYPE OF CHANGE	DESCRIPTION			
Rivers	Restore the agreed level of service of the Motueka River stopbanks	Invest in reconstruction and strengthening of priority areas of stopbank.			
Reserves and Community	Improve community hall provisions	Invest in new Wakefield/Brightwater community facility.			
Facilities	Improve aquatic facility provision	Invest in Motueka Community Pool.			
	Enhance regional heritage research	Fund new regional museum research facility.			
Libraries	Improve library services in Motueka	Invest in final stage of the new Library in Motueka.			
Environmental Management	Review planning documents	Review and digitise Tasman's resource management documents.			
	Increased climate change policy development work	Increased modelling, information dissemination and policy development for climate change and natural hazards.			
	Freshwater improvement	A catchment management focused approach to, and increase, monitoring of freshwater			
	Implementation of Tasman BioStrategy	More coordinated approach to biodiversity and natural systems			

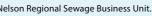
#### WHAT YOU CAN EXPECT TO SEE **OVER THE NEXT 10 YEARS**

### **KEY PROJECTS OVER THE NEXT 10 YEARS**

Here are some of the infrastructure projects we have planned to deliver.



\*MRF – Material Recovery Facility. RRC – Resource Recovery Centre. NRSBU – Nelson Regional Sewage Business Unit.



#### WHAT YOU CAN EXPECT TO SEE OVER THE NEXT 10 YEARS

#### **PROJECT AND FUNDING CHANGES**

The following projects have changed<sup>1</sup> since the Consultation Document for Tasman's 10-Year Plan 2021–2031.

#### MOTUEKA COMMUNITY POOL

The Pool project, with one-third community contribution, has been brought forward. The Council has budgeted to start the business case in 2021/2022 (as previous studies are now outdated), for design in 2022/2023, and construction of the Pool in 2023/2024.

Bringing the business case forward will benefit the overall project in clarifying costs and design of the Pool, giving the Motueka Community Swimming Pool Committee and the Council information to consider in planning the next steps.

The Council agreed to move funding for the construction of the Pool to 2023/2024 once the business case and design is complete. Construction costs can be considered in a future Annual Plan, or a Long Term Plan, if required.

#### **BOAT RAMP FACILITY**

The Council has decided to bring the funding forward for a proposed new boat ramp facility at Waterfront Park in Māpua (expected feasibility/business case work to start 2021, with possible construction in 2023) on the basis that the Ramp has a one-third community funding contribution.

The current boat ramp is not suitable for launching of boats. The Council has decided to bring forward funding for a proposed new boat ramp facility at Waterfront Park in Māpua which will still be subject to any consents and other approvals prior to any construction.

The Tasman Bay Boat Access Study will continue. The purpose of the Study is to undertake a region review the needs of the Waimea boating community. Any recommendations that come from the Study will be considered as part of the next Long Term Plan.

#### PUBLIC TRANSPORT SERVICES

We are proposing more frequent Richmond-Nelson public transport during weekdays from 2023/2024.

Another proposal is for new public transport routes, with at least four return trips per day for the Motueka/ Māpua to Nelson route, and at least six return trips per day for the Brightwater/Wakefield to Nelson route, during the weekdays, from 2023/2024.

There was a strong desire in the submissions received to the Regional Public Transport Plan to make improvements around bus service frequency and for making these changes earlier than indicated in the Plan (in 2023, instead of in 2026).

With recommendations from the Tasman Regional Transport Committee, the Council has advanced the implementation of increased public transport services on the basis that it receives additional revenue. We anticipate new funding opportunities in response to the Ministry of Transport's Transport Emissions: Pathways to Net Zero by 2050. If unsuccessful, the additional revenue may need to be sourced through user fees, or implementation may need to be deferred.

#### TE ĀWHINA MARAE

Te Āwhina Marae trustees propose to provide the whole Motueka community with a cultural, social, health, educational and arts hub, as well as developing some papakāinga housing and tourism opportunities for Māori. Their request to Council included a financial grant or a waiving of development contribution and building consent fees for their proposed redevelopment. The Council plans to contribute \$50,000 to the proposed Marae redevelopment. The Marae has also now been added to the list of Community Housing Providers in the Council's Development and Financial Contributions Policy. This gives the opportunity for the trustees to apply for a remission on development contributions charges for the redevelopment.

The Council considers this request to align with its strategic priority to 'contribute to a diverse society and celebrating our culture and heritage', and community outcomes, 'our communities have opportunities to celebrate and explore their heritage, identity and creativity', and 'our communities have access to a range of social, cultural, educational, and recreational facilities and activities'.

#### WHAT YOU CAN EXPECT TO SEE OVER THE NEXT 10 YEARS

#### **KAPA HAKA AND TE MATATINI**

The Te Tau Ihu o Te Waka Māori Cultural Council (Cultural Council) requested resource support from both Tasman District and Nelson City Councils for three national kapa haka events between 2021 and 2026. The Council agreed to fund \$35,000 per annum to the Cultural Council between 2023 and 2026, to assist with funding an events coordinator. We have also committed staff time to assist the Cultural Council with a funding application to the Ministry of Business, Innovation, and Employment's Regional Events Fund.

The Council values and supports cultural diversity and heritage and this commitment to these events will help share the cultural knowledge and experience across the District.

Another benefit to the District is that the events are expected to attract over 40,000 people, providing a boost in economic activity for the region.

#### PROJECT DE-VINE ENVIRONMENTAL TRUST

The Council will increase funding to the Project De-Vine Environmental Trust from \$25,000 to \$35,000 per annum for 10 years to assist with the employment of a professional project director.

Project De-Vine is a group of volunteers and landowners that work to remove pest weeds across Golden Bay and Mārahau/Riwaka areas. Project De-Vine's work complements and benefits the biosecurity and biodiversity in the region. Without its efforts, the Council may need to undertake the work itself. The Council acknowledge that Project De-Vine's work, with the help of its volunteer membership, is important to the Tasman region.

#### **GOLDEN BAY GRANDSTAND**

The Council has brought forward the budgeted \$900,000 contribution to the Grandstand to be made available from 2021/2022.

The Council has pushed this work forward with the aim of trying to have the upgrade of the Grandstand complete (or at least well underway) in time for the 125th A&P show in 2022.

1. In addition to the changes following consultation on Big Choices summarised on pages 8 - 14.

#### NELSON TASMAN BUSINESS TRUST

The Nelson Tasman Business Trust requested additional funding to contribute to a part-time position that would focus on facilitating events and client advice specifically for Richmond and the wider Tasman District. The Council agreed to increase funding to the Trust from \$15,000 to \$25,000 per annum for 10 years.

The Council values and supports the work that the Trust does to enable businesses in the region to start and grow. The increase in funding is to meet the request that will enable more focus on businesses in Richmond and the wider Tasman District.

#### SAXTON FIELD

The public requested additional projects, which were supported by recommendations from the Saxton Field Committee (which includes councillors from Nelson City and Tasman District Council). Therefore the Council has adjusted some of the budgets for Saxton Field.

The Council plans to reallocate funding and use savings from other Saxton Field programmed works and contribute \$36,000 for a pole vault facility in 2021/2022. The Top of the South Tasman Trust is also contributing funding to the project.

The Council also agreed to reallocate funding and upgrade flood lighting for the hockey turf to a LED system, earlier than planned. The work will start in 2021/2022. Nelson Hockey Association will also be contributing to the costs.

#### MĀPUA TENNIS COURTS

The Council decided to bring forward funding for the planned work to resurface the Māpua Tennis Courts to 2022/2023.

The Council has made this change in response to support received through submissions on Tasman's 10-Year Plan 2021 – 2031.

This change was made on the basis that the Tennis Club would fund their own additional courts and floodlights.

#### WHAT YOU CAN EXPECT TO SEE OVER THE NEXT 10 YEARS

# SHARED SERVICES WITH NELSON CITY COUNCIL

Nelson City Council is our neighbour and many residents who live in Tasman work in Nelson city and vice versa. It is important that both Councils work closely together to provide joint community benefit. In 2015 our Councils jointly developed our Community Outcomes. Today they remain virtually identical, indicating that we are both striving to achieve the same goals for our communities.

We collaborate closely with Nelson City Council, which benefits the wider region and results in the provision of better services to ratepayers, improved efficiency and/ or cost savings.

Examples of shared services, projects and programmes include:

- joint ownership, for example, Port Nelson and Nelson Airport
- joint capital funding, such as for the development of Saxton Field
- co-funding of services and activities, such as the Nelson Provincial Museum
- aligning service delivery, for example shared library services
- co-ordinated strategic planning such as a shared Future Development Strategy and the development of consistent engineering standards
- the provision of services, like those in place for hydrological and biosecurity functions
- a joint Business Unit operating and managing regional landfills; the Nelson Tasman Regional Landfill Business Unit (NTRLBU)
- a joint Business Unit operating and managing the Bell Island Wastewater Treatment Plant and the pump stations and wastewater reticulation that collect and deliver wastewater to Bell Island; the Nelson Regional Sewerage Business Unit (NRSBU), and
- a Joint Waste Management and Minimisation Plan that both Councils separately give effect to.

Some region-wide programmes are led by one council because it has particular expertise, so specialist skills do not have to be duplicated. For example, Tasman District Council has taken the lead on developing the joint Regional Pest Management Strategy. In other cases a shared approach benefits customer service, for example the reciprocal lending agreement allows residents to use libraries in both council areas. We also work with other councils, including Marlborough District Council on a range of issues and in areas like shared rainfall measuring sites and the Top of the South Marine Biosecurity Partnership.

Some other joint Nelson Tasman projects, programmes and services are described below, under broad operational headings.

#### ENGINEERING/INFRASTRUCTURE

Interconnected water supply services provide enhanced security of supply for both Councils, especially during an emergency situation.

Nelson City Council can currently provide a small proportion of Tasman's water supply needs, but lacks the infrastructure to supply large volumes. We provide water and wastewater services to some Nelson residents and business premises in Nelson South.

Cycleways between Richmond and Stoke involved the two Councils working together at the design stage. The Champion/Salisbury roundabout upgrade project is another example of shared funding, planning and construction.

Regional transport planning continues to involve both Councils. Regional advocacy to Central Government is co-ordinated through the Top of the South Land Transport Liaison Forum, involving Tasman District, Marlborough District and Nelson City Councils.

Nelson City and Tasman District Councils share a joint regional landfill business unit. The Nelson Tasman Regional Landfill Business Unit (NTRLBU) manages and operates the York Valley Landfill as the regional landfill and manages the closed landfill at Eves Valley.

The Nelson Regional Sewerage Business Unit (NRSBU) is operated jointly by our Council and Nelson City Council to treat the municipal waste (mainly domestic sewage) from Nelson City and Richmond, Wakefield, Brightwater (the Waimea Basin) and Māpua in the Tasman District.

There is some co-ordination of bylaws where issues span Council boundaries, including the Trade Waste Bylaw.

#### WHAT YOU CAN EXPECT TO SEE OVER THE NEXT 10 YEARS

#### COMMUNITY DEVELOPMENT

The Saxton Field development is a good example of how the development of one regional facility benefits residents of both Tasman and Nelson. With Nelson, we have invested significantly in developing the facilities, and have signalled further commitments to future development in our respective 10-Year Plans. A joint committee oversees the development, management and marketing of the Saxton Field complex.

Some community policy development is undertaken collaboratively, e.g. the Regional Places and Spaces Strategy, which also involved a range of other agencies and councils.

The Nelson Regional Development Agency (NRDA) runs the 'It's On' website which showcases events in the Nelson Tasman region.

Tasman Libraries work with Nelson and Marlborough Libraries, Nelson Marlborough Institute of Technology and the Nelson Provincial Museum on The Prow website, which details historical and cultural stories across the region. Tasman Libraries are part of partnerships with Marlborough District Libraries and other libraries in the South Island for the purchase of some books and e-books. Tasman libraries, Nelson libraries and Nelson Historical Society have helped fund the digitisation of the Nelson Mail newspaper as part of the National Library's Papers Past service.

Other shared activities in this area include the Positive Ageing Expo, Summer Events Guide and the Found Community Directory.

# ENVIRONMENT/PLANNING/REGULATION ACTIVITIES

We are a partner with Nelson City Council in the Nelson Tasman Civil Defence Emergency Management Group (CDEM). The CDEM Group is jointly resourced by the Councils and operates a regional Emergency Operations Centre based in Richmond. The Civil Defence Emergency Management Plan for the Nelson Tasman region was reviewed and consulted on in 2018.

The two Councils work together on aligning monitoring programmes, including estuarine monitoring and industrial land needs. We manage Nelson City Council's air quality, water level and rainfall data and provide flood warnings through a Hydrological Shared Services contract. Along with Marlborough District Council and Nelson City Council, we are a partner with the Ministry of Primary Industries (MPI) in the Top of the South Marine Biosecurity Partnership. The main aim of the group is to build systems and processes for the early detection and prevention of marine invasive species

We also work together on the management of growth in our region, including, combined monitoring and reporting on housing and business trends as required under the National Policy Statement for Urban Development. In addition, the Councils work together on the joint Future Development Strategy for the wider Nelson/Tasman region. The Strategy must be reviewed every three years and identifies location, timing and sequencing of future development capacity over the long term for urban development. Together we also co-ordinate coastal oil spill contingency planning and management.

Under the Joint Waste Management and Minimisation Plan, we collaborate on a range of community engagement programmes, events and activities such as Second-hand Sunday and Kickstart Compost Month. The purpose is to enable our communities to avoid or reduce their waste. We also collaborate on combined regional enviroschools events such as Moturoa Mission at Rabbit Island/Moturoa.

There are a variety of regional environmental forums that both Councils participate in, such as the Waimea Inlet Forum, the Mount Richmond Forest Park Management Unit Stakeholder Group, and the Kotahitanga mō te Taiao Alliance, along with other partners.

#### CORPORATE AND ECONOMIC ACTIVITIES

Marlborough, Nelson and Tasman Councils have jointly procured insurance including for building assets.

With Nelson City Council, we are part of the Aon South Island collective, which is a local government scheme insuring water supply, wastewater, stormwater and flood protection assets.

We share our planning and asset information, including for the preparation of our Long Term Plans and strategic plans.

Top of the South Maps is a joint initiative between both Councils to provide common geographic and map information to the public.

The Nelson Regional Development Agency (NRDA) is owned by Nelson City Council, but funding is provided from both Councils.

# FINANCIAL SUMMARY

Over the next 10 years we will respond to our growing population, renew assets as they wear out, adapt to climate change, enhance the quality of freshwater, improve our drinking water, wastewater and stormwater infrastructure and complete the construction of the Waimea Community Dam. To help Tasman recover from the effects of the Covid-19 pandemic, the Council will continue to maintain services and invest in new projects.

- Over the next 10 years it will cost \$1.9 billion (applications of operating and capital cost) to manage and run our District.
- \$58 million is planned for community projects that make our District a great place to live – like playgrounds, the upkeep of our reserves, a new pool for Motueka and a new Wakefield/Brightwater community facility.
- More than \$122 million will be spent on growth projects across 10 years that will ensure homes can be built for our people. These costs are mostly funded by developers (via Development and Financial Contributions).
- We propose to spend approximately \$249 million on maintaining and improving the quality and quantity of services we provide to the community.
- More than \$220 million will be spent on renewing our assets, such as replacing old pipes and treatment plants, to ensure they are in good working order and fit for purpose.

	2021/2022 BUDGET \$M	2022/2023 BUDGET \$M	2023/2024 BUDGET \$M	2024/2025 BUDGET \$M	2025/2026 BUDGET \$M
General Rates	44	48	51	54	59
Targeted Rates	39	40	42	46	50
Total Net Debt	217	225	248	247	238
Applications of Operating Funding	113	129	132	127	130
Total Capital Expenditure	78	58	57	50	43

	2026/2027 BUDGET \$M	2027/2028 BUDGET \$M	2028/2029 BUDGET \$M	2029/2030 BUDGET \$M	2030/2031 BUDGET \$M
General Rates	63	66	69	72	76
Targeted Rates	53	54	57	61	63
Total Net Debt	233	227	235	235	234
Total Operating Expenditure	135	136	144	149	154
Total Capital Expenditure	51	56	70	64	64

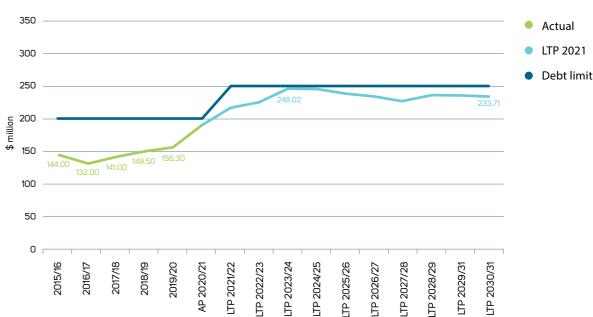
#### FINANCIAL SUMMARY

The Council has increased its net debt cap from \$200 million in the Long Term Plan 2018 – 2028 to \$250 million for Tasman's 10-Year Plan 2021 – 2031.

Part of the reason for the higher debt cap is paying for the cost overruns for the Waimea Community Dam. In addition to the increased debt level on the Council's Balance Sheet, the Council has a liability of \$36.4 million for the Waimea Community Dam through debt located in Waimea Water Limited<sup>2</sup>. This debt will not appear in the Council's accounts but remains debt that the Council is liable for and will be considered by the likes of the Standard and Poors when assessing the Council's credit rating.

Increasing the debt cap also this gives scope to fund the important infrastructure projects required in the District to support growth, invest for the District's future, renew infrastructure at the end of its life and maintain service levels.





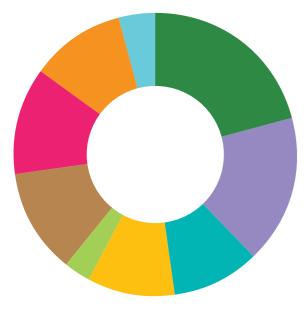
Note: The financial information contained in this document is forecast information based on assumptions and what we reasonably expect to occur. We have endeavoured to make sure that our financial forecasts are as accurate as reasonably possible based on current information. Actual results are likely to vary from the information presented and these variations at times may be reasonably large.

The financial information in Tasman's 10-Year Plan 2021 – 2031 reflects the activities and projects we plan to deliver over the coming 10 years. The planned projects are subject to review through future annual plan processes, business cases and the Long Term Plan review in 2024. As a result of these processes, projects after Year 1 of Tasman's 10-Year Plan 2021 – 2031 may be deferred, and/or their timing and scope changed.

#### FINANCIAL SUMMARY

#### WHERE THE MONEY GOES

#### Operating Expenditure by Activity



•	Environment and Planning	21%
•	Community Development	17%
•	Water Supply	10%
•	Wastewater	10%
•	Stormwater	3%
•	Waste Management and Minimisation	12%
•	Transportation	12%
•	Council Enterprises	11%
•	Other	4%

#### Capital Expenditure by Activity



•	Community Development	10%
•	Water Supply	21%
•	Wastewater	17%
•	Stormwater	11%
•	Waste Management and Minimisation	5%
•	Transportation	27%
•	Rivers	3%
•	Other	6%

# FINANCIAL SUMMARY



#### ENVIRONMENTAL MANAGEMENT Total spend (operating and capital) 2021/2022 to 2030/2031 \$203 million, 10.4%

- the provision of policy advice, including responses to national environmental initiatives
- the development, review and implementation of resource management policies and plans
- investigating significant environmental issues affecting or likely to affect the District, and maintaining an efficient resource information base to respond to environmental hazards, providing advice on environmental conditions and issues affecting the District
- assessing and processing resource consent applications and related compliance monitoring and enforcement
- processing development contributions assessments, and
- undertaking biosecurity (pest management) responsibilities and control work in the District and maintaining indigenous biological diversity.

#### PUBLIC HEALTH AND SAFETY Total spend (operating and capital) 2021/2022 to 2030/2031 \$91 million, 4.7%

- the provision of advice and discharging statutory functions in the areas of public health, environmental health (including liquor licensing, food safety), hazardous substances, animal control, Civil Defence and Emergency Management, parking control and maritime safety
- assessing and processing permit and registration applications, the administration of bylaws, and associated monitoring and enforcement action, and
- assessing and processing building consent applications and related compliance monitoring and enforcement.

#### TRANSPORTATION

# Total spend (operating and capital) 2021/2022 to 2030/2031 \$319 million, 16.4%

- managing a transportation network that comprises approximately 1,769km of roads, (995km sealed and 774km unsealed), 541 bridges (including footbridges), 293km of footpaths, 18km of walkways and cycleways, 22 off street car park areas, on street car parking, 3,075 streetlights, traffic signs, culverts (102km) and Tasman's Great Taste Trail, and
- other transportation related services, for example transport planning, road safety and public transport services like the Total Mobility Scheme.

#### **COASTAL STRUCTURES**

# Total spend (operating and capital) 2021/2022 to 2030/2031 \$4 million, 0.2%

- the provision and management of coastal structures (wharves, jetties, boat ramps, associated buildings and foreshore protection walls) owned by the Council
- the provision of navigational aids to help safe use of the coastal waters, and
- protection of Council property and working with the community on private property.

#### WATER SUPPLY

# Total spend (operating and capital) 2021/2022 to 2030/2031 \$266 million, 13.7%

- the ownership and operation of 20 water supplies and management of associated infrastructure.
   Water supplies include Brightwater, Collingwood, Dovedale, Eighty –Eight Valley, Hamama, Kaiteriteri/ Riwaka, Māpua Rise, Māpua/Ruby Bay, Motueka, Murchison, Pöhara, Redwood Valley 1, Redwood Valley 2, Richmond, Tākaka, Tapawera, Upper Tākaka, Wai-iti Community Dam, 51% of Waimea Community Dam (under construction) and Wakefield
- the capture, storage, and release of water from Waiiti Community Dam (provides supplementary flow to Wai-iti River), and
- an investment in conjunction with Waimea Irrigators Limited in the Waimea Community Dam.

#### WASTEWATER

# Total spend (operating and capital) 2021/2022 to 2030/2031 \$237 million, 12.2%

- providing and managing wastewater collection, treatment and disposal facilities for residents connected to Council's eight wastewater networks
- these networks convey wastewater to eight treatment plants, seven of which are owned and managed by Council, and
- the largest treatment plant (Bell Island) is owned by both Nelson and Tasman Councils on a 50:50 share basis and is managed by the Nelson Regional Sewerage Business Unit.

#### STORMWATER

### Total spend (operating and capital) 2021/2022 to 2030/2031 \$97 million, 5.0%

- the provision of stormwater collection, reticulation, and discharge systems using drainage channels, piped reticulation networks, tide gates, detention or ponding areas, inlet structures, discharge structures and quality treatment assets, and
- activities are primarily managed within 15 Urban Drainage Areas (UDAs). Systems that are outside the UDAs include small communities with stormwater systems that primarily collect and convey road run-off to suitable discharge points.



#### FINANCIAL SUMMARY

#### WASTE MANAGEMENT AND MINIMISATION Total spend (operating and capital) 2021/2022 to 2030/2031 \$192 million, 9.8%

- the provision of a comprehensive range of waste management and minimisation services including kerbside recycling and waste collection services, five Resource Recovery Centres, processing facilities for recycling and contracting a greenwaste processor
- landfills in the region are now provided regionally through the Nelson-Tasman Regional Landfill Business Unit, which is governed by a joint committee of the Nelson City Council and Tasman District Council
- maintenance of 22 closed landfills
- transport services to haul waste materials from Resource Recovery Centres to the regional landfill and
- provision of a range of waste minimisation initiatives to reduce the production of waste and minimise harm.

#### RIVERS

## Total spend (operating and capital) 2021/2022 to 2030/2031 \$54 million, 2.8%

- maintaining 285 kilometres of the District's major rivers in order to promote soil conservation and mitigate damage caused by floods and riverbank erosion, and
- provision of funding support to private landowners for control of unclassified rivers.

#### COMMUNITY DEVELOPMENT Total spend (operating and capital) 2021/2022 to

### 2030/2031 \$293 million, 15%

- the provision of 829 hectares of parks and reserves, 150 esplanade strips, 12 operating and two closed cemeteries, 55 playgrounds, 102 public toilet facilities
- provision of four libraries and associated library services
- funding for District and shared facilities such as the Saxton Field complex
- the provision of seven sports facilities, 18 community halls, two community centres, three museums; and miscellaneous community buildings (e.g. Plunket rooms, former church)
- the provision of eight community housing complexes (101 separate units in total)

- the provision of the Richmond Aquatic Centre and three outdoor community swimming pools
- the provision of funding and advice for community initiatives and community organisations
- the provision of community recreation opportunities and events, grant funding, and partnerships between Council and its communities
- the promotion and celebration of our history and diverse cultures through the support of organisations that preserve and display our region's heritage
- the delivery of community and recreation activities and events, and
- providing an awareness of environmental and sustainability opportunities through environmental education programmes.

#### COUNCIL ENTERPRISES Total spend (operating and capital) 2021/2022 to 2030/2031 \$117 million, 6%

- management of approximately 2,700 stocked hectares of commercial plantation forest
- the provision of aerodromes in Motueka and Tākaka
- the provision of a mixture of leased and managed holiday parks in Motueka, Pöhara, Collingwood and Murchison, and
- management of Port Tarakohe and various commercial property assets.

#### GOVERNANCE Total spend (operating and capital) 2021/2022 to 2030/2031 \$40 million, 2.1%

- the organisation of and preparation for Council meetings
- the organisation of civic ceremonies, such as citizenship ceremonies and Anzac Day services
- support for councillors, Council and Community Boards and any other assistance required by the Mayor
- running elections and democratic processes, including community consultation, and
- making appointments to Council Controlled Trading Organisations (CCTOs) and Council Controlled Organisations (CCOs).

#### FINANCIAL SUMMARY

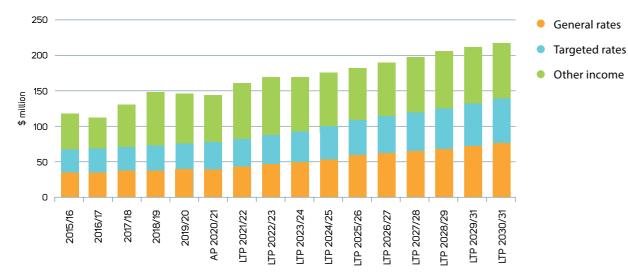
#### HOW WILL WE FUND IT?

Of the \$1.9 billion we are budgeting to spend over the next 10 years, \$1.1 billion will be funded by rates. Annual rates revenue increases of between 4.04% – 4.39% are forecast for the years 2021/2022, 2022/2023 and 2023/2024. We have maintained low rates revenue increases (below 3% per annum including 0% rise in 2020/2021) since 2015. That approach is unsustainable in the medium to long term. Now it is time to invest for the future. In order to fund Tasman's 10-Year Plan 2021 – 2031, our annual rates revenue rises cap will increase to between 4.5% and 7.0%.

#### CHART 3: Projected Rates Revenue Increases and Rates Cap



#### CHART 4: Make up of Revenue



#### FINANCIAL SUMMARY

#### **CHANGES TO RATING**

#### Changes to Waimea Community Dam rating

The funding for the Waimea Community Dam in Tasman's 10-Year Plan 2021 – 2031 is based on the expected cost (including provision for future hydro power) of \$158.8 million. This reflects a total project budget increase of \$54 million since 2018.

The Urban Water supply and Redwood Valley Rural Water supply rates, the District-wide rate and the Zone of Benefit rate will all increase as a result of the increased cost.

Approximately \$36.4 million Council and shareholder advances in relation to cost overruns will be held by Waimea Water Limited. These will be serviced through water charges that Waimea Water Limited makes to the Council and Waimea Irrigators Limited. The Council will fund its water charges through the Urban Water account for extractive capacity and through the Zone of Benefit rate and District-wide fixed charge for the environmental and public benefits.

#### Motueka Firefighting Rate

The Motueka Firefighting rate is a fixed charge paid by all properties in Motueka that are able to benefit from Council-supplied water for firefighting. Many of these properties are not connected to a reticulated water supply for household water, but are served by the Council's reticulated water supply of water for firefighting capability in the event of a fire on the property.

Until now, those properties connected to the Council's reticulated water supply have been paying more than their fair share of the costs of the firefighting capacity.

The Motueka Firefighting Rate will be progressively increased over the years 2021/2022, 2022/2023 and 2023/2024 to more fairly spread the cost of providing firefighting capability across all the properties that benefit from it.

#### Table: Proposed Change to Motueka Firefighting Rate

YEAR	MOTUEKA FIREFIGHTING RATE
2020/2021	\$17.88
2021/2022	\$38.30
2022/2023	\$50.90
2023/2024	\$69.18

### Minor changes to rubbish and recycling collection areas

We have made a small number of changes (affecting about 50 properties in the Wakefield and Moutere areas) to the Refuse-Recycling Rating Area, to ensure those who receive kerbside collection services are rated correctly (see the Wakefield Refuse and Recycling map and the Moutere Refuse and Recycling map in Volume 2 of the Tasman's 10-Year Plan 2021 – 2031).

#### Minor changes to urban stormwater rating area

We have made some changes to the areas (affecting about 40 properties) that is charged the urban stormwater rate, to better reflect the areas that benefit from the stormwater network (see the Wakefield Urban Drainage Area map and the Richmond Urban Drainage Area map in Volume 2 of Tasman's 10-Year Plan 2021 – 2031).

The Council uses example properties with different rating mixes and a range of property values to illustrate the impact of its rating policies.

The general rate applies to every rateable rating unit in the District. Targeted rates are applied to rating units depending on how each targeted rate is set, as detailed in this document.

The District's last three yearly revaluation was carried out by Quotable Value Limited as at 1 October 2020. The new values apply from the 2021/2022 rating year. The capital value of the District increased by 22% and the land value of the District increased by 33%.

The revaluation does not increase or decrease the Council's total rating income but it does affect how rates are allocated. If the Council's rates income charged on rateable value was a pie, a ratepayer's slice might get bigger if their property value has increased by more than the average.

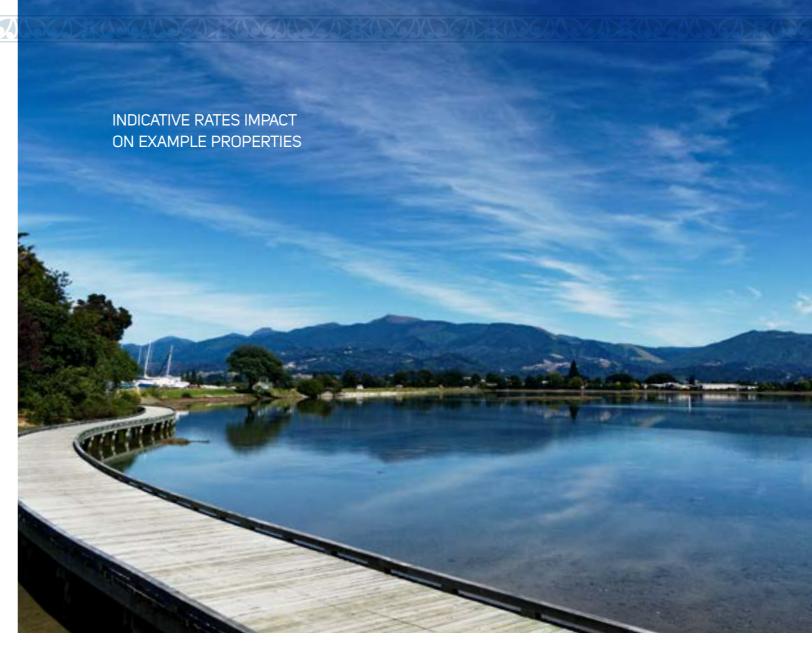
The following tables present what the indicative rates increases will be on example properties. The rating effects on individual properties will vary because of differing valuation changes, and because targeted rates do not apply uniformly to all properties. To demonstrate indicative rates changes between the 2020/2021 year and the rates for the 2021/2022 year, a selection of 29 properties from the District have been set out below.

These properties are examples and do not cover all situations for all of the rateable properties in the District. More information on the proposed rates for a particular property can be found on the Council's website tasman.govt.nz.

The following table is GST inclusive. It covers the total indicative rates increases including both the increases in the general and targeted rates. Metered water has been included using the actual volumes for the example properties in the previous year.

Depending on particular circumstances and the effect of specific targeted rates, individual circumstances will vary from these examples.

The overall indicative rates change for these properties range from -24.0% to 16.8%.



	CV (PRE 2020 REVALUATION)	CAPITAL VALUE	% CV INCREASE (2020 COMPARED WITH 2017)	2020/2021 ACTUAL RATES	2021/2022 PROPOSED RATES	% CHANGE FROM 2020/2021	\$ CHANGE FROM 2020/2021
Residential – Tākaka	350,000	465,000	32.9%	2,560	2,739	7.0%	179
Residential – Murchison, with 131m <sup>3</sup> of water, Urban Water Supply Metered Connections	190,000	265,000	39.5%	2,398	2,596	8.2%	198
Residential – Māpua (no Council supplied wastewater/ metered water)	645,000	770,000	19.4%	2,335	2,396	2.6%	61
Residential – Māpua, with 153 m³ of water, Urban Metered Water Supply	495,000	590,000	19.2%	3,583	3,693	3.1%	110
Residential – Kaiteriteri, with 149m <sup>3</sup> of water, Urban Water Supply Metered Connections	790,000	910,000	15.2%	4,357	4,399	1.0%	42
Residential – Brightwater, with 117m <sup>3</sup> of water, Urban Water Supply Metered Connections	500,000	610,000	22.0%	3,630	3,723	2.6%	93

#### INDICATIVE RATES IMPACT ON EXAMPLE PROPERTIES

	CV (PRE 2020 REVALUATION)	CAPITAL VALUE	% CV INCREASE (2020 COMPARED WITH 2017)	2020/2021 ACTUAL RATES	2021/2022 PROPOSED RATES	% CHANGE FROM 2020/2021	\$ CHANGE FROM 2020/2021
Residential – Wakefield, with 185m <sup>3</sup> of water, Urban Water Supply Metered Connections	455,000	580,000	27.5%	3,448	3,656	6.0%	208
Residential – Motueka, with 87m <sup>3</sup> of water, Motueka Water Supply Metered Connections	490,000	590,000	20.4%	3,191	3,282	2.8%	91
Residential – Richmond (Waimea Village), with 29m <sup>3</sup> of water, Urban Water Supply Metered Connections	280,000	385,000	37.5%	2,599	2,807	8.0%	208
Residential – Richmond, with 103m <sup>3</sup> of water, Urban Water Supply Metered Connections	670,000	800,000	19.4%	3,921	4,030	2.8%	109
Residential – Richmond, with 181m <sup>3</sup> of water, Urban Water Supply Metered Connections	1,210,000	1,375,000	13.6%	5,667	5,651	(0.3%)	(16)
Dairy Farm – Collingwood-Bainham	7,800,000	7,020,000	(10.0%)	20,930	15,903	(24.0%)	(5,027)
Forestry – Lakes Murchison	1,000,000	1,290,000	29.0%	3,065	3,320	8.3%	255
Horticultural – Richmond with 177m <sup>3</sup> of water, Urban Water Supply Metered Connections	820,000	1,110,000	35.4%	3,442	3,843	11.6%	401
Horticultural – Ngatimoti	905,000	1,205,000	33.1%	2,757	3,093	12.2%	336
Horticultural – Hope in WCD EURA	2,110,000	2,690,000	27.5%	5,857	6,396	9.2%	539
Pastoral Farming – Wakefield – with Water Supply Dams – Wai-iti Valley Community Dam – 8	2,580,000	2,810,000	8.9%	10,161	9,220	(9.3%)	(941)
Pastoral Farming – Upper Moutere	1,090,000	1,230,000	12.8%	3,228	3,151	(2.4%)	(77)
Lifestyle – Hope in WCD EURA	1,250,000	1,530,000	22.4%	3,769	3,957	5.0%	188
Lifestyle – Hope in WCD EURA, with 2m³/day restrictor, Rural Water Extension to Urban Water Scheme	860,000	1,060,000	23.3%	4,116	4,393	6.7%	277
Lifestyle – Wakefield, with 3m³/day restrictor, Eighty-Eight Valley Rural Water Supply	2,000,000	2,370,000	18.5%	6,623	6,861	3.6%	238
Lifestyle – East Tākaka	570,000	660,000	15.8%	1,951	1,972	1.1%	21
Lifestyle – Neudorf, with 2m <sup>3</sup> /day restrictor, Dovedale Rural Water Supply	430,000	530,000	23.3%	3,083	3,251	5.5%	168
Lifestyle, Tasman with 2m³/day restrictor, Rural Water Extension to Urban Water Scheme	825,000	1,020,000	23.6%	4,024	4,305	7.0%	281
Lifestyle – Bronte, with 3m³/day restrictor, Redwood Valley Rural Water Supply	1,390,000	1,690,000	21.6%	5,591	5,939	6.2%	348

#### INDICATIVE RATES IMPACT ON EXAMPLE PROPERTIES

	CV (PRE 2020 REVALUATION)	CAPITAL VALUE	% CV INCREASE (2020 COMPARED WITH 2017)	2020/2021 ACTUAL RATES	2021/2022 PROPOSED RATES	% CHANGE FROM 2020/2021	\$ CHANGE FROM 2020/2021
Commercial – Queen Street, Richmond, with 343m <sup>3</sup> of water, Urban Water Supply Metered Connections	1,370,000	1,470,000	7.3%	9,249	9,075	(1.9%)	(174)
Commercial – High Street, Motueka	1,460,000	1,650,000	13.0%	7,112	6,917	(2.7%)	(195)
Industrial – Cargill Place, Richmond, with 51m <sup>3</sup> of water, Urban Water Supply Metered Connections	660,000	1,000,000	51.5%	3,765	4,396	16.8%	631
Utility	77,210,000	83,200,000	7.8%	173,872	164,545	(5.4%)	(9,327)

#### The following table shows the breakdown of the rates for the example properties for 2021/2022:

	GENERAL RATES	DISTRICT- WIDE TARGETED RATES (1)	STORM- WATER RATE	WASTE- WATER RATE	REGIONAL RIVER WORKS RATE	REFUSE/ RECYCLING RATE	COMMUNITY BOARD RATES (2)	WATER SUPPLY FIRE- FIGHTING RATES (3)	STOPBANK	BUSINESS RATES (4)	WATER SUPPLY – DAMS: WAI-ITI VALLEY COMMUNITY DAM RATE	WATER SUPPLY RATES (5)	WAIMEA COMMUNITY DAM - ENVIRONMENTAL AND COMMUNITY BENEFITS ZOB RATE	TOTAL RATES
Residential – Tākaka	\$1,207	\$239	\$213	\$704	\$105	\$136	\$20	\$86	-	_	-	_	\$29	\$2,739
Residential – Murchison, with 131m <sup>3</sup> of water, Urban Water Supply Metered Connections	\$812	\$239	\$122	\$704	\$10	_	_	_	_	_	_	\$680	\$29	\$2,596
Residential – Māpua (no Council supplied wastewater/ metered water)	\$1,808	\$239	\$37	-	\$70	\$136	_	_	\$52	_	_	_	\$54	\$2,396
Residential – Māpua, with 153m <sup>3</sup> of water, Urban Metered Water Supply	\$1,453	\$239	\$271	\$704	\$58	\$136	-	_	\$52	_	-	\$733	\$48	\$3,693

### INDICATIVE RATES IMPACT ON EXAMPLE PROPERTIES

	GENERAL RATES	DISTRICT- WIDE TARGETED RATES (1)	STORM- WATER RATE	WASTE- WATER RATE	REGIONAL RIVER WORKS RATE	REFUSE/ RECYCLING RATE	COMMUNITY BOARD RATES (2)	WATER SUPPLY FIRE- FIGHTING RATES (3)	MĀPUA STOPBANK RATE	BUSINESS RATES (4)	WATER SUPPLY – DAMS: WAI-ITI VALLEY COMMUNITY DAM RATE	WATER SUPPLY RATES (5)	WAIMEA COMMUNITY DAM – ENVIRONMENTAL AND COMMUNITY BENEFITS ZOB RATE	TOTAL RATES
Residential – Kaiteriteri, with 149m <sup>3</sup> of water, Urban Water Supply Metered Connections	\$2,084	\$239	\$418	\$704	\$48	\$136	\$19	-	_	-	_	\$723	\$29	\$4,399
Residential – Brightwater, with 117m <sup>3</sup> of water, Urban Water Supply Metered Connections	\$1,492	\$239	\$280	\$704	\$178	\$136	-	-	_	-	_	\$646	\$49	\$3,723
Residential – Wakefield, with 185m <sup>3</sup> of water, Urban Water Supply Metered Connections	\$1,433	\$239	\$266	\$704	\$39	\$136	-	_	_	_	_	\$810	\$29	\$3,656
Residential – Motueka, with 87m <sup>3</sup> of water, Motueka Water Supply Metered Connections	\$1,453	\$239	\$271	\$704	\$48	\$136	\$19	\$38	_	-	_	\$345	\$29	\$3,282
Residential – Richmond (Waimea Village), with 29m <sup>3</sup> of water, Urban Water Supply Metered Connections	\$1,049	\$239	\$177	\$704	\$29	\$136	_	-	_	-	_	\$433	\$41	\$2,807

### INDICATIVE RATES IMPACT ON EXAMPLE PROPERTIES

	GENERAL RATES	DISTRICT- WIDE TARGETED RATES (1)	STORM- WATER RATE	WASTE- WATER RATE	REGIONAL RIVER WORKS RATE	REFUSE/ RECYCLING RATE	COMMUNITY BOARD RATES (2)	WATE SUPPLY FIRE FIGHTINI RATES (3	g stopbank	BUSINESS RATES (4)	WATER SUPPLY – DAMS: WAI-ITI VALLEY COMMUNITY DAM RATE	WATER SUPPLY RATES (5)	WAIMEA COMMUNITY DAM - ENVIRONMENTAL AND COMMUNITY BENEFITS ZOB RATE	TOTAL RATES
Residential – Richmond, with 103m <sup>3</sup> of water, Urban Water Supply Metered Connections	\$1,867	\$239	\$367	\$704	\$50	\$136	-		_	-	-	\$612	\$55	\$4,030
Residential – Richmond, with 181m <sup>3</sup> of water, Urban Water Supply Metered Connections	\$3,000	\$239	\$631	\$704	\$67	\$136	-	-	_	-	-	\$801	\$74	\$5,651
Dairy Farm – Collingwood- Bainham	\$14,126	\$239	\$337	-	\$1,137	-	\$20	\$15	_	_	_	-	\$29	\$15,903
Forestry – Lakes Murchison	\$2,833	\$239	\$62	_	\$157	_	_	-	_	_	_	_	\$29	\$3,320
Horticultural – Richmond with 177m <sup>3</sup> of water, Urban Water Supply Metered Connections	\$2,478	\$239	\$53	-	\$81	\$136	_	-	_	-	-	\$791	\$65	\$3,843
Horticultural – Ngatimoti	\$2,665	\$239	\$58	_	\$83	-	\$19	-	-	-	-	-	\$29	\$3,093
Horticultural – Hope in WCD EURA	\$5,592	\$239	\$129	_	\$183	\$136	_	-	_	-	_	_	\$118	\$6,396
Pastoral Farming – Wakefield – with Water Supply Dams – Wai-iti Valley Community Dam – 8	\$5,829	\$239	\$135	-	\$765	-	_	-	_	-	\$2,223	-	\$29	\$9,220

### INDICATIVE RATES IMPACT ON EXAMPLE PROPERTIES

	GENERAL RATES	DISTRICT- WIDE TARGETED RATES (1)	STORM- WATER RATE	WASTE- WATER RATE	REGIONAL RIVER WORKS RATE	REFUSE/ RECYCLING RATE	COMMUNITY BOARD RATES (2)	WATER SUPPLY FIRE- FIGHTING RATES (3)	MĀPUA STOPBANK RATE	BUSINESS RATES (4)	WATER SUPPLY – DAMS: WAI-ITI VALLEY COMMUNITY DAM RATE	WATER SUPPLY RATES (5)	WAIMEA COMMUNITY DAM – ENVIRONMENTAL AND COMMUNITY BENEFITS ZOB RATE	TOTAL RATES
Pastoral Farming – Upper Moutere	\$2,714	\$239	\$59	-	\$110	-	-	-	_	-	_	-	\$29	\$3,151
Lifestyle – Hope in WCD EURA	\$3,306	\$239	\$73	_	\$124	\$136	-	-	_	-	-	-	\$79	\$3,957
Lifestyle – Hope in WCD EURA, with 2m <sup>3</sup> / day restrictor, Rural Water Extension to Urban Water Scheme	\$2,379	\$239	\$51	-	\$95	\$136	_	_	_	-	_	\$1,430	\$64	\$4,393
Lifestyle – Wakefield, with 3m <sup>3</sup> / day restrictor, Eighty-Eight Valley Rural Water Supply	\$4,961	\$239	\$114	-	\$137	_	_	_	-	-	_	\$1,381	\$29	\$6,861
Lifestyle – East Tākaka	\$1,591	\$239	\$32	-	\$46	-	\$20	\$15	-	-	-	-	\$29	\$1,972
Lifestyle – Neudorf, with 2m <sup>3</sup> / day restrictor, Dovedale Rural Water Supply	\$1,335	\$239	\$25	-	\$45	_	_	_	-	-	-	\$1,578	\$29	\$3,251
Lifestyle, Tasman with 2m <sup>3</sup> /day restrictor, Rural Water Extension to Urban Water Scheme	\$2,300	\$239	\$49	_	\$88	\$136	_	_	_	-	_	\$1,430	\$62	\$4,305

#### INDICATIVE RATES IMPACT ON EXAMPLE PROPERTIES

	GENERAL RATES	DISTRICT- WIDE TARGETED RATES (1)	STORM- WATER RATE	WASTE- WATER RATE	REGIONAL RIVER WORKS RATE	REFUSE/ RECYCLING RATE	Community Board Rates (2)	WATER SUPPLY FIRE- FIGHTING RATES (3)	STOPBANK	BUSINESS RATES (4)	WATER SUPPLY – DAMS: WAI-ITI VALLEY COMMUNITY DAM RATE	WATER SUPPLY RATES (5)	WAIMEA COMMUNITY DAM - ENVIRONMENTAL AND COMMUNITY BENEFITS ZOB RATE	TOTAL RATES
Lifestyle – Bronte, with 3m³/day restrictor, Redwood Valley Rural Water Supply	\$3,621	\$239	\$81	-	\$148	\$136	-	_	-	_	_	\$1,630	\$85	\$5,939
Commercial – Queen Street, Richmond, with 343m <sup>3</sup> of water, Urban Water Supply Metered Connections	\$3,187	\$239	\$675	\$2,817	\$119	\$136	-	_	-	\$632	-	\$1,193	\$77	\$9,075
Commercial – High Street, Motueka	\$3,542	\$239	\$757	\$1,232	\$289	\$136	\$19	\$38	_	\$635	-	_	\$29	\$6,917
Industrial – Cargill Place, Richmond, with 51m <sup>3</sup> of water, Urban Water Supply Metered Connections	\$2,261	\$239	\$459	\$704	\$49	\$136	-	_	-	-	-	\$486	\$62	\$4,396
Utility	\$164,277	\$239	-	-	-	-	_	-	_	-	_	_	\$29	\$164,545

- Includes District Facilities Rate, Shared Facilities Rate, Museums Facilities Rate, Māpua Rehabilitation Rate and Waimea Community Dam – Environmental and Community Benefits Districtwide Rate
- (2) Includes Golden Bay Community Board Rate and Motueka Community Board Rate
- (3) Includes Water Supply: Motueka Firefighting, Water Supply: Tākaka Firefighting – Capital, and Water Supply: Tākaka Firefighting – Operating
- (4) Includes Motueka Business Rate and Richmond Business Rate
- (5) Includes Water Supply Urban Water Supply Metered Connections: Volumetric Charge, Water Supply – Urban Water Supply Metered Connections: Service Charge, Water Supply – Rural Water Extensions to Urban Water Schemes, Water Supply – Motueka Water Supply Metered Connections: Volumetric Charge, Water Supply – Motueka Water Supply Metered Connections: Service Charge, Water Supply – Dovedale Rural Water Supply, Water Supply – Redwood Valley Rural Water Supply, Water Supply – Eighty Eight Valley Rural Water Supply – Variable Charge, Water Supply – Eighty Eight Valley Rural Water Supply – Service Charge

### The following rates are not presented in the above examples:

- Water Supply Hamama Rural Water Supply Variable Charge
- Water Supply Hamama Rural Water Supply Service Charge
- Water Supply Hamama Rural Water Supply Fixed Charge based on set land value
- Ruby Bay Stopbank Rate
- Torrent Bay Replenishment Rate
- Warm Tasman Rate

# A SNAPSHOT OF THE ENGAGEMENT WITH OUR COMMUNITY



#### **2020 VISION FOR TASMAN EARLY ENGAGEMENT**

To help us develop our Consultation Document, we undertook early engagement on 2020 Vision for Tasman, Whakakitenga Ruamano Rua Tekau, between March and June 2020. This feedback helped us form Tasman's 10-Year Plan consultation document.



### TASMAN'S 10-YEAR PLAN 2021 – 2031 COMMUNITY CONSULTATION

We consulted on Tasman's 10-Year Plan 2021–2031 from 24 March–24 April 2021.











#### **COMMUNITY PRESENTATIONS**

Members of the public attended our presentations to community meetings. We also had drop-in sessions around the Tasman District during March and April, as well as an online Zoom meeting with the Mayor on 22 April 2021.



SUBMISSION METHODS



#### SUBMITTER LOCATIONS

Richmond 457 233 **Motueka** 320 Golden Bay 233 Māpua/ **Ruby Bay** 109 Wakefield 107 **Brightwater** 97 457 Upper Moutere 101 Murchison/St Arnaud/ Tapawera 15 Proforma 168 107 **Other** 111



### FEEDBACK ON OUR FOUR BIG CHOICES

Option B Option C Option A



#### **OTHER FEEDBACK TOPICS INCLUDED:**

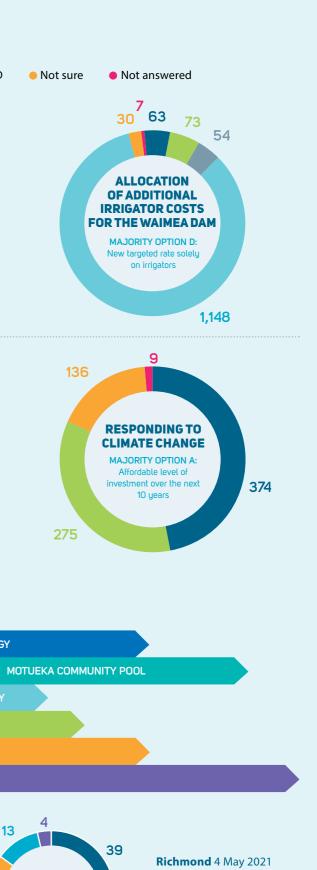
28	MUSEUM AND HERITAGE 60 FINANCIAL STRATED
61	RATES AND REMISSIONS POLICY 62
68	DEVELOPMENT AND FINANCIAL CONTRIBUTIONS POLICY
76	ROADS/WALKWAYS/CYCLING
116	REVENUE AND FINANCING POLICY
226	BOAT RAMP/COASTAL STRUCTURE

#### SUBMITTERS SPEAKING AT HEARINGS

Submission hearings were held from 4-7 May in Richmond, Motueka, Golden Bay and teleconference. Councillors considered submissions with an open mind.

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Richmond 6 May 2021 Motueka 7 May 2021 Golden Bay 5 May 2021 Teleconference 5 May 2021

# AUDIT REPORT

#### To the reader:

#### Independent Auditor's report on Tasman District Council's 2021–31 long-term plan

I am the Auditor General's appointed auditor for Tasman District Council (the Council). The Local Government Act 2002 (the Act) requires the Council's long-term plan (plan) to include the information in Part 1 of Schedule 10 of the Act. Section 94 of the Act requires an audit report on the Council's plan. Section 259C of the Act requires a report on disclosures made under certain regulations. I have carried out this work using the staff and resources of Audit New Zealand. We completed our report on 30 June 2021.

#### **OPINION**

In our opinion:

- the plan provides a reasonable basis for:
  - » long term, integrated decision making and co-ordination of the Council's resources; and
  - » accountability of the Council to the community;
- the information and assumptions underlying the forecast information in the plan are reasonable; and
- the disclosures on pages 222 227 represent a complete list of the disclosures required by Part 2 of the Local Government (Financial Reporting and Prudence) Regulations 2014 (the Regulations) and accurately reflect the information drawn from the plan.

This opinion does not provide assurance that the forecasts in the plan will be achieved, because events do not always occur as expected and variations may be material. Nor does it guarantee the accuracy of the information in the plan.

#### **EMPHASIS OF MATTERS**

Without modifying our opinion, we draw attention to the following disclosures.

#### UNCERTAINTY OVER THREE WATERS REFORMS

Pages 238 – 239 outline the Government's intention to make three waters reform decisions during 2021. The effect that the reforms may have on three waters

### AUDIT NEW ZEALAND

Mana Arotake Aolearoa

services provided is currently uncertain because no decisions have been made. The plan was prepared as if these services will continue to be provided by the Council, but future decisions may result in significant changes, which would affect the information on which the plan has been based.

#### UNCERTAINTY OVER THE WAIMEA COMMUNITY DAM CONSTRUCTION COSTS

Page 9 outlines a range for the revised cost estimate of the Waimea Community Dam. The Council has estimated the cost to be \$158.5 million and the Council's plan has been based on this estimate. In addition, the costs to enable future hydro power of \$350,000 have been included in the Council's plan. The total cost of the dam is uncertain due to risks associated with the project, including any further Covid-19 related costs, and the scale of work still required to complete the dam.

Page 9 outlines that the estimated cost overrun is \$54 million higher than the original cost estimate in 2018. The Council is contractually obliged to meet all cost overruns above the first \$3 million, and \$1.5 million of that first \$3 million. The Council describes how it will fund the cost overrun and the additional costs to enable future hydro power on pages 9 to 11 and 250 to 252.

#### **BASIS OF OPINION**

We carried out our work in accordance with the International Standard on Assurance Engagements (New Zealand) 3000 (Revised) Assurance Engagements Other Than Audits or Reviews of Historical Financial Information which is available on the External Reporting Board's website. In meeting the requirements of this standard, we took into account particular elements of the Auditor General's Auditing Standards and the International Standard on Assurance Engagements 3400 The Examination of Prospective Financial Information, which are available on the International Auditing and Assurance Standards Board's website, that were consistent with those requirements.

We assessed the evidence the Council has to support the information and disclosures in the plan and the application of its policies and strategies to the forecast information in the plan. To select appropriate

#### AUDIT REPORT

procedures, we assessed the risk of material misstatement and the Council's systems and processes applying to the preparation of the plan.

Our procedures included assessing whether:

- the Council's financial strategy, and the associated financial policies, support prudent financial management by the Council;
- the Council's infrastructure strategy identifies the significant infrastructure issues that the Council is likely to face during the next 30 years;
- the Council's forecasts to replace existing assets are consistent with its approach to replace its assets, and reasonably take into account the Council's knowledge of the assets' condition and performance;
- the information in the plan is based on materially complete and reliable information;
- the Council's key plans and policies are reflected consistently and appropriately in the development of the forecast information;
- the assumptions set out in the plan are based on the best information currently available to the Council and provide a reasonable and supportable basis for the preparation of the forecast information;
- the forecast financial information has been properly prepared on the basis of the underlying information and the assumptions adopted, and complies with generally accepted accounting practice in New Zealand;
- the rationale for the Council's activities is clearly presented and agreed levels of service are reflected throughout the plan;
- the levels of service and performance measures are reasonable estimates and reflect the main aspects of the Council's intended service delivery and performance; and
- the relationship between the levels of service, performance measures, and forecast financial information has been adequately explained in the plan.

We did not evaluate the security and controls over the electronic publication of the plan.

#### RESPONSIBILITIES OF THE COUNCIL AND AUDITOR

The Council is responsible for:

- meeting all legal requirements affecting its procedures, decisions, consultation, disclosures, and other actions relating to the preparation of the plan;
- presenting forecast financial information in accordance with generally accepted accounting practice in New Zealand; and
- having systems and processes in place to enable the preparation of a plan that is free from material misstatement.

We are responsible for expressing an independent opinion on the plan and the disclosures required by the Regulations, as required by sections 94 and 259C of the Act. We do not express an opinion on the merits of the plan's policy content.

# INDEPENDENCE AND QUALITY CONTROL

We have complied with the Auditor General's:

- independence and other ethical requirements, which incorporate the independence and ethical requirements of Professional and Ethical Standard 1 issued by the New Zealand Auditing and Assurance Standards Board; and
- quality control requirements, which incorporate the quality control requirements of Professional and Ethical Standard 3 (Amended) issued by the New Zealand Auditing and Assurance Standards Board.

Other than our work in carrying out all legally required external audits, we have no relationship with or interests in the Council or any of its subsidiaries.

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John Mackey Audit New Zealand On behalf of the Auditor General, Christchurch, New Zealand

# **VISION, PURPOSE AND** COMMUNITY OUTCOMES

#### VISION

Thriving and resilient Tasman communities

Te Manawaroatanga o Te Tai o Aorere kia lupu, kia rea

#### **PURPOSE**

Working together for a Tasman District that has a healthy environment, strong economy and a vibrant community

### STRATEGIC PRIORITIES



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A healthy and sustainable natural environment



Strong, resilient and inclusive communities



Enabling positive and sustainable development

Contributing to a diverse society and celebrating our culture and heritage

A high standard of service

#### COMMUNITY WELL-BEING AND COMMUNITY OUTCOMES

• Our Council provides leadership and fosters partnerships, including with iwi, fosters a regional perspective, and encourages community engagement

#### SOCIAL WELL-BEING

- Our communities are healthy, safe, inclusive and resilient
- · Our urban and rural environments are peoplefriendly, well planned, accessible and sustainably managed
- · Our communities have access to a range of social, cultural, educational and recreational facilities and activities

#### ECONOMIC WELL-BEING

- Our region is supported by an innovative and sustainable economy
- Our infrastructure is efficient, resilient, cost effective and meets current and future needs

#### **ENVIRONMENTAL WELL-BEING**

 Our unique natural environment is healthy, protected and sustainably managed

#### **CULTURAL WELL-BEING**

· Our communities have opportunities to celebrate and explore their heritage, identity and creativity

#### **VISION, PURPOSE AND** COMMUNITY OUTCOMES

#### COMMUNITY OUTCOME DESCRIPTORS

#### **OUTCOME 1: OUR UNIQUE NATURAL ENVIRONMENT IS HEALTHY, PROTECTED** AND SUSTAINABLY MANAGED

- · Tasman is a place where everyone can enjoy the natural environment, while it is protected for the future.
- We recognise the importance of a healthy environment for tourism and productive land uses, and the need to mitigate the impacts of human activities on the environment.
- · We sustainably manage air quality, waste, freshwater and coastal waters.
- We treasure, protect and restore the special places, landscapes, water bodies, native species and natural ecosystems of Tasman.
- Natural biodiversity is widely understood and valued.
- · The value of introduced species is recognised and pests are controlled.
- Open spaces are linked and productive land is protected.
- We undertake an extensive monitoring programme of the environment, including air, water and soil health.
- We also provide and monitor resource consents and, if necessary, prosecute any breaches.
- The intergenerational kaitiakitanga (guardianship) roles of tangata whenua iwi is recognised; the community understands the concept and are involved in caring for ngā taonga tuku iho (treasure of the ancestors).

#### **OUTCOME 2: OUR URBAN AND RURAL** ENVIRONMENTS ARE PEOPLE-FRIENDLY, WELL PLANNED, ACCESSIBLE AND SUSTAINABLY MANAGED

· Our region is more resilient to the impacts of climate change and our greenhouse gas emissions have reduced.

- Our current and future urban and rural living environments provide the important features that we need to enjoy Tasman.
- Urban and rural areas are designed to be peoplefriendly, particularly for children, families and our increasing, ageing population.
- We think and plan regionally and act locally within that context.
- We work together with Nelson City Council to provide adequate land for housing and businesses across Richmond and Nelson and to ensure that our infrastructure is delivered efficiently and effectively.
- Our built environments are well planned and based on sound urban design principles.
- Urban areas are attractive, safe, accessible and have parks and reserves available for residents to use.
- Tasman has affordable transportation networks that meet the needs of our communities.
- There is a range of community housing and community facilities, with more intensification in towns/settlements and clear urban/rural boundaries.

#### **OUTCOME 3: OUR INFRASTRUCTURE IS** EFFICIENT, RESILIENT, COST EFFECTIVE AND MEETS CURRENT AND FUTURE NEEDS

- We have good quality, sustainable, integrated, affordable, safe, secure, efficient and effective transportation networks (including roads, cycleways and footpaths), water, wastewater, stormwater and solid waste services.
- We provide infrastructure services that meet the needs of our changing population and growth is well managed.
- We prudently manage our existing assets and environment.
- Waste and pollution are minimised, so we have clean water, clean seas, clean air, healthy flora, fauna and soils, and public health needs are met.
- Our public transport services are well-utilised, and our developing cycleway network is popular with residents and visitors alike.

#### VISION, PURPOSE AND COMMUNITY OUTCOMES

#### OUTCOME 4: OUR COMMUNITIES ARE HEALTHY, SAFE, INCLUSIVE AND RESILIENT

- We support the opportunities for Tasman residents to enjoy a good quality of life.
- We are a supportive and diverse community.
- Everyone is included and involved, can participate in decision-making and is able to enjoy a good quality of life, wherever they come from and whatever their age, abilities or income.
- We are a resilient community with a Civil Defence service that assists residents and businesses to cope with disasters or emergencies.
- Our communities health and well-being are safeguarded by ensuring standards of construction, food safety and registered premises operation are met, and that alcohol sale and consumption, risk from fire and nuisances do not adversely affect quality of life.

#### OUTCOME 5: OUR COMMUNITIES HAVE OPPORTUNITIES TO CELEBRATE AND EXPLORE THEIR HERITAGE, IDENTITY AND CREATIVITY

- We have a strong sense of community and are proud of our region, our communities and our diverse heritage.
- Important heritage items, sites and stories of the District are protected for future generations.
- Residents and visitors have opportunities to celebrate Tasman's heritage and support cultural diversity.
- We celebrate and acknowledge our heritage and our history and how that contributes to our distinctive identity.
- We tell our whakapapa (history) in an honest way and acknowledge the lessons that history has taught us.
- Māori culture and tikanga (traditions) are acknowledged as taonga (treasures) that represent our regional uniqueness.

- We value and support those things that make Tasman special and unique – our Māori history, our people, art and crafts, the outdoors, local food and beverages and the relaxed atmosphere.
- The two marae in Tasman are an important part of our District's cultural services and these are essential to our community identity.

#### OUTCOME 6: OUR COMMUNITIES HAVE ACCESS TO A RANGE OF SOCIAL, CULTURAL, EDUCATIONAL AND RECREATIONAL FACILITIES AND ACTIVITIES

- We have a good range of sports, recreation and community facilities, including libraries, which are suitable for all ages, including youth and older residents.
- There are a wide range of recreation, educational and leisure opportunities for everyone to take part in.
- Access to the coastal waters of Tasman and safe boating practice is supported.
- We support and encourage all culturally diverse groups to demonstrate their unique recreational activities to the wider community.
- There are many festivals and events held throughout the year in the Tasman region.

#### OUTCOME 7: OUR COUNCIL PROVIDES LEADERSHIP AND FOSTERS PARTNERSHIPS INCLUDING IWI, FOSTERS A REGIONAL PERSPECTIVE, AND ENCOURAGES COMMUNITY ENGAGEMENT

- We continue to develop effective working relationships with our Treaty Partners.
- We foster Māori participation in Council decisionmaking (see statement in Volume II of Tasman's 10-Year Plan 2021 – 2031)
- We work together effectively as a region, think of the generations that will follow and listen to the full range of views.
- Council demonstrates strong leadership on climate change issues.

#### VISION, PURPOSE AND COMMUNITY OUTCOMES

- Everyone has the opportunity to participate in the community's major decisions and information is easy to obtain.
- Leaders consult with and understand their communities and work for the good of all, including the wider region.
- Our leaders take responsibility for their decisions and act to improve the big issues facing our community.
- We continue to collaborate with community organisations and build effective
- · Council-community partnerships.
- We support and mentor our youth to become the leaders of the future.

#### OUTCOME 8: OUR REGION IS SUPPORTED BY AN INNOVATIVE AND SUSTAINABLE ECONOMY

- We all participate in the regional economy and it meets people's needs.
- We are a business-friendly region, and economic activity is sensitive to the environment, heritage and people of Tasman.
- We are skilled and adaptable and we see the benefits of a wide range of high-value industries and businesses.
- Small, locally-owned businesses are an essential part of the community.
- We encourage appropriate new investment into our community.
- Our youth can live, learn and work in Tasman.
- We recognise, support and celebrate innovation and achievement.



# COUNCIL ACTIVITIES SUMMARIES

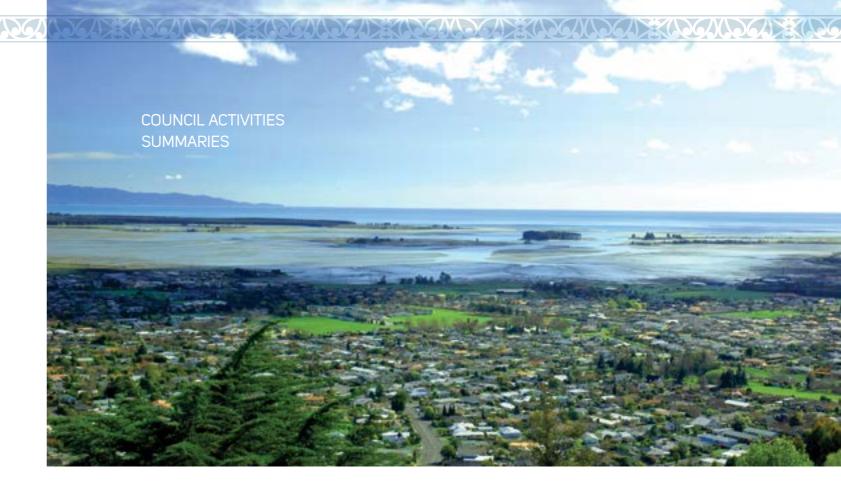
#### **OVERVIEW**

The following sections describe each of the groups of activities that contain our service delivery. This includes the overall budget for each section, the statements of service provision, the contributions to our community outcomes, and the cost and how we intend to fund the provision of the service.

The below table shows the totals for the next 10 years by each group of activity, in \$000s.

Within each group of activities there may be a number of smaller activities, for example Public Health and Safety includes Building Assurance, Environmental Health, Animal Control, Civil Defence Emergency Management, Maritime Safety and Parking Control. Support Services are described in the final section, but we do not report on these as a separate group of activities.

Detailed information on each group of activities is contained in their respective Activity Management Plans. These are available to download from our website, www.tasman.govt.nz



#### SUMMARY OF REVENUE AND EXPENDITURE BY GROUP OF ACTIVITY

	SOURCES OF OPERA			SOURCES	OF CAPITAL FUNDING	APPLICA	TIONS OF CAPITAL FUNDING	
	RATES	NON-RATES	APPLICATIONS OF OPERATING FUNDING	DEBT MOVEMENT	NON-DEBT RELATED FUNDING	CAPEX ADDITIONS	MOVEMENTS IN RESERVES AND INVESTMENTS	FUNDING BALANCE
Environmental Management	156,540	41,006	(197,460)	5,435	-	(5,590)	69	_
Public Health and Safety	26,062	64,869	(90,884)	(334)	_	(219)	506	_
Transportation, Roads and Footpaths	184,193	73,018	(159,269)	(16,927)	83,379	(159,838)	(4,556)	_
Coastal Assets	3,336	97	(2,954)	(506)	_	(1,492)	1,519	_
Water Supply	174,840	17,152	(139,441)	17,899	34,082	(126,559)	22,027	_
Wastewater	145,402	49,956	(133,301)	9,643	28,502	(103,774)	3,572	_
Stormwater	56,553	1,640	(34,648)	(1,242)	19,086	(62,836)	21,447	-
Waste Management and Minimisation	39,250	142,288	(161,284)	2,853	4,965	(30,311)	2,239	_
Rivers	31,647	8,862	(35,585)	9,428	4,500	(17,948)	(904)	_
Community Development	221,010	37,686	(234,835)	(1,802)	34,312	(57,939)	1,568	_
Governance	42,842	1,079	(39,825)	24	_	(119)	(4,001)	_
Council Enterprises	(2,557)	136,203	(110,083)	(4,329)	-	(7,285)	(11,949)	_

#### **COUNCIL ACTIVITIES SUMMARIES**

### **ENVIRONMENT AND** PLANNING

The Environment and Planning section is broken down into two groups of related activities:

- Environmental Management
- Public Health and Safety

The 10-year operating budgets for the Environment and Planning activities are outlined in the following table along with the 2020/2021 budgets for comparison.

Details of each of these groups of activities are outlined in the following pages. These pages cover the activity goal, what we do in relation to each activity group, why we do it, the contribution of the activities to the community outcomes, any key issues, how we will measure our performance, any assumptions we have made, and a snapshot of our key projects over the next 10 years.

ENVIRONMENT AND PLANNING	2020/2021 BUDGET \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000
Environmental Management	13,713	16,727	18,198	18,336	18,279	19,016
Public Health and Safety	7,418	7,470	7,848	8,076	8,436	8,753
Total costs	21,131	24,197	26,046	26,412	26,715	27,769

ENVIRONMENT AND PLANNING	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
Environmental Management	20,048	20,356	21,062	22,131	23,307
Public Health and Safety	9,227	9,542	9,988	10,502	11,042
Total costs	29,275	29,898	31,050	32,633	34,349

#### COUNCIL ACTIVITIES SUMMARIES **Environmental Management**

#### **ENVIRONMENTAL MANAGEMENT**

OUR GOAL: Our goal is to effectively promote the sustainable management of our District's natural and physical resources.

#### WHAT WE DO

The Environmental Management activity is responsible for environmental monitoring and resource investigations to understand our District's resources; minimising inappropriate practices or the incidence of pests and other threats, maintaining and enhancing indigenous biodiversity, and the development of a robust policy planning framework to ensure ongoing sustainable management.

We identify, publicise, and respond to resource management issues and biosecurity risks; protect and enhance our environment, communities, and businesses through policy and planning, including implementing legislative and national policy direction; and administer planning, development, and compliance processes.

#### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONT TO THE COMMUNITY OUT
Social Well-being Our communities are healthy, safe, inclusive and resilient	We have a planning fram the right developments places, and people and l where they are at risk to
	Our processes protect the health and well-being by of resources and human not degrade quality of li

monitoring recreational bathing water quality for toxic algae, and surveying groundwater resources for drinking water suitability.

We also maintain an effective flood warning system, monitor air quality, and identify contamination risk, to ensure safety of people and community well-being, now, and for future residents.

#### WHY WE DO IT

Our responsibility is to understand and promote the sustainable management of our District's resources, and to manage the consequences of human activity on the environment and other people. Many of our policies and plans are statutory documents required under legislation.

Our state of the environment monitoring and information work monitors progress on environmental outcomes; help target planning controls, consent conditions and education programmes, identify new issues, and provides information for farmers, businesses, and the public.

### TRIBUTES COME

mework that ensures are in the right homes are not placed o natural hazards.

he community's by ensuring use n activities do life. This includes

Actions and decisions may result in adverse media coverage that may be regarded as being a negative effect. In such cases, we will manage this risk by properly assessing options and the implications to clearly justify decisions. The Council aims to balance the needs and wants of many people, as a result, there may be some decisions which will impact negatively on some individuals or groups.

#### 

### COUNCIL ACTIVITIES SUMMARIES Environmental Management

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

### COUNCIL ACTIVITIES SUMMARIES Environmental Management

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRI TO THE COMMUNITY OUTCO
Social Well-being Our communities have access to a range of social, cultural, educational and recreational facilities and activities	Our planning and consent ensure recreational oppor provided when land is sub developments are designe social infrastructure and o for connection; this is help isolation.
	We have a recreational bat network and cyanobacter programme to ensure wat suitable for use, and limits development of valued sp We take an advocacy role environmental awareness
Economic Well-being Our region is supported by an innovative and sustainable economy	Policies, plans, models, and information helps us ident and potential hazards and ensures that economic de use and development of re current, and future, genera Our land and sea biosecur protect primary productio

irity activities ion activities from pests that could damage our economy.

Development approvals can facilitate economic development opportunities.

equal opportunities for all.

We actively encourage people to adopt best practice in relation to their use of land, water, air, and the coast resources.

nting processes ortunities are ubdivided. New ned to provide opportunities Ip prevent social athing water quality

eria monitoring aterbodies are ts inappropriate paces.

e to promote s in the community.

nd resource ntify opportunities, d constraints. This evelopment, in the resources, benefit erations.

Compliance monitoring can ensure fair and

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Economic Well-being Our infrastructure is efficient, resilient, cost effective and meets current and future needs	Our effective resource planning processes help other Council activities meet this community outcome. This ensures appropriate and efficient infrastructure is provided to meet the demands of our communities.	
	We make hazard information available to promote best practice design, development, and use of important utility services.	
	We provide a highly-valued, District-wide telemetry linked network. This allows us to measure and understand the quality of our environment and to manage the quantity of the water resources available for allocation.	
Environmental Well-being Our unique natural environment is healthy, protected and sustainably managed	We develop and review policies and plans, and design guides that maintain and improve our environment, promoting sustainable management of our natural and physical resources.	
	We monitor and regulate activities that could, over time, put pressure on our environment and resources, and take preventative action through education and enforcement.	
	We engage with iwi and our community via advocacy, and local catchment and regional scale initiatives to maintain and enhance our natural and productive landscape.	

#### COUNCIL ACTIVITIES SUMMARIES Environmental Management

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIE TO THE COMMUNITY OUTCO
Cultural Well-being Our communities have opportunities to celebrate and explore their heritage, identity and creativity	Our planning framework p enhances these communit ensuring that identified he iconic landscapes, importa of significance to our Distri- when planning decisions a We work with landowners biodiversity, helping to pro- heritage values.
Our Council provides leadership and fosters partnerships including with iwi, fosters a regional perspective, and encourages community engagement	We provide opportunities to participation in the process and administering policiess the Resource Management Acts. We actively seek to w stakeholder communities. We work with iwi as Treaty relationship continues to e legislation evolves. We are increasing the capability an of local iwi to engage in po- development.

We work in partnership when developing policies and plans. For example, the Kotahitanga mō te Taiao partnership with top of the south iwi, Department of Conservation (DOC) and councils demonstrates leadership across boundaries. We encourage 'best management practices' in productive landscapes, and work with community networks to help fulfil these responsibilities.

We make information and advice available to applicants, landowners and community groups to help them make sound decisions.

We advocate to central government and other public agencies where their actions will impact on the interests of our District.

protects and ity outcomes, neritage buildings, tant sites to iwi and rict, are considered are made.

to enhance rotect our natural

for public esses of developing es and plans under nt and Biosecurity work with

y partners. Our evolve as new e committed to and capacity policy and plan

Central government does not financially support iwi to meet new legislated obligations. We are supportive of helping iwi to build capability and capacity. However, this requires additional resourcing that only in recent years, we have had to factor in.

#### **KEY ISSUES**

Key issues facing Environmental Management are:

- Rapid population growth Tasman is a popular place to live in. We need to ensure recreational opportunities, residential and business spaces, and productive land are provided for through our plans and consenting processes.
- Freshwater Changes to the National Policy Statement for Freshwater Management mean we need to reassess processes and resources to implement these amended regulations.
- **Biodiversity and biosecurity** We are working with tangata whenua, and the community, to develop the Tasman BioStrategy. Biosecurity and biodiversity will be considered in a holistic manner, and feed into the Tasman Environment Plan (TEP).
- Climate change and natural hazards Our policies relating to managing land use, hazards, and the impacts of climate change will need to prepare

for increasing risks associated with changing temperature or habitat-related pest incursions, sudden and severe weather events, and drought and seawater inundation of low-lying coastal land.

Changes in legislation and planning documents -We are reviewing Tasman's resource management plans over the coming six to 10 years to develop a new TEP. This is set against a backdrop of large volumes of new national policy direction from Central Government, and a repeal and replacement of the Resource Management Act with three separate pieces of new legislation. This is creating a lot of uncertainty and cost for us and our community.

The impact of these influencing factors on the Environmental Management activity, and the effect on the current scale and mode of delivery is discussed in detail in the Environmental Management Activity Management Plan.

OUR LEVEL OF SERVICE - WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021-2031

				FUTURE PERFO	RMANCE TARGETS	
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031
We provide an appropriate policy framework that effectively promotes the sustainable management of the District's	Residents' satisfaction for those residents who are aware of the Council's role in resource management policy and planning work. As measured by the annual residents' survey.	2019/2020: 69%	65%	65%	65%	65%
<ul> <li>natural and physical resources by:</li> <li>identifying and responding to resource management policy issues; and</li> <li>providing a sound and appropriate policy planning framework that is responsive to our changing environment, will protect and enhance our unique environment and promote healthy and safe communities.</li> </ul>	Council meets the Air Quality National Environmental Standard (NES). As measured by designated air quality monitoring sites for the previous calendar year.	For the 2020 calendar year, the Richmond Airshed did meet the NES for PM10 with three permissible exceedances (as allowed under the NES).	Meet the NES	Meet the NES	Meet the NES	Meet the NES



### COUNCIL ACTIVITIES SUMMARIES Environmental Management

#### OUR LEVEL OF SERVICE - WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021-2031 (CONT.)

				FUTURE PERFOR	RMANCE TARGETS	
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031
<ul> <li>We provide an appropriate policy framework that effectively promotes the sustainable management of the District's natural and physical resources by:</li> <li>identifying and responding to resource management policy issues; and</li> <li>providing a sound and appropriate policy planning framework that is responsive to our changing environment, will protect and enhance our unique environment and promote healthy and safe communities.</li> </ul>	Swimming beaches and rivers are suitable for contact recreation, all or most of the time. As measured using samples from our core sampling sites.	In 2019/2020, 99% of swimming beaches and rivers for fine weather samples and 97% for all weather samples were suitable for contact recreation.	98% are suitable using fine weather samples 92% are suitable using all weather samples	98% are suitable using fine weather samples 92% are suitable using all weather samples	98% are suitable using fine weather samples 92% are suitable using all weather samples	98% are suitable using fine weather samples 92% are suitable using all weather samples
We provide a responsive and efficient process for assessing resource consent applications and ensuring compliance obligations are fairly and appropriately enforced.	At least 80% of survey respondents rate their satisfaction with Council's resource consent processing work as fairly satisfied or better.	2019/2020: 74%	80%	80%	85%	85%
	Consent applications are processed within statutory timeframes (where they exist).	<ul> <li>2019/2020:</li> <li>Notified consents: 100%</li> <li>Non-notified consents: 95.5%</li> <li>Limited notified consents: 100%</li> </ul>	100% 100% 100%	100% 100% 100%	100% 100% 100%	100% 100% 100%
We undertake monitoring of environmental trends and conditions and maintain reporting systems that protect and inform the community about progress toward community outcomes, environmental conditions, changes, and risks.	An annual report is prepared and presented to Council or a Council committee each year, showing that all resource consents that are monitored are assigned appropriate compliance performance grades.	2019/2020: 3 September 2020	By 30 September 2021	By 30 September 2022	By 30 September 2023	By 30 September 2024 – 2031

#### COUNCIL ACTIVITIES SUMMARIES Environmental Management

### OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031 (CONT.)

				FUTURE PERFOR	RMANCE TARGETS	
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031
We undertake monitoring of	Where significant non-compliance is recorded, that resolution is achieved	2019/2020:	80% are resolved	80% are resolved	80% are resolved	80% are resolved
environmental trends and	within appropriate timeframes.	<ul> <li>Percentage resolved</li> </ul>	within 9 months	within 9 months	within 9 months	within 9 months
conditions and maintain reporting systems that protect and inform		within nine months: 100%	95% are resolved within 12 months			
the community about progress		Percentage resolved				
toward community outcomes, environmental conditions,		within 12 months: 100%	)			
changes, and risks.	An annual report is prepared and presented to a Council committee or a	2019/2020:	By 31 October	By 31 October	By 31 October	By 31 October
	Council meeting on Water Metering Compliance detailing the performance	23 July 2020	2021	2022	2023	2024 - 2031
	of consented and permitted activity ground and surface water abstractions					
	requiring monitoring as defined in the Tasman Resource Management Plan.					
	An annual Dairy Monitoring report is prepared detailing the performance	2019/2020:	98% fully	98% fully	100% fully	100% fully
	of the District's dairy farms against the Council's dairy effluent discharge	99% fully compliant	compliant	compliant	compliant	compliant
	rules and relevant national legislation.					
	An operational plan and annual report are prepared and presented to	2019/2020:	By 30 November	By 30 November	By 30 November	By 30 November
	Council or a Committee meeting each year, in accordance with the Regional	both reported 28	2021	2021	2021	2021
	Pest Management Plan and the requirements of the Biosecurity Act.	November 2019				

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

There are no significant changes to how the Environmental Management activity will be managed since the Long Term Plan (LTP) 2018 – 2028.

#### **KEY ASSUMPTIONS AND UNCERTAINTIES**

We have made a number of assumptions in preparing the Activity Management Plan. The most significant assumption and uncertainty for Environmental Management is that future budgets require a similar level of effort and resources to respond to the demands of this activity. With population growth and increasing demand over resource use, we expect a slow to medium level of increase in aggregate effort over the 10-year period.

#### INVESTMENTS

The following are key Environmental Management investments for the next 10 years. Note that these costs do not include staff time or overheads which in some cases (e.g., the Tasman Resource Management Plan (TRMP) review) are a significant proportion of the overall cost.

DESCRIPTION
This new plan replaces the statutory review.
Implementing the Regiona to enhance biodiversity an
Managing the use and dev
Monitoring the quality and in our rivers and streams. T protection, including flood

ne Tasman Resource Management Plan which is due for

nal Pest Management Plan and the Tasman BioStrategy and reduce impacts from pests.

evelopment of land resources to enhance water quality.

nd quantity of our water resources, in the ground and . This is for both productive use and environmental od management.

### COUNCIL ACTIVITIES SUMMARIES

Environmental Management

### COUNCIL ACTIVITIES SUMMARIES Environmental Management

# FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE ENVIRONMENTAL MANAGEMENT GROUP OF ACTIVITIES

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	10,501	11,454	12,752	13,740	14,366	15,095	16,113	16,837	17,478	18,418	19,503
Targeted rates	149	136	122	113	109	105	91	53	18	18	19
Subsidies and grants for operating purposes	311	1,256	1,277	993	287	47	48	50	51	53	55
Fees and charges	2,560	2,467	2,652	2,718	2,789	2,867	2,950	3,039	3,133	3,233	3,337
Internal charges and overheads recovered	-	_	_	-	_	_	_	_	-	_	_
Local authorities fuel tax, fines, infringement fees, and other receipts	461	740	791	716	722	729	736	744	753	882	891
Total operating funding	13,982	16,053	17,594	18,280	18,273	18,843	19,938	20,723	21,433	22,604	23,805
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	8,343	10,520	11,265	11,083	10,586	10,958	11,420	11,303	11,453	11,839	12,246
Finance costs	19	58	85	109	133	144	154	164	169	175	172
Internal charges and overheads applied	5,351	6,149	6,848	7,144	7,560	7,914	8,474	8,889	9,440	10,117	10,889
Other operating funding applications	_	_	_	-	_	_	_	_	_	_	_
Total applications of operating funding	13,713	16,727	18,198	18,336	18,279	19,016	20,048	20,356	21,062	22,131	23,307
Surplus/(deficit) of operating funding	269	(674)	(604)	(56)	(6)	(173)	(110)	367	371	473	498
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	-	-	_	-	_	-	-	_	_	_	_
Development and financial contributions	_	_	_	-	_	_	_	_	_	_	_
Increase/(decrease) in debt	(84)	923	1,252	573	410	728	796	515	74	11	153
Gross proceeds from sale of assets	-	_	_	-	_	-	_	_	-	_	_
Lump sum contributions	_	_	_	-	_	_	_	_	_	_	_
Other dedicated capital funding	-	_	-	_	-	-	-	-	-	_	-
Total sources of capital funding	(84)	923	1,252	573	410	728	796	515	74	11	153
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	_	_	_	-	_	_	_	_	_	_	_
to improve the level of service	174	123	190	187	111	433	421	457	303	337	437
to replace existing assets	64	127	533	330	293	122	265	424	141	145	211
Increase/(decrease) in reserves	(53)	(1)	(75)	_	-	_	_	1	1	2	3
Increase/(decrease) in investments	-	-	-	-	-	-	-	-	_	-	-
Total applications of capital funding	185	249	648	517	404	555	686	882	445	484	651
Surplus/(deficit) of capital funding	(269)	674	604	56	6	173	110	(367)	(371)	(473)	(498)
Funding balance		_	_	_	_	_	_	_	_	_	-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

TASMAN'S 10-YEAR PLAN 2021-2031

#### COUNCIL ACTIVITIES SUMMARIES Public Health and Safety

#### PUBLIC HEALTH AND SAFETY

OUR GOAL: The Public Health and Safety activity aims to keep people and their properties safe and protect them from nuisance. It also aims to ensure that use of public areas is fair and equitable.

#### WHAT WE DO

We provide advice and discharging statutory functions in the areas of public health, building, environmental health (including liquor licensing, food safety), hazardous substances, animal control, civil defence and emergency management, parking control and maritime safety. It involves assessing and processing permit and registration applications, the administration of bylaws, and associated monitoring and enforcement action.

#### WHY WE DO IT

We contribute to the sustainable development of our District and the safety and well-being of our community. We ensure that actions, or non-actions, taken by the people in our District are lawful, sustainable and safe. We enable people to carry out activities without affecting their, or others', safety. We also respond to central government legislation.

#### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our communities are healthy, safe, inclusive and resilient	We protect our community's health and well-being by ensuring standards are met for construction, food safety, and registered premises operation. We also respond and enforce alcohol sale and consumption, and dogs and stock, so as not to adversely affect our community's quality of life. Our civil defence and emergency management system promotes safety of people and resilient communities. We ensure recreational boating is safe, keeping Tasman special.	Particular actions and decisions may result in adverse media coverage that may be regarded as being a negative effect. In such cases, we will manage this risk by properly assessing options and implications to justify our decisions. Compliance and enforcement activities can generate both positive and negative responses within the community.
Social Well-being Our urban and rural environments are people- friendly, well planned, accessible and sustainably managed	We ensure buildings are well constructed, safe and weather-tight, leading to living environments that are people-friendly, and accessible to all.	
Economic Well-being Our region is supported by an innovative and sustainable economy	Our regulatory practices are good and contribute to the economic well-being in our communities.	

#### COUNCIL ACTIVITIES SUMMARIES Public Health and Safety

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Economic Well-being Our infrastructure is efficient, resilient, cost effective and meets current and future needs	We ensure that time-restricted parking facilities are available for the public to access urban retailers and services.	The costs of providing the public benefit component of the service increases, to reflect changes in legislation, and community expectation.
Environmental Well-being Our unique natural environment is healthy, protected and sustainably managed	We have an effective education and dog control programme, limiting negative effects on native fauna. We remove abandoned vehicles, preventing damage to our environment.	
Cultural Well-being Our communities have opportunities to celebrate and explore their heritage, identity and creativity	We provide safety support to events, such as waka racing and classic boats, assisting the community to hold safe heritage events.	
Our Council provides leadership and fosters partnerships including with iwi, fosters a regional perspective, and encourages community engagement	We encourage residents to make civil emergency preparations, including arrangements to cope in the face of climatic or natural hazard events. We work with Maritime NZ to provide a maritime oil response service.	

#### **KEY ISSUES**

Key issues facing the Public Health and Safety activity are:

- Population and economic growth, and demographic change – Population growth places demand on our services. Over time, we may require extra resources to cope with additional activity and demand for services. We have a robust growth model, forecasting residential and business demands, and opportunities to help us supply the level of demand expected.
- Changes in community expectations Different members of our community expect us to do more, or less, regulation and control. Changing expectations may lead to a need to increase or decrease our levels of service. Movement of urban populations into rural areas may have a significant effect on service expectations.

- Changes in legislation and policies These can be driven by government legislation or policy, or by changes in our Council policies.
- Changes in the environmental risk profile -Changing weather patterns, or occurrence of natural hazards, will affect our work, particularly in the civil defence and building assurance activities.
- Industrial practices and technological change Both industrial practices and technological change can impact on the scope and delivery of our services. We are not expecting any changes to have a significant effect on this activity in the medium term, although new construction methods may have some impact on building assurance activities.

The impact of these influencing factors on the Public Health and Safety activity, and the effect on the current scale and mode of delivery is discussed in detail in the Public Health and Safety Activity Management Plan.

# COUNCIL ACTIVITIES SUMMARIES Public Health and Safety

# OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031

				FUTURE PERFO	IRMANCE TARGETS	
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031
We provide building control services in a professional and timely manner, to ensure buildings	98% of applications for building consent are processed within statutory timeframes.	2019/2020: 99.4% New target	98%	98%	98%	98%
are constructed in accordance with the New Zealand Building Code and therefore safe and	98% of applications for code compliance certificates are processed within statutory timeframes.	2019/2020: 99.3%	98%	98%	98%	98%
healthy.	The average time taken to process a Building Consent is 12 working days.	2019/2020: 9.4 working days	12 working days	12 working days	12 working days	12 working day
	We maintain Building Consent Authority Accreditation.	2019/2020: Accreditation maintained	Accreditation maintained	Accreditation maintained	Accreditation maintained	Accreditation maintained
	At least 80% of survey respondents rate their satisfaction with Council's building control work as fairly satisfied or better.	2019/2020: 68%	80%	85%	85%	85%
We will provide an environmental health service that in association with other agencies, fosters the responsible sale and consumption of liquor.	In conjunction with the New Zealand Police, we detect no sale of liquor to minors through random controlled purchase operations (CPOs) run annually.	2019/2020: Not measured Only one CPO was carried out over the period due to availability of NZ Police	At least 75% of controlled purchase operations with no offences detected			
We will provide an environmental health service that ensures that food provided for sale is safe, free from contamination and prepared in suitable premises.	All food premises that are the responsibility of Council to audit will be visited at the frequency required by the Ministry of Primary Industries (MPI).	New performance measure	100%	100%	100%	100%

# COUNCIL ACTIVITIES SUMMARIES Public Health and Safety

# OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031 (CONT.)

				FUTURE PERFO	DRMANCE TARGETS	
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031
We will provide animal control services to minimise the danger,	All known dogs are registered or otherwise accounted for annually by 30 June.	2019/2020: 100%	100%	100%	100%	100%
distress, and nuisance caused by dogs and wandering stock and to ensure all known dogs are recorded and registered.	We respond to high priority dog complaints within 60 minutes, 24 hours a day, seven days a week.	2019/2020: 100%	100%	100%	100%	100%
A civil defence and emergency management system that is designed to promote the safety of people and a resilient community in the event that emergencies occur.	For those that have an opinion, the level of community support for Council's civil defence emergency management (CDEM) activity is rated as fairly satisfied or better through the annual residents' survey.	2019/2020: 78%	70%	70%	70%	70%
We will provide Maritime Administration services to ensure Tasman's harbour waters are safe and accessible and that all known commercial vehicle operators are licensed.	All known commercial vessel operators are licensed.	2019/2020: 100%	100%	100%	100%	100%
We will provide parking control services to facilitate the public's access to urban retailers and services, respond to any misuse of disabled parking, and remove reported abandoned vehicles.	Compliance by not less than 85 out of every 100 vehicles parking in time- controlled areas within the Traffic Bylaw, based on an annual snap survey.	2019/2020: 82%	85%	85%	85%	85%

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

The following are key changes for our Public Health and Safety activity since the LTP 2018 – 2028.

KEY CHANGE	REASON FOR CHANGE
Audits of food premises	Amended in 2017, The Food Act 2014 changes the frequency and type of auditing of food premises Council is responsible for.
Increased maritime policing of the District's waters	The introduction of a large ship monitoring system to improve safety around such vessels anchoring in our waters is currently being investigated. The cost of this service is recovered from ship owners. This system is dependent on the use of a marine Automatic Identification System, measuring ships over 500 tonnes in Tasman's marine area. We have negotiated access to this system with Marlborough District Council (MDC), and are working with Nelson City Council (NCC) to get a consistent "Top of the South" approach.
New electronic parking enforcement meters	The use of electronic ticketing machines has significantly reduced our administration resources, improving the accuracy of ticket inputting. It has also reduced the number of complaints due to more accurate information, including photographs with the parking ticket.

#### **KEY ASSUMPTIONS AND UNCERTAINTIES**

We have made a number of assumptions in preparing the Activity Management Plan. The most significant assumptions and uncertainties for Public Health and Safety are:

- Changes in customer expectations e.g., new legislation or new environments, some residents will expect us to address their concerns. We will educate and inform people by using media, both social (Facebook, twitter etc.) and paper based (Newsline, local newspapers).
- Most staff in this activity are technical specialists and are difficult to replace at short notice. In some areas, gaps can be covered by use of contractors, however, this is not always possible and can be expensive. If this were to occur and gaps could not be covered, staff will prioritise work.

# COUNCIL ACTIVITIES SUMMARIES Public Health and Safety

#### INVESTMENTS

The following are key Public Health and Safety investments for the next 10 years.

NAME	DESCRIPTION
Regulatory Services	We provide a public health type IV gambling venues a We also enforce parking ru camping bylaws.
Building Control	We provide assurance that requirements.
Emergency Management and Civil Defence Activities	We assist CDEM, alongside and recovery.
Maritime Safety	We carry out navigation sa Act. With NCC, we maintai maritime oil spill events.
Animal Control	We carry out dog and stoc and the Stock Control Act.



Ith service, which monitors food safety, alcohol controls, s and other issues impacting on health and wellbeing. rules, remove abandoned vehicles and enforce freedom

at buildings are correctly constructed as per legal

le other agencies, in responding to emergency events

safety functions as dictated by the Maritime Transport ain a fully trained response team to deal with any

ock control functions as dictated by the Dog Control Act t.

# COUNCIL ACTIVITIES SUMMARIES Public Health and Safety

# FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE PUBLIC HEALTH AND SAFETY GROUP OF ACTIVITIES

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	2,091	1,818	1,848	1,992	2,273	2,422	2,718	2,842	3,084	3,375	3,690
Targeted rates	-	-	_	-	-	-	-	-	_	_	-
Subsidies and grants for operating purposes	-	-	-	-	-	-	-	-	-	_	-
Fees and charges	4,731	5,000	5,160	5,289	5,426	5,578	5,740	5,912	6,095	6,290	6,492
Internal charges and overheads recovered	-	-	_		-	-	_	_	_	_	-
Local authorities fuel tax, fines, infringement fees, and other receipts	613	686	724	757	770	784	799	815	832	851	869
Total operating funding	7,435	7,504	7,732	8,038	8,469	8,784	9,257	9,569	10,011	10,516	11,051
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	4,586	4,582	4,764	4,861	4,987	5,128	5,331	5,436	5,605	5,787	5,976
Finance costs	9	23	21	19	19	17	16	14	12	11	11
Internal charges and overheads applied	2,823	2,865	3,063	3,196	3,430	3,608	3,880	4,092	4,371	4,704	5,055
Other operating funding applications	-	-	_	-	-	_	_	_	_	_	_
Total applications of operating funding	7,418	7,470	7,848	8,076	8,436	8,753	9,227	9,542	9,988	10,502	11,042
Surplus/(deficit) of operating funding	17	34	(116)	(38)	33	31	30	27	23	14	9
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	_	_	_	-	_	-	_	_	_	_	_
Development and financial contributions	-	-	_	-	-	_	-	_	-	-	-
Increase/(decrease) in debt	(24)	(47)	6	(53)	(54)	36	(59)	(59)	(59)	11	(56)
Gross proceeds from sale of assets	-	-	-	-	-	-	-	-	-	_	-
Lump sum contributions	-	-	-	-	-	-	-	-	-	_	-
Other dedicated capital funding	-	-	-	_	-	-	-	-	-	_	-
Total sources of capital funding	(24)	(47)	6	(53)	(54)	36	(59)	(59)	(59)	11	(56)
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	-	-	-	-	-	-	-	-	-	_	-
to improve the level of service	-	-	-	-	-	-	-	-	-	_	-
to replace existing assets	-	-	58	-	-	95	-	-	-	66	-
Increase/(decrease) in reserves	(7)	(13)	(168)	(91)	(21)	(28)	(29)	(32)	(36)	(41)	(47)
Increase/(decrease) in investments	-	-	-	-	-	-	-	-	-	-	-
Total applications of capital funding	(7)	(13)	(110)	(91)	(21)	67	(29)	(32)	(36)	25	(47)
Surplus/(deficit) of capital funding	(17)	(34)	116	38	(33)	(31)	(30)	(27)	(23)	(14)	(9)
Funding balance	-	-	-	-	-	-	-	-	-	-	-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

### TASMAN'S 10-YEAR PLAN 2021-2031

# **COUNCIL ACTIVITIES** SUMMARIES

## **ENGINEERING**

The Engineering section is broken down into seven groups of related activities:

- Transportation
- Coastal Assets
- Water Supply
- Wastewater
- Stormwater
- Waste Management and Minimisation
- Rivers

The 10-year operating budgets for the engineering activities are outlined in the following table along with the 2020/2021 budgets for comparison.

Details of each of these groups of activities are outlined in the following pages. These pages cover the activity goal, what we do in relation to each activity group, why we do it, the contribution of the activities to the community outcomes, any key issues, how we will measure our performance, any assumptions we have made, and a snapshot of our key projects over the next 10 years.

ENGINEERING	2020/2021 BUDGET \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000
Transportation	10,803	13,097	13,934	15,094	15,232	15,672
Coastal Assets	416	198	335	223	332	241
Water Supply	9,928	10,766	12,734	13,017	13,468	13,883
Wastewater	8,938	10,178	10,672	11,031	11,997	13,419
Stormwater	3,088	2,873	2,931	3,078	3,431	3,557
Waste Management and Minimisation	12,318	12,899	14,369	15,544	15,190	15,915
Rivers	2,739	2,807	2,953	3,232	3,393	3,473
Total costs	48,230	52,818	57,928	61,219	63,043	66,160

ENGINEERING	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
Transportation	16,159	16,607	17,453	17,795	18,226
Coastal Assets	370	224	400	239	392
Water Supply	14,242	14,463	15,004	15,582	16,282
Wastewater	13,736	13,987	14,983	16,082	17,216
Stormwater	3,637	3,579	3,686	3,904	3,972
Waste Management and Minimisation	16,194	16,947	17,374	17,960	18,172
Rivers	3,635	3,755	3,930	4,077	4,330
Total costs	67,973	69,562	72,830	75,639	78,590

# COUNCIL ACTIVITIES SUMMARIES Transportation

## **TRANSPORTATION**

OUR GOAL: Transportation activities are managed so people and goods can safely move within our communities and District.

#### WHAT WE DO

We manage a transportation network that has approximately 1,751km of roads; (967km sealed and 784km unsealed), 494 bridges (including footbridges); 423km of footpaths, walkways and cycleways; 22 off street car park areas; on street car parking; streetlights; traffic signs; culverts; and Tasman's Great Taste Trail.

This activity includes other transportation related services, for example, transport planning, road safety, and public transport services like the Total Mobility Scheme. These activities help to enable the movement

#### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our communities are healthy, safe, inclusive and resilient	We provide a safe and resilient transport network, including active recreation, which has associated health benefits.	Road users could be involved in crashes, causing damage, injury or death.
	A reliable transport network also allows for emergency services to safely get to people in need.	If not well planned, roads can separate communities as they become a barrier for residents on either side, particularly on busy arterial roads.
Social Well-being Our urban and rural environments are people- friendly, well planned,	We aim to provide a transportation network that is safe to use and accessible to all. Our road network is the backbone of our District and connects people to places.	The movement of vehicles across the road surface and the running of vehicle engines creates noise.
friendly, well planned, accessible and sustainably managed		We install lighting in public areas and along roads to improve the safety and amenity of the area. At times this causes light to fall beyond the immediate area and onto neighbouring properties.
		Air quality can be adversely affected by dust from vehicles travelling on unsealed roads.

of people and goods throughout our District and line up with the Regional Land Transport Plan's objectives.

#### WHY WE DO IT

On behalf of our ratepayers, we provide a quality transportation network, enabling the safe and reliable movement of people and goods which improves the economic and social well-being of our District. The provision of transport services, roads, cycle paths, and footpaths are a public good, and as such it is a core function of local government.

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

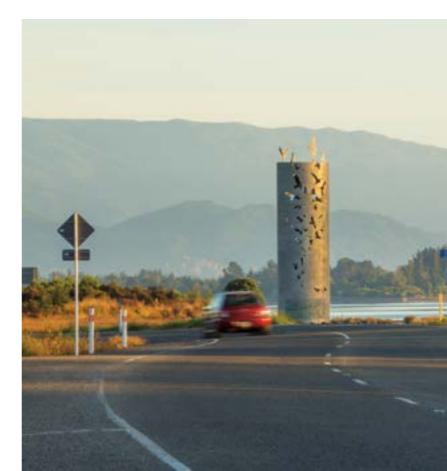
COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our communities have access to a range of social, cultural, educational and recreational facilities and activities	Our transport network enables the community to travel to their social, educational, and recreational activities.	
Economic Well-being Our region is supported by an innovative and sustainable economy	Our transport system is operated in an effective and efficient way to meet the needs of residents and businesses. The road network is critical to the movement of goods which enables our economy to thrive and grow.	Increasing traffic volumes may result in vehicle congestion on urban arterial links. Traffic congestion causes delays to the road users and has the potential to affect the cost of freight.
Economic Well-being Our infrastructure is efficient, resilient, cost effective and meets current and future needs	We weigh up the immediate and long term costs and benefits when making investment decisions for the transport network. This enables us to meet the needs of the current and future users and community.	Tasman rate payers need to pay for transportation services.
Environmental Well-being Our unique natural environment is healthy, protected and sustainably managed	We minimise the effect on our natural environment with routine road sweeping, sump cleaning, and litter removal. We consider land use and sustainability in transport planning.	Vehicles using the road network produce greenhouse gas emissions. Discharges from motor vehicles could diminish water quality in nearby streams from surface water run-off from roads.
Our Council provides leadership and fosters partnerships including with iwi, fosters a regional perspective, and encourages community engagement	We provide an integrated transport network with our partner, Waka Kotahi, as well as our neighbours, NCC and Marlborough District Council. Together we also prepare Regional Land Transport Plans that are aligned across the Top of the South.	The provision of roads and transportation services could affect historic and wahi tapu sites.

# COUNCIL ACTIVITIES SUMMARIES Transportation

#### **KEY ISSUES**

#### Key issues facing the Transportation activity are:

- **Traffic Capacity** Population growth across the District has increased the number of vehicles travelling at peak periods, particularly on key routes in Richmond and Motueka. People are then taking alternative routes to avoid congested areas, raising the number of vehicles on roads not appropriate for that amount of traffic.
- Active Transport (walking and cycling) Several towns within Tasman have grown to a point where they can cater to all activity within the town itself (work, school, shopping, recreation, etc.). Along with this growth in population has come an associated growth in the vehicles on roads. This is introducing congestion, noise, vehicle emissions, difficulty crossing roads and many other problems that have not previously been there. In addition, the extra traffic on the roads have made people feel less safe using the roads for walking and cycling. All of the towns are small enough and have good geographical features that makes walking and



cycling viable forms of transport. Additionally, we are seeing increases in walking and cycling as forms of fitness and recreation, however, we are not seeing them increase as a mode of transport.

 Road Maintenance – The sealed road network in Tasman is generally in a good condition. Our sealed road maintenance philosophy is based around keeping the waterproof seal in good condition in order to maintain the pavement to a good standard. However, over the previous six years, we have sought savings in the renewals programme to help maintain rates affordability. We took this approach knowing it was a short-term tactic. Maintenance and renewal investment levels now need to increase again in order to maintain the good condition of our network for the longer term. We are also seeing more, and heavier, commercial vehicles placing strain on the road structure.

The impact of these influencing factors on the demand for transportation and the effect on the current scale and mode of delivery is discussed in detail in the Transportation Activity Management Plan.

# COUNCIL ACTIVITIES SUMMARIES Transportation

## OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021-2031

					RMANCE TARGETS	
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031
Safety Our transportation network is becoming safer for its users.	There is a downward trend in the number of serious and fatal injury crashes occurring on our road network. Measured using the Waka Kotahi's crash database.	2019/2020: 10 2018/2019: 17 2017/2018: 30	Decreasing	Decreasing	Decreasing	Decreasing
	The change from the previous financial year in the number of fatalities and serious injury crashes on the local road network, expressed as a number. (Mandatory measure one)	2019/2020: -7 2018/2019: -13 2017/2018: +17	≤ 0	≤ 0	≤ 0	-1
	Proportion of residents who perceive the road environment to be safe, for each mode. As measured through the annual residents' survey.	New performance measure	Vehicles: 70% Cycling: 70% Walking: 70%			
Accessibility Our transportation network enables the community to choose from various modes of travel.	The annual growth in use of cycle routes exceeds specified levels. Measured using daily cycle counts on selected routes per capita.	2019/2020: 3,756 cyclists per day, or 0.066 per 100 residents	Per capita measure increasing	Per capita measure increasing	Per capita measure increasing	Per capita measure increasing
	The annual growth in use of passenger transport exceeds specified levels. Measured using annual boarding per capita (Nelson and Tasman).	2019/2020: 357,868 or 3.22 per capita	Per capita measure increasing	Per capita measure increasing	Per capita measure increasing	Per capita measure increasing
Value for money Our transportation network is maintained cost effectively and whole of life costs are optimised.	The percentage of sealed local road that is resurfaced each financial year. (Mandatory measure three)	2019/2020: 4.5%	6%-8%	6%-8%	6%-8%	6%-7%
Amenity The travel quality and aesthetics of our transportation network is managed at a level appropriate to the importance of the road and satisfies the community's expectations.	The percentage of footpaths within the Tasman District are maintained to a condition of fair or better. As measured through the triennial footpath condition rating survey. (Mandatory measure four)	2019/2020 95.8%	No survey planned	≥95%	No survey planned	≥95%

# COUNCIL ACTIVITIES SUMMARIES Transportation

### OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021-2031 (CONT.)

					MANCE TARGETS	
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024–2031
Amenity The travel quality and aesthetics of our transportation network is anaged at a level appropriate to the importance of the road and satisfies the community's expectations.	The proportion of travel undertaken on the sealed road network meets the specified comfort levels. Known as Smooth Travel Exposure (STE). Smooth travel exposure is defined as the proportion of vehicle kilometres travelled on roads with roughness below the following thresholds. As reported through RAMM, based on traffic count and roughness survey data. (Mandatory measure two)	<ul> <li>2019/2020:</li> <li>Arterial 89.5%</li> <li>Primary Collector 95.1%</li> <li>Secondary Collector 94.9%</li> <li>Access 93.1%</li> <li>Low Volume 94.4%</li> </ul>	Arterial $\ge 95\%$ Primary Collector $\ge 95\%$ Secondary Collector $\ge 95\%$ Access $\ge 90\%$ Access (LV) $\ge 90\%$	Arterial $\ge$ 95% Primary Collector $\ge$ 95% Secondary Collector $\ge$ 95% Access $\ge$ 90% Access (LV) $\ge$ 90%	Arterial $\ge 95\%$ Primary Collector $\ge 95\%$ Secondary Collector $\ge 95\%$ Access $\ge 90\%$ Access (LV) $\ge 90\%$	Arterial $\ge 95\%$ Primary Collector $\ge 95\%$ Secondary Collector $\ge 95\%$ Access $\ge 90\%$ Access (LV) $\ge 90\%$
	Residents are satisfied with the Council's roads and footpaths in the District. As measured through the annual residents' survey.	<ul> <li>2019/2020:</li> <li>Roads: 72%</li> <li>Footpaths: 74%</li> <li>Cycle paths: No data</li> <li>2018/2019:</li> <li>Roads: 69%</li> <li>Footpaths: 68%</li> <li>Cycle paths: No data</li> <li>2017/2018:</li> <li>Roads: 67%</li> <li>Footpaths: 68%</li> <li>Cycle paths: No data</li> </ul>	Roads ≥ 70% Footpaths ≥ 70% Cycle paths ≥ 20%	Roads ≥ 70% Footpaths ≥ 70% Cycle paths ≥ 20%	Roads ≥ 70% Footpaths ≥ 70% Cycle paths ≥ 25%	Roads ≥ 70% Footpaths ≥ 70% Cycle paths ≥ 50%
	Customer Service Requests relating to the transportation network and activities are completed on time. As measured by the maintenance contractor's compliance with fault response time requirements (using RAMM Contractor), and the percentage of requests assigned to Council staff which are attended to within 5 days (using NCS). One Network Road Classification Safety – PM7. (Mandatory measure five)	2019/2020: 86%	≥ 90%	≥ 90%	≥ 90%	≥ 90%

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

The following are key changes for the Transportation activity since the LTP 2018 – 2028.

KEY CHANGE	REASON FOR CHANGE
Walking and cycling improvements	Traffic volumes are growing on our roads whilst the proportion of trips where people are walking and cycling is dropping. People are concerned about their safety with this increased traffic and are asking for facilities that protect them.
Public transport improvements	The volume of traffic on our roads is increasing faster than the population is growing. We will improve public transport services to cater for the growth in transportation demand.
Sealed road resurfacing enhanced programme	Previously, we had reduced the amount of resurfacing of sealed roads we did every year to save money. The sealed road resurfacing enhanced programme will lift the amount of resurfacing so the network is not run down, but will also include roads that had been deferred.

#### **KEY ASSUMPTIONS AND UNCERTAINTIES**

We have made a number of assumptions in preparing the Activity Management Plan. The most significant assumptions and uncertainties for Transportation are:

- We cannot predict when and where flood events will occur, or the damage that may be sustained during a flood. During large events there is a risk that roads can be washed out or blocked by slips and debris. We have annual budgets for clean-up and repair which should be sufficient for most events. We also have an emergency fund to cover the costs associated with more significant damage. We have assumed that if flood events occur, that there will be enough funds available to undertake repairs, whether it is through accessing budgeted funds, reprioritisation of other maintenance activities, or increasing borrowing.
- On 31 May 2021, Waka Kotahi indicated that they will not contribute full co-funding for our preferred programme of catch up of road resurfacing over

the next 10 years. The Council decided to maintain its full share of funding, and to reduce the sealed road renewal programme to reflect the Waka Kotahi shortfall between 2021-2024. We will undertake at least 5% renewal to the sealed road network over the next three years. Between 2024-2031, we plan to continue with our full preferred programme, and assume Waka Kotahi will fund 51% of the full programme.

 Until now, self-drive vehicles have been the main form of transport throughout our District. In recent years, significant investment has been made in new technologies that have potential to change how vehicles operate, and the demands that they may place on the road network. In the future, it is likely that driverless automated vehicles will become commonplace. We assume that these changes in technology will not significantly impact the way the transportation network functions within the period of this 10-Year Plan.

# COUNCIL ACTIVITIES SUMMARIES Transportation

#### INVESTMENTS

#### The following are key Transportation investments for the next 10 years.

NAME	DESCRIPTION
Unsealed road metaling	Routine metalling of unse
Sealed road renewal	Renewal and strengtheni sealed surfaces
Slow urban streets and greenways	Improving residential stre encourage walking and c
Drainage renewals	Replacement of drainage water channels and sump
Richmond West intersection upgrades	Upgrading key intersection
Richmond cycleway primary route	Creation of safe cycle rou
Richmond bus terminal	Creation of a new bus ter
New and renewed footpaths	Providing new and upgra
Tasman's Great Taste Trail	Complete the trail betwe
Lower Queen Street widening	Improvements to Lower ( commercial and resident
McShane Road upgrade	Improvements to McShar and residential developm
Public Transport	Improvements to public t frequency
District-wide on road cycle lanes	Providing new cycle lane:
Transport network maintenance	Maintaining the existing
Town centre cycling improvements	Providing facilities to sup town centres
Seaton Valley Road improvements	Upgrading Seaton Valley

#### sealed roads to mitigate gravel loss

ning of the underlying gravel layer and renewal of

reets slow traffic speeds and improve safety and cycling

e assets including culverts, kerb and channel, surface

tions to cater for residential and commercial growth

utes through Richmond

erminal in Richmond to cater for new bus routes

raded footpaths across the District

een Tapawera and Motueka

Queen Street to cater for traffic associated with tail developments

ane Road to cater for traffic associated with commercial ments

transport services providing improved coverage and

es on key transport routes

transport network and assets

pport walking and cycling access and safety in

road to enable for adjacent residential development

# COUNCIL ACTIVITIES SUMMARIES

Transportation

# COUNCIL ACTIVITIES SUMMARIES Transportation

# FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE TRANSPORTATION GROUP OF ACTIVITIES

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	12,100	12,997	13,980	14,606	15,746	18,578	20,078	20,801	21,364	22,625	23,418
Targeted rates	-	_	_	-	_	-	-	_	_	_	_
Subsidies and grants for operating purposes	3,803	4,649	4,994	5,938	5,794	6,030	6,352	6,344	6,620	6,564	6,634
Fees and charges	165	138	143	146	150	154	159	164	169	174	180
Internal charges and overheads recovered	_	-	-	-	-	-	-	-	-	-	-
Local authorities fuel tax, fines, infringement fees, and other receipts	1,044	942	998	1,085	1,144	1,165	1,187	1,211	1,236	1,263	1,291
Total operating funding	17,112	18,726	20,115	21,775	22,834	25,927	27,776	28,520	29,389	30,626	31,523
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	6,899	9,229	9,955	11,122	11,067	11,461	11,917	12,281	12,903	13,003	13,250
Finance costs	1,387	1,400	1,323	1,193	1,246	1,145	953	819	760	713	637
Internal charges and overheads applied	2,517	2,468	2,656	2,779	2,919	3,066	3,289	3,507	3,790	4,079	4,339
Other operating funding applications	_	_	_	-	_	_	_	_	_	_	_
Total applications of operating funding	10,803	13,097	13,934	15,094	15,232	15,672	16,159	16,607	17,453	17,795	18,226
Surplus/(deficit) of operating funding	6,309	5,629	6,181	6,681	7,602	10,255	11,617	11,913	11,936	12,831	13,297
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	4,287	4,326	5,624	4,473	5,559	5,969	7,613	10,943	8,953	11,309	9,674
Development and financial contributions	477	1,079	1,079	1,079	1,024	1,024	1,024	1,024	296	296	1,011
Increase/(decrease) in debt	58	360	(371)	(360)	(1,737)	(3,687)	(3,017)	(921)	(2,118)	(2,193)	(2,883)
Gross proceeds from sale of assets	_	_	-	-	-	_	-	_	_	_	_
Lump sum contributions	_	_	_	-	_	_	_	_	_	_	_
Other dedicated capital funding	_	-	-	-	-	-	-	_	-	-	-
Total sources of capital funding	4,822	5,765	6,332	5,192	4,846	3,306	5,620	11,046	7,131	9,412	7,802
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	_	-	-	-	-	-	-	_	_	-	-
to improve the level of service	3,346	2,173	611	778	743	661	678	1,057	2,940	991	1,018
to replace existing assets	6,777	8,558	12,331	10,071	10,776	11,468	14,700	21,281	15,077	22,167	21,759
Increase/(decrease) in reserves	1,008	663	(429)	1,024	929	1,432	1,859	621	1,050	(915)	(1,678)
Increase/(decrease) in investments	-	-	-	-	_	-	-	-	-	_	_
Total applications of capital funding	11,131	11,394	12,513	11,873	12,448	13,561	17,237	22,959	19,067	22,243	21,099
Surplus/(deficit) of capital funding	(6,309)	(5,629)	(6,181)	(6,681)	(7,602)	(10,255)	(11,617)	(11,913)	(11,936)	(12,831)	(13,297)
Funding balance	-	-	-	-	-	-	-	-	-	-	-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

# COUNCIL ACTIVITIES SUMMARIES **Coastal Assets**

### **COASTAL ASSETS**

OUR GOAL: We aim to ensure access to the sea can be enjoyed by all whilst managing the effects of the sea on property.

#### WHAT WE DO

We own, provide, maintain, and improve coastal assets (wharves, jetties, boat ramps, associated buildings and foreshore protection walls)<sup>3</sup> on behalf of our ratepayers, as well as provide navigational aids to help safe use of coastal waters. As part of the coastal assets' activity, we protect our property and work with the community on private property.

Some of the assets managed by this group of activities include:

• Ownership and management of wharf at Riwaka, Motueka and Māpua.

#### CONTRIBUTION TO COMMUNITY OUTCOMES

•	Jetties,	boat	ramps,	navigationa	l aids	and	moorings.
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- Coastal protection works at Ruby Bay and Mārahau.
- Navigation aids associated with harbour management.

Port Tarakohe is not a part of this group of activities. It is included in the Council Enterprises group.

#### WHY WE DO IT

Coastal assets have significant public value, enabling access to and use of coastal areas for commercial, cultural, and recreational purposes. Council ownership and management of coastal assets ensures they are retained for our community, enhances community wellbeing, and improves our District's coastal commercial and recreational assets.

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our communities are healthy, safe, inclusive and resilient	Coastal assets provide recreational opportunities to improve health and well-being. Coastal protection assets and services provide protection for residents and communities' resilience from storm events.	
Social Well-being Our urban and rural environments are people- friendly, well planned, accessible and sustainably managed	We ensure our built environments are functional, pleasant and safe. Coastal assets are operated without causing public health hazards and provide attractive recreational and commercial facilities.	The structures may appear visually out of character with the coastal environment. There may be increased traffic and noise from both commercial and recreational users of coastal facilities.
Social Well-being Our communities have access to a range of social, cultural, educational and	Coastal protection seeks to preserve reserves and other reactional activities from erosion of the ocean for the benefit of our whole community.	

3. The Council is not the owner of all coastal assets and some previously Council-owned structures have been transferred to other parties such as wharves/jetties at Collingwood, Milnethorpe and Mangarakau, which currently belong to Department of Conservation.

# COUNCIL ACTIVITIES SUMMARIES **Coastal Assets**

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Tourism is, and will continue to play, a large part in our District. Access to the water and to recreational/commercial activities will be key to its continued growth.	
We provide commercial and recreational facilities to meet community needs at an affordable level, contributing to the growth and prosperity of our District. The facilities are also managed sustainably.	The cost of providing the services will vary significantly depending on storm events.
We manage coastal assets so their impact does not affect the health and cleanliness of our environment.	There may be changes to the natural coastal process due to the placement of coastal assets. This may include loss of natural sand dunes.
Travelling by sea is a large part of the history of our District. Many of our remaining coastal assets have a connection with our history of moving people and goods between the sea and land. This activity preserves many of these historical structures.	Coastal assets may affect wahi tapu sites relating to local iwi.
We provide expertise and guidance to our communities to assist with problems along our coastal environment.	
	Tourism is, and will continue to play, a large part in our District. Access to the water and to recreational/commercial activities will be key to its continued growth. We provide commercial and recreational facilities to meet community needs at an affordable level, contributing to the growth and prosperity of our District. The facilities are also managed sustainably. We manage coastal assets so their impact does not affect the health and cleanliness of our environment. Travelling by sea is a large part of the history of our District. Many of our remaining coastal assets have a connection with our history of moving people and goods between the sea and land. This activity preserves many of these historical structures. We provide expertise and guidance to our communities to assist with problems along

recreational facilities and

activities

# COUNCIL ACTIVITIES SUMMARIES **Coastal Assets**

#### **KEY ISSUES**

Key issues facing the Coastal Assets activity are:

- Protection Structures There have been an increase in requests for new and upgraded structures which do not align with national guidance on coastal management. Demand on coastal protection works is influenced by urban development, coastal erosion, and potential sea level inundation associated with climate change. We are planning to maintain existing Councilowned coastal protection works and recreational assets, but will not provide any increased levels of protection to properties or new recreational assets. We are developing resource management policies to manage growth in coastal hazard areas to reduce the likelihood of further development that could be at risk from inundation from the sea, and the need for coastal protection work for these areas.
- Boat Facilities Access to the water is difficult, in part due to the high tidal range (3.5 – 4.0 metres) and to the relatively shallow bays along the Tasman coast. There are over 67 boat access locations along our coast. Of these, 50% are unformed, and 50%

are beach access only; 75% are suitable for dinghy and small boats only. There has been an increase in new boats, making the unformed ramps difficult to use for a growth portion of boats. Good launching facilities at Nelson, Motueka, and Kaiteriteri are busy and have car parking issues.

Public Safety – Tasman has a number of non-Council owned marine structures which pose a safety risk to the general public, but are of high interest to parts of our community (as a vessel mooring, or aesthetic or photographic opportunities). There are a number of derelict structures around our region that have been abandoned, most have not been identified. Legal advice is that Department of Conservation should have responsibility for the structures. Over the years, the timber structures have deteriorated to a point that they pose a navigational or safety hazard to the public.

The impact of these influencing factors on the coastal assets activity, and the effect on the current scale and mode of delivery, is discussed in detail in the coastal assets Activity Management Plan.



### OUR LEVEL OF SERVICE - WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE **OVER THE 10 YEARS FROM 2021-2031**

				FUTU
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TA 2022/202
Protection Our communities are protected from coastal erosion	Council owned coastal erosion structures are maintained to its original constructed standard. Council is developing a detailed inventory of coastal assets and conditions, as measured by routine annual inspection.	2019/2020: 100%	100%	100%
Safety Our structures are safe for the public to use	Council structures are maintained to a safe level to allow use by the general public. Percentage of structures deemed 'safe' are measured through a routine annual inspection.	2019/2020: 100%	100%	100%

TURE PERFORM	ANCE TARGETS	
TARGET 023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031
	100%	100%
	100%	100%

# COUNCIL ACTIVITIES SUMMARIES Coastal Assets

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

The following are key changes for the Coastal Assets activity since the LTP 2018 – 2028.

KEY CHANGE	REASON FOR CHANGE
Funding for New Tasman Bay Boat Access Facility has been advanced to 2023/2024, to provide a new boat ramp facility at Waterfront Park in Māpua.	Following public consultation, Council resolved to bring the funding to implement the outcome of the Tasman Bay Boat Access Study forward and construct a boat ramp in Māpua at the Waterfront Park. Council will still complete the Tasman Bay Boat Access Study to investigate whether additional facilities are required elsewhere.
Increased frequency of Torrent Bay sand replenishment from every three years to every two years.	This increase is necessary to keep up with the actual rate of sand depletion.

### **KEY ASSUMPTIONS AND UNCERTAINTIES**

We have made a number of assumptions in preparing the Activity Management Plan. The most significant assumptions and uncertainties for Coastal Assets are:

- Extreme weather events and associated flood and erosion impacts can happen at any time and their occurrence may differ from what is expected. When large events happen more frequently, this may trigger higher expectations from our community to provide a higher level of service. This requires more funding than has been budgeted for.
- · We cannot predict when and where extreme weather events will occur, or the damage that may be done. During large events, there is a risk that coastal assets could be damaged. The annual budgets allow for clean-up and repair which should be sufficient for most events. The Council also has an emergency fund to cover the costs associated with more significant damage. We have assumed that if damaging events occur, there will be enough funds available to undertake repairs, whether it is through accessing budgeted funds, reprioritisation of other maintenance activities, or increasing borrowing.

#### **INVESTMENTS**

The following are key Coastal Assets investments for the next 10 years.

NAME	DESCRIPTION
Mārahau sea wall	Extension of the rock revetment at Mārahau to limit erosion of the footpath
Torrent Bay sand replenishment and planting	Maintaining sand as a barrier to limit erosion in Torrent Bay
Maintenance of sea walls, wharves, and jetties	Maintaining existing coastal assets
Boat access improvements	Improvements of one or more boat launching facilities to support access to Tasman Bay
Maintenance of navigational aids	Maintaining existing navigation aids



# COUNCIL ACTIVITIES SUMMARIES

**Coastal Assets** 

# COUNCIL ACTIVITIES SUMMARIES **Coastal Assets**

# FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE COASTAL

charden decision and general decign forme parameter decign for and	FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR ASSETS GROUP OF ACTIVITIES	THE COASTAL										
SOURCES OF CRATING PURDINGImage is any stand grand abage, rate grand gra		2020/2021 ANNI IAI PI AN	2021/2022 BUDGET	2022/2023 BUDGET	2023/2024 BUDGET	2024/2025 BUDGET					2029/2030 BUDGET	2030/2031 BUDGET
charden decision and general decign forme parameter decign for and		\$000	\$000	\$000	\$000						\$000	\$000
Target data in a formation opensing purposes60 <td>SOURCES OF OPERATING FUNDING</td> <td></td>	SOURCES OF OPERATING FUNDING											
Subsidie and quents for speeching purposes </td <td>General rates, uniform annual general charges, rates penalties</td> <td>339</td> <td>99</td> <td>40</td> <td>32</td> <td>270</td> <td>342</td> <td>354</td> <td>356</td> <td>386</td> <td>392</td> <td>366</td>	General rates, uniform annual general charges, rates penalties	339	99	40	32	270	342	354	356	386	392	366
Pres ad darys thread darys and one lock (res. infingers and and a second of the lock (res. infingers and and and second of the lock (res. infingers and and and second of the lock (res. infingers and and and second of the lock (res. infingers and and and second of the lock (res. infingers and and and second of the lock (res. infingers and and second of the lock (res. infinite and	Targeted rates	82	81	70	68	70	73	75	77	79	70	36
intractional synchronic syn	Subsidies and grants for operating purposes	-	-	-	-	-	-	_	-	-	-	-
Local addred the starting handing encenting handing166.06.	Fees and charges	-	-	-	_	-	-	_	-	-	-	-
Total considing fundingendendendendendendendAPELICATIONS OF OPERATIONS O	Internal charges and overheads recovered	-	_	_	-	_	-	_	_	_	_	-
APPLCATIONS OF OPERATING FUNDING314128267154265164261172313148310Pametris to staff and supplies314128267154261167261172313148310Intranel charge and owherdes sopiled16817131079917918968Other operating funding ope	Local authorities fuel tax, fines, infringement fees, and other receipts	15	8	9	10	10	10	10	10	10	10	10
Phyments bstaff and supplies314128267114310310314310Finance cots17171310791014952Finance cots1833314931010791014952Other operating funding splications1017310<	Total operating funding	436	188	119	110	350	425	439	443	475	472	412
name name name name name name name name name name name name name name name name name name name 	APPLICATIONS OF OPERATING FUNDING											
Finance cotts101113101010914914912Internal space dotts space dotts6666666767666666Othe appealing unding space dotts67	Payments to staff and suppliers	314	128	267	154	265	164	281	137	313	148	310
Other operating funding spelicationsIII <td>Finance costs</td> <td>19</td> <td>17</td> <td>13</td> <td>10</td> <td>7</td> <td>9</td> <td>19</td> <td>14</td> <td>9</td> <td>5</td> <td>2</td>	Finance costs	19	17	13	10	7	9	19	14	9	5	2
Total applications of operating funding41611633823923	Internal charges and overheads applied	83	53	55	59	60	68	70	73	78	86	80
Total applications of operating funding41611633823923	Other operating funding applications	_	_	_	_	_	_	_	_	_	_	-
Sources OF CAPITAL FUNDINGImage: Capital expenditureImage: Capital expenditure	Total applications of operating funding	416	198	335	223	332	241	370	224	400	239	392
Subsidies and grants for capital expenditureIncreaseIncre	Surplus/(deficit) of operating funding	20	(10)	(216)	(113)	18	184	69	219	75	233	20
Development and financial contributionsIncrease/(decrease) in debt)Increase/(decrease) i	SOURCES OF CAPITAL FUNDING											
Increase/ ided(06)(06)(07)(04)498(15) </td <td>Subsidies and grants for capital expenditure</td> <td>-</td> <td>-</td> <td>_</td> <td>-</td> <td>_</td> <td>-</td> <td>_</td> <td>_</td> <td>_</td> <td>_</td> <td>-</td>	Subsidies and grants for capital expenditure	-	-	_	-	_	-	_	_	_	_	-
Gross proceeds from sale of assestsInterpret with the set of assestsInterpret wi	Development and financial contributions	-	_	_	_	_	_	_	_	_	_	_
Lung sum contributions1 <t< td=""><td>Increase/(decrease) in debt</td><td>(85)</td><td>(76)</td><td>(80)</td><td>(97)</td><td>(41)</td><td>498</td><td>(151)</td><td>(150)</td><td>(150)</td><td>(157)</td><td>(102)</td></t<>	Increase/(decrease) in debt	(85)	(76)	(80)	(97)	(41)	498	(151)	(150)	(150)	(157)	(102)
Other dedicated capital fundingImage: second	Gross proceeds from sale of assets	-	_	_	_	_	_	_	_	_	_	-
Total sources of capital funding(8)(76)(80)(80)(97)(41)498(151)(150)(150)(157)(150)(157)(150)(157)(150)(157)(150)	Lump sum contributions	-	_	_	_	_	_	_	_	_	_	_
APPLICATIONS OF CAPITAL FUNDING       Image: Content of the service of	Other dedicated capital funding	-	-	_	_	_	-	_	_	_	_	-
Capital expenditure       Capital expenditure       Vert Network       Vert Network<	Total sources of capital funding	(85)	(76)	(80)	(97)	(41)	498	(151)	(150)	(150)	(157)	(102)
· to met additional demand	APPLICATIONS OF CAPITAL FUNDING											
· to improve the level of service       · -	Capital expenditure											
· to replace existing assets       -       55       57       653       71       631       5       5       5       5       5         Increase/(decrease) in reserves       (65)       (141)       (353)       (863)       (94)       51       (87)       (88)       (71)       (87)	to meet additional demand	-	-	_	-	_	-	_	_	_	_	-
Increase/(decrease) in reserves       (65)       (141)       (353)       (863)       (94)       51       (87)       64       (80)       71       (87)         Increase/(decrease) in investments       - <td< td=""><td>to improve the level of service</td><td>-</td><td>-</td><td>_</td><td>-</td><td>_</td><td>-</td><td>_</td><td>_</td><td>_</td><td>_</td><td>-</td></td<>	to improve the level of service	-	-	_	-	_	-	_	_	_	_	-
Increase/(decrease) in investments<	to replace existing assets	_	55	57	653	71	631	5	5	5	5	5
Total applications of capital funding       (65)       (86)       (296)       (210)       (23)       682       (82)       69       (75)       76       (82)         Surplus/(deficit) of capital funding       (20)       10       216       113       (18)       (184)       (69)       (219)       (75)       (233)       (20)	Increase/(decrease) in reserves	(65)	(141)	(353)	(863)	(94)	51	(87)	64	(80)	71	(87)
Surplus/(deficit) of capital funding (20) 10 216 113 (18) (184) (69) (219) (75) (233) (20)	Increase/(decrease) in investments	-	-	-	-	_	_	-	-	-	-	-
	Total applications of capital funding	(65)	(86)	(296)	(210)	(23)	682	(82)	69	(75)	76	(82)
	Surplus/(deficit) of capital funding	(20)	10	216	113	(18)	(184)	(69)	(219)	(75)	(233)	(20)
	Funding balance	-	-	-	_	-	-	-	-	-		-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

TASMAN'S 10-YEAR PLAN 2021-2031

### WATER SUPPLY

OUR GOAL: We aim to provide secure water supply systems that deliver safe water to our communities.

#### WHAT WE DO

Water is a fundamental community requirement. We provide potable and non-potable water to about 13,600 properties (approximately 30,000 people) throughout Tasman District. About 55% of our population is serviced by one of our managed water supplies.

Our water supply services include:

- on demand metered supply no restriction is placed on the supply and the urban property has a meter
- restricted a set amount of water per day is made available to the property, this typically occurs on our rural schemes
- firefighting our supply meets the firefighting water supplies (FW2) standard to our urban metered supply areas
- capture, storage, and release from Wai-iti Community Dam (provides supplementary flow to Wai-iti River), and
- an investment in conjunction with Waimea Irrigators Limited in the Waimea Community Dam (WCD).

We own and operate 20 water supplies and manage associated infrastructure. Water supplies include Brightwater, Collingwood, Dovedale, Eighty – Eight Valley, Hamama, Kaiteriteri/Riwaka, Māpua Rise, Māpua/Ruby Bay, Motueka, Murchison, Pōhara,

Redwood Valley 1, Redwood Valley 2, Richmond, Tākaka, Tapawera, Upper Tākaka, Wai-iti Community Dam, 51% of WCD (under construction) and Wakefield.

In addition to water supply schemes, we manage the Wai-iti storage dam to provide supplementary water into the Lower Wai-iti River and aquifer. This enables sustained water extraction for land irrigation at times of low river flows. We are a majority shareholder in the WCD. The WCD is currently under construction and is anticipated to be completed in 2022. Once operational, the WCD will deliver a secure water source into the Waimea River (and related aquifers) and will ensure a sustainable source of water for our community's water supplies in the long term.

#### WHY WE DO IT

We provide a safe, secure and reliable water supply. This is a fundamental community requirement and one of our core activities. We aim to provide ready access to high quality drinking water in our urban schemes, and fit for purpose water supply in our rural schemes to enhance the health and well-being of our residents.

A safe, secure and reliable water supply also facilitates economic growth and enables the protection of property through the provision of water at a pressure adequate for firefighting needs. Territorial authorities have numerous responsibilities relating to the supply of water. One key responsibility is the duty under the Health Act 1956 to improve, promote, and protect public health within our District.

# COUNCIL ACTIVITIES SUMMARIES Water Supply

#### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our communities are healthy, safe, inclusive and resilient	We aim to provide water supplies that are safe to drink and used for firefighting purposes that are delivered and supported by resilient infrastructure.	
Social Well-being Our urban and rural environments are people- friendly, well planned, accessible and sustainably managed	We consider water supply to be an essential service to our communities, and our schemes are designed to be efficiently managed to meet current and future needs. Our networks also provide a means for firefighting consistent with the national firefighting standards.	Investing in increasing our water supply is costly.
Social Well-being Our communities have access to a range of social, cultural, educational and recreational facilities and activities	Water is an essential service that underpins other facilities and activities, as well as contributing to recreational opportunities (e.g. active and passive).	
Economic Well-being Our region is supported by an innovative and sustainable economy	We provide water for our businesses and residents to function. We aim to provide sustainable supplies that are built for the future.	Service disruptions can have a negative effect on our District's economy, as well as our community's well-being.
Economic Well-being Our infrastructure is efficient, resilient, cost effective and meets current and future needs	We aim to efficiently provide water to meet the demands of existing and future customers in a cost-effective way.	Large mains breaks can affect our ability to supply water to our communities. We must ensure our network remains functional and is capable of meeting future demands. This is costly and requires us to invest in upgrades and maintenance.

#### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Environmental Well-being Our unique natural environment is healthy, protected and sustainably managed	All of our water schemes take water from our environment (via surface or groundwater) and require a resource consent. We aim to manage water takes so the impact is not detrimental to our surrounding environment.	Water extraction, especially during times of drought, has an impact on our natural water body. Through compliance with our resource consent conditions, we ensure this impact is only minor. We, as environmental managers, work to minimise the use of water restrictions by managing our resources.
Our Council provides leadership and fosters partnerships including with iwi, fosters a regional perspective, and encourages community engagement	We take opportunities to partner with NCC. For example, we supply water to residents near Saxton Field and the Whakatū Industrial Park. Central Government has signalled that we must give effect to Te Mana o te Wai, the holistic well-being of the water.	
	Alongside NCC and Marlborough District Council, we have signed a memorandum of understanding with central government that requires participation and ongoing dialogue, and ensures a regional perspective is considered in the Three Waters reform programme.	

## COUNCIL ACTIVITIES SUMMARIES Water Supply

#### **KEY ISSUES**

Key issues facing the Water Supply activity are:

- Legislation Changes Government Reform The Havelock North Water Contamination Event in 2016 prompted a government inquiry and a major review of Three Water Services delivery in New Zealand. New legislation has established Taumata Arowai as a new regulator. Another Bill, expected in 2021, will replace existing legislation to regulate drinking water. The Government has provided a \$9.78 million funding package to provide immediate post Covid-19 stimulus and improve and maintain three waters infrastructure in Tasman. The majority of this will pay for priority water projects.
- Improving the Safety of the Water Supply and **Meeting Drinking Water Standards New Zealand** (DWSNZ) – Irrespective of new legislation, we are required by the Health Act 1956 to provide safe water supplies that comply with the DWSNZ. Of our 15 water treatment plants that we operate, only two fully meet the requirements of the DWSNZ. The main reason for non-compliance is a lack of protozoa treatment. Complying with DWSNZ is not a new issue, but one that has increased in priority following water contamination issues at Havelock North and the subsequent inquiry. In order to comply with the DWSNZ, we need to upgrade our existing Water Treatment Plants (WTP) and build new WTPs. New and upgraded WTPs mean that the cost of providing water will increase in the future.
- Rural Water Supplies We manage several rural water supplies. Only the users connected to those schemes contribute towards the cost of providing each supply. Ageing infrastructure, deferred maintenance, and high compliance costs mean that some schemes are becoming increasingly costly to run, making them less and less affordable for the existing users. We are working with respective Rural Water Supply Committees to raise the profile of rural

water supply issues with the government to find alternative solutions. We plan to reconfigure and upgrade key water supply infrastructure on all rural schemes. We also plan to consider alternative ways of funding these schemes within the next three years.

- Meeting growth needs Tasman's population is projected to grow significantly. We are strategically planning essential water infrastructure for new houses and business. Where there is space, we can supply some of this new demand through existing infrastructure. New areas of development such as Richmond West, Richmond South, and Motueka West require new infrastructure in order to deliver water to those areas, or in the case of Brightwater, Wakefield and Māpua, the existing infrastructure will require upgrading to provide for additional users.
- **Climate Change and Resilience** We are responsible for providing resilient water supply infrastructure during 'business as usual' circumstances, and during disruptive events such as droughts and pipeline breaks. These events can limit our ability to provide adequate water supply to our communities. The investment required to ensure our water supply infrastructure can withstand the effects of climate change and natural hazard shock events will be significant. We plan to invest in water supply security, safety, and redundancy projects to ensure water supply services can continue operating in the future and is resilient to change. Sea level rise will mean some coastal infrastructure will become increasingly vulnerable to inundation. We need to consider and strategically plan if, how, and when to move critical water infrastructure inland. This is a major conversation to be had with our communities and will take some time.

The impact of these influencing factors on the Water Supply activity, and the effect on the current scale and mode of delivery, is discussed in detail in the Water Supply Activity Management Plan.

# COUNCIL ACTIVITIES SUMMARIES Water Supply

# OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031

				FUTURE PERFOR	MANCE TARGETS	
EVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031
Our water takes are sustainable.	Compliance with resource consent is achieved, as measured by the number of: • abatement notices • infringement notices • enforcement orders • convictions received in relation to those resource consents. All resource consents are held in DORIS	In 2019/2020 compliance was achieved with all consents	0 notices, orders, or convictions	0 notices, orders, or convictions	0 notices, orders, or convictions	0 notices, order or convictions
	The volume and percentage of real water loss from the network is less than the target. Total real loss = total water provided – water metered – non revenue water. % = L real loss divided by average L usage per connection as yearly average. (Mandatory measure two)	2019/2020: weighted District average of 25% total network water loss	≤25%	≤25%	≤25%	≤25%
	The average urban consumption of drinking water per day per resident is less than the target. (Mandatory measure five)	2019/2020: Total urban average was 219L per person per day	<250L per person/day	<250L per person/day	<250L per person/day	<250L per person/day
ur water is safe to drink.	Minimise the number of temporary advisory notices issued to customers to boil water.	2019/2020: one temporary boil notice in Upper Tākaka	0 temporary boil notices	0 temporary boil notices	0 temporary boil notices	0 temporary bo notices
	<ul> <li>We comply with Part 4 (bacterial compliance criteria) of the Drinking Water Standards, as determined by the Drinking Water Assessor.</li> <li>Measured by the number of schemes with: <ul> <li>plant compliance, and</li> <li>zone compliance,</li> <li>as determined by the Ministry of Health Annual Drinking Water Survey.</li> </ul> </li> <li>(Mandatory measure one)</li> </ul>	2019/2020: 10/14 surveyed treatment plants were compliant Refer to Table A	100% compliance	100% compliance	100% compliance	100% complian
	We comply with Part 5 (protozoal compliance criteria) of the Drinking Water Standards. As measured by a number of schemes with compliant protozoa treatment determined by the Drinking Water Assessor. (Mandatory measure one)	2019/2020: 12 zones failed compliance Refer to Table A	100% compliance	100% compliance	100% compliance	100% compliar

# COUNCIL ACTIVITIES SUMMARIES Water Supply

# OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031

				FUTURE PERFOR	RMANCE TARGETS	
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031
Our water supply systems provide fire protection to a level that is consistent with the national standard.	Annually test, and achieve at least 95% compliance with FW2 standards, for 15 randomly selected fire hydrants in Richmond, and not less than five randomly selected fire hydrants in each of the other urban supplies in our District.	2019/2020: 87% in the random sampling were compliant	95% compliance	95% compliance	95% compliance	95% compliance
Our water supply systems are built, operated and maintained so that failures can be managed and responded to quickly.	Planned service interruptions do not exceed 8 hours as required under section 69S (3) of the Health Act 1956. As measured through the maintenance contract reporting.	2019/2020: there was one planned service interruption that exceeded 8 hours	<8 hours	<8 hours	<8 hours	<8 hours
Our water supply activities are managed at a level that the community is satisfied with.	Percentage of customers (who receive a service) are satisfied with the water supply. Measured through the annual residents' survey.	2019/2020: 81% satisfaction	≥80% satisfaction	≥80% satisfaction	≥80% satisfaction	≥80% satisfaction
	Complaints per 1,000 connections are less than the target – relates to clarity, taste, odour, pressure or flow, continuity of supply and Council response to these issues. Justified complaint defined as a notification of a drop in LOS. Measured Confirm database and NSC system. (Mandatory measure four)	2019/2020: 25 complaints per 1,000 connections	<20 complaints per 1,000 connections	<20 complaints per 1,000 connections	<20 complaints per 1,000 connections	<20 complaints per 1,000 connections
	Median resolution times are within targets for urgent call-outs. Median resolution times are within targets for non-urgent call-outs. (Mandatory measure three)	2019/2020: resolution times of 6.8 hours for urgent call-outs, and 22.1 hours for non-urgent call-outs	<24 hours < 3 working days			
	Median response times are within targets for urgent call-outs. Median response times are within targets for non-urgent call-outs. (Mandatory measure three)	2019/2020: response times of 1.6 hours for urgent call-outs, and 3.4 hours for non-urgent call-outs	<2 hours <48 hours	<2 hours <48 hours	<2 hours <48 hours	<2 hours <48 hours

#### Table A: Bacterial and Protozoal Compliance at the Water Treatment Plants for 2019/2020

DISTRIBUTION ZONE	BACTERIAL COMPLIANCE?	REASON FOR NON-COMPLIANCE (BACTERIAL)	PROTOZOAL COMPLIANCE	OVER ALL COMPLIANCE (DEPENDENT ON BACTERIAL AND PROTOZOA COMPLIANCE STATUS)
Collingwood	No <sup>1</sup>	Т	No	Non-Compliant
Dovedale <sup>2</sup>	No <sup>1</sup>	NTU, T, Chlor, TT	No	Non-Compliant
Eighty-Eight Valley Rural	No <sup>1</sup>	NTU	No	Non-Compliant
Hope/Brightwater	Yes <sup>1</sup>	Complied	No	Non-Compliant
Kaiteriteri	Yes <sup>2</sup>	Complied	No	Non-Compliant
Motueka	Yes <sup>2</sup>	Complied	No	Non-Compliant
Murchison	Yes <sup>1</sup>	Complied	No	Non-Compliant
Pōhara	No <sup>2</sup>	Т	No	Non-Compliant
Redwood Valley 1	Yes <sup>1</sup>	Complied	No	Non-Compliant
Redwood Valley 2	Yes <sup>1</sup>	Complied	No	Non-Compliant
Richmond	Yes <sup>3</sup>	Complied	Yes	Complied
Waimea Industrial⁵	N/A	Complied	Yes	Complied
Māpua Ruby Bay	Yes <sup>1</sup>	Complied	No	Non-Compliant
Wakefield	Yes <sup>1</sup>	Complied	No	Non-Compliant
Tapawera	Yes		Yes	Complied
Māpua Rise	N/A – Not in operation			

- 1. Physical water quality parameters: pH, turbidity and free available chlorine (FAC) DWSNZ 2005 (revised 2018)
- 2. Bacterial Compliance assessed by Criterion 1 E.coli Plate Count DWSNZ 2005 (revised 2018)
- 3. Bacterial Compliance assessed by Criterion 5 UV performance DWSNZ 2005 (revised 2018)
- Dovedale has a permanent boil water notice. 4.
- Waimea Industrial is a zone only and has no separate 5. plant. It is supplied from the Richmond treatment plant.

#### **KEY**

T – Transgression: E coli detected
TT – Transgression: FAC
NTU – High turbidity
Chlor – chlorine level (<0.2mg/l)

# COUNCIL ACTIVITIES SUMMARIES Water Supply

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

#### The following are key changes for the Water Supply activity since the LTP 2018 – 2028.

KEY CHANGE	REASON FOR CHANGE
Council has accelerated and increased the programme to build new and upgrade existing water treatment plants	The Government provided of this funding to pay for p
Waimea Community Dam (WCD) project cost increases and delays	On 22 February 2021, Wair range of \$148 million to \$ cost of \$158.5 million (exc range takes account of the with key risks being the co delays, and the scale of wo lot of work has been comp complete. This means Wair based on what they have e unexpected geological co ground level, reducing the estimate is based on the b allowance for the cost uno still a risk that costs could Council has decided to inc will provide for a total proj expected cost of \$158.5 m future hydro option. This r since 2018.
Council is proposing a new approach to supplying water to Brightwater, Eighty-Eight Valley, and Wakefield	The Waimea Water Networ water that complies with t timeframes, meets deman expected growth. The stag solution to meet demand.
Decrease in professional service fees	We have employed addition the Water Supply activity. The Water Supply activity.
Reactive maintenance work increases on our Rural Supplies	General costs have increas identified where the Urbar supply schemes.
Increased cost of electricity	A new electricity supply co conditions at the time of t higher than previous ones

ed stimulus funding, and we propose to use a majority priority water projects.

imea Water Limited presented a revised cost estimate \$164 million to complete the WCD, with an expected cluding provision for future hydro power). The estimate ne cost uncertainty associated with project risks, costs associated with any further Covid-19 related vork required on unexposed geological features. A pleted to date and the project is approximately 50% imea Water has a good understanding of these risks experienced so far and how they have responded to onditions. Going forward, most of the work is above e likelihood of the geological risks further. The cost best information currently available and makes an certainty associated with the project. However, there is be higher than the estimated range.

clude a budget in the 10-Year Plan 2021 – 2031 that oject cost of \$158.8 million. This amount covers the million and allows for necessary work to provide for a reflects a total project budget increase of \$54 million

ork strategy sets out a new approach to provide safe the Drinking Water Standards within the government's nd during summer months, and accommodates ged programme provides a flexible and robust

ional staff who will contribute to the management of . This will reduce the need for some external advice

ased and the new maintenance contract has clearly an Water Club was partially subsidising the rural water

contract came into effect in March 2020. Due to market the renegotiation, the new rates were significantly es.

#### **KEY ASSUMPTIONS AND UNCERTAINTIES**

We have made a number of assumptions in preparing the Activity Management Plan (AMP). The most significant assumptions and uncertainties for Water Supply are:

- As part of the Three Waters Review, the Government is considering reform of the current water service delivery models from Council-owned authorities, into larger scale multi-regional model providers. The nature of service delivery upon implementation of the reforms is uncertain. For the development of Tasman's 10-Year Plan, we have assumed no change in service delivery for the water supply activity.
- The government has completed the inquiry into the Havelock North drinking water contamination incident. One recommendation led to the Drinking Water Standards New Zealand (DWSNZ) being amended. Uncertainty remains about whether network residual disinfection will become mandatory in the future. We are planning to incorporate chlorination treatment in new and upgraded water treatment plant programme. We are also considering whether to apply residual disinfection using chlorine in our remaining water supplies. Once a decision is made it will be reflected in the LTP.
- Alongside NCC and Marlborough District Council, we have signed a memorandum of understanding (MOU) with the government that requires participation and ongoing dialogue, ensuring a regional perspective is included in Three Waters Reform. By signing the MOU, we received an initial \$9.78 million funding package to improve our three waters infrastructure. It is uncertain whether there will be further funding from the government under this initiative.
- We cannot be certain about the quantity of water that industrial users will require. We have assumed that future use by existing industries will be in line with historic use. We have not planned for additional wet industries. If consumption of water is significantly different than what we have assumed, it may have an impact on our budgets.
- Central Government is considering a Bill, which would give power to District Health Boards to make decisions and give direction about the fluoridation of local government drinking water supplies. It is unclear whether the Bill will be successful and what the actual implications for us would be. For this AMP, we have assumed that our drinking water supplies will not be fluoridated. If the Bill is passed, and the Nelson Marlborough District Health Board instructs us to fluoridate our supplies, it will create additional capital and operating costs.

## COUNCIL ACTIVITIES SUMMARIES Water Supply

#### INVESTMENTS

#### The following are key Water Supply investments for the next 10 years.

Water source improvementsProgramme to improve wincluding Richmond, WaterMaintenance of water supply schemesWater supply network minischemesWater safety improvementsUpgrade existing treatments to meet the DWSNZEighty-Eight Valley network improvementsExtend urban water supply and pump station upgradeRichmond South Reservoir and water mainNew water trunk main are and improve resilienceWater pipe capacity upgradesProjects to increase waterWater pipe replacementsReplacement of aged pip resilienceWaimea water network capacity upgradesProgramme of work to up residential and businessMotueka network improvementsNew concreate reservoir residential and businessMotueka west water reticulationNew water mains to enableMotueka West water reticulationNew water mains to enableDemand, flow and leakage investigationsLeak detection, flow more	NAME	DESCRIPTION
schemesUpgrade existing treatmentsWater safety improvementsUpgrade existing treatmentsEighty-Eight Valley network improvementsExtend urban water suppr and pump station upgradeRichmond South Reservoir and water mainNew water trunk main ar and improve resilienceWater pipe capacity upgradesProjects to increase waterWater pipe replacementsReplacement of aged pipWaimea water network capacity upgradesProgramme of work to up reticulation, pump station resilienceMāpua reservoir upgradeNew concreate reservoir residential and business of Notueka network improvementsMotueka West water reticulationNew water mains to enableDemand, flow and leakageLeak detection, flow more	Water source improvements	<b>.</b> .
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Waimea water network capacity upgradesProgramme of work to up reticulation, pump station resilienceMāpua reservoir upgradeNew concreate reservoir residential and businessMotueka network improvementsNew pump station, reserv improvementsMotueka West water reticulationNew water mains to enable Leak detection, flow more	Water pipe capacity upgrades	Projects to increase wate
capacity upgradesreticulation, pump station resilienceMāpua reservoir upgradeNew concreate reservoir residential and businessMotueka network improvementsNew pump station, reserv improvementsMotueka West water reticulationNew water mains to enable new pump station, reservenceDemand, flow and leakageLeak detection, flow more	Water pipe replacements	Replacement of aged pip
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improvementsMotueka West water reticulationDemand, flow and leakageLeak detection, flow more	Māpua reservoir upgrade	
reticulation Demand, flow and leakage Leak detection, flow more		New pump station, reser
-		New water mains to enab
	-	Leak detection, flow mor

water source capacity and security for networks ai-iti Dam and Redwood Valley

naintenance including reactive and routine activities

nent plants and develop new Motueka treatment plant

ply to Eighty-Eighty Valley including new water mains ades

nd storage reservoir to service residential development

er supply capacity in Richmond and Brightwater

pes in poor condition

upgrade capacity of bores, treatment plant, trunk mains, ons and reservoirs to support growth and improve

r at Pomona Road with additional capacity to support s growth in Māpua

rvoir and water mains to increase network capacity

able development of Motueka West

nitoring and network modelling

# COUNCIL ACTIVITIES SUMMARIES Water Supply

# FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE WATER SUPPLY GROUP OF ACTIVITIES

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	56	157	263	329	193	150	101	-	_	_	-
Targeted rates	11,463	12,710	14,047	14,593	15,942	17,020	18,034	18,766	19,689	20,881	21,965
Subsidies and grants for operating purposes	-	_	_	-	-	-	-	_	_	_	-
Fees and charges	1,134	1,137	1,129	1,106	1,095	1,081	1,062	1,029	996	966	931
Internal charges and overheads recovered	-	-	-	-	-	-	-	-	-	-	-
Local authorities fuel tax, fines, infringement fees, and other receipts	673	614	641	666	667	668	670	671	673	674	676
Total operating funding	13,326	14,618	16,080	16,694	17,897	18,919	19,867	20,466	21,358	22,521	23,572
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	5,640	6,181	7,615	7,936	8,133	8,395	8,557	8,697	8,974	9,228	9,448
Finance costs	2,592	2,582	2,561	2,383	2,469	2,486	2,484	2,354	2,362	2,349	2,384
Internal charges and overheads applied	1,696	2,003	2,558	2,698	2,866	3,002	3,201	3,412	3,668	4,005	4,450
Other operating funding applications	-	_	_	-	_	_	_	_	_	_	_
Total applications of operating funding	9,928	10,766	12,734	13,017	13,468	13,883	14,242	14,463	15,004	15,582	16,282
Surplus/(deficit) of operating funding	3,398	3,852	3,346	3,677	4,429	5,036	5,625	6,003	6,354	6,939	7,290
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	-	7,890	3,500	-	-	-	-	-	-	-	-
Development and financial contributions	1,866	2,440	2,440	2,440	2,184	2,184	2,184	2,184	2,143	2,143	2,350
Increase/(decrease) in debt	8,935	18,053	(2,556)	(2,202)	748	1,108	1,865	3,182	(4,483)	1,936	248
Gross proceeds from sale of assets	-	-	_	-	_	_	_	_	-	_	_
Lump sum contributions	-	_	_	-	_	_	_	_	_	_	_
Other dedicated capital funding	_	-	_	_	-	-	-	-	-	_	-
Total sources of capital funding	10,801	28,383	3,384	238	2,932	3,292	4,049	5,366	(2,340)	4,079	2,598
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	1,459	2,818	26	27	28	28	29	511	3,242	3,463	33
to improve the level of service	7,352	30,701	5,920	59	50	51	23	24	25	25	26
to replace existing assets	7,927	4,480	3,137	4,863	6,995	8,700	11,731	12,300	4,068	11,283	11,893
Increase/(decrease) in reserves	(4,481)	(5,764)	(2,702)	(1,034)	288	(451)	(2,109)	(1,466)	(3,321)	(3,753)	(2,064)
Increase/(decrease) in investments	1,942	-	349	_	-	_	_	-	-	-	_
Total applications of capital funding	14,199	32,235	6,730	3,915	7,361	8,328	9,674	11,369	4,014	11,018	9,888
Surplus/(deficit) of capital funding	(3,398)	(3,852)	(3,346)	(3,677)	(4,429)	(5,036)	(5,625)	(6,003)	(6,354)	(6,939)	(7,290)
Funding balance	-	-	-	-	-	-	-	-	-	-	-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

### WASTEWATER

OUR GOAL: We aim to provide cost-effective and sustainable wastewater systems to protect public health whilst meeting environmental standards.

#### WHAT WE DO

We provide and manage wastewater collection, treatment, and disposal facilities for our residents connected to our eight wastewater networks. There are approximately 14,000 connections to our wastewater networks. These networks convey wastewater to eight treatment plants, seven of which we own and manage. The largest treatment plant (Bell Island) is owned by both Nelson and Tasman Councils on a 50:50 share basis and is managed by the Nelson Regional Sewerage Business Unit.

#### WHY WE DO IT

The provision of wastewater services is a core public health function of local government. We promote and protect public health, community well-being, and our environment within our District by planning, implementing, and maintaining our wastewater services. This is one of our key duties as required by the Health Act 1956.

#### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our communities are healthy, safe, inclusive and resilient	We aim to provide a service that is safe for our communities. We provide quality treatment, minimise overflows, and ensure our infrastructure is resilient.	Blockages and overflows can cause distress and are a public health risk.
Social Well-being Our urban and rural environments are people- friendly, well planned, accessible and sustainably managed	We ensure wastewater is collected and treated without causing a hazard to public health or unpleasant odours.	Odour can cause distress to local residents. It can impact on how our residents live their lives, having to keep windows closed, and restrict outdoor activities.
		Non-compliant treated wastewater discharge may result in the degradation of water quality, preventing the use of groundwater, nearby rivers and beaches for 'all year-round bathing', and preventing the collection of shellfish.

# COUNCIL ACTIVITIES SUMMARIES Wastewater

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRI TO THE COMMUNITY OUTCO
Social Well-being Our communities have access to a range of social, cultural, educational and recreational facilities and activities	Wastewater is an essential supports other facilities an
Economic Well-being Our region is supported by an innovative and sustainable economy	Wastewater supports our by providing and managir collection, treatment, and Sustainability is a key driv planning.
Economic Well-being Our infrastructure is efficient, resilient, cost effective and meets current and future needs	We consider the wastewat an essential service that sl to properties within the u sufficient in size and capa

al service that and activities.

regional economy ing wastewater d disposal ver of our future

ater activity to be should be provided urban areas and be acity.

Businesses, schools, and hospitals may need to close if they are unable to provide sanitary facilities or use the wastewater system because of disruption in the form of repairs, blockages, faults, or overflows.

Odour can cause distress to local businesses as it may put off customers.

Non-compliant wastewater treatment discharge may result in the degradation of water quality, preventing the use of groundwater or surface water for irrigation and preventing the harvest of shellfish from marine farms.

Improving the level of service delivered can result in an increase in rates.

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Environmental Well-being Our unique natural environment is healthy, protected and sustainably managed	All wastewater in Council-owned schemes is treated and discharged into our environment. We sustainably manage this, so the impact of the discharges does not adversely affect the health and cleanliness of the receiving environment.	Untreated wastewater overflowing to our environment could result in health risks, contamination of waterways and/or beach closures, and could threaten natural habitats.
Cultural Well-being Our communities have opportunities to celebrate and explore their heritage, identity and creativity		Operation, maintenance and construction of wastewater assets can potentially affect historic and culturally sensitive sites. The location of some wastewater assets, particularly through estuarine environments, is culturally offensive to iwi.
Our Council provides leadership and fosters partnerships including with iwi, fosters a regional perspective, and encourages community engagement	We have a regional partnership with NCC for the management of the Nelson Regional Sewerage Business Unit. We collaborate with iwi and site neighbours to identify issues and concerns; and when the opportunity arises, engage with communities for facility open days and plantings days.	

## COUNCIL ACTIVITIES SUMMARIES Wastewater

#### **KEY ISSUES**

Key issues facing the Wastewater activity are:

- Ground and rainwater in the network Ground and rainwater entering the network is a significant issue in some settlements. Heavy or prolonged rainfall could overload our pipe networks and wastewater treatment plants. In turn, this restricts residential and commercial growth because it uses up available network capacity. We then pump, convey and treat the extra water, resulting in additional and unnecessary costs. Excessive levels may also dilute wastewater and lower the performance of our treatment plants.
- Providing infrastructure to allow for new homes and businesses – We expect that over the next 10 years, our population will grow by approximately 7,700 residents. To accommodate this growth, new houses will need to be built, most of which will need to be supplied with wastewater. We can supply some of this new demand where there is capacity in our existing infrastructure. Where capacity is not available, or if the infrastructure does not exist, we will need to provide upgraded or new infrastructure to enable growth.
- **Climate Change and Resilience** The investment required to ensure our infrastructure can withstand the effects of climate change and natural hazard shock events will be significant. We plan to invest in emergency storage and standby power generation to ensure wastewater services can continue operating in the future and are adaptable to change. Sea level rise means some coastal wastewater infrastructure will become increasing vulnerable to inundation e.g. the Motueka Wastewater Treatment Plant.

Three Waters Reform and new regulation -The government's comprehensive reform of the Three Waters sector has prompted new legislation, with more expected in 2021. Some of the government's post Covid-19 stimulus funding to improve and maintain three waters infrastructure will go towards emergency storage and energy improvements for the wastewater activity. In September 2020, the National Policy Statement for Freshwater Management and the National Environmental Standards for Freshwater came into force, providing direction and requirements for councils to improve freshwater management under the Resource Management Act 1991. Treated wastewater is frequently discharged into, or nearby to, coastal and river environments. In the future, it is likely that we will have to improve treatment processes and the tolerance for wastewater overflows will decrease. The Climate Change Response Act 2002 provides a framework to develop and implement clear and stable climate change policies. We need to optimise our wastewater treatment plants' performance as wastewater treatment processes are our largest source of greenhouse gas (GHG) emissions and biggest consumer of electricity.

The impact of these influencing factors on the Wastewater activity, and the effect on the current scale and mode of delivery, is discussed in detail in the Wastewater Activity Management Plan.

# COUNCIL ACTIVITIES SUMMARIES Wastewater

# OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031

			FUTURE PERFORMANCE TARGETS				
EVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024–2031	
ur wastewater systems do not dversely affect the receiving nvironment	Compliance with resource consents for discharges from wastewater systems is achieved. As measured by the number of: • abatement notices • infringement notices • enforcement orders • convictions received in relation to those resource consents. (Mandatory measure two) The number of times temporary wastewater overflow signs are erected at waterways is minimised.	2019/2020: no notices, orders, or convictions. 2019/2020: 4 temporary overflow signs at waterways	0 notices, orders, or convictions	0 notices, orders, or convictions	0 notices, orders, or convictions	0 notices, order or convictions	
Our wastewater systems reliably ake out wastewater with a hinimum of odours, overflows or isturbance to the public.	Measured by the number of contract job request.  The total number of complaints received about:  odour  system faults  system blockages  Council's response to issues within its systems is less than the target. (Expressed per 1,000 connections.)  Measured by the number of contract job request. (Mandatory measure four)	2019/2020: 1.5 complaints received (per 1,000 connections)	<35	<35	<35	<35	
ur wastewater systems are built, perated and maintained so that ilures can be managed and sponded to quickly.	The number of dry weather overflows from the Council wastewater system (expressed per 1,000 connections to wastewater system) is less than the target. Dry weather is defined as a continuous 96 hours with less than 1mm of rain within each 24-hour period. Measured by the number of contract job request. (Mandatory measure one)	2019/2020: 2.2 dry weather overflows (per 1,000 connections)	<5	<5	<5	<5	
ur wastewater activities are anaged at a level that satisfies a community.	Percentage of customers (who receive a service) are satisfied with the wastewater service. Measured through the annual residents' survey.	2019/2020: 92%	>80%	>80%	>80%	>80%	

# COUNCIL ACTIVITIES SUMMARIES Wastewater

### OUR LEVEL OF SERVICE - WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021-2031 (CONT.)

				FUTURE PERFO
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023
Our wastewater systems are built, operated and maintained so that failures can be managed and responded to quickly	Overflows resulting from a blockage or other fault in the wastewater system are attended and resolved within the target timeframes. Attendance time – from the time Council receives notification to the time that service personnel reach the site. Resolution time – from the time Council receives notification to the time that the service personnel confirm resolution of the blockage or other fault. Measured by attendance and resolution times recorded in Confirm. (Mandatory measure three)	<ul> <li>2019/2020:</li> <li>Median Attendance time – 59 mins</li> <li>Median Resolution time – 4 hours</li> </ul>	Median Attendance time ≤60 mins Median Resolution time ≤9 hrs	Median Attendance time ≤60 mins Median Resolution time ≤9 hrs



YEAR 3 TARGET 2023/2024

Median Attendance time ≤60 mins

Median **Resolution time** ≤9 hrs

# BY YEAR 10 2024-2031

Median Attendance time ≤60 mins

Median **Resolution time** ≤9 hrs

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

The following are key changes for the Wastewater activity since the LTP 2018 – 2028.

KEY CHANGE	REASON FOR CHANGE
Wakefield to Three Brothers Corner trunk main capacity upgrades	We have a plan for a staged programme of upgrades to accommodate growth in Brightwater and Wakefield. The upgrades include a new bypass pump station with storage in Brightwater, and gravity and pressure main capacity increases.
Sludge removal costs are higher	Sludge removal costs have increased as we now have a better understanding of sludge production and management requirements under stricter environmental standards.
Increased investment in Nelson Regional Sewerage Business Unit (NRSBU)	NRSBU have planned a more extensive capital work programme over the next 10 years. This increased investment will provide more capacity for us to discharge wastewater from the Māpua, Richmond, Hope, Brightwater and Wakefield areas to NRSBU.

#### **KEY ASSUMPTIONS AND UNCERTAINTIES**

We have made a number of assumptions in preparing the Activity Management Plan. The most significant assumptions and uncertainties for Wastewater infrastructure are:

- As part of the Three Waters Review, the Government is considering reform of the current water service delivery models from council-owned authorities into larger scale multi regional model providers. How services may be delivered is uncertain. For the development of this LTP, we have assumed no change in service delivery for our wastewater activity.
- Currently, there are high levels of groundwater and stormwater entering the Motueka wastewater network. This takes up capacity that could otherwise be used by new connections. We have assumed that this issue will be addressed by continued pipe renewals and targeted repairs. We expect that this work will reduce demand enough to be able to provide capacity to support the level of growth predicted for Motueka (excluding Motueka West). It is possible for the works to achieve insufficient capacity, or for the rate of population growth to exceed the rate of repair in this area. If this is the case, we will need to programme additional pipe upgrades to enable growth, or potentially limit the rate and location of new connections.

- We prepared the wastewater programme based on the information that was available at the time. Over the next few years, we plan to do long term strategic studies and modelling for Motueka and the Waimea networks. This will provide new and up-todate information that is likely to identify alternative options for the way the schemes could operate, and the associated budget requirements.
- We are uncertain about NRSBU costs because operational costs are based on the use of individual subscribers and this can be variable. Our budgets are based on historic usage. If usage is different to what was assumed, costs may increase or decrease.
- We increased trade waste charges in July 2018 and 2019. There is some uncertainty about associated income in the future. We assume trade waste volumes and income will be in line with historic usage and budgets.
- We are responsible for maintaining new lowpressure household pumping units (where a complete catchment is set up with pressure pumps). Maintenance largely depends on where and how fast growth occurs. We have assumed maintenance budgets based on growth occurring as per our growth model. If the rate and location of growth changes, we may need to amend maintenance budgets.

## COUNCIL ACTIVITIES SUMMARIES Wastewater

#### **INVESTMENTS**

The following are key Wastewater investments for the next 10 years.

NAME	DESCRIPTION
Maintenance of wastewater schemes	Maintenance of wastewa
Māpua wastewater network capacity upgrades	New pump stations and t
Mechanical and electrical renewals	Renewal of mechanical an wastewater treatment pla
New Motueka wastewater treatment plant	Designation, resource con treatment plant in Motue
Motueka growth wastewater infrastructure	New pressure mains from enable development of N
Māpua pump station capacity upgrades	Upgrade of Ruby Bay and capacity
Wastewater pipe replacements	District-wide wastewater
Sludge removal and reuse	District-wide wastewater
Richmond South wastewater infrastructure	New pump station and p Richmond South
Emergency storage and generators	New mobile generators a improve network resilien
Waimea wastewater network improvements	New bypass pump station network resilience
Golden Bay network upgrades	Upgraded pump stations
NRSBU	NRSBU investment in nev renew of existing assets

ater networks including reactive and routine activities

trunk mains to increase network capacity

and electrical equipment at pump stations and lants

onsent, and land purchase for new inland wastewater ieka

m Motueka West to wastewater treatment plant to Motueka West

d Aranui-Higgs pump stations with additional storage

r reticulation renewals

r treatment plant sludge removal and disposal

pressure main to enable development in

and emergency storage tanks for pump stations to nce

on in Brightwater to enable growth and improve

is and pressures mains at Pohara and Tarakohe

ew and upgraded infrastructure to support growth and

# COUNCIL ACTIVITIES SUMMARIES Wastewater

# FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE WASTEWATER GROUP OF ACTIVITIES

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	_	_	_	-	_	_	_	_	_	_	_
Targeted rates	10,103	10,916	10,443	11,498	13,008	14,608	15,617	15,839	16,645	17,918	18,910
Subsidies and grants for operating purposes	_	_	_	-	_	_	_	_	_	_	_
Fees and charges	236	242	250	256	263	270	278	287	295	305	315
Internal charges and overheads recovered	_	-	_	-	-	-	-	-	-	_	_
Local authorities fuel tax, fines, infringement fees, and other receipts	3,316	3,560	3,704	3,905	4,274	4,879	4,814	4,972	5,336	5,731	6,020
Total operating funding	13,655	14,718	14,397	15,659	17,545	19,757	20,709	21,098	22,276	23,954	25,245
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	6,278	7,896	8,405	8,865	9,472	10,658	11,081	11,380	12,335	13,153	14,113
Finance costs	1,419	1,011	904	774	850	881	733	628	554	666	648
Internal charges and overheads applied	1,241	1,271	1,363	1,392	1,675	1,880	1,922	1,979	2,094	2,263	2,455
Other operating funding applications	-	_	_	-	_	_	_	_	_	_	_
Total applications of operating funding	8,938	10,178	10,672	11,031	11,997	13,419	13,736	13,987	14,983	16,082	17,216
Surplus/(deficit) of operating funding	4,717	4,540	3,725	4,628	5,548	6,338	6,973	7,111	7,293	7,872	8,029
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	_	2,090	1,500	-	-	-	-	-	-	-	-
Development and financial contributions	2,554	2,645	2,645	2,645	2,370	2,370	2,370	2,370	2,327	2,327	2,843
Increase/(decrease) in debt	831	(538)	(871)	1,780	2,947	(2,282)	241	(832)	6,695	1,297	1,206
Gross proceeds from sale of assets	_	_	_	-	-	_	_	-	_	_	_
Lump sum contributions	_	_	_	-	_	_	_	_	_	_	_
Other dedicated capital funding	_	-	_	-	-	-	-	-	-	-	-
Total sources of capital funding	3,385	4,197	3,274	4,425	5,317	88	2,611	1,538	9,022	3,624	4,049
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	3,010	1,325	274	4,270	-	-	_	-	-	-	-
to improve the level of service	4,228	3,415	3,103	7,824	11,418	1,615	4,115	4,309	3,812	8,459	12,375
to replace existing assets	2,106	3,948	3,172	2,004	1,383	2,703	3,898	3,437	11,473	2,830	2,612
Increase/(decrease) in reserves	(1,242)	49	450	(5,045)	(1,936)	2,108	1,571	903	1,030	207	(2,909)
Increase/(decrease) in investments	-	-	-	-	_	_	-	_	_	_	_
Total applications of capital funding	8,102	8,737	6,999	9,053	10,865	6,426	9,584	8,649	16,315	11,496	12,078
Surplus/(deficit) of capital funding	(4,717)	(4,540)	(3,725)	(4,628)	(5,548)	(6,338)	(6,973)	(7,111)	(7,293)	(7,872)	(8,029)
Funding balance	_	-	_	-	-	-	-	-	-	-	-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

### **STORMWATER**

OUR GOAL: We aim to provide cost-effective and sustainable stormwater systems that reduce flooding and meet environmental standards.

#### WHAT WE DO

The stormwater activity provides stormwater collection, reticulation, and discharge systems in our District on behalf of our residents. The assets used to provide this service include drainage channels, piped reticulation networks, tide gates, detention or ponding areas, inlet structures, discharge structures and quality treatment assets.

Generally, stormwater sumps and road culvert assets are owned and managed by the Waka Kotahi/New Zealand Transport Agency (NZTA) or our transportation activity, depending on its location (state highways or local roads). This stormwater activity does not include land drains or river systems, the specific streams and river sections that we maintain are listed in our rivers activity. Nor does it cover stormwater systems in private ownership.

We manage the stormwater activities primarily within 15 Urban Drainage Areas (UDAs). Systems that are outside the UDA's include small communities with

stormwater systems that primarily collect and convey road run-off to suitable discharge points.

#### WHY WE DO IT

We minimise the risk of flooding of buildings and property from surface runoff and small urban streams. We also aim to minimise flooding in urban areas so that people can continue to move throughout our communities during times of wet weather. We enable safe and efficient conveyance and disposal of stormwater from the UDAs, improving the economic and social well-being of our District by protecting people and property from surface flooding.

We have a duty of care to ensure that the effects of any runoff from our own properties is remedied or mitigated. Because most of our properties are in the form of impermeable roads in developed areas, this means that some level of reticulation system is constructed. This becomes the logical network for dealing with private stormwater disposal.

#### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our communities are healthy, safe, inclusive and resilient	Our priority is to safely transfer stormwater runoff through urban areas to minimise harm and property damage. We also capture and convey rainfall away from urban areas and roads so that people can move safely throughout our communities during wet weather.	
Social Well-being Our urban and rural environments are people- friendly, well planned, accessible and sustainably managed	We convey stormwater without putting the public at risk or damaging property, businesses or essential infrastructure. We ensure urban areas remain accessible by capturing and conveying rainfall.	Localised flooding may occur in residential areas due to under capacity of the stormwater system and affect the well-being of our communities.

## COUNCIL ACTIVITIES SUMMARIES Stormwater

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

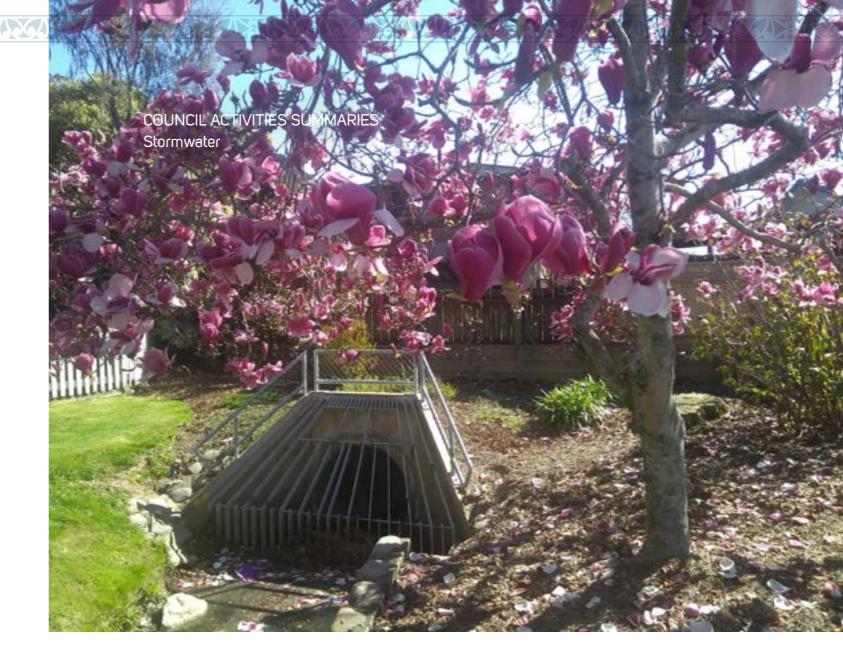
COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our communities have access to a range of social, cultural, educational and recreational facilities and activities	We take opportunities to provide multi- purpose facilities where possible. Our urban streams convey stormwater towards the coast and are ecological corridors that are enjoyed by our communities from the cycle paths and recreational spaces that often run along them.	Discharges have an adverse effect on receiving environments and how these can be used by our communities.
Economic Well-being Our region is supported by an innovative and sustainable economy	Our stormwater system supports the economy by enabling homes and businesses to exist with a low exposure to flood risk and damage. We consider climate change in our designs to provide adequately for the future.	
Economic Well-being Our infrastructure is efficient, resilient, cost effective and meets current and future needs	We provide properties within urban drainage areas with appropriate stormwater system size and capacity. Our stormwater infrastructure provides best value for ratepayers' money.	Localised flooding can have significant immediate and ongoing economic consequences on local businesses.
Environmental Well-being Our unique natural environment is healthy, protected and sustainably managed	We manage stormwater so that the impact of any discharges does not adversely affect the health and quality of the natural environment.	Increased stormwater flows can cause erosion of streambanks and loss of aquatic habitat. The discharge of untreated stormwater has an adverse effect on our environment.
Cultural Well-being Our communities have opportunities to celebrate and explore their heritage, identity and creativity	We protect natural waterways that have high cultural, recreational, and biodiversity interests.	Ecological and cultural values have been reduced where natural waterways have been modified or piped to allow for urban development.
Our Council provides leadership and fosters partnerships including with iwi, fosters a regional perspective, and encourages community engagement	We engage with tangata whenua iwi and community groups to enhance our natural waterways and education programmes. New developments take a water sensitive design approach to integrate multiple values such as ecology, amenity and cultural aspects.	

#### **KEY ISSUES**

Key issues facing the Stormwater activity are:

- Three Waters Reform As part of the Three Waters Review, the Government is considering reform of the current water service delivery models from Council-owned authorities, into larger scale multiregional model providers. The nature of service delivery upon implementation of the reforms is uncertain. For the development of this LTP, we have assumed no change in service delivery for the stormwater activity.
- Rapid development of new homes existing networks have insufficient capacity for increased stormwater runoff, restricting future residential and commercial development. We may purchase land for stormwater works for planned projects, primarily in Richmond West and South, and Motueka West, so as not to hinder future growth. Costs of growth projects are met by developers through development contributions. Developers are also required to adopt water sensitive designs to prevent adverse stormwater discharges on our environment.
- Coping with intense rain events some of our stormwater pipes and drains are too small to cope with intense rainfall, and do not meet current design standards. It is not affordable to improve all our existing pipes and drains to current design standards in the short-medium term. We will focus on protecting and improving secondary flow paths, enabling stormwater to flow overland, safely and without damage to properties once the primary network's capacity is met.
- Effects of climate change stormwater management will likely be further strained by an increase in rainfall; rising sea levels, increased wave height and storm surges; and floods, landslides, and droughts. These effects will make it difficult for stormwater network capacity, and managing overland flow paths to avoid flooding of properties. We use innovative flood modelling to consider when to progress any solutions to address the effects of climate change.

The impact of these influencing factors on the Stormwater activity, and the effect on the current scale and mode of delivery, is discussed in detail in the Stormwater Activity Management Plan.



# OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031

			FUTUF		
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TAP 2022/2023	
Stormwater flooding We have measures in place to respond to and reduce flood damage from stormwater to property and risk to the community	The number of flooding events that occur in the District. For each flooding event, the number of habitable floors affected (expressed per 1,000 properties connected to the territorial authority's stormwater system). Habitable floor refers to a floor of a building (including a basement) but does not include ancillary structures such as stand-alone garden sheds or garages. A flooding event means an overflow of stormwater from Council's stormwater system that enters a habitable floor. (Mandatory measure one)	There was one habitable floor flooded in 2019/2020, which translated to 0.07 floors flooded per 1,000 properties	<1 habitable floor flooded per event (expressed per 1,000 properties connected)	<1 habital floor flood per event (expressed 1,000 prop connected	

#### **FURE PERFORMANCE TARGETS**

## TARGE1

itable ooded ent ssed per properties cted)

#### YEAR 3 TARGET 2023/2024

<1 habitable floor flooded per event (expressed per 1,000 properties connected)

#### BY YEAR 10 2024-2031

<1 habitable floor flooded per event (expressed per 1,000 properties connected)

# COUNCIL ACTIVITIES SUMMARIES Stormwater

# OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031 (CONT.)

			FUTURE PERFORMANCE TARGETS					
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024–2031		
Stormwater flooding We have measures in place to respond to and reduce flood damage from stormwater to property and risk to the community	The median response time to attend a flooding event, measured from the time that council receives notification to the time that service personnel reach the site. (Mandatory measure three) As recorded through the Operations and Maintenance contract (July 2017)	2019/2020: 35 minutes (There was one customer request for flooding during the year, which was attended in 35 minutes)	<2 hours	<2 hours	<2 hours	<2 hours		
	<ul> <li>The number of complaints received by Council about the performance* of its stormwater system, expressed per 1,000 properties connected to the stormwater system.</li> <li>As measured through confirm and NCS database</li> <li>Justified complaints about the performance of Council's stormwater system</li> <li>Based on 14,139 connections</li> <li>*The performance of the stormwater network is defined as the ability of the stormwater system to convey stormwater (not amenity or aesthetic functions)</li> <li>(Mandatory measure four)</li> </ul>	2019/2020: 4.4 complaints per 1,000 properties	<20	<20	<20	<20		
Customer satisfaction Our stormwater activities are managed at a level which satisfies the community	Percentage of customers (who receive the service) that are satisfied with the stormwater service. As measured through the annual residents' survey	2019/2020: 84%	80%	80%	80%	80%		
The environment	a. Compliance with Council's resource consents for discharge from its	We are waiting for	a. ≤1	a. ≤1	a. ≤1	a. ≤1		
Our stormwater systems do not adversely affect or degrade the	stormwater system, measured by the number of: abatement notices (target ≤1)	the global consent application to be	b. 0	b. 0	b. 0	b. 0		
receiving environment.	b. infringement notices (target 0)	granted	c. 0	c. 0	c. 0	c. 0		
	<ul> <li>c. enforcement orders (target 0)</li> <li>d. successful prosecutions (target 0)</li> <li>(Mandatory measure two)</li> </ul>		d. 0	d. 0	d. 0	d. 0		

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

There are no significant changes to how the Stormwater activity will be managed since the LTP 2018-2028.

#### **KEY ASSUMPTIONS AND UNCERTAINTIES**

We have made a number of assumptions in preparing the Activity Management Plan (AMP). The most significant assumptions and uncertainties for Stormwater infrastructure are:

- We plan to continue developing and analysing stormwater models to better understand the flood risks in our District. Stormwater models simulate potential real-life flood scenarios. The model predicts what could happen, not what will happen. We consider model predications together with local knowledge and monitoring data to select most likely scenarios. If the conclusions are incorrect, we may need to reconsider the scope of projects included in our stormwater programme.
- Extreme rainfall events and associated flood impacts can happen at any time and their occurrence may differ from what we expect.

We develop stormwater management strategies, plans, and designs for events that have a 1%-10% probability of occurring in any one year. When large events happen more frequently, this may trigger higher expectations from our community to provide a higher level of service. This requires more funding than has been budgeted for in this AMP.

- We have prepared the stormwater programme based on information that was available at the time. Over the next few years, we plan to do more modelling and prepare catchment management plans. This will provide new and up-to-date information. This information will likely highlight the need for additional intervention, and we may need to plan further improvements and additional funding.
- Timing of growth-related projects is based on current assumptions within our growth model. However, the actual rate of development in our District will determine when projects and upgrades are required to meet demand. The uncertainty around timing of growth-related project is a risk especially for development in Richmond West and South, Motueka West, and Māpua.

### COUNCIL ACTIVITIES SUMMARIES Stormwater

#### **INVESTMENTS**

#### The following are key Stormwater investments for the next 10 years.

NAME	DESCRIPTION
Stormwater treatment improvements	Implementation of measu locations across the Distr
Secondary flow path improvements	District-wide improveme
Richmond Central stormwater improvements	Diversion of stormwater f flood risks in Richmond C
Motueka west stormwater improvements	New stormwater system t High Street towards Woo
Māpua stormwater improvements	Combination of detention from future development
Tākaka stormwater improvements	Network upgrades and w
Richmond south stormwater improvements	Stream widening and oth development areas
Richmond stormwater land acquisition	Land acquisition required
Richmond west stormwater improvements	Stream widening and oth development areas
Stormwater modelling and catchment management planning	Development of stormwa for urban drainage areas
Maintenance of stormwater assets	General maintenance on

sures to improve the quality of stormwater at strategic trict

ents to overland flow paths to reduce flood risks

<sup>r</sup> from Washbourn Gardens to Poutama Stream to reduce Central

to convey flows from the development area west of odland drain

on wetlands and network upgrades to convey flows nt areas

water quality improvements

ther network upgrades to convey flows from future

ed for stream widening projects

her network upgrades to convey flows from future

vater flood models and catchment management plans

stormwater assets

# COUNCIL ACTIVITIES SUMMARIES Stormwater

# FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE STORMWATER GROUP OF ACTIVITIES

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	-	_	_	-	_	_	_	_	_	_	_
Targeted rates	5,050	4,882	4,700	4,687	5,201	5,548	5,910	5,909	6,093	6,723	6,900
Subsidies and grants for operating purposes	-	-	_	-	-	-	-	-	-	_	-
Fees and charges	-	-	_	_	-	-	-	-	-	-	-
Internal charges and overheads recovered	-	_	_	-	_	_	_	_	_	_	_
Local authorities fuel tax, fines, infringement fees, and other receipts	185	141	152	163	164	165	167	169	171	173	175
Total operating funding	5,235	5,023	4,852	4,850	5,365	5,713	6,077	6,078	6,264	6,896	7,075
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	1,504	1,580	1,620	1,644	1,681	1,749	1,743	1,704	1,777	1,814	1,887
Finance costs	869	889	841	744	760	712	647	604	606	682	680
Internal charges and overheads applied	715	404	470	690	990	1,096	1,247	1,271	1,303	1,408	1,405
Other operating funding applications	-	-	_	_	-	-	-	-	-	_	-
Total applications of operating funding	3,088	2,873	2,931	3,078	3,431	3,557	3,637	3,579	3,686	3,904	3,972
Surplus/(deficit) of operating funding	2,147	2,150	1,921	1,772	1,934	2,156	2,440	2,499	2,578	2,992	3,103
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	-	-	-	-	_	_	-	_	_	-	_
Development and financial contributions	1,677	1,965	1,965	1,965	1,902	1,902	1,902	1,902	1,823	1,823	1,937
Increase/(decrease) in debt	123	249	(709)	(1,052)	(1,323)	(424)	(182)	599	2,779	932	(2,111)
Gross proceeds from sale of assets	-	_	_	-	_	-	-	_	_	-	_
Lump sum contributions	-	_	_	-	_	_	_	_	_	_	_
Other dedicated capital funding	-	-	_	-	-	-	_	-	-	_	
Total sources of capital funding	1,800	2,214	1,256	913	579	1,478	1,720	2,501	4,602	2,755	(174)
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	179	31	32	32	33	34	35	36	37	38	39
to improve the level of service	199	153	211	216	222	228	526	925	4,249	4,734	1,290
to replace existing assets	1,927	4,875	9,928	10,858	4,689	7,981	4,515	3,780	3,573	(449)	(15)
Increase/(decrease) in reserves	1,642	(695)	(6,994)	(8,421)	(2,431)	(4,609)	(916)	259	(679)	1,424	1,615
Increase/(decrease) in investments	_	-	-	-	-	-	-	-	-	_	_
Total applications of capital funding	3,947	4,364	3,177	2,685	2,513	3,634	4,160	5,000	7,180	5,747	2,929
Surplus/(deficit) of capital funding	(2,147)	(2,150)	(1,921)	(1,772)	(1,934)	(2,156)	(2,440)	(2,499)	(2,578)	(2,992)	(3,103)
Funding balance	-	-	-	-	-	-	-	-	-	-	-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

## WASTE MANAGEMENT AND MINIMISATION

OUR GOAL: We aim to avoid and reduce the creation and harmful effects of waste, and improve the efficiency of resource use. These goals are derived from the Nelson Tasman Waste Management and Minimisation Plan. In September 2019, when adopting the Plan, we committed to a target of 10% reduction of waste to landfill per person by 2030.

#### WHAT WE DO

We provide and promote the following waste management and minimisation services:

- kerbside recycling and waste collection services,
- a materials recovery facility (MRF) to process recycling,
- five Resource Recovery Centres (RRCs), which receive waste, recyclables, cleanfill, greenwaste and some hazardous materials – at Richmond, Māriri, Tākaka, Collingwood and Murchison,
- drop off facilities for greenwaste and processing, through a contracted service,
- · transport services to move these materials around our District, and
- a range of waste minimisation initiatives with schools, businesses, and the wider community, to reduce the production of waste and minimise harm.

These services operate alongside commercial services across the Nelson-Tasman region.

Most public and commercial waste disposal is through our RRCs, and we transfer waste from these Centres to landfill. We divert recyclable materials, greenwaste and cleanfill away from landfill and our contractors process and sell this waste. We also recover hazardous materials at these sites, and ensure that they are processed safely.

The Nelson-Tasman Regional Landfill Business Unit provides operational landfills in our region.

The business unit is a joint committee of Nelson City Council (NCC) and Tasman District Council, operates a regional landfill at York Valley, in Nelson, and manages the Eves Valley Landfill, near Brightwater, which closed in 2017. We maintain a further 22 closed landfills around our District.

In the coming years, together with NCC, we plan to reduce waste to landfill by increasing diversion of dry waste and organic materials, and promote waste reduction. This diversion could be delivered by the two councils directly or through commercial partnerships.

#### WHY WE DO IT

We provide waste management and minimisation services to protect our public's health and our natural environment from waste generated by people. These waste minimisation activities promote efficient use of resources, reduce waste for businesses and households and extend the life of our region's landfills.

The Waste Minimisation Act (2008) requires us to promote effective and efficient waste management and minimisation within our District. Under this legislation, we are required to prepare a Waste Management and Minimisation Plan. This plan sets our strategic direction for waste management.

We elected to adopt a joint plan, with NCC, because waste management issues cross council boundaries. The most recent Nelson Tasman Waste Management and Minimisation Plan was adopted in September 2019.

# COUNCIL ACTIVITIES SUMMARIES Waste Management and Minimisation

#### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our urban and rural environments are people- friendly, well planned, accessible and sustainably managed	Rubbish and recycling collection services ensure our built urban and rural environments are functional, pleasant and safe. Our Resource Recovery Centre (RRC) facilities are convenient, clean and safe. We promote the sustainable use of resources and provide sustainable alternatives to landfill disposal.	Loose kerbside recycling and broken rubbish bags may become windblown litter and odorous if not collected promptly. Disruption to kerbside waste collection can cause public health risks if they are not collected promptly. RRCs and recycling processing facilities can become odorous, dusty and give rise
		to windblown litter if not managed well.
Economic Well-being Our region is supported by an innovative and sustainable economy	Our RRCs provide sustainable waste disposal options for our region. We plan to partner with businesses to provide waste minimisation services.	Failure to open RRC can prevent businesses operating and create public health risks. The loss of viable markets for recovered materials can have a negative effect on the economic viability of recycling. Rising waste disposal costs could negatively impact businesses in our region.
Economic Well-being	We operate our facilities and services safely	

#### Ecor

Our infrastructure is efficient, resilient, cost effective and meets current and future needs

and efficiently. We have contingency plans and design our facilities so that essential services are able to continue during emergency events.

We plan to provide waste and recycling services that our community is satisfied with, now and for the future.

# COUNCIL ACTIVITIES SUMMARIES Waste Management and Minimisation

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Environmental Well-being Our unique natural environment is healthy, protected and sustainably managed	We protect our natural environment by providing comprehensive waste disposal services for our communities. We reduce the impact of landfill disposal by providing a wide range of other services to divert waste from landfill and reduce waste production. Our facilities comply with resource consents, and we ensure that we have operational plans for our services and site management plans for the facilities we operate.	There is the possibility of stormwater contamination at RRCs if materials are not managed well. If closed landfills are not capped off and vegetated correctly, they may release additional solid waste or leak into our environment. Rising waste disposal costs could see an increase in illegal disposals in our region, harming our environment.
Our Council provides leadership and fosters partnerships including with iwi, fosters a regional perspective, and encourages community engagement	We work with NCC to promote waste minimisation and to provide regional services. We advocate to central government for more sustainable waste management practices. Waste reduction and effective resource recovery shows good kaitiakitanga (stewardship) of our natural resources. We plan to improve our engagement with iwi and with businesses.	Poor management of resource recovery centres or closed landfills could degrade the mauri (quality and vitality) of natural resources and ecosystems.

# COUNCIL ACTIVITIES SUMMARIES Waste Management and Minimisation

#### **KEY ISSUES**

Key issues facing the Waste Management and Minimisation activity are:

- Changes in central government waste management regulation and policy – Since early 2019, central government has introduced a series of initiatives to improve waste management within New Zealand. These initiatives include phase-out of some plastic bags, regulated product stewardship, an increase in the scale and reach of the waste disposal levy (the 'landfill levy'), new environmental standards, restrictions on recycling exports and proposed phase-out of problematic plastics. Further changes are expected in the coming year, including a review of the New Zealand Waste Strategy, decisions on a container deposit scheme and consideration of a standard kerbside recycling methodology for councils. While these changes have the potential to improve waste minimisation, they could significantly affect the range of services that we provide (including kerbside collections). The uncertainty that they bring make it difficult to plan ahead.
- Need to review our kerbside services With changes to recycling markets, and possible changes like container return systems signalled by government, we may need to review the range of kerbside services we provide. This could include changing the frequency or stopping some services, adding some services (such as food waste collections) or changing the areas that we collect from. Our current contract for kerbside recycling and rubbish bag collections ends in June 2023. Over the next two years we'll be reviewing any decisions by government and then engage with our communities to understand what services we should deliver.
- Increased cost of waste disposal in the next three years – We expect landfill disposal fees to increase significantly in the first three years of this plan. These increases are due to expected increases in the landfill levy, increased landfill emissions costs, additional work at the regional landfill and our

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desire to recover operating costs from disposal fees rather than general rates. This increase could significantly improve the attractiveness of waste reduction and waste diversion (such as recycling and composting) but may be unpopular and lead to increased illegal disposal of waste.

- Uncertainty of waste minimisation funding from central government – We receive a proportion of the waste disposal levy collected by central government to fund waste minimisation activities. This funding is expected to gradually increase from 2021/2022 to 2024/2025. It is uncertain whether we will continue to receive the same share of this funding over time. The government has also announced proposals for significant investment in recycling infrastructure, but the specifics of this investment have not been announced. This delay of funding will limit the level of waste minimisation work that we can deliver before 2024/2025, unless additional funding is found.
- Rapidly changing markets for the sale of recyclable materials – In recent years, the commodity markets for plastic and paper have contracted significantly and changes to government regulations will limit export of plastics from January 2021. We decided to stop export of plastics; some plastics are no longer being commercially recycled. These factors may increase kerbside recycling services costs and limit the ability of our communities to divert increasing volumes of material for recycling.
- Further work to determine how we can achieve our waste minimisation targets – Included in our Waste Management and Minimisation Plan is a target to reduce waste to landfill by 10% by 2030.
   We have identified scope to potentially reduce organic waste and dry materials from landfill, this work will require significant investment. We are proposing modest investment in the first three years of this plan, while detailed business cases are prepared to inform investment decisions.

# COUNCIL ACTIVITIES SUMMARIES Waste Management and Minimisation

# COUNCIL ACTIVITIES SUMMARIES Waste Management and Minimisation

# OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031

				FUTURE PERFOR	RMANCE TARGETS	
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024–2031
We enable effective waste minimisation activities and services.	There is a reduction in total waste per capita going to Class one landfill. As measured by Nelson – Tasman tonnage recorded at landfill.	<ul> <li>2017/18: 717kg</li> <li>2018/19: 760kg</li> <li>2019/20: 636kg per person*</li> <li>*2019/20 affected by Covid-19 lockdown</li> </ul>	<715kg	<710kg	<705kg	<645kg
	There is a reduction in municipal waste per capita going to Class one landfill. As measured by Nelson – Tasman tonnage recorded at landfill excluding special waste.	<ul> <li>2017/18: 617kg</li> <li>2018/19: 642kg</li> <li>2019/20: 581kg per person*</li> <li>*2019/20 affected by Covid-19 lockdown</li> </ul>	<615kg	<610kg	<605kg	<560kg
	There are high levels of participation in our kerbside recycling service. As measured through the annual residents' survey of those provided with Council's kerbside recycling collection services who use it three times or more per annum.	2019/2020: 94%	At least 95% participation in kerbside recycling	At least 95% participation in kerbside recycling	At least 95% participation in kerbside recycling	At least 95% participation in kerbside recycling
	Contamination levels in our kerbside recycling are low. As measured by our contractor at the Materials Recovery Facility.	2019/2020: 10.3%	<7.5%	<7.5%	<7.5%	<7.5%
Our kerbside services are reliable, easy to use.	Customer satisfaction with kerbside recycling services. As measured through residents' survey of those provided with Council's kerbside recycling collection services.	2019/2020: 92%	At least 90% satisfaction with kerbside recycling	At least 90% satisfaction with kerbside recycling	At least 90% satisfaction with kerbside recycling	At least 90% satisfaction with kerbside recycling
	Customer Service Requests relating to waste management activities are completed on time. Percentage of enquiries to our contractor resolved within contracted timeframes. As measured through the contract management system.	2019/2020: 96.5%	At least 95% of enquiries to waste management are completed on time	At least 95% of enquiries to waste management are completed on time	At least 95% of enquiries to waste management are completed on time	At least 95% of enquiries to wast management are completed on time
Our resource recovery centres are easy to use and operated in a reliable manner.	Percentage of customer satisfaction. As measured by annual customer on-site surveys at Resource Recovery Centres (RRCs) who are very satisfied or fairly satisfied.	2019/2020: 97%	At least 95% customer satisfaction at our RRCs	At least 95% customer satisfaction at our RRCs	At least 95% customer satisfaction at our RRCs	At least 95% customer satisfaction at our RRCs

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

The following are key changes for the Waste Management and Minimisation activity since the LTP 2018 – 2028.

KEY CHANGE	REASON FOR CHANGE
Increases in waste disposal costs in 2021/2022 to 2024/2025.	Increases in the waste disposal levy and landfill emissions costs are expected in 2021/2022 to 2024/2025. These will flow through into waste disposal costs at the Nelson Tasman Regional Landfill Business Unit, which will be passed on to Council. We have also requested additional funding from the Nelson Tasman Regional Landfill Business Unit to reduce the general rate for this activity, and this will flow through into increased disposal costs.
Projected increases in waste disposal levy income and waste minimisation activity	The proposed increase in the waste disposal levy from 2021/2022 to 2024/2025 is expected to increase income from \$200,000 to \$1 million per annum. We will invest in additional waste minimisation activities and facilities as this occurs.
Reduced spending on public place recycling facilities	These sites are less cost effective than originally expected and central government is considering introduction of a container deposit scheme, which would reduce the need for public place recycling. We will consider further investment following central government decisions.

#### **KEY ASSUMPTIONS AND UNCERTAINTIES**

We have made a number of assumptions in preparing the Activity Management Plan. The most significant assumptions for the Waste Management and Minimisation activity are:

- Landfill disposal prices will be as indicated in the Draft Nelson Tasman Regional Landfill Business Unit 10-year budget (dated 7 September 2020).
- We will receive \$2.7 million from the Local Disposal Levy from the Nelson Tasman Regional Landfill Business Unit in 2021/2022, gradually rising to \$3.8 million in 2030/2031.
- We will receive a local government share of waste disposal levy of \$200,000 in 2021/2022, rising to \$650,000 in 2023/2024, and approximately \$1 million per annum in subsequent years.
- There will be no significant change to kerbside services or resource recovery centre activities over the period of the waste management and minimisation plan.
- Waste to landfill will decrease by 10% in 2030, with an equivalent reduction in income and some reduction in costs.

The following are the key uncertainties in this activity. The majority of these are related to government proposals to regulate some waste production and waste minimisation activities.

- Central government has indicated that it will review the Waste Minimisation Act (2008) in 2021. This could decrease our share of central government's waste disposal levy.
- A container deposit scheme could significantly affect the volume and value of materials collected and accepted in kerbside collections and Resource Recovery Centres (RRCs). It may require investment in additional facilities, but could also provide a significant revenue stream.
- Product stewardship proposals for items such as tyres could require additional investment, but could also provide us with additional income.
- The government has also announced that it proposes significant investment in recycling infrastructure, but the specifics of this investment have not been announced. This could provide additional on-shore processing capacity and make recycling activities more affordable.

# COUNCIL ACTIVITIES SUMMARIES Waste Management and Minimisation

- Other central government initiatives, such as standardising kerbside services, regulating products and reviewing the New Zealand Waste Strategy could require significant changes to Council activities. It is also possible that government will require councils to reduce their emissions from waste disposal.
- Most contracts for this activity expire in June 2023 (kerbside services, waste transport, RRC operations,

#### INVESTMENTS

The following are key Waste Management and Minimisation investments for the next 10 years.

NAME	DESCRIPTION
Richmond RRC site improvements	New bunker to divert dry improvements to the was
Nelson-Tasman regional landfill business unit	Landfill improvements at
Materials Recovery Facility improvements	Purchase of equipment for an expanded building for
Māriri RRC site improvements	Construction of improved kiosk, and a new roof ove
RRC renewals	Renewal of sealed pavem Recovery Centres
Waste minimisation infrastructure	The scope of this work ha necessary to enable diver
Kerbside collections	Kerbside recycling and ru
Greenwaste services	Transport and processing Centres over ten years
RRC operations	Operations at five Resour
Waste minimisation activities	Activities to encourage w

greenwaste processing). The scope and bundling of these contracts could change and affect the cost to Council.

 Council has identified key areas for waste reduction initiatives: organic waste and dry waste, but has not identified a preferred option or prepared detailed business cases. This work could identify that significant investment is required.

y waste, construction of a second weighbridge, and ste pit and waste bin storage area

York Valley and Eves Valley Landfills

for sorting recycling, investigations and construction of or this equipment

ed roads and access, relocation of the weighbridge and /er the waste pit

nents, drainage, buildings and equipment at Resource

as yet to be determined, but potentially infrastructure ersion of organic and dry waste

ubbish collections over a ten year period

g of greenwaste from four of our five Resource Recovery

rce Recovery Centres over ten years

waste reduction, waste diversion and recycling of waste

## COUNCIL ACTIVITIES SUMMARIES

Waste Management and Minimisation

## COUNCIL ACTIVITIES SUMMARIES Waste Management and Minimisation

## FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE WASTE MANAGEMENT AND MINIMISATION GROUP OF ACTIVITIES

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	1,041	1,062	777	466	568	451	411	450	594	755	841
Targeted rates	2,484	2,467	2,776	2,765	2,885	3,023	3,119	3,669	3,859	4,162	4,150
Subsidies and grants for operating purposes	_	-	-	-	-	-	-	-	_	-	_
Fees and charges	4,940	5,438	6,170	6,912	6,886	6,735	6,719	6,703	6,688	6,669	6,732
Internal charges and overheads recovered	-	-	_	_	_	-	-	-	_	-	_
Local authorities fuel tax, fines, infringement fees, and other receipts	5,156	5,204	6,143	7,179	7,726	7,824	8,032	8,250	8,504	8,765	9,009
Total operating funding	13,621	14,171	15,866	17,322	18,065	18,033	18,281	19,072	19,645	20,351	20,732
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	10,973	11,352	12,706	13,800	14,053	14,027	14,274	14,969	15,327	15,615	15,887
Finance costs	293	345	328	334	351	336	290	262	255	277	268
Internal charges and overheads applied	1,052	1,202	1,335	1,410	1,506	1,552	1,630	1,716	1,792	2,068	2,017
Other operating funding applications	-	-	-	-	_	-	-	-	_	-	_
Total applications of operating funding	12,318	12,899	14,369	15,544	15,910	15,915	16,194	16,947	17,374	17,960	18,172
Surplus/(deficit) of operating funding	1,303	1,272	1,497	1,778	2,155	2,118	2,087	2,125	2,271	2,391	2,560
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	-	401	876	-	3,688	-	-	_	_	_	_
Development and financial contributions	-	-	-	-	_	-	-	_	_	_	-
Increase/(decrease) in debt	(1,070)	242	2,070	(773)	(589)	(1,213)	183	307	1,326	(658)	1,958
Gross proceeds from sale of assets	-	-	-	-	-	-	-	-	-	-	-
Lump sum contributions	-	-	-	-	-	-	-	-	-	-	-
Other dedicated capital funding	-	-	-	-	-	-	-	-	-	-	_
Total sources of capital funding	(1,070)	643	2,946	(773)	3,099	(1,213)	183	307	1,326	(658)	1,958
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	-	-	-	_	_	-	-	-	_	-	_
to improve the level of service	74	118	28	29	30	30	31	32	33	34	35
to replace existing assets	101	3,834	4,508	1,301	5,353	811	2,209	2,347	3,504	1,634	4,410
Increase/(decrease) in reserves	34	(317)	(93)	(325)	(129)	64	30	53	60	65	73
Increase/(decrease) in investments	24	(1,720)	-	-	-	-	-	_	-	_	-
Total applications of capital funding	233	1,915	4,443	1,005	5,254	905	2,270	2,432	3,597	1,733	4,518
Surplus/(deficit) of capital funding	(1,303)	(1,272)	(1,497)	(1,778)	(2,155)	(2,118)	(2,087)	(2,125)	(2,271)	(2,391)	(2,560)
Funding balance	-	-	-	-	-	-	-	-	-	-	-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

## COUNCIL ACTIVITIES SUMMARIES **Rivers**

### **RIVERS**

OUR GOAL: We aim to protect properties from river flooding by implementing and maintaining river control works and flood protection assets. We ensure that our river environments remain healthy and attractive ecosystems that can be enjoyed by our communities.

#### WHAT WE DO

We maintain 285 kilometres of major rivers throughout our District to carry out our statutory roles to promote soil conservation and mitigate damage caused by floods and riverbank erosion. These rivers, known as classified rivers X and Y, are funded by a differential river rating system based on land value. Rivers that are covered under the rivers X and Y schemes include our major rivers like the Waimea, Motueka, Riuwaka, Moutere, Tākaka, Aorere rivers as well as several tributaries. We maintain and improve river assets in rivers X and Y, such as stopbanks and erosion protection.

There are many more rivers, streams and creeks that are on private, Council, and Crown (Department of Conservation, Land Information New Zealand) lands. These are collectively known as rivers Z. River protection assets such as rock walls and groynes form part of the river system. These are typically owned and maintained by private property owners; we sometimes part fund them.

The approach to river management places emphasis on channel management through gravel relocation/ repositioning, and vegetation and land buffers on the river's edge. The aim is to manage the river channel and catchment so that there is less need to use hard engineering methods to prevent erosion.

This activity does not include management of stormwater or coastal assets. These are covered as individual activities and have their own Activity Management Plan.

#### WHY WE DO IT

By implementing and maintaining river control and flood protection schemes, we enhance community wellbeing and protect neighbouring properties and mitigate damage caused by flood events as required under the Soil Conservation and Rivers Control Act 1941.

#### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our communities are healthy, safe, inclusive and resilient	Our flood protection works and river control structures protect several communities and rural areas from flooding. We maintain these safely and cost-effectively.	
Social Well-being Our urban and rural environments are people- friendly, well planned, accessible and sustainably managed	We engage with our communities in several River Care groups to ensure our community's feedback is considered river catchment management.	

## COUNCIL ACTIVITIES SUMMARIES **Rivers**

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME
Social Well-being Our communities have access to a range of social, cultural, educational and recreational facilities and activities	We maintain our river environmer ensure a pleasant and appropriate recreational activities.
Economic Well-being Our region is supported by an innovative and sustainable economy	Our flood protection scheme prov assurance that regular high rainfa not disrupt normal business activi
Economic Well-being Our infrastructure is efficient, resilient, cost effective and meets current and future needs	Our flood protection and mitigation structures are maintained cost-eff a level supported by our commun
Environmental Well-being Our unique natural environment is healthy, protected and sustainably managed	Rivers are important natural resou Our flood protection and mitigatic activities minimise the impacts or natural river environments to a pro and sustainable level.
Cultural Well-being Our communities have opportunities to celebrate and explore their heritage, identity and creativity	Our rivers have important cultural and many identify where they are their river.
Our Council provides leadership and fosters partnerships including with iwi, fosters a regional perspective, and encourages community engagement	We provide expertise and guidance communities, helping to find solu our river environment.

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ovides fall events do vities.

tion effectively to nities.

Flood management practices ources. tion and control works may affect environmental values within on our the wider river system. oractical al values Flood management practices and control works may affect re from by cultural values that our river systems provide.

nce to our lutions along

## COUNCIL ACTIVITIES SUMMARIES Rivers

## COUNCIL ACTIVITIES SUMMARIES Rivers

#### **KEY ISSUES**

Key issues facing the Rivers activity include:

- The affordability of flood risk protection flood protection schemes are costly, and must take into account climate change and environmental concerns.
- The reactive nature of river management our current approach to river management is primarily reactive. An integrated and evidence-based approach is required to demonstrate best value for money while addressing multiple issues.
- The river rating system is not equitable the XYZ river rating system does not target prioritisation of works and flood risk in an equitable way.

The impact of these influencing factors on the Rivers activity, and the effect on the current scale and mode of delivery, is discussed in detail in the Activity Management Plan.

## OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031

			FUTURE PERFORMANCE TARGETS			
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024–2031
Protection Our structures are managed to reduce the impact of flooding now and in the future	<ul> <li>The major flood protection and control works are maintained, repaired and renewed to the following standards:</li> <li>No failure of flood protection in the existing stopbank system maintained by Council below the specified design levels:</li> <li>Riuwaka River = approximately 145 m3/s @ Hickmotts flow gauge, (20% AEP to 10% AEP in 2020) for the area downstream of SH60 bridge</li> <li>Lower Motueka River = 1,854 m3/s @ Woodstock flow gauge, (2% AEP in 2020)</li> <li>Waimea River = 1,346 m3/s @ Irvine Bridge flow gauge, (2% AEP in 2020)</li> <li>AEP* = Annual Exceedance Probability</li> <li>(Mandatory measure one).</li> </ul>	2019/2020: 100%	100%	100%	100%	100%
	We complete approved annual maintenance programmes. As measured through Council's two monthly maintenance programmes.	New performance measure	90%	90%	90%	90%
Amenity Our river environments are healthy ecosystems that are attractive and enjoyed by our communities	We develop new native riparian planting sites. Number of plants planted and measured through river maintenance contract claim payment records.	2019/2020: 13,881 plants	> 13,000	> 13,000	> 13,000	> 13,000
chjoyed by our communities	Complaints about illegal dumping in the X and Y classified rivers and on adjacent beaches on public land are actioned within five working days.	2019/2020: 93% 15 dumpings over the year, 14 were picked up on time	95%	95%	95%	95%

## COUNCIL ACTIVITIES SUMMARIES **Rivers**

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

The table below summarises the key changes for the Rivers activity since the LTP 2018 – 2028.

KEY CHANGE	REASON FOR CHANGE
Increased focus on flood warning and emergency response procedures	Identified through our key issue; flood risk reduction is generally considered unaffordable.
Increased investment in asset data and asset performance monitoring	This addresses the need to take a more affordable risk-based flood management approach in accordance with the Flood Protection Assets Performance Assessment Tool.
Investment in Motueka stopbanks to restore level of service	This addresses the high-risk sites in the Motueka stopbank scheme, as identified through the Motueka Flood Mitigation Study.
Development of River Management Plans	The development of river management plans will help us meet strategic long- term goals for multiple issues and values. It will take an integrated approach across Council, with iwi, community and stakeholder involvement.

#### **KEY ASSUMPTIONS AND UNCERTAINTIES**

Key assumptions for the Rivers activity are:

- Rivers Z funding is largely shared 50/50 share between private landowners and Council. If landowner demand drops from needing assistance, or they are unwilling to pay, this fund may be underspent.
- We cannot predict when, where, or the damage that may be sustained during a large flood event. During a large event, there is a risk that rock protection works can shift, new erosion can occur, or stopbanks could be damaged. If this occurs, we will have enough funds available to undertake repairs, whether if it is through reprioritisation of maintenance activities, or accessing emergency funding.
- Extreme rainfall events and associated flood impacts can happen at any time. The occurrence of these events may differ from what we expect based on statistics. When large events happen more frequently, this may trigger higher expectations from our communities to provide a higher level of service. Providing a higher level of service will come at a higher cost and require more funding than has been budgeted for.
- We cannot reliably predict when moderate floods will occur or their impact. We have used historic trends to determine maintenance funding levels for the future and have assumed that these levels will be sufficient. If more floods occur than assumed, it is likely that we will be required to spend more than planned. If floods are less or more minor than assumed, it is likely that we will be required to spend less than planned.

## COUNCIL ACTIVITIES SUMMARIES **Rivers**

#### **INVESTMENTS**

#### The following are key Rivers investments for the next 10 years.

NAME	DESCRIPTION
River X and Y improvements	Improvements to flood pr
Motueka stopbank improvements	Refurbishment of Motuek
Rivers Z improvements	Assisting landowners with and streams
Rivers maintenance and operations	General operation and ma
Rivers Management Plans	Operational plans for all m prioritised work programm



rotection schemes and erosion control

ka stopbanks

h co-funding for erosion control on small rivers, creeks

aintenance of all river assets

major rivers setting out a maintenance strategy and me

## COUNCIL ACTIVITIES SUMMARIES

Rivers

## COUNCIL ACTIVITIES SUMMARIES Rivers

## FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE RIVERS WORKS GROUP OF ACTIVITIES

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	_	-	-	-	_	_	_	_	-	-	_
Targeted rates	3,022	2,185	2,362	2,697	2,899	3,121	3,275	3,440	3,658	3,849	4,161
Subsidies and grants for operating purposes	-	-	_	-	_	_	_	_	_	_	_
Fees and charges	124	128	132	135	139	142	147	151	156	161	166
Internal charges and overheads recovered	-	-	-	-	_	-	-	-	-	-	_
Local authorities fuel tax, fines, infringement fees, and other receipts	616	647	674	697	712	729	748	767	788	810	833
Total operating funding	3,762	2,960	3,168	3,529	3,750	3,992	4,170	4,358	4,602	4,820	5,160
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	2,049	1,900	1,945	2,146	2,201	2,199	2,260	2,303	2,371	2,383	2,509
Finance costs	_	67	99	132	170	196	207	217	230	256	271
Internal charges and overheads applied	690	840	909	954	1,022	1,078	1,168	1,235	1,329	1,438	1,550
Other operating funding applications	-	_	_	-	_	_	_	_	_	_	_
Total applications of operating funding	2,739	2,807	2,953	3,232	3,393	3,473	3,635	3,755	3,930	4,077	4,330
Surplus/(deficit) of operating funding	1,023	153	215	297	357	519	535	603	672	743	830
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	_	1,125	3,375	-	-	-	-	-	-	-	_
Development and financial contributions	-	_	_	-	_	_	_	_	_	_	_
Increase/(decrease) in debt	-	1,028	1,565	958	929	900	869	840	810	781	748
Gross proceeds from sale of assets	-	_	-	-	_	-	-	_	-	-	_
Lump sum contributions	-	-	-	-	-	-	-	-	-	-	-
Other dedicated capital funding	-	-	-	-	-	-	-	-	-	-	-
Total sources of capital funding	-	2,153	4,940	958	929	900	869	840	810	781	748
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	-	-	-	-	_	-	-	-	-	-	_
to improve the level of service	922	2,255	5,104	1,204	1,235	1,268	1,301	1,338	1,375	1,415	1,453
to replace existing assets	-	-	-	-	-	-	-	-	-	-	-
Increase/(decrease) in reserves	101	51	51	51	51	151	103	105	107	109	125
Increase/(decrease) in investments	-	-	_	-	-	-	_	_	-	_	_
Total applications of capital funding	1,023	2,306	5,155	1,255	1,286	1,419	1,404	1,443	1,482	1,524	1,578
Surplus/(deficit) of capital funding	(1,023)	(153)	(215)	(297)	(357)	(519)	(535)	(603)	(672)	(743)	(830)
Funding balance	-	-	-	-	-	-	-	-	-	-	-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

TASMAN'S 10-YEAR PLAN 2021-2031

## **COMMUNITY DEVELOPMENT**

The Community Development section comprises one group of related activities:

- Parks and Reserves
- Community Facilities (including Libraries and the Richmond Aquatic Centre)
- Community Partnerships

The 10-year operating budgets for the Community Development activities are outlined in the following table along with the 2020/2021 budgets for comparison.

Details of each of these groups of activities are outlined in the following pages. These pages cover the activity goal, what we do in relation to each activity group, why we do it, the contribution of the activities to the community outcomes, any key issues, how we will measure our performance, any assumptions we have made, and a snapshot of our key projects over the next 10 years.

COMMUNITY DEVELOPMENT	2020/2021 BUDGET \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000
Total costs	17,736	18,939	19.,946	23,644	21,592	22,366
COMMUNITY DEVELOPMENT		2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
Total costs		23,397	23,716	25,771	27,153	28,311

### COMMUNITY DEVELOPMENT

OUR GOAL: We promote physical, environmental, economic, cultural and social well-being of our District with the provision of parks, reserves, facilities, and libraries. We also meet the needs of residents and visitors by providing amenities, events, environmental education, and community grants.

#### WHAT WE DO

We provide and maintain a wide range of parks, reserves, recreational facilities, community facilities and amenities, library and museum services, events, environmental education, and community grants, for our ratepayers. Key assets include parks and reserves (including Moturoa/Rabbit Island, formal gardens, special interest sites, sports grounds, open space reserves, walkways, esplanade reserves, noncommercial camping grounds), sports and recreation centres, community facilities, halls, cemeteries, playgrounds, public toilets, libraries, community buildings, museums, older adults housing complexes, and the Richmond Aquatic Centre and three outdoor swimming pools. Saxton Field developing and operating costs are split in half between us and Nelson City Council.

#### WHY WE DO IT

This activity is important to our community's wellbeing. It contributes to providing the heart in each of our District's communities, encouraging healthy and active communities, strong social interaction, and improved environmental and cultural outcomes.

## COUNCIL ACTIVITIES SUMMARIES Community Development

Community facilities, open spaces, recreational facilities and the provision of community grants and environmental education enable the development of active, healthy and functioning communities. They enable local people to work together, bringing about changes in their environment and improved health outcomes, and social and cultural well-being. Our facilities offer our residents the opportunity to engage socially in the places they live and work. We aim to ensure that adequate parks, reserves and community facilities are provided for our residents and visitors, and that these are managed and maintained in a way that meets community expectations and encourages community involvement.

Libraries help develop an informed community whose members are literate and inspired. By providing a quality library service, we support the community's cultural, social, learning and leisure needs, while also providing an affordable collective resource.

Our Richmond Aquatic Centre and community swimming pools enable people to learn to swim, for

#### CONTRIBUTION TO COMMUNITY OUTCOMES

# COMMUNITY OUTCOMESHOW OUR ACTIVITY CONTRIBUTES<br/>TO THE COMMUNITY OUTCOMESocial Well-beingOpen space, reserves and recreat<br/>cater for, and promote, active he

Our communities are healthy, safe, inclusive and resilient Open space, reserves and recreation facilities cater for, and promote, active healthy lifestyles. This includes casual activities such as walking and cycling, along with organised sports and recreation activities.

Council events, reserves and community facilities, and the Richmond Aquatic Centre are organised, designed, and managed to ensure users' safety. They are inclusive, catering to the needs of our communities and support specific social needs.

We provide a good-quality, safe, and affordable community housing for people who meet the criteria of our Policy on Housing for Older Adults.

Libraries provide safe spaces and equitable access to information for all in the community, enabling social interaction and community engagement.

physical recreation and leisure, enabling improved community health and well-being.

We help meet a specific need for low-cost, communitybased housing for older adults on low incomes. The housing we offer is affordable, accessible and fit for purpose.

Our community partnerships activities include environmental education, Council-organised events, and community grants. This team helps build an inclusive community, enhance our environment, and celebrate our cultural identity and heritage.

Our cemeteries are attractive, peaceful and respectful environments for the memorial and remembrance of the deceased, and are accessible to our communities. We are legally required to provide cemeteries, meeting the needs of our District now, and in the future. Cemeteries are provided for public health reasons.

We provide public toilets throughout our District to meet community, traveller and tourist needs.

### SIGNIFICANT NEGATIVE EFFECTS

There is a potential safety risk to users if we do not adequately maintain our reserves and facilities, or if they are damaged due to natural disasters. Poor maintenance or damage could result in users suffering from various injuries.

Poor location choice or design of parks, facilities, playgrounds or public toilets may result in anti-social behaviour (such as vandalism, graffiti or bullying of users).

### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our urban and rural environments are people- friendly, well planned, accessible and sustainably managed	Our reserves, open spaces, and neighbourhood parks are accessible and within walking distance of homes. The Richmond Aquatic Centre is designed and managed to meet current and future needs of our communities. In partnership with the Engineering, and Environment and Planning departments, we deliver environmental, air quality, water quality, and waste minimisation education to support sustainable management and lifestyles. We assist communities to create a unique sense of place through our events and the provision of community group funding and advice.	Parks may become restricted in their use, or unattractive, if they are poorly managed during extreme weather events (such as drought or ongoing rain). Ongoing high growth in our communities is creating increased need for open space, reserves and recreational facilities. The provision of additional facilities creates additional facilities creates additional costs, however, there are also more ratepayers to help pay for these costs.
Social Well-being Our communities have access to a range of social, cultural, educational and recreational facilities and activities	We provide high quality community open space, aquatic, recreational and cultural facilities, enabling our communities to participate in active and passive recreation, cultural opportunities, and targeted social support. Libraries provide resources and programmes that support educational, creative, cultural, social, recreational and business activities. We promote, support and deliver recreational, educational and social services and activities that reflect the diversity of our District. We provide assistance to the Nelson Provincial Museum and Tasman's District museums to support our culture and heritage. We also provide assistance to various community-led facilities, projects and initiatives, to deliver benefits across our communities.	Ratepayers may find meeting all the activities requested by our communities is unaffordable. This may lead to some level of community dissatisfaction when we cannot afford to deliver on some community expectations.

## COUNCIL ACTIVITIES SUMMARIES Community Development

## CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Economic Well-being Our region is supported by an innovative and sustainable economy	Libraries provide educational resources and support learning for all age groups. Libraries also help people seeking employment through digital skills training programmes and assistance with job applications and writing resumes.	
Economic Well-being Our infrastructure is efficient, resilient, cost effective and meets current and future needs	Community infrastructure (reserves, facilities and libraries) is efficiently and effectively managed, meeting the needs of our communities. The Richmond Aquatic Centre is managed, operated and maintained to meet the demands of customers in a cost-effective way.	Population growth could lead to an increase in costs to our reserves, community facilities, the Richmond Aquatic Centre, and other facilities. This would be in the form of more assets, and/or the renewal of plants and equipment due to increased usage.
Environmental Well-being Our unique natural environment is healthy, protected and sustainably managed	Significant ecological areas and sensitive coastal and riparian areas within our parks, reserves and open spaces are well managed and protected. Our communities are aware and involved in conservation and restoration work. Our environmental education initiatives help deliver environmental benefits to the broader community.	Climate change and natural hazards pose a risk to library and community facilities. We ensure our buildings are appropriately designed, older buildings have been assessed for their earthquake risk and the majority of these buildings have been upgraded as needed. We have also prepared evacuation plans for each building. We will need to make a decision on whether to seismic strengthen the Wakefield Hall. Other risks are mitigated via insurance and emergency funding.

#### CONTRIBUTION TO COMMUNITY OUTCOMES (CONT.)

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Cultural Well-being Our communities have opportunities to celebrate	We provide recreation facilities that cater for and enable communities to celebrate their heritage and creativity.	
and explore their heritage, identity and creativity	Cemeteries provide a location for remembrance.	
	Libraries collect and preserve local heritage information and materials, and help people preserve their personal stories.	
	We provide funding and in-kind support to local museums within our District, to the Nelson Provincial Museum, and to organisations that promote and celebrate our history and diverse cultures.	
Our Council provides leadership and fosters partnerships including with iwi, fosters a regional perspective, and encourages community engagement	We provide libraries, reserves and facilities which enable community partnerships through management of our community facilities, reserves and halls by volunteers and through working with schools, businesses, community groups and others who help with planting and other activities.	
	We share regional facilities in association with NCC (e.g. Saxton Field, Suter Art Gallery, Nelson Provincial Museum).	
	Our libraries, reserves and facilities provide spaces which enable social interaction and community engagement.	
	We take opportunities to partner with a range of community and user groups.	
	We assist youth councillors to participate in Council and Community Board decision-making.	

## COUNCIL ACTIVITIES SUMMARIES Community Development

#### **KEY ISSUES**

#### Key issues facing Community Development are:

- An increasing ageing population The number of retired people is forecast to increase significantly in the next 15 years and this will result in changing use and demand for parks, reserves, the aquatic centre, community facilities and libraries. By contrast, the proportion of young people as a percentage of the total population is predicted to decline significantly over time. We aim to manage increased demand for facilities cost-effectively and to make our facilities fit-for purpose in the longer term. A working party of Councillors and staff will also continue to investigate future options for community housing for older people.
- Pressure on facilities due to population growth A feasibility study on expansion options for the Richmond Library will start in 2025/2026. The work is proposed for 2032/2033.
- Changing preferences in library material We plan to increase funding for electronic resources. Library staff will continue to monitor the demand for, and use of, our collections, and the relative balance of the physical and electronic collections.
- Community facilities We are proposing a new Motueka Pool in 2023/2024 and a new community facility to service Brightwater and Wakefield communities in 2028/2029. We will seek a contribution of one third of the total cost of a project directly from the community before contributing money from the Shared or District Facilities rates which are for new, large, community, recreational, sporting or cultural projects, and their renewal. The Council may also choose to make a contribution from Reserve Financial Contributions where the facility is partially or wholly responding to growth. We will consider the affordability of contributing remaining costs where a community is prepared to fund two thirds or more of the cost of a new project not included in the LTP.

The impact of these influencing factors on the Community Development activity, and the effect on the current scale and mode of delivery, is discussed in detail in the Activity Management Plans.

#### Tasman Bays Heritage Trust (TBHT)

The TBHT is a Council Controlled Organisation, which manages the Nelson Provincial Museum and associated activities. It has separate performance targets which are set as part of Statement of Intent, approved by both the Tasman District Council and Nelson City Council. The TBHT provides for high-quality exhibition, preservation, educational, and research facilities, emphasising the history of our region. The Nelson Provincial Museum is located in Trafalgar Street, Nelson.

## Our investment in the Council Controlled Organisation

During the 2021/2022 financial year, we will make a grant to the TBHT of approximately \$913, 000 to assist with the operation of the Nelson Provincial Museum. We provide storage facilities at Wakatū Estate for the museums use at no cost to the TBHT, but cost us an additional \$62,600 in 2021/2022. Total loans to the TBHT from the Tasman District Council at June 2021 are currently \$525,000, at 0% interest. Loan repayments are budgeted at \$100,000 per annum. In 2023/2024, we propose to fund \$3 million towards a new research and archives facility, located adjacent to the Museum to replace the old and inadequate facility at Isel Park.

The purpose of the TBHT, as detailed in the 2020 – 2023 Statement of Intent is to care for, strengthen and make our taonga and heritage collections accessible; and to create unforgettable experiences that stimulate awareness, celebrate diversity, incite action and entertain.

The strategic objectives of the TBHT, as detailed in the 2020 – 2023 Statement of Intent, include to:

- plan for, and progress, a capital works project that will safely and appropriately house and care for the Nelson Tasman Regional Heritage Collection;
- be a highly valued visitor destination, educational facility and cultural tourist attraction;
- actively support and collaborate with Nelson Tasman cultural heritage organisations, iwi, and other community organisations;
- 4. continue to develop and care for a strong Regional Collection which is relevant and valued by, and accessible to, our Nelson Tasman communities; and
- 5. improve our sustainability performance.

## COUNCIL ACTIVITIES SUMMARIES Community Development

## OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031

			FUTURE PERFORMANCE TARGETS			
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031
An interconnected open space network and recreation facilities that provide a range of leisure opportunities and meet the needs of users and the community.	At least 85% of Tasman residents rate their satisfaction with recreational facilities (which include playing fields and neighbourhood reserves) as "fairly satisfied" or better in the annual residents' surveys.	2019/2020: 90% of residents and 95% of users were fairly satisfied or very satisfied with our recreational facilities	85% of Tasman residents are fairly or very satisfied with the District's recreational facilities	85% of Tasman residents are fairly or very satisfied with the District's recreational facilities	85% of Tasman residents are fairly or very satisfied with the District's recreational facilities	85% of Tasman residents are fairly or very satisfied with the District's recreational facilities
	At least 85% of properties zoned Residential are located within 500 metres of open space.	2019/2020: 92%	85%	85%	85%	85%
Public toilets at appropriate locations that meet the needs of users and are pleasant to use and maintained to a high standard of cleanliness.	At least 70% of respondents who have used the District's public toilets within the past year rate their satisfaction with public toilets as "fairly satisfied" or better in the annual residents' surveys.	2019/2020: 81% of users were fairly satisfied or very satisfied with our public toilets.	70% of users are fairly or very satisfied with the District's public toilets	70% of users are fairly or very satisfied with the District's public toilets	70% of users are fairly or very satisfied with the District's public toilets	70% of users are fairly or very satisfied with the District's public toilets
A network of public halls and community buildings (including multi-purpose community and recreation facilities in major centres and local halls) that provide reasonable access to indoor activities, and recreation space.	A community building is available within a 15-minute drive for 95% of the population (i.e. 20km radius catchment).	A community building is available within a 15-minute drive for 99% of the population (i.e. 20km radius catchment).	A community building is available within a 15-minute drive for 95% of the population.	A community building is available within a 15-minute drive for 95% of the population.	A community building is available within a 15-minute drive for 95% of the population.	A community building is available within a 15-minute drive for 95% of the population.
Accessible and affordable housing to eligible people within the community.	Tenants' overall satisfaction with Council's community housing is at least 80%, as measured through a biennial survey of tenants.	83% of tenants were satisfied with community housing as measured through a tenant survey in November 2019.	80% of tenants are satisfied with community housing	Not measured this year	80% of tenants are satisfied with community housing	80% of tenants are satisfied with community housing as measured biennially in 2025/26, 2027/28, 2029/30 and 2031/32.

## COUNCIL ACTIVITIES SUMMARIES Community Development

## OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031 (CONT.)

			FUTURE PERFORMANCE TARGETS					
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031		
The provision of access to a wide range of information relevant to the community's recreation and learning needs.	The number of new and replacement lending/reference items added to the libraries collections is equivalent to at least 300 items per 1,000 residents. Measured using information available from the Library Management System software and from e-resource vendors.	New performance measure	At least 300 items per 1,000 residents					
	At least 85% of library users are fairly or very satisfied with the public libraries, as measured through the annual residents' survey.	2019/2020: 91%	85% of library users are fairly or very satisfied with the public libraries	85% of library users are fairly or very satisfied with the public libraries	85% of library users are fairly or very satisfied with the public libraries	85% of library users are fairly or very satisfied with the public libraries		
The provision of safe, welcoming, attractive and accessible library facilities for customers to access library services.	The number of visits to our libraries is equivalent to at least 9 visits per resident per year. Visitor numbers will be recorded daily using data from door counters at the Richmond, Motueka, and Tākaka libraries.	2019/2020: 7.9 visits to the library per resident This target was not met due to library closures during Covid-19 restrictions.	The number of visits to our libraries is equivalent to at least 9 visits per resident per year	The number of visits to our libraries is equivalent to at least 9 visits per resident per year	The number of visits to our libraries is equivalent to at least 9 visits per resident per year	The number of visits to our libraries is equivalent to at least 9 visits per resident per year		
There is a high level of satisfaction reported from users of the Richmond Aquatic Centre facility.	At least 80% of users rate their satisfaction with Aquatic Centre facilities as fairly satisfied or better, in the annual residents' survey.	2019/2020: 90%	80%	80%	80%	80%		
The Richmond Aquatic Centre facility is well used.	Admissions to the Aquatic Centre pool facility increases over time.	2019/2020: 256,916 admissions	250,000+ admissions	252,000+ admissions	254,000+ admissions	260,000+ admissions by 2030/2031		
Promotion and delivery of community events and recreational services	Residents' satisfaction with a range of Council-organised community programmes and events. As measured by the annual residents' survey.	2019/2020: 74%	75%	75%	75%	75%		

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

The following are key changes for the Community Development activities since the LTP 2018 – 2028.

KEY CHANGE	REASON FOR CHANGE
Radio Frequency Identification (RFID) renewal costs	Replacement of the library's RFID has been brought forward to 2023/2024. Replacement has been budgeted for on an 8-year cycle.
Expansion of Richmond Library building	A budget for the possible expansion of the Richmond Library has been provided for in 2032/2033.
Community Relations	Previously, Communication's functions were included in Community Development. It is now found in the support services section, as its role supports other Council activities meet their goals and legislative requirements. Community Partnerships remains in Community Development.
Motueka Swimming Pool	The Council has amended its overall capital expenditure programme to meet requests from groups and members of our communities. Our budgets include provision in 2021/2022 for a business case/feasibility study, and for design and consenting in 2022/2023. Our contribution to construction of this project is planned to start in 2023/2024. We also propose to contribute towards the operating costs. We will be working with the Motueka Community Swimming Pool Committee.
Nelson Provincial Museum	The Council has amended its overall capital expenditure programme to meet requests from groups and members of our communities. In 2023/2024, we propose to contribute \$3 million for a new research and archives facility, located adjacent to the Museum, in order to replace the old and inadequate facility at Isel Park.
Brightwater/Wakefield Community Facility	The Council has amended its overall capital expenditure programme to meet requests from groups and members of our communities. This project is planned to be completed in 2028/2029.
Te Matatini Festival	In response to submissions, Council has provided some funding assistance for the Te Matatini events.
Te Āwhina Marae	In response to submissions, Council has provided some funding assistance towards developments at Te Āwhina Marae.
Saxton Field developments	The Council has amended its overall capital expenditure programme to meet some of the requests from groups and members of our communities. Projects include a pole vault facility, and upgrade of lighting to an LED system on the hockey courts.
Golden Bay Grandstand	The Council has amended its overall capital expenditure programme to meet requests from groups and members of our communities. The Council will contribute funds to the Grandstand from 2021/2022.

## COUNCIL ACTIVITIES SUMMARIES Community Development

#### **KEY ASSUMPTIONS AND UNCERTAINTIES**

We have made a number of assumptions in preparing the Activity Management Plan. The most significant assumptions and uncertainties for community development are:

- Ongoing capital development programme for reserves and facilities is based on funding from anticipated reserve financial contributions and funding from the District and Shared Facilities Rates.
- All current community facilities and halls continue to be operated with no significant changes.
- Community housing will continue to be self-funding and continue at current occupancy rates.
- The recreational needs of our communities are likely to change over time.
- Council continues to utilise modern library technologies.



- There will be increased delivery of digital services via the library website.
- The National Library will continue to manage key technology systems used by the library. These include Library Management System software provided through the Kōtui consortium and public internet computers and wifi access provided through the Aotearoa People's Network Kaharoa (APNK).
- The Richmond Aquatic Centre will continue to be subsidised from rates.
- That Council-subsidised school pools will remain available for public use.
- Security of funding Council will continue to deliver current activities and programmes and to receive contestable funding for some of these activities from external organisations.

#### **INVESTMENTS**

The following are key Community Development investments for the next 10 years.

NAME	DESCRIPTION
Completion of the new Motueka Library	A new, purpose-built, 1,100m <sup>2</sup> single-storey library to meet our community's current and future needs. The project is due for completion early 2022.
Renewal of library collections District-wide	New and replacement material to refresh the library collection to reflect the interests of our growing and changing population.
Purchase of digital library resources	Ongoing purchases of digital resources such as e-books, databases and streaming services to reflect the preferences and interests of our growing and changing population.
Renewal of library radio frequency identification technology	Technology which allows us to securely circulate our collections, as with any technology, it will need to be renewed to perform the service we expect.
Purchase of Cemetery land	We are proposing to purchase land for a new cemetery to service the Richmond and Moutere/Waimea Wards in 2022/2023.
Brightwater/Wakefield multi- purpose Community Facility	A new community facility to service the Brightwater, Wakefield and surrounding communities at the earliest in 2028/2029. A feasibility study will take place, and a location is still to be decided.
Golden Bay Recreation Park Grandstand	We propose to upgrade the grandstand at Golden Bay Recreation Park during 2021/2022.
Nelson Provincial Museum	We are contributing to a new research facility located adjacent to the Nelson Provincial Museum in 2023/2024.
Saxton Field Improvements	We are continuing with ongoing developments that will provide additional recreational activities at Saxton Field.
Motueka Community Pool	We are working with the Motueka community to contribute to the building of an indoor swimming facility in 2023/2024. This work will include a feasibility study.
Maintenance and operation of and building improvements to the Richmond Aquatic Centre	Various works to the Aquatic Centre to provide a safe and comfortable environment for our communities and a fit for purpose facility.
Richmond Aquatic Centre pool plant renewals	Replace plant and the refurbishment of equipment to maintain the Centre pools at a sufficient level.

## COUNCIL ACTIVITIES SUMMARIES Community Development

#### COMMUNITY FACILITIES RATE

We introduced the Community Facilities Rate in the 2003/2004 financial year to provide a unique funding source for a wide range of community, recreational, sporting and cultural projects that were being proposed throughout our District for the benefit of residents. Completed projects that have been funded to date by the Community Facilities Rate, and the replacement District and Shared Facilities Rates, include:

- The Rotoiti Community Hall.
- The Moutere Hills Community Centre.
- The Richmond Aquatic Centre.
- The Grandstand at Sports Park Motueka.
- Motueka Recreation Centre upgrade.
- The Murchison Sport, Recreation and Cultural Centre.
- The Tasman Tennis Centre upgrades and new courts.
- A contribution to the Maruia Hall.
- Contributions under an agreed funding formula for ongoing developments at Saxton Field.
- Contributions to the upgrade of the Theatre Royal and to the upgrade of the Trafalgar Centre.
- · Contributions to the upgrade of the Māpua Hall.
- The Recreation Park Centre Golden Bay.

In 2005, we split the Community Facilities Rate into a District Facilities Rate, covering facilities located in and primarily benefiting Tasman residents and visitors; and a Regional Facilities Rate, covering the wide range of projects with wider regional benefits which may be located within the Tasman District and Nelson City. In 2011, the Regional Facilities Rate was renamed as the Shared Facilities Rate to recognise that most of the regional facilities are actually shared facilities that are used by many residents of both districts. We propose to continue with our District and Shared Facilities Rates over the coming years. Each of these rates is charged on all properties within Tasman District. The major new projects which we are proposing to fund from the District Facilities Rate in Tasman's 10-Year Plan 2021 - 2031 include the upgrade of the Grandstand at the Golden Bay Recreation Park, the Motueka Community Pool and the Wakefield/Brightwater Community Facility. We expect a community contribution towards these three projects. We will also continue to fund ongoing development at Saxton Field from the Shared Facilities Rate.

The Community Facilities Operating Rate has now been discontinued. The operating costs for the below facilities are being moved into the relevant District or Shared Facilities Rate. The District and Shared Facilities Rates will cover both the capital and operating costs for facilities. We have also added into the District Facilities Rate budgets, funding to cover the operating costs of the proposed new Motueka Community Pool and Wakefield/Brightwater Community Facility once they are constructed.

- Recreation Park Centre Golden Bay.
- Moutere Hills Community Centre.
- Motueka Recreation Centre.
- Richmond Aquatic Centre.
- Murchison Sport, Recreation and Cultural Centre.
- · Lake Rotoiti Community Hall.
- Saxton Field.

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## COUNCIL ACTIVITIES SUMMARIES Community Development

## FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE COMMUNITY DEVELOPMENT GROUP OF ACTIVITIES

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	11,664	12,417	13,103	14,156	14,836	15,622	16,623	17,229	18,240	19,412	20,485
Targeted rates	4,644	5,012	5,198	5,208	6,017	6,016	6,005	6,095	6,229	6,537	6,570
Subsidies and grants for operating purposes	971	279	158	1,244	167	171	215	381	2,821	191	197
Fees and charges	552	580	617	627	638	650	663	676	691	707	723
Internal charges and overheads recovered	518	472	476	480	483	488	542	547	552	557	562
Local authorities fuel tax, fines, infringement fees, and other receipts	1,589	1,751	1,846	1,929	1,962	1,999	2,039	2,081	2,126	2,174	2,224
Total operating funding	19,938	20,511	21,398	23,644	24,103	24,946	26,087	27,009	30,659	29,578	30,761
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	12,097	12,633	13,119	16,591	13,918	14,289	14,795	14,770	16,142	16,544	16,987
Finance costs	957	1,031	984	893	1,013	967	862	773	712	745	734
Internal charges and overheads applied	4,682	5,275	5,843	6,160	6,661	7,110	7,740	8,173	8,917	9,864	10,590
Other operating funding applications	-	-	-	-	-	-	-	-	-	-	_
Total applications of operating funding	17,736	18,939	19,946	23,644	21,592	22,366	23,397	23,716	25,771	27,153	28,311
Surplus/(deficit) of operating funding	2,202	1,572	1,452	-	2,511	2,580	2,690	3,293	4,888	2,425	2,450
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	-	264	4	4	4	4	4	5	5	5	5
Development and financial contributions	3,736	3,914	4,039	4,140	2,863	2,943	3,029	3,120	3,216	3,319	3,425
Increase/(decrease) in debt	3,380	531	(683)	3,048	(1,006)	(1,291)	(1,236)	(1,616)	706	152	(407)
Gross proceeds from sale of assets	-	-	-	-	-	-	-	-	-	-	-
Lump sum contributions	-	-	-	-	-	-	-	-	-	-	-
Other dedicated capital funding	-	_	_	-	_	_	_	_	_	_	_
Total sources of capital funding	7,116	4,709	3,360	7,192	1,861	1,656	1,797	1,509	3,927	3,476	3,023
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	-	_	_	-	_	-	_	_	_	_	_
to improve the level of service	336	1,338	8	1,876	69	173	1,804	282	4,436	327	10
to replace existing assets	9,176	4,718	5,732	5,545	4,343	3,451	2,292	2,470	10,046	4,082	4,937
Increase/(decrease) in reserves	(86)	332	(825)	(126)	(12)	640	419	2,078	(5,639)	1,520	554
Increase/(decrease) in investments	(108)	(107)	(103)	(103)	(28)	(28)	(28)	(28)	(28)	(28)	(28)
Total applications of capital funding	9,318	6,281	4,812	7,192	4,372	4,236	4,487	4,802	8,815	5,901	5,473
Surplus/(deficit) of capital funding	(2,202)	(1,572)	(1,452)	-	(2,511)	(2,580)	(2,690)	(3,293)	(4,888)	(2,425)	(2,450)
Funding balance	-	-	-	-	-	-	-	-	-	-	-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

## **GOVERNANCE**

This section contains the Governance group of activities. The 10-year operating budgets for Governance activities are outlined in the following table along with the 2020/2021 budgets for comparison.

These pages cover what we do in relation to this activity group, why we do it, the contribution of the activity to the community outcomes, any key issues, and information on our Council-Controlled Organisations.

GOVERNANCE	2020/2021	2021/2022	2022/2023	2023/2024	2024/2025	2025/2026
	BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	BUDGET
	\$000	\$000	\$000	\$000	\$000	\$000
Total costs	1,877	3,547	3,853	3,681	3,788	4,102

GOVERNANCE	2026/2027	2027/2028	2028/2029	2029/2030	2030/2031
	BUDGET	BUDGET	BUDGET	BUDGET	BUDGET
	\$000	\$000	\$000	\$000	\$000
Total costs	3,951	4,058	4,390	4,242	4,213

#### WHAT WE DO

We run the electoral process (under the direction of the Electoral Officer) to provide our District with a democratically elected Mayor, Councillors and Community Board members and the governance of our District by its elected representatives. It also involves:

- organising and preparation for Council meetings
- organising civic ceremonies, such as citizenship ceremonies and ANZAC Day services
- support for our Councillors, Council and Community Boards and any assistance required by our Mayor
- · running democratic processes, including community consultation, and
- making appointments to Council Controlled Trading Organisations (CCTOs)<sup>4</sup> and Council Controlled Organisations.

We have a 50% shareholding in the following organisations, with NCC holding the other 50% share, in:

- Nelson Airport Limited
- Port Nelson Ltd, and
- Tasman Bays Heritage Trust.

We are also:

- a majority shareholder in Waimea Water Limited
- a shareholder in the Local Government Funding Agency Limited, and
- a shareholder in the New Zealand Local Government Insurance Company Limited (Civic Assurance).

Note: Port Nelson is not a Council Controlled Organisation (CCO) under the Local Government Act 2002 (LGA). It is covered by the Port Companies Act 1988, which imposes similar obligations on port companies as those that would apply if the port was a CCO under the LGA.

#### WHY WE DO IT

We support democratic processes and Council decision-making, while meeting our statutory functions and requirements, and to provide economic benefits to our communities.

## COUNCIL ACTIVITIES SUMMARIES Governance

#### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTR TO THE COMMUNITY OUTCO
Social Well-being Our communities are healthy, safe, inclusive and resilient	Everyone is included and participate in decision-ma enjoy a good quality of lif come from and whatever or income.
	The Golden Bay and Motu Boards represent and act the interests of their com maintain an overview of s by Council within their co communicate with comm and special interest group separately elected adviso not Council Committees.
	Community Associations advocate for residents in communities and make su Council. Ward Councillors relationships with their lo

Advisory Groups are established and coordinated by Council for specific user groups. The advisory groups help to guide Council decisions, normally on the use and function of a Council asset.

### Economic Well-being

engagement

Our region is supported by an innovative and	Organisations provide an e to Council and ratepayers employment opportunitie
sustainable economy	employment opportunitie
Our Council provides	Everyone has the opportu
leadership and fosters	in the community's major
partnerships including	information is easy to obta
with iwi, fosters a	The Governance activity er
regional perspective, and	democratic processes are u
encourages community	supports the work of elect

associations.

4. CCTOs are operated for the principle purpose of making a profit.

involved, can naking and is able to ife, wherever they their age, abilities

ueka Community as an advocate for nmunities. They also services provided ommunities and munity organisations ups. They are ory bodies and are

support and their local submissions to rs maintain close nships with their local community

The Council Controlled Trading economic return and also provide es.

> unity to participate decisions and tain.

nsures that undertaken and supports the work of elected members.

There are no significant negative effects for our governance activity.

### COUNCIL ACTIVITIES SUMMARIES Governance

#### ELECTORAL PROCESS

Tasman District is divided into five electoral wards -Golden Bay, Lakes/Murchison, Motueka, Moutere/ Waimea and Richmond. Councillors are elected by ward. The Mayor is elected from across the District. We have Community Boards in Golden Bay and Motueka. Elections are held every three years under the Local Electoral Act 2001, with the next one being in 2022.

Tasman District Council comprises a Mayor and 13 Councillors elected as follows:

WARD	COUNCILLORS
Golden Bay	2
Lakes/Murchison	1
Motueka	3
Moutere/Waimea	3
Richmond	4

#### FRIENDLY TOWNS/COMMUNITY **RELATIONSHIPS**

We enjoy Friendly Town/Communities relationships with three towns: two in Japan and one in Holland. Motueka has a friendly town relationship with Kiyosato and Richmond has a friendly town relationship with Fujimi-Machi, both in Japan. There are regular exchanges of students and adults between the towns. Tasman District has a friendly towns relationship with the municipality of Westerkwartier in Holland. These relationships foster and encourage economic and cultural relations between the areas.

#### **KEY ISSUES**

#### Iwi and Māori matters

We acknowledge the nine iwi who have Statutory Acknowledgement through their Treaty of Waitangi Settlement Legislation, meaning specifically those people claiming customary and ancestral ties in the **Tasman District:** 

- Ngāti Kuia
- Ngāti Rārua
- Ngāti Tama ki Te Tau Ihu
- Te Ātiawa o Te Waka-a-Māui

- Ngāti Kōata
- Ngāti Toa Rangatira
- Ngāti Apa ki te Rā Tō
- Rangitāne o Wairau
- Ngāi Tahu

We also work with the Wakatū Incorporation and Ngāti Rārua Ātiawa Iwi Trust (NRAIT) on issues relating to lands and resources managed by those organisations.

We, and local iwi, support community well-being and contribute to the economic development of the Tasman District, but in different ways. For example, iwi have a kaitiakitanga (guardianship) role for the environment and we have a range of enhancement, monitoring and regulatory functions to protect and improve the environment. Iwi have a long term commitment to the region and, through various businesses, provide economic development and significant employment to residents of the District. We focus more on providing infrastructure to support businesses.

We appreciate and acknowledge the important contribution iwi and Māori organisations make towards these common goals.

It is important that we have a good working relationship with iwi. A number of steps have been taken over the last few years to enable greater contribution by Māori in decision-making processes. These are set out in our Fostering Maori Participation in Council Decision-making through Ngā Iwi -Council Partnership statement. Some of the actions are including iwi representatives on hearing panels and working groups, Kaumatua to assist the Mayor and Chief Executive with Maori protocol, and the appointment of a Kaihautū to assist with collaboration between local iwi and Council. Meetings of Mayors and iwi Chairs are held to discuss governance issues. Council staff attend regular liaison meetings with Māori groups in the community. This enables service delivery issues and other matters of concern to be identified and fed back into Council to be considered and addressed at the appropriate level. We actively work with iwi on planning issues, including resource consent applications and plan reviews and development.

## COUNCIL ACTIVITIES SUMMARIES Governance

Iwi are engaged in freshwater planning through the Iwi Policy Working Group and involvement in specific projects that form part of the Tasman freshwater implementation programme.

As the Te Tiriti o Waitangi/Treaty of Waitangi claims are now settled, the role of iwi in the District and their relationship with Council - and how their views are included in decision making processes - will continue to be defined.

#### Funding for Regional Development and Tourism -**General Rate**

We have budgeted for a total of \$300,000 per annum for purchasing services from the Nelson Regional Development Agency (NRDA). Tasman District Council contract these services from NRDA via NCC. The funding source is General Rates. We have also budgeted \$40,000 per annum to part fund the



Motueka Information Centre, \$30,000 per annum for the Tākaka Information Centre, \$15,000 per annum for the Murchison Information Centre and \$25,000 per annum for the Nelson Tasman Business Trust.

#### **Community Board Targeted Rate**

We propose to retain both the Golden Bay Community Board targeted rate and the Motueka Community Board targeted rate in Tasman's 10-Year Plan 2021 - 2031. These targeted rates offset the governance cost component of maintaining the community boards and include:

- an allowance for special projects to be spent in the Motueka Ward, the funding for which will be allocated by the Motueka Community Board; and
- an allowance for special projects to be spent in the Golden Bay Ward, the funding for which will be allocated by the Golden Bay Community Board.

## COUNCIL ACTIVITIES SUMMARIES Governance

## COUNCIL CONTROLLED ORGANISATIONS (CCO) – PERFORMANCE TARGETS

#### Note: the information provided below is from the 2019/2020 Statements of Intent for each organisation.

EQUITY INVESTMENT	OBJECTIVES	TARGET RETURNS
Port Nelson Ltd Port Nelson is a commercial trading port. We are a 50% shareholder with Nelson City Council. We hold 12,707,702 shares. 2019/2020 book value of the investment: \$126.697 million. 2019/2020 net assets of the company \$322.457 million.	We aim to maintain our 50% investment in Port Nelson Ltd (through the holding company) to retain effective local body control of this strategic asset. We receive a commercial return to reduce our reliance on rates income.	Annual dividend of not less than 50% of net profit after tax (approximately \$5.5 million per annum, shared between the two Councils).
Nelson Airport Ltd Nelson Airport Ltd is an operational airport servicing Nelson Bays. We are a 50% owner with Nelson City Council. Council holds 1,200,000 shares. 2019/2020 book value of the investment is \$33.288 million. The 2019/2020 net assets of the company were \$108.051 million.	We aim to maintain 50% investment in Nelson Airport Ltd (through the holding company) to retain effective local body control of this strategic investment. We receive a commercial return to reduce our reliance on rates income.	Deliver dividend growth in excess of CPI movement, and higher than that declared in previous financial year (2019/2020: \$425,000 dividend received).
New Zealand Local Government Funding Agency Limited (LGFA) The LGFA was established to provide funding facilities for local government. We hold 3,731,958 shares (including uncalled capital). The LGFA is owned by the Crown and 67 local authorities. We are a	<ul> <li>Obtain a return on the investment.</li> <li>Ensure that the Local Government Funding Agency has sufficient capital to remain viable, meaning that it continues as a source of debt funding for Council.</li> <li>Access loan funding at lower rates.</li> <li>Due to the overall benefit of these multiple objectives, we may invest in shares when the return on that investment is potentially lower</li> </ul>	The LGFA policy is to pay a dividend that provides an annual return to shareholders equal to the Local Government Funding Agency cost of funds plus 2 percent. This equated to approximately \$104,000 for 2019/2020.

than the return with alternative investments.

## COUNCIL ACTIVITIES SUMMARIES Governance

### COUNCIL CONTROLLED ORGANISATIONS (CCO) – PERFORMANCE TARGETS (CONT.)

EQUITY INVESTMENT	OBJECTIVES	TARGET RETURNS
Civic Financial Services Ltd Civic Financial Services was initially established as an insurance vehicle for local authorities. The company now provides financial services, the Super Easy and Super Easy Kiwi Saver superannuation schemes. We hold 65,584 shares. We are a minority shareholder.	We initially invested in Civic Financial Services Ltd through Riskpool and LAPP schemes to provide disaster recovery, and public and professional indemnity insurance. We now use commercial brokers. These shares are not tradable and we are unlikely to purchase further shares.	Civic Financial Services Ltd has now withdrawn from the insurance market. Returns from the company are now at a nominal level and are not expected to increase.
Waimea Community Dam Council Controlled Organisation 'Waimea Water Ltd' The Company will own and operate the proposed Waimea Community Dam, on a cost recovery basis. We will hold a minimum of 51% of the voting shares at all times, and appoint four of the seven directors on the Board.	Our objective in investing in the dam joint venture is to provide the most cost-effective solution to the need to augment the Waimea water supply.	There is no targeted return on this investment. Waimea Water Limited will be operated on a breakeven basis only. There will be no dividends paid to shareholders.
Nelson Bays Heritage Trust Nelson Bays Heritage Trust manages the Nelson Provincial Museum in Nelson. The 2019/2020 net assets of the company were \$9.667 million.	This investment into the regional museum of Nelson-Tasman, is to support and care for our taonga and heritage collections.	There is no targeted return on this investment. The Trust will be operated on a breakeven basis only. There will be no dividends paid to shareholders.

minority shareholder.

## COUNCIL ACTIVITIES SUMMARIES

Governance

## COUNCIL ACTIVITIES SUMMARIES Governance

## FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE GOVERNANCE GROUP OF ACTIVITIES

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	1,940	3,152	3,449	3,273	3,373	3,975	4,086	4,214	4,568	4,441	4,593
Targeted rates	326	331	340	348	357	366	375	385	395	407	414
Subsidies and grants for operating purposes	-	-	-	-	-	-	_	-	-	-	-
Fees and charges	8	-	-	-	-	-	_	-	-	-	-
Internal charges and overheads recovered	-	-	-	-	-	-	-	-	-	-	-
Local authorities fuel tax, fines, infringement fees, and other receipts	121	92	101	108	109	109	110	111	112	113	114
Total operating funding	2,395	3,575	3,890	3,729	3,839	4,450	4,571	4,710	5,075	4,961	5,121
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	846	2,390	2,651	2,481	2,557	2,829	2,655	2,744	3,048	2,870	2,973
Finance costs	-	1	_	-	_	1	1	1	_	_	1
Internal charges and overheads applied	1,031	1,156	1,202	1,200	1,231	1,272	1,295	1,313	1,342	1,372	1,239
Other operating funding applications	-	_	_	-	_	_	_	_	_	_	_
Total applications of operating funding	1,877	3,547	3,853	3,681	3,788	4,102	3,951	4,058	4,390	4,242	4,213
Surplus/(deficit) of operating funding	518	28	37	48	51	348	620	652	685	719	908
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	-	_	_	-	_	_	-	_	_	_	_
Development and financial contributions	-	-	-	-	-	_	_	-	_	-	_
Increase/(decrease) in debt	(11)	(7)	(7)	(7)	50	(11)	(11)	(11)	(11)	52	(13)
Gross proceeds from sale of assets	-	-	-	-	-	-	-	-	-	-	-
Lump sum contributions	-	-	-	-	-	-	-	-	-	-	-
Other dedicated capital funding	-	_	_	-	_	_	_	_	_	_	_
Total sources of capital funding	(11)	(7)	(7)	(7)	50	(11)	(11)	(11)	(11)	52	(13)
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	-	_	_	-	_	_	_	_	_	_	_
to improve the level of service	-	-	-	-	-	-	_	-	_	-	_
to replace existing assets	-	-	-	-	55	-	_	-	-	64	-
Increase/(decrease) in reserves	507	21	30	41	46	337	609	641	674	707	895
Increase/(decrease) in investments	_	_	-	-	-	-	-	-	-	-	_
Total applications of capital funding	507	21	30	41	101	337	609	641	674	771	895
Surplus/(deficit) of capital funding	(518)	(28)	(37)	(48)	(51)	(348)	(620)	(652)	(685)	(719)	(908)
Funding balance	_	-	-	-	-	-	_	-	-	-	-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

TASMAN'S 10-YEAR PLAN 2021-2031



## **COUNCIL ENTERPRISES**

This section includes the Council Enterprises group of activities (forestry, aerodromes, ports, holiday parks and commercial property).

COUNCIL ENTERPRISES	2020/2021 BUDGET \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000
Total costs	9,598	11,134	12,617	13,652	11,544	9,926
COUNCIL ENTERPRISES		2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
Total costs		11,326	9,822	11,026	9,893	9,143

## **COUNCIL ENTERPRISES**

OUR GOAL: Commercial and semi-commercial activities meet user needs, provides a safe and compliant working environment, and are financial sustainable.

#### WHAT WE DO

This activity involves the management of approximately 2,700 stocked hectares of commercial plantation forest, aerodromes in Motueka and Tākaka, a mixture of leased and managed holiday parks in Motueka, Pōhara, Collingwood and Murchison, the management of Port Tarakohe and the management of various commercial property assets. The 10-year operating budgets for the Council Enterprises activity are outlined in the following table along with the 2020/2021 budgets for comparison.

Details of each of these groups of activities are outlined in the following pages. These pages cover the activity goal, what we do in relation to each activity group, why we do it, the contribution of the activities to the community outcomes, any key issues, how we will measure our performance, any assumptions we have made, and a snapshot of our key projects over the next 10 years.

#### WHY WE DO IT

Council's ownership and management of commercial assets provide benefits to all users, via employment and development for the wider community. Their economic development and strategic importance are critical to all ratepayers and facility users. Income streams from commercial activities and commercial investments provide additional income to Council. This additional income reduces Council's reliance on rates to fund its activities.

#### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRIBUTES TO THE COMMUNITY OUTCOME	SIGNIFICANT NEGATIVE EFFECTS
Social Well-being Our communities are healthy, safe, inclusive and resilient	Our commercial assets provide a healthy and safe environment for users, and are compliant with health and safety standards. Our aerodromes and ports are resilience assets for communities with limited road access.	
Social Well-being Our urban and rural environments are people- friendly, well planned, accessible and sustainably managed	We manage our commercial activities to provide functional, pleasant and safe environments, and to minimise any public health hazards and provide attractive facilities. We work to minimise negative impacts on our environment, and consider sustainability in all our future commercial development. Our commercial assets are accessible to our communities.	The development of Māpua Wharf area impacts the local community with increased pedestrian and vehicle traffic, and associated parking issues. Noise from the aerodrome, and port users, can have negative impacts on some members of our communities.
Social Well-being Our communities have access to a range of social, cultural, educational and recreational facilities and activities	We provide spaces for social interaction and recreation. We manage our commercial forests for the benefit to our communities, by balancing commercial and recreational use.	Recreational access to some of our commercial forests is restricted, or closed, during harvest operations and times of high fire risk.
Economic Well-being Our region is supported by an innovative and sustainable economy	Our commercial activities provide us an income stream to reduce reliance on rates. We provide jobs for, and help develop, our local communities. We have a range of legacy assets. We provide and manage recreational assets, and those that provide community resilience, to minimise the burden on ratepayers. Our forestry assets provide a sustainable economic resource for our communities and a carbon offset for our activities.	
Economic Well-being Our infrastructure is efficient, resilient, cost effective and meets current	We provide commercial and recreational facilities to meet our community's needs at an affordable level.	

## COUNCIL ACTIVITIES SUMMARIES Council Enterprises

### CONTRIBUTION TO COMMUNITY OUTCOMES

COMMUNITY OUTCOMES	HOW OUR ACTIVITY CONTRI TO THE COMMUNITY OUTCO
Environmental Well-being Our unique natural environment is healthy, protected and sustainably managed	We have gained the Fores Council (FSC) certification sustainably managed with recognised guidelines. Our forests store carbon to impact of climate change obligations under climate agreements.
Cultural Well-being Our communities have opportunities to celebrate and explore their heritage, identity and creativity	Our commercial assets inc have historical significanc for historical reference and Historic places and iwi inte respected and protected t development.
Our Council provides leadership and fosters partnerships including with iwi, fosters a regional perspective, and encourages community engagement	We have established vario advisory groups such as N Advisory Group, Tākaka Ad Group, and Port Tarakohe to engage with our comm commercial and semi-com

#### **KEY ISSUES**

Key issues facing the Council Enterprises activity are:

 Legacy Assets – The commercial portfolio has several legacy assets, where we are not able to achieve full commercial returns. This is often due to a lack of economies of scale. Port Tarakohe is the main underperforming asset in the portfolio, and the scale of potential improvements is subject to future Government support. Options for improvement are currently under development.

The impact of these influencing factors on the Council Enterprises activity, and the effect on the current scale and mode of delivery, is discussed in detail in the Council Enterprises Activity Management Plan.

and future needs

#### RIBUTES OME

estry Stewardship n. Our forests are thin internationally

to reduce the e and meet e change SIGNIFICANT NEGATIVE EFFECT

Harvest operations in certain areas increases the risk of sediment and stormwater issues.

nclude sites that ice and are available nd exploration.

iterests are I through planned

ious user and Motueka Aerodrome Aerodrome User e Advisory Group munities on our mmercial activities.

## COUNCIL ACTIVITIES SUMMARIES Council Enterprises

### OUR LEVEL OF SERVICE - WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021-2031

			FUTURE PERFORMANCE TARGETS					
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024-2031		
Commercial assets are managed prudently to provide a financial return for the benefit of the District's ratepayers.	Earnings before Interest, Taxes, Depreciation, and Amortisation (EBITDA) for activity compared to Annual Plan. Six separate measures for Forestry, Port Tarakohe, Holiday Parks, Commercial Property, Motueka Aerodrome and Täkaka Aerodrome.	<ul> <li>2019/2020: EBITDA</li> <li>Forestry \$4.0 million (+96%)</li> <li>Port Tarakohe \$-54,000</li> <li>Holiday Parks \$310,000</li> <li>Commercial Property \$330,000</li> <li>Motueka Aerodrome \$90,000</li> <li>Tākaka Aerodrome \$30,000</li> </ul>	Forestry \$2.22 million Port Tarakohe \$224,000 Holiday Parks \$510,000 Commercial Property \$383,000 Motueka Aerodrome \$33,000 Tākaka Aerodrome \$51,000	Forestry \$2.7 million Port Tarakohe \$253,000 Holiday Parks \$645,000 Commercial Property \$372,000 Motueka Aerodrome \$42,000 Tākaka Aerodrome \$67,000	Forestry \$2.3 million Port Tarakohe \$273,000 Holiday Parks \$735,000 Commercial Property \$360,000 Motueka Aerodrome \$42,000 Tākaka Aerodrome \$66,000	Forestry \$549,000 Port Tarakohe \$349,000 Holiday Parks \$885,000 Commercial Property \$241,000 Motueka Aerodrome \$50,000 Tākaka Aerodrome \$33,000		
	Percentage of commercial lease and licence relationships, measured by current annual rent value, which are based on an up-to-date lease document and rent amount.	2019/2020: 99%	≥ 95%	≥ 95%	≥ 95%	≥ 95%		

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

There are no material changes to the Council Enterprises activity since the LTP 2018 – 2028.

#### **KEY ASSUMPTIONS AND UNCERTAINTIES**

There are no significant assumptions specifically for Council Enterprises. We have made a number of assumptions in preparing the Activity Management Plans.

#### **INVESTMENTS**

The following are key Council Enterprises investments for the next 10 years.

NAME	DESCRIPTION
Tākaka aerodrome runway extension	Extension and sealing of the cro
Port Motueka facilities	Compliant facilities for boat main
Port Tarakohe renewals	Provision to allow for replaceme renewals
Māpua wharf precinct renewals	Annual capital renewal program
Holiday Parks renewals	Annual capital renewal program
Motueka aerodrome renewals	Provision to allow for the reseal

oss runway to improve safety during strong winds

intenance activities to improve environmental protection

ent of the 'plastic' floating marina and other capital

nme for Māpua Wharf area

mmes for all Council-owned holiday parks

l of the main runway and other capital renewals

## COUNCIL ACTIVITIES SUMMARIES Council Enterprises

## FUNDING IMPACT STATEMENT AND FUNDING SOURCES FOR THE COUNCIL ENTERPRISES GROUP OF ACTIVITIES

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	(151)	(229)	(190)	(195)	(186)	(253)	(310)	(309)	(305)	(293)	(287)
Targeted rates	_	-	_	-	-	-	-	-	-	_	_
Subsidies and grants for operating purposes	-	-	_	-	-	-	-	-	-	-	_
Fees and charges	1,133	984	1,053	1,118	1,197	1,231	1,267	1,305	1,345	1,388	1,433
Internal charges and overheads recovered	_	_	_	-	-	-	-	_	_	_	_
Local authorities fuel tax, fines, infringement fees, and other receipts	10,688	12,640	14,830	15,474	13,137	12,071	12,766	10,726	12,548	10,137	9,553
Total operating funding	11,670	13,395	15,693	16,397	14,148	13,049	13,723	11,722	13,588	11,232	10,699
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	8,229	9,304	10,717	11,734	9,747	8,282	9,528	8,162	9,287	8,238	7,768
Finance costs	358	354	314	266	283	255	227	214	187	177	177
Internal charges and overheads applied	1,011	1,476	1,586	1,652	1,514	1,389	1,571	1,446	1,552	1,478	1,198
Other operating funding applications	_	-	_	-	-	-	-	-	-	_	_
Total applications of operating funding	9,598	11,134	12,617	13,652	11,544	9,926	11,326	9,822	11,026	9,893	9,143
Surplus/(deficit) of operating funding	2,072	2,261	3,076	2,745	2,604	3,123	2,397	1,900	2,562	1,339	1,556
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	8,828	-	_	-	-	-	-	-	-	-	_
Development and financial contributions	-	-	_	-	_	_	_	_	_	_	_
Increase/(decrease) in debt	950	(588)	(849)	147	(884)	(466)	230	(812)	(710)	306	(703)
Gross proceeds from sale of assets	_	-	_	-	-	_	-	_	-	_	_
Lump sum contributions	_	-	_	-	-	-	-	_	-	_	_
Other dedicated capital funding	-	-	_	-	-	-	-	-	-	-	_
Total sources of capital funding	9,778	(588)	(849)	147	(884)	(466)	230	(812)	(710)	306	(703)
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	_	-	_	-	-	-	-	-	-	_	-
to improve the level of service	51	5	5	5	6	6	6	6	6	6	7
to replace existing assets	10,811	522	274	1,281	311	1,207	1,304	312	321	1,356	339
Increase/(decrease) in reserves	988	1,146	1,948	1,606	1,403	1,444	1,317	770	1,525	283	507
Increase/(decrease) in investments	-	-	-	-	-	_	_	-	_	-	-
Total applications of capital funding	11,850	1,673	2,227	2,892	1,720	2,657	2,627	1,088	1,852	1,645	853
Surplus/(deficit) of capital funding	(2,072)	(2,261)	(3,076)	(2,745)	(2,604)	(3,123)	(2,397)	(1,900)	(2,562)	(1,339)	(1,556)
Funding balance	-	-	-	-	-	-	-	-	-	-	-

The FISs also reflect changes resulting from internal restructures and revenue reclassification. The Annual Plan 2020/2021 has not been restated to reflect these changes.

TASMAN'S 10-YEAR PLAN 2021-2031

## COUNCIL ACTIVITIES SUMMARIES Support Services

## SUPPORT SERVICES

This section covers customer services, communications, strategic policy, property, finance, human resources, information services, records management, human resources, and health and safety.

Support Services are the internal functions that do not have direct output to our communities, but help ensure we operate efficiently and effectively, meet our statutory obligations, and work towards the achievement of our community outcomes.

The Support Service activities have their own business plans which outline the strategic focus for the activity and the major projects proposed. This group is not classed as a 'group of activities' in Tasman's 10-Year Plan 2021 – 2031 and no funding impact statement has been produced for these activities. Levels of service are outlined at the end of this section.

#### CUSTOMER SERVICES

We provide a contact centre offering various options to customers through phone, email, or face-to-face contact. Our Service Centres are based in Richmond, Motueka, Tākaka, and Murchison, where Automobile Association and Waka Kotahi/New Zealand Transport Agency services are offered, alongside Council services. Internal departments also rely on customer services to answer customer enquiries and process certain applications on their behalf.

#### COMMUNICATION

The Community Relations Team leads the effective management, planning and delivery of our communications and engagement with our communities. Our communities are informed through relationships with local and national media, our website and social media channels and a variety of publications, including Newsline. We do this to keep our communities informed, build a sense of place and community well-being through the delivery and support of our community outcomes.

#### STRATEGIC POLICY

The Strategic Policy Team engages with our communities in the development of our key documents. Our 10-Year Plan is our Long Term Plan, providing the vision and direction for our District. This Plan is prepared once every three years. The Annual Plan is prepared in the years between LTPs, and contain proposals for any significant variances to the current LTP. The Annual Report is produced every year to describe our performance against the LTP/Annual Plan.

This Team is responsible for other cross-Council policy work (e.g. Growth Model, Tasman Climate Action Plan); for reserves planning; and for reporting on our performance.

#### PROPERTY

The Property Team manages non-commercial property assets and provides Council with propertyrelated services. The Team ensures that our buildings are safe and compliant, are managed efficiently, economically, and effectively; and our operational properties continue to satisfy the requirements of our communities and tenants.

#### FINANCE

The Finance Team is responsible for providing financial advice and services to all of our other activities. All operations have some financial aspect to them and require support in areas such as revenue gathering, capital funding, financial and tax obligations, monitoring of expenditure, monthly corporate reporting, annual reporting, and planning. Our financial and accounting services are cost-effective, and enhances the achievement of our goals, meeting our needs. It also provides a payroll function.

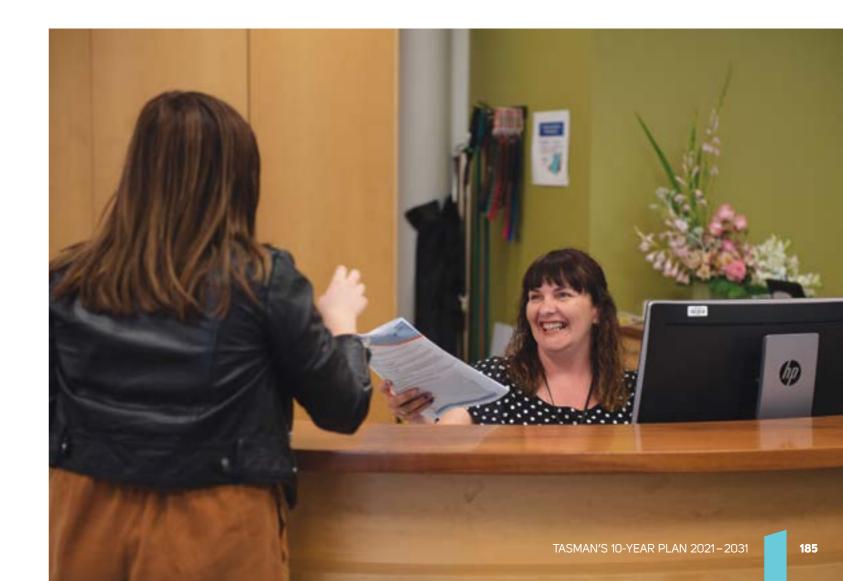
## COUNCIL ACTIVITIES SUMMARIES Support Services

#### **INFORMATION SERVICES**

Information Services provide technology solutions that enable us to deliver on our responsibilities. The Team supports and assists us with technology and implements systems and services changes to improve the effectiveness and efficiency of our technology.

#### INFORMATION MANAGEMENT

The Information Management Team supports the identification, organisation and protection of our information assets. The Team provides guidance on the use of our centralised electronic document management system and oversees the operation of our physical storage facilities too. The purpose of the Information Management Team is to ensure that we meet legislative obligations and that information is held securely for current and future generations.



#### HUMAN RESOURCES

The Human Resources Team works in partnership with managers to provide recruitment, training and development, performance management, remuneration, and related policy development and planning.

### HEALTH AND SAFETY

This service is in place to support all our activities to provide a system to ensure that all health, safety and well-being objectives can be addressed and achieved as well as meeting legislative requirements. This activity underpins good management as well as developing and enhancing corporate culture.

## COUNCIL ACTIVITIES SUMMARIES

Support Services

## COUNCIL ACTIVITIES SUMMARIES Support Services

## OUR LEVEL OF SERVICE – WHAT COUNCIL WILL DO AND HOW IT WILL MEASURE PERFORMANCE OVER THE 10 YEARS FROM 2021–2031

				FUTURE PERFOR	RMANCE TARGETS	
LEVELS OF SERVICE	PERFORMANCE MEASURE WE WILL KNOW WE ARE MEETING THE LEVEL OF SERVICE IF	CURRENT PERFORMANCE	YEAR 1 TARGET 2021/2022	YEAR 2 TARGET 2022/2023	YEAR 3 TARGET 2023/2024	BY YEAR 10 2024–2031
A range of communication channels that enhance Council's ability to engage and connect with the communities it serves	Residents consider the information supplied by Council to be sufficient. As measured by the annual residents' survey.	2020: 74%	75%	75%	75%	75%
We respond to customer requests in a timely and professional manner	Customers are satisfied with the service they receive when they contact Council. As measured by the annual residents' survey for residents who had contacted Council in the previous year.	2020: 88%	85%	85%	85%	85%
	Percentage of general enquiries that are responded to by Council staff within three working days of receipt of enquiry.	2020: 85% New target	85%	85%	85%	85%
	All LIM applications are processed within the statutory timeframes (i.e., 10 working days)	2020: 100%	100%	100%	100%	100%
We produce high quality, fit for purpose and accessible Long Term Plans (LTP), Annual Plans (AP) and Annual Reports (AR)	The LTP, Annual Plans and Annual Reports are prepared within statutory timeframes and there are no successful challenges to these processes.	The Annual Report for 2018/2019 was adopted on 10 October 2019, and the Annual Plan 2020/2021 was adopted on 25 June 2020	All LTP, AP and AR statutory timeframes are met. LTP amendments are managed to meet statutory requirements	All LTP, AP and AR statutory timeframes are met. LTP amendments are managed to meet statutory requirements	All LTP, AP and AR statutory timeframes are met. LTP amendments are managed to meet statutory requirements	All LTP, AP and AR statutory timeframes are met. LTP amendments are managed to meet statutory requirements
We consult effectively with the public in our decision-making processes	Residents are satisfied with opportunities to give feedback on Council plans and decisions. As measured by the annual residents' survey.	2020: 48% Note: 53% is the peer group average, and 44% is the national average	≥ 50%	≥ 50%	≥ 50%	≥ 50%
All Council-owned buildings are safe	All operational buildings (offices and libraries) comply with resource and building consents and any other legislative requirements.	2019/2020: 100% compliance	100% compliance	100% compliance	100% compliance	100% compliance

## COUNCIL ACTIVITIES SUMMARIES Support Services

#### **KEY CHANGES TO ACTIVITY OR SERVICE**

The table below summarises the key changes for the Support Services activity since the LTP 2018 – 2028.

KEY CHANGE	REASON FOR CHANGE
Communication	Previously, the communications function was included in Community Development. It is now found in this support services section, as it helps other Council activities meet their goals and legislative requirements. Community Partnerships remains in Community Development.

#### INVESTMENTS

The following are key Support Services investments for the next 10 years.

NAME	DESCRIPTION
Sustainability initiatives	New works to Council buildings to reduce impacts on climate change.
Office improvements	Various works to our offices to enable a more effective and efficient work environment.
Main office and service centre maintenance	Various works to our main office and service centres around the District to enable us to provide safe and comfortable facilities for staff and our communities.
Libraries maintenance	Various works to our libraries around the District to provide a safe and comfortable environment for staff and our communities.
Improving technology systems	Development of the Digital Blueprint for Tasman's future, associated Programme Roadmap and the supporting business cases and activity that will deliver a transformed technology environment for our communities and our staff.

## DISCLOSURE STATEMENT

The prospective financial statements contained in Tasman's 10-Year Plan 2021–2031 were authorised for issue on 30 June 2021 by the Tasman District Council. The Council, and management of the Tasman District Council, accept responsibility for the prospective financial statements, including the appropriateness of the assumptions underlying them.

In the opinion of the Council and management of Tasman District Council, the prospective financial statements contained in Tasman's 10-Year Plan 2021 – 2031 for the period 1 July 2021 to 30 June 2031, fairly represent a formal and public statement of Council's intentions in relation to the matters covered by the Plan. It is acknowledged that adoption of Tasman's 10-Year Plan 2021 – 2031 does not constitute a decision to act on any specific matter included in the Plan.

**T B King** Mayor

J W Dowding Chief Executive Officer

Tasman's 10-Year Plan 2021 – 2031 incorporates the Annual Plan 2021/2022. The prospective financial statements will be updated as necessary in each subsequent year through the Council's Annual Plan, and through a further Long Term Plan not later than 2024.

f Grummal

M Drummond Corporate and Governance Services Manager

## **REPORTING ENTITIES**

Tasman District Council is a unitary local authority governed by the Local Government Act 2002 (LGA) and the Local Government (Rating) Act 2002. The purpose of the Council is to promote the social, economic, environmental and cultural well-being of communities, and enable democratic local decision-making. Council does not operate to make a financial return.

Financial information within Tasman's 10-Year Plan 2021 – 2031 covers the Council operations, plus its controlled and jointly controlled entities.

Council is designated as a Public Benefit Entity (PBE) for financial reporting and applies New Zealand Tier 1 PBE accounting standards.

## STATEMENT OF COMPLIANCE

The forecast information has been prepared and complies with Section 111 of the Local Government Act 2002, the Financial Reporting Act 1993, Generally Accepted Accounting Practice in New Zealand (GAAP) and the pronouncements of Chartered Accountants Australia New Zealand. The financial statements have been prepared in accordance with Tier 1 PBE accounting standards. In particular, these prospective financial statements have been prepared in accordance with Public Benefit Entities (PBE) Financial Reporting Standard No. 42.

## A CAUTIONARY NOTE

The prospective financial information has been prepared for the purposes of meeting Council's requirements under the LGA 2002. This information may not be suitable for use in any other context.

The forecast information prepared is to enable the public to participate in the decision-making processes as to the services to be provided by Council to the Tasman communities over the period of Tasman's 10-Year Plan 2021 – 2031. The main purpose of prospective financial statements in Tasman's 10-Year Plan 2021 – 2031 is to provide users with information about the core services that Council intends to provide to ratepayers, the expected cost of those services and, consequently, how much Council requires by way of rates to fund the intended levels of service. The level of rates funding required is not affected by subsidiaries, except to the extent that Council obtains distributions from, or further invests in, those subsidiaries. Such effects are included in the prospective financial statements of Council.

The actual results achieved for any given financial year are likely to vary from the information presented and may vary materially, depending upon the circumstances that arise during the period. Council does not intend to update the prospective financial statements after publication. Actual results have not been incorporated in this prospective financial information.

## **BASIS OF PREPARATION**

The financial statements have been prepared on a historical cost basis, with the exception of certain items identified in specific accounting policies below. They are presented in New Zealand dollars, which is the functional currency of each of the Council's entities, and are rounded to the nearest thousand dollars (\$000), unless otherwise stated. The financial statements have been prepared on an ongoing concern basis and the accounting policies have been applied consistently throughout the planned period.

Council has a balance date of 30 June and these prospective financial statements are for the period from 1 July 2021 to 30 June 2031.

Financial information from the Annual Plan 2020/2021 has been provided to better compare against the financial information contained in Tasman's 10-Year Plan 2021 – 2031.

The accounting policies set out below will be applied consistently to all periods presented in the prospective financial statements.

## SIGNIFICANT JUDGEMENTS AND ESTIMATES

The preparation of financial statements, in conformity with PBE standards, is issued by the External Reporting Board. The External Reporting Board requires management to make judgements, estimates and assumptions that affect the application of policies and reported amounts of assets and liabilities, income and expenses. The estimates and associated assumptions

## ACCOUNTING INFORMATION

are based on historical experience and various other factors that are believed to be reasonable under the circumstances, the results of which form the basis of making the judgments about carrying values of assets and liabilities that are not readily apparent from other sources. Actual results may differ from these estimates.

Significant judgements, estimates and assumptions have been applied in measuring certain provisions and property, plant and equipment revaluations.

The estimates and underlying assumptions are reviewed on an ongoing basis. Revisions to accounting estimates are recognised in the period in which the estimate is revised, if the revision affects only that period, or in the period of the revision and future periods, or if the revision affects both current and future periods.

## JOINT ARRANGEMENTS

Joint arrangements are arrangements where two or more parties have joint control. Joint control is the agreed sharing of control of an arrangement by way of a binding arrangement, which exists only when decisions about the relevant activities require the unanimous consent of the parties sharing control. The accounting treatment can vary according to the structure of the arrangement. There are two types of joint arrangements – either a joint operation or a joint venture:

- A joint venture is a joint arrangement whereby the parties that have joint control of the arrangement have rights to the net assets of the arrangement. Council's share of the assets, liabilities, revenue and expenditure of joint ventures is included on an equity accounting basis as a single line.
- A joint operation is a joint arrangement whereby the parties that have joint control of the arrangement have rights to the assets, and obligations for the liabilities, relating to the arrangement. Joint operations also include operations where their activities primarily aim to provide the joint arrangement parties with an output (i.e. the parties have rights to substantially all the service potential or economic benefits of the assets). For a joint operation, the Council has a liability in

respect of its share of joint ventures' operational deficits and liabilities, and shares in any operational surpluses and assets. The Council's interest in the assets, liabilities, revenue and expenditure of joint operations is included in the financial statements of the Council on a line-by-line basis.

The Councils' jointly controlled operations are:

- Nelson Regional Sewerage Business Unit. Council has a 50% interest in this entity.
- Nelson Tasman Combined Civil Defence Organisation. Council has a 50% interest in this entity.
- Nelson Tasman Regional Landfill Business Unit. Council has a 50% interest in this entity.
- Waimea Water Limited. Council has a minimum 51% shareholding in this entity, however the accounting interest differs for the assets, liabilities, revenue and expenses due to the nature of the agreements:
  - » Operating Expenses the Wholesale Water Augmentation Agreement section 5, provides that Council is responsible for 51% of the operating costs of Waimea Water Limited.
  - » Revenue Council recognises the water charges it is responsible for, through Council's rates and fees and charges.
  - » Waimea Water Limited borrowings to be serviced by Waimea Irrigators Limited – Council is not responsible for borrowings to be serviced by Waimea Irrigators Limited, therefore these borrowings are not recognised as liabilities in Council's financial statements.
  - » Other Assets and Liabilities Council recognises its accounting interest as the proportion of Council's paid up equity and convertible shareholder advances divided by total equity and convertible shareholder advances. The difference between Council's investment and advances, and Council's accounting interest, is recognised in Revenue or Expense. Based on current forecasts, this difference is assumed to have arisen in the year ended 30 June 2020 and therefore is reflected in Council's opening balances.

The Councils' joint ventures are:

- Port Nelson Ltd. Council has a 50% shareholding.
- Nelson Airport Ltd. Council has a 50% shareholding.
- Tasman Bays Heritage Trust. Council has a 50% interest in this Trust.

## COUNCIL-CONTROLLED ORGANISATIONS

As defined by section 6 of the Local Government Act 2002, a Council-Controlled Organisation (CCO) is a company under the control of local authorities through their:

- shareholding of 50% or more
- voting rights of 50% or more, or
- right to appoint 50% or more of the directors.

Waimea Water Ltd, Port Nelson Ltd, Nelson Airport Ltd and Tasman Bays Heritage Trust are CCOs.

### **REVENUE RECOGNITION**

#### RATES RECOGNITION

Rates income is measured at fair value. The following particular policies apply:

- General rates, targeted rates (excluding water-bymeter) and uniform annual general charges are recognised at the start of the financial year, to which the rates resolution relates. They are recognised at the amounts due. Council considers that the effect of payment of rates by instalments is not sufficient to require discounting of rates receivables and subsequent recognition of interest revenue.
- 2. Rates arising from late payment penalties are recognised as revenue when rates become overdue.
- Rates remissions are recognised as a reduction of rates revenue when Council has received an application that satisfies its Rates Remission Policy.
- 4. Water billing revenue is recognised on an accrual basis with unread meters at year end accrued on an average usage basis.

#### OTHER REVENUE RECOGNITION

Revenue is measured at fair value. The following particular policies apply:

- Development contributions and reserve financial contributions are recognised as revenue when Council provides, or is able to provide, the service that gave rise to the charging of the contribution. Otherwise, development contributions and financial contributions are recognised as liabilities until such time as Council provides, or is able to provide, the service.
- 2. Interest is recognised using the effective interest method.
- 3. Dividends are recognised when the right to receive payment has been established.
- 4. Where a physical asset is acquired for nil or nominal consideration, the fair value of the asset received is recognised as revenue. Assets vested in Council are recognised as revenue when control over the asset is obtained. The fair value of vested or donated assets is usually determined by reference to the cost of constructing the asset. For assets received from property developments, the fair value is based on construction price information provided from the most recent revaluation.
- 5. Infringements are recognised when the fine is issued.
- Council receives government grants from the Waka Kotahi/New Zealand Transport Agency (Waka Kotahi), which subsidises part of Council's costs in maintaining the local roading infrastructure. Waka Kotahi revenue is recognised on entitlement when conditions pertaining to eligible expenditure is fulfilled.
- 7. Other grants are recognised as revenue when they become receivable, unless there is an obligation in substance to return the funds if conditions of the grant are not met. If there is such an obligation, the grants are initially recorded as grants received in advance and recognised as revenue when conditions of the grant are satisfied.
- Fees and charges for building and resource consent services are recognised on a percentage completion basis with reference to the recoverable costs incurred at balance date.

## ACCOUNTING INFORMATION

## WORK IN PROGRESS

Work in progress is valued at the lower of cost and net realisable value.

## **EXPENDITURE**

Expenditure is recognised when the service has been provided or the goods received or when it has been established that rewards of ownership have been transferred from the seller/provider to Council and when it is certain the obligation to pay arises.

#### **GRANT EXPENDITURE**

Non-discretionary grants are awarded, as well as recognised as expenditure, if, and when, the grant application meets the specified criteria.

Discretionary grants are where Council has no obligation to award on receipt of the grant application. Council recognises these grants as expenditure when a successful applicant has been notified.

#### PAYABLES

Short-term payables are recorded at the amount payable.

#### LEASES

Finance leases transfer to the lessee substantially all the risks and rewards of ownership. At inception, finance leases are recognised as assets and liabilities on the Balance Sheet at the lower of the fair value of the leased property and the present value of the minimum lease payments. Any additional direct costs of the lessee are added to the amount recognised as an asset. Assets leased under a finance lease are depreciated as if the assets are owned.

Operating leases, where the lessor substantially retains the risks and rewards of ownership, are recognised in the surplus or deficit in a systematic manner over the term of the lease. Lease incentives are recognised in the surplus or deficit as a reduction in rental expense.

#### **BORROWING COSTS**

Borrowing costs are recognised as an expense in the period in which they are incurred. Borrowings are initially recognised at their fair value plus transaction costs. After initial recognition, all borrowings are measured at amortised cost using the effective interest method.

Borrowings are classified as current liabilities, unless Council has an unconditional right to defer settlement of the liability for at least 12 months after balance date.

## TAXATION

Council is exempt from income tax except in relation to distributions from its CCO's and its port operations.

Income tax expense in relation to the surplus or deficit for the period comprises current tax and deferred tax.

Current tax is the amount of income tax payable based on the taxable profit for the current year, plus any adjustments to income tax payable in respect of prior years. Current tax is calculated using rates that have been enacted or substantively enacted by balance date.

Deferred tax is the amount of income tax payable or recoverable in future periods in respect of temporary differences and unused tax losses. Temporary differences are differences between the carrying amount of assets and liabilities in the financial statements and the corresponding tax bases used in the computation of taxable profit.

Deferred tax liabilities are generally recognised for all taxable temporary differences. Deferred tax assets are recognised to the extent that it is probable that taxable profits will be available against which the deductible temporary differences or tax losses can be utilised.

Deferred tax is calculated at the tax rates that are expected to apply in the period when the liability is settled or the asset is realised, using tax rates that have been enacted or substantively enacted by balance date.

Current and deferred tax is recognised against the surplus or deficit for the period, except to the extent that it relates to transactions recognised in other comprehensive revenue and expense or directly in equity.

### **FINANCIAL ASSETS**

#### TRADE AND OTHER RECEIVABLES

Short-term receivables are recorded at the amount due, less an allowance for expected credit losses (ECL). The Council apply the simplified ECL model of recognising lifetime ECL for receivables.

In measuring ECLs, receivables have been grouped into rates receivables, and other receivables, and assessed on a collective basis as they possess shared credit risk characteristics. They have then been grouped based on the days past due. A provision matrix is then established based on historical credit loss experience, adjusted for forward looking factors specific to the debtors and the economic environment.

Rates are "written-off":

- when remitted in accordance with the Council's rates remission policy; and
- in accordance with the write-off criteria of sections 90A (where rates cannot be reasonably recovered) and 90B (in relation to Māori freehold land) of the Local Government (Rating) Act 2002.

Other receivables are written-off when there is no reasonable expectation of recovery.

Council does not provide for any impairment on rates receivable as it has various powers under the Local Government (rating) Act 2002 to recover any outstanding debts. These powers allow the Council to commence legal proceedings to recover any rates that remain unpaid four months after the due date for payment. If payment has not been made within three months of the Court's judgement, then Council can apply to the Registrar of the High Court to have the judgement enforced by sale or lease of the rating unit.

#### CASH AND CASH EQUIVALENTS

Cash and cash equivalents include cash-in-hand, deposits held at-call with banks, other short-term highly liquid investments with original maturities of three months or less, and bank overdrafts.

Bank overdrafts are shown in current liabilities in the statement of financial position.

#### **OTHER FINANCIAL ASSETS**

Other Financial assets (other than shares in subsidiaries) are initially recognised at fair value. They are then classified as, and subsequently measured under, the following categories:

- amortised cost;
- fair value through other comprehensive revenue and expense (FVTOCRE); or
- fair value through surplus and deficit (FVTSD).

Transaction costs are included in the carrying value of the financial asset at initial recognition, unless it has been designated at FVTSD, in which case it is recognised in surplus or deficit.

The classification of a financial asset depends on its cash flow characteristics and the Council's management model for managing them.

A financial asset is classified and subsequently measured at amortised cost if it gives rise to cash flows that are 'solely payments of principal and interest (SPPI)' on the principal outstanding, and is held within a management model whose objective is to collect the contractual cash flows of the asset.

A financial asset is classified and subsequently measured at FVTOCRE if it gives rise to cash flows that are SPPI and held within a management model whose objective is achieved by both collecting contractual cash flows and selling financial assets.

Financial assets that do not meet the criteria to be measured at amortised cost or FVTOCRE are subsequently measured at FVTSD. However, the Council may elect at initial recognition to designate an equity investment not held for trading as subsequently measured at FVTOCRE.

#### Initial recognition of concessionary loans

Loans made at nil or below-market interest rates are initially recognised at the present value of their expected future cash flows, discounted at the current market rate of return for a similar financial instrument. For loans to community organisations, the difference between the loan amount and present value of the expected future cash flows of the loan is recognised in surplus or deficit as a grant expense.

## ACCOUNTING INFORMATION

## Subsequent measurement of financial assets at amortised cost

Financial assets classified at amortised cost are subsequently measured at amortised cost using the effective interest method, less any expected credit losses. Where applicable, interest accrued is added to the investment balance. Instruments in this category include term deposits, community loans, and loans to subsidiaries and associates.

## Subsequent measurement of financial assets at FVTOCRE

Financial assets in this category that are debt instruments are subsequently measured at fair value with fair value gains and losses recognised in other comprehensive revenue and expense, except expected credit losses (ECL) and foreign exchange gains and losses are recognised in surplus or deficit. When sold, the cumulative gain or loss previously recognised in other comprehensive revenue and expense is reclassified to surplus and deficit. The Council does not hold any debt instruments in this category.

Financial assets in this category that are equity instruments designated as FVTOCRE are subsequently measured at fair value with fair value gains and losses recognised in other comprehensive revenue and expense. There is no assessment for impairment when fair value falls below the cost of the investment. When sold, the cumulative gain or loss previously recognised in other comprehensive revenue and expense is transferred to accumulated funds within equity. The Council designate into this category all equity investments that are not included in its investment fund portfolio, and if they are intended to be held for the medium to long-term.

## Subsequent measurement of financial assets at FVTSD

Financial assets in this category are subsequently measured at fair value with fair value gains and losses recognised in surplus or deficit. Interest revenue and dividends recognised from these financial assets are separately presented within revenue.

Instruments in this category include the Council and group's investment fund portfolio (comprising of listed shares, bonds, and units in investment funds) and Local Government Funding Agency borrower notes.

#### Expected credit loss allowance (ECL)

The Council and group recognise an allowance for ECLs for all debt instruments not classified as FVTSD. ECLs are the probability-weighted estimate of credit losses, measured at the present value of cash shortfalls, which is the difference between the cash flows due to Council and group in accordance with the contract and the cash flows it expects to receive. ECLs are discounted at the effective interest rate of the financial asset.

ECLs are recognised in two stages. ECLs are provided for credit losses that result from default events that are possible within the next 12 months (a 12-month ECL). However, if there has been a significant increase in credit risk since initial recognition, the loss allowance is based on losses possible for the remaining life of the financial asset (Lifetime ECL).

When determining whether the credit risk of a financial asset has increased significantly since initial recognition, the Council and group considers reasonable and supportable information that is relevant and available without undue cost or effort. This includes both quantitative and qualitative information and analysis based on the Council and group's historical experience and informed credit assessment and including forward-looking information.

The Council and group considers a financial asset to be in default when the financial asset is more than 90 days past due. The Council and group may determine a default occurs prior to this if internal or external information indicates the entity is unlikely to pay its credit obligations in full.

## ACCOUNTING FOR DERIVATIVE FINANCIAL INSTRUMENTS AND HEDGING ACTIVITIES

The Council uses derivative financial instruments to hedge exposure to interest rate risks arising from financing activities. In accordance with its Treasury Policy, Council does not hold or issue derivative financial instruments for trading purposes.

Derivatives are initially recognised at fair value on the date a derivative contract is entered into and are subsequently re-measured at their fair value at each balance date. The method of recognising the resulting gain or loss depends on whether the derivative is designated as a hedging instrument, and if so, the nature of the item being hedged.

The associated gains or losses of derivatives that are not hedge-accounted are recognised in the surplus or deficit.

Council has elected not to hedge account for its interest rate swaps. Council's associate Port Nelson Limited has applied hedge accounting to its interest rate swaps.

### **INTANGIBLE ASSETS**

#### SOFTWARE ACQUISITION AND DEVELOPMENT

Acquired computer software licenses are capitalized, including the costs to acquire and bring to use the specific software, if council has control and future benefit.

Costs associated with maintaining computer software are recognised as an expense when incurred. Costs that are directly associated with the development of software for internal use by Council, are recognised as an intangible asset. Direct costs include the software development employee costs and an appropriate portion of relevant overheads.

#### **CARBON CREDITS**

Purchased carbon credits are recognised at cost on acquisition. They have an indefinite useful life and are not amortised, but are instead tested for impairment annually. They are derecognised when they are used to satisfy carbon emission obligations.

#### AMORTISATION

The carrying value of an intangible asset with a finite life is amortised on a straight-line basis over its useful life. Amortisation begins when the asset is available for use and ceases at the date that the asset is derecognised. The amortisation charge for each period is recognised in the surplus or deficit. The useful lives and associated amortisation rates of major classes of intangible assets have been estimated as follows:

Computer software 5 years, 20%

There are no restrictions over the title of intangible assets. No intangible assets are pledged as security for liabilities.

#### **IMPAIRMENT**

Council considers there is no impairment of carbon credits held as they are expected to be fully utilised in satisfying carbon obligations from its landfill and forestry operations. Carbon units have been assessed as having an indefinite useful life because they have no expiry date and will continue to have economic benefit as long as the Emissions Trading Scheme is in place.

### **PROPERTY, PLANT AND EQUIPMENT**

#### **OPERATIONAL ASSETS**

These include land, buildings, computers and office equipment, building improvements, library books, plant, equipment, wharves and motor vehicles.

#### **RESTRICTED ASSETS**

Assets owned or vested in Council which cannot easily be disposed of because of legal or other restrictions and provide a benefit or service to the communities.

#### INFRASTRUCTURAL ASSETS

Infrastructural assets are the fixed utility systems owned by Council. Each asset type includes all items that are required for the network to function, e.g. wastewater reticulation includes reticulation piping and wastewater pump stations.

Property, plant and equipment is shown at cost or valuation, less accumulated depreciation and impairment losses.

## ACCOUNTING INFORMATION

#### **ADDITIONS**

The cost of an item of property, plant and equipment is recognised as an asset if, and only if, it is probable that future economic benefits or service potential associated with the item will flow to Council and the cost of the item can be measured reliably. Work in progress is recognised at cost less impairment and is not depreciated. In most instances, an item of property, plant and equipment is initially recognised at its cost. Where an asset is acquired through a non-exchange transaction, it is recognised at its fair value as at the date of acquisition.

#### DISPOSALS

Gains and losses on disposals are determined by comparing the disposal proceeds with the carrying amount of the asset. Gains and losses on disposals are reported net in the surplus or deficit.

When revalued assets are sold, the amounts included in asset revaluation reserves in respect of those assets are transferred to accumulated funds.

#### SUBSEQUENT COSTS

Costs incurred, subsequent to initial acquisition, are capitalised only when it is probable that future economic benefits or service potential associated with the item will flow to Council and the cost of the item can be measured reliably.

Values included in respect of assets are as follows:

#### Vested assets

Certain infrastructural assets and land will be vested in Council as part of the subdivision consent process. Vested infrastructural assets are valued by calculating the cost of providing identical quantities of infrastructural components. Vested assets are recognised as assets and revenue when control over the asset is obtained.

- Roads, Stormwater, Wastewater and Water Supply assets are recognised on section 224 issued date and by using the latest valuation unit rates, uplifted for inflation as required.
- Land assets are recognised when legal titles passes using the rateable valuation.

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 Land under roads is recognised when legal title passes. The valuation is calculated based on the rateable value of the land pre subdivision, discounted by 50% to reflect the restricted nature of the land.

#### Depreciation

Depreciation is provided on a straight line basis on all assets at rates which will write off the cost (or valuation) of the assets to their estimated residual values over their useful lives.

These assets have component lives that have been estimated as follows:

•	Land	Not depreciated
•	Buildings (including fit out)	2 – 100 years
•	Plant and equipment	5 – 10 years
•	Motor vehicles	5 – 10 years
•	Library books	2 – 10 years
In	frastructure Assets	
Tr	ransportation	
•	Bridges	100 years
•	Roads-other components	15–80 years
•	Formation	Not depreciated
•	Sub-base (sealed)	Not depreciated
•	Car parks – formation	Not depreciated
•	Car parks – sealed pavement	75 years
•	Footpaths	25–75 years
•	Pavement base (unsealed)	Not depreciated
•	Drainage	25 – 120 years
w	astewater	
•	Oxidation ponds	Not depreciated
•	Treatment	9–100 years
•	Pipe	50-80 years
•	Pump stations	20-80 years
w	ater	
•	Wells and pumps	10-80 years
•	Pipes/valves/meters	15–80 years

#### Stormwater

•	Channel/detention dams	Not depreciated
•	Pipe/manhole/sumps	80–120 years
0	ther infrastructural assets	
•	Ports and wharves	7 – 100 years
•	Airfields	10-80 years
•	Refuse	15 – 100 years
R	vers	
•	Stopbanks	Not depreciated
•	Rock protection	Not depreciated
•	Willow plantings	Not depreciated
•	Gabion baskets	30 years
•	Railway irons	50 years
•	Outfalls	60 years
W	aimea Community Dam	
•	Earthworks	Not depreciated
•	Concrete and spillway	200 years
•	Mechanical stainless-steel piping	100 years

#### REVALUATION

Electrical

With the exception of vested assets at the initial point of recognition, all valuations are carried out or reviewed by the Council's Engineering Services Manager, or by independent qualified valuers. The Council's intention is that valuations are carried out on a three-yearly cycle. The carrying values of revalued items are reviewed at each balance date, to ensure that these values are not materially different to fair value. Where materially different, Council will revalue at an earlier point. Revaluations are carried out on an asset class basis. Forestry valuations are carried out annually.

The net revaluation results are credited or debited to other comprehensive revenue and expenses and are accumulated to an asset revaluation reserve in equity for that class of asset. Where this would result in a debit balance in the asset revaluation reserve, this balance is not recognised in other comprehensive revenue and expenses, but is recognised in the surplus or deficit.

Any subsequent increase on revaluation that reverses a previous decrease in value recognised in the surplus or deficit will be recognised first in the surplus or deficit, up to the amount previously expensed, and then recognised in other comprehensive revenue and expenses.

The following assets will be revalued on a three-yearly basis:

- Transportation
- Stormwater
- · Waste Management and Minimisation (formally Refuse)
- Water Supply
- Wastewater
- Ports
- Coastal Assets
- · Land and Buildings
- The following assets are not revalued:
- The Waimea Community Dam
- Rivers

15 years

The anticipated results of the revaluations have been included in the Tasman's 10-Year Plan 2021 – 2031.

Roads and bridges, wastewater, solid waste, water supply, stormwater, coastal structures, ports and river protection infrastructural assets are valued using the depreciated replacement cost method. There are a number of estimates and assumptions exercised when valuing infrastructural assets using the depreciated replacement cost method.

These include:

- Estimating any obsolescence or surplus capacity of the asset.
- Estimating the replacement cost of the asset. The replacement cost is derived from recent construction contracts in the region for similar assets.

Roads and bridges, wastewater, solid waste, water supply, stormwater and coastal assets were last valued at fair value using optimised depreciated replacement cost by Marsh & McLennan Companies as at 30 June 2020.

## ACCOUNTING **INFORMATION**

River protection assets consist of stop banks, rock protection and riparian protection. These assets are no longer revalued. The latest were valued for inclusion in Council's financial statements at optimised depreciated replacement cost by in-house specialists as at 31 March 2017. These in-house valuations have been peer reviewed by Opus International Consultants Limited. These are no longer revalued.

The Waimea Community Dam is not revalued. The Waimea Community Dam (Dam) is a rock filled Dam with a concrete face and spillway, it also comprises mechanical pipe and electrical components. The Dam is not revalued, it is recognised at historical cost, less depreciation and impairment.

Ports have been valued at optimised depreciated replacement cost by Jones Lang Lasalle IP, Inc. of Auckland as at 13 August 2019. The Port assets were not revalued during the previous three yearly cycle in order for the specialist valuation to be undertaken.

Land under roads - Land under roads has been valued at average land sales throughout the District by MWH New Zealand Ltd as at 1 July 2003. Under NZ IFRS, the Council has elected to use the fair value of land under roads as at 1 July 2003 as deemed cost. Land under roads is no longer revalued.

Library collections - This asset is recorded at the latest valuation conducted by Duke & Cooke Ltd, registered valuers, as at 30 June 1999. During the 2002 income year Council ceased further revaluations and adopted deemed cost.

Airfields – Airfield assets were valued for inclusion in Council's financial statements at optimised depreciated replacement cost by in-house specialists as at 31 March 2017. The in-house valuations have been peer reviewed by Opus International Consultants Limited.

Library books - This asset is recorded at the latest valuation conducted by Duke & Cooke Ltd, registered valuers, as at 30 June 1999. During the 2002 income year Council ceased further revaluations and adopted deemed cost. Donated books are assigned a value based on current replacement cost, less an allowance for age and condition. Additions are valued at cost less depreciation. Library books are depreciated on a straight-line basis over the following estimated life:

•	Adult and technical books	10 years
•	Children's books	5 years
•	CDs and talking books	2 years

Furniture and fittings – Furniture and fittings were recorded at valuation. The latest valuation was conducted by Duke & Cooke Ltd, registered valuers, as at 31 October 2000, using the assessed market value insitu. Furniture and fittings are not revalued and are now treated as deemed cost. Additions are recorded at cost.

Land (operational, restricted, and infrastructural) - Land is valued at fair value using market-based evidence based on its highest and best use with reference to comparable land values. Adjustments have been made to the "unencumbered" land value where there is a designation against the land or the use of the land is restricted because of reserve or endowment status. These adjustments are intended to reflect the negative effect on the value of the land where an owner is unable to use the land more intensely. The most recent valuation was performed by GR Butterworth SPINZ, ANZIV of QV Valuations Limited, and the valuation is effective as at 30 June 2018 with the exception of infrastructural land which was revalued with the relevant asset class.

Buildings (operational and restricted) – Specialised buildings are valued at fair value using depreciated replacement cost because no reliable market data is available for such buildings. Depreciated replacement cost is determined using a number of significant assumptions. Significant assumptions include:

- The replacement asset is based on the reproduction cost of the specific assets with adjustments where appropriate for obsolescence due to over-design or surplus capacity.
- The replacement cost is derived from recent construction contracts of similar assets and Property Institute of New Zealand cost information.
- The remaining useful life of assets is estimated.
- · Straight-line depreciation has been applied in determining the depreciated replacement cost value of the asset.

Non-specialised buildings (for example, residential buildings) are valued at fair value using market-based evidence. Market rents and capitalisation rates were applied to reflect market value. The most recent valuation was performed by GR Butterworth SPINZ, ANZIV of QV Valuations Limited, and the valuation is effective as at 30 June 2018.

Heritage assets comprise Council assets that are subject to a Historic Places protection order and are identified as such in the Resource Management Plan. Heritage assets were identified and introduced at 30 June 2002 at a fair market value as determined by QV Valuations, registered valuers. The fair market values have been adopted as deemed cost. Subsequent additions are at cost or independently determined fair market value which is adopted as deemed cost.

#### **IMPAIRMENT**

Intangible assets that have an indefinite useful life, or are not yet available for use, are not subject to amortisation and are tested annually for impairment.

Property, plant and equipment that have a finite useful life are reviewed for impairment at each balance date and whenever events, or changes in circumstances, indicate that the carrying amount may not be recoverable. An impairment loss is recognised for the amount by which the asset's carrying amount exceeds its recoverable amount. The recoverable amount is the higher of an asset's fair value, less costs to sell, and its value in use.

If an asset's carrying amount exceeds its recoverable amount, the asset is regarded as impaired and the carrying amount is written down to the recoverable amount. For revalued assets, the impairment loss is recognised against the revaluation reserve for that class of asset. Where that results in a debit balance in the revaluation reserve, the balance is recognised in the surplus or deficit.

For assets not carried at a revalued amount, the total impairment loss is recognised in the surplus or deficit. The reversal of an impairment loss on a revalued asset is credited to other comprehensive revenue and expense. This increases the asset revaluation reserve for that class of asset. However, to the extent that an impairment loss for that class of asset was previously

recognised in the surplus or deficit, a reversal of the impairment loss is also recognised in the surplus or deficit.

For assets not carried at a revalued amount, the reversal of an impairment loss is recognised in the surplus or deficit.

### VALUE IN USE FOR NON-CASH-GENERATING ASSETS

Non-cash-generating assets are those assets that are not held with the primary objective of generating a commercial return.

For non-cash-generating assets, value in use is determined using an approach based on either a depreciated replacement cost approach, a restoration cost approach, or a service units approach. The most appropriate approach used to measure value in use depends on the nature of the impairment and availability of information.

#### VALUE IN USE FOR CASH-GENERATING ASSETS

Cash-generating assets are those assets that are held with the primary objective of generating a commercial return.

The value in use for cash-generating assets and cash-generating units is the present value of expected future cash flows.

### FORESTRY ASSETS

Forestry assets are predominantly standing trees that are managed on a sustainable yield basis. These are shown in the Statement of Financial Position at fair value less estimated point of sale costs at harvest. The costs to establish and maintain the forestry assets are independently revalued annually at fair value, less estimated costs to sell for one growth cycle. Fair value is determined based on the present value of expected net cash flows, discounted at the current market determined rate. This calculation is based on existing sustainable felling plans and assessments regarding growth, timber prices, felling and silviculture costs, and takes into consideration environmental, operational and market restrictions.

## ACCOUNTING **INFORMATION**

Gains or losses arising on initial recognition of forestry assets at fair value, less estimated point-of-sale costs and from a change in fair value, less estimated point-ofsale costs are recognised in the surplus or deficit.

The costs to maintain the forestry assets are included in the surplus or deficit when incurred.

## CONTRACT RETENTION

Certain contracts entitle Council to retain amounts to ensure the performance of contract obligations. These retentions are recognised as a liability and are then used to remedy contract performance or paid to the contractor at the end of the retention period.

## **OVERHEADS**

Indirect overheads have been apportioned on an activity basis, using the labour cost of full-time staff employed in those specific output areas.

Indirect activity costs are allocated as overheads, using appropriate cost drivers such as actual usage, staff numbers and floor area.

## **INVESTMENT PROPERTIES**

Properties leased to third parties under operating leases are classified as investment property, unless the property is held to meet service delivery objectives rather than to earn rent or for capital appreciation. Investment property is measured initially at its cost, including transaction costs. After initial recognition, Council measures all investment property at fair value, as determined annually by an independent valuer. Gains or losses arising from a change in the fair value of investment property are recognised in the surplus or deficit.

## **PROPERTIES INTENDED FOR RESALE**

Non-current assets held for sale are classified as held for sale if their carrying amount will be recovered principally through a sale transaction, not through continuing use. Non-current assets held for sale are measured at the lower of their carrying amount and fair value, less costs to sell. Any impairment losses for write-downs of non-current assets held for sale are recognised in the surplus or deficit. Any increases in fair

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value (less costs to sell) are recognised up to the level of any impairment losses that have been previously recognised. Non-current assets (including those that are part of a disposal group) are not depreciated or amortised while they are classified as held for sale. Interest and other expenses attributable to the liabilities of a disposal group, classified as held for sale, continue to be recognised.

## PROVISIONS

Council recognises a provision for future expenditure of an uncertain amount or timing when there is a present obligation (either legal or constructive) as a result of a past event. It is probable that expenditures will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation. Provisions are not recognised for future operating losses.

Provisions are measured at the present value of the expenditures expected to be required to settle the obligation, using a pre-tax discount rate that reflects current market assessments, of the time value of money and the risks specific to the obligation. The increase in the provision due to the passage of time is recognised as an interest expense and is included in 'Finance Costs'.

## **EMPLOYEE ENTITLEMENTS**

### SHORT-TERM BENEFITS

Employee benefits that Council expects to be settled within 12 months of balance date are measured at nominal values based on accrued entitlements at current rates of pay.

These include salaries and wages accrued up to balance date, annual leave earned to, but not yet taken at balance date, retiring and long service leave entitlements expected to be settled within 12 months, and sick leave.

Council recognises a liability for sick leave to the extent that absences in the coming year are expected to be greater than the sick leave entitlements earned in the coming year. The amount is calculated based on the unused sick leave entitlement that can be carried forward at balance date, to the extent that Council anticipates it will be used by staff to cover those future absences.

Council recognises a liability and an expense for bonuses where contractually obliged or where there is a past practice that has created a constructive obligation.

#### LONG-TERM BENEFITS

Entitlements that are payable beyond 12 months, such as long service leave and retirement leave have been calculated on an actuarial basis. The calculations are based on:

- likely future entitlements accruing to staff, based on years of service, years to entitlement, the likelihood that staff will reach the point of entitlement and contractual entitlements information;
- the present value of the estimated future cash flows [Note: Retirement leave has not been discounted to present value]; and
- presentation of employee entitlements.

Sick leave, annual leave, vested long service leave, and non-vested long service leave and retirement gratuities expected to be settled within 12 months of balance date, are classified as a current liability. All other employee entitlements are classified as a non-current liability.

#### SUPERANNUATION SCHEMES

Obligations for contributions to defined contribution superannuation schemes are recognised as an expense in the surplus or deficit as incurred.

#### **KEY ASSUMPTIONS IN MEASURING RETIREMENT AND LONG SERVICE LEAVE OBLIGATIONS**

The present value of long service leave obligations depend on a number of factors that are determined on an actuarial basis. Two key assumptions used in calculating this liability include the discount rate and the salary inflation factor. Any changes in these assumptions will affect the carrying amount of the liability.

The expected future payments are discounted using forward discount rates derived from the yield curve of New Zealand government bonds. The discount rates used have maturities that match, as closely as possible, the estimated future cash outflows. The salary inflation factor is based on the treasury inflation rate.

The retirement obligations have not been discounted to present value.

## LANDFILL AFTER-CARE COSTS

Landfills in the region are now provided regionally, through the Nelson Tasman Regional Landfill Business Unit, which is a joint committee of the Nelson City Council and Tasman District Council. This business unit commenced operations on 1 July 2017. From this date, the Eves Valley Landfill (which Council previously managed) stopped receiving waste and all waste is now directed to the York Valley Landfill (located in Nelson City).

As the landfills in the District are now a 50% Joint Operation, Tasman District Council recognise 50% of the post-care provisions for both Eves Valley and York Valley landfills. Our legal obligation is to provide ongoing maintenance and monitoring services at the landfill sites after closure. The landfill post-closure provision is recognised in accordance with Public Benefit Entity International Public Sector Accounting Standards Reporting Standard 19 Provisions, Contingent Liabilities and Contingent Assets. This provision is calculated on the basis of discounting closure and post-closure costs into present day value.

The calculations assume no change in the legislative requirements for closure and post-closure treatment.

## ACCUMULATED EQUITY

Equity is the community's interest as measured by total assets less total liabilities. Public equity is disaggregated and classified into a number of reserves. The components of equity are:

- accumulated funds
- restricted reserves and Council-created reserves, and
- asset revaluation reserve.

Reserves are a component of equity, generally representing a particular use to which various parts of equity have been assigned. Reserves may be legally restricted or created by Council.

## **RESTRICTED AND COUNCIL CREATED** RESERVES

Restricted reserves are those reserves subject to specific conditions accepted as binding by Council and which may not be revised without reference to the Courts or third party. Council created reserves are reserves established by a Council decision.

## ACCOUNTING **INFORMATION**

Council may alter them without reference to any third party or the Courts. Transfers to and from these reserves are at the discretion of the Council.

### GST

All items in the financial statements are stated exclusive of GST, except for receivables and payables, which are stated on a GST-inclusive basis. Where GST is not recoverable as input tax then it is recognised as part of the related asset or expense.

The net amount of GST recoverable from, or payable to, the Inland Revenue Department (IRD) is included as part of receivables or payables in the statement of financial position.

The net GST paid to, or received from the IRD, including the GST relating to investing and financing activities, is classified as an operating cash flow in the statement of cash flows. Commitments and contingencies are disclosed exclusive of GST.

## FUNDING IMPACT STATEMENTS

The Funding Impact Statements (FIS) have been prepared in accordance with the Local Government (Financial Reporting and Prudence) Regulations 2014. This is a reporting requirement unique to local government and the disclosures contained within. The presentation of these statements is not prepared in accordance with generally accepted accounting practices (GAAP).

The purpose of these statements is to report the net cost of services for significant Groups of Activities (GOA) of Council. They are represented by the revenue that can be allocated to these activities, less the costs of providing the service. They contain all funding sources for these activities and all applications of this funding by these activities. The GOA FIS include internal transactions between activities, such as internal overheads and charges applied and/or recovered. A FIS is also prepared at the whole-of-Council level, summarising the transactions contained within the GOA FIS, eliminating internal transactions and adding in other transactions not reported in the GOA statements.

These statements are based on cash transactions prepared on an accrual basis. As such, they do not include non-cash/accounting transactions that are included within the Comprehensive Revenue and Expense Statement, as required under GAAP. These items include, but are not limited to, Council's depreciation, gain and/or losses on revaluation and vested assets.

They also depart from GAAP, as funding sources are disclosed within the FIS as being either for operational or capital purposes. Revenue (such as subsidies received for capital projects, development and financial contributions, and gains on sale of assets) is recorded as capital funding sources. Under GAAP these are treated as revenue in the Comprehensive Revenue and Expense Statement.

### FUNDING IN ACCORDANCE WITH THE LOCAL **GOVERNMENT ACT 2002**

Section 100(1) of the Local Government Act 2002 requires local authorities to set operating revenues at a level to cover all operating expenses, except as provided in S100(2). Operating expenses include an allowance for debt servicing and for the decline in service potential of assets (depreciation). Council has complied with S100(1) in the preparation of Tasman's 10-Year Plan 2021 – 2031.

## **CHANGES IN ACCOUNTING POLICIES**

Council applied new accounting standards Public Benefit Entity International Public Sector Accounting Standards 34-38 in these financial statements to its joint arrangements. This resulted in recognition of the assets, liabilities, revenue and expenses that arise from its interest in Councils' joint operations. Under the previous standards, Council recognised its share of all transactions and balances.

Council has applied new accounting standards Public Benefit Entity International Public Sector Accounting Standards IPSAS 41. This standard becomes effective for the year ending 30 June 2023 which is the second year of the 2021-31 LTP.

## CRITICAL ACCOUNTING ESTIMATES AND ASSUMPTIONS

In preparing these financial statements, Council has made estimates and assumptions concerning the future. These estimates and assumptions may differ from the subsequent actual results. Estimates and judgments are continually evaluated and are based on historical experience and other factors, including expectations or future events that are believed to be reasonable under the circumstances. The estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year are discussed below.

#### INFRASTRUCTURAL ASSETS

Infrastructural asset valuations are carried out on a three-yearly cycle, on a depreciated replacement cost basis. The carrying values of revalued items are reviewed at each balance date to ensure that these values are not materially different to fair value. The most recent revaluation was performed as at 30 June 2020, for Transportation, and Three Waters assets. Where materially different, Council will revalue at an earlier point. There are a number of assumptions and estimates used when performing depreciated replacement cost basis valuations over infrastructural assets. These include:

- the physical deterioration and condition of an asset.
   For example, Council could be carrying an asset at an amount that does not reflect its actual condition.
   This is particularly so for those assets which are not visible, for example, stormwater, wastewater and water supply pipes that are underground. This risk is minimised by Council performing a combination of physical inspections and condition modelling assessments of underground assets,
- estimating any obsolescence or surplus capacity of an asset, and
- estimates are made when determining the remaining useful lives over which the asset will be depreciated. These estimates can be impacted by the local conditions, for example, weather patterns and traffic growth. If useful lives do not reflect the

actual consumption of the benefits of the asset, then Council could be over or underestimating the annual depreciation charge recognised as an expense in the surplus or deficit. To minimise this risk, our infrastructural asset useful lives have been determined with reference to the NZ Infrastructural Asset Valuation and Depreciation Guidelines, published by the National Asset Management Steering Group. We then adjust for local conditions based on experience. Asset inspections, deterioration and condition modelling are also carried out regularly as part of the Council's asset management planning activities, which gives us further assurance over its useful life estimates.

Valuations are carried out by independent qualified valuers.

Rivers and the Waimea Community Dam asset are not revalued, per the Revaluation section above.

#### **OPERATIONAL ASSETS**

Specialised buildings are valued at fair value, using depreciated replacement cost because no reliable market data is available for such buildings. Significant assumptions include:

- the replacement asset is based on the reproduction cost of the specific assets with adjustments where appropriate for obsolescence due to over-design or surplus capacity,
- the replacement cost is derived from recent construction contracts of similar assets and Property Institute of New Zealand cost information,
- · the remaining useful life of assets is estimated, and
- straight-line depreciation has been applied in determining the depreciated replacement cost value of the asset.

Non-specialised buildings (for example, residential buildings) are valued at fair value using market-based evidence. Market rents and capitalisation rates were applied to reflect market value. GR Butterworth SPINZ, ANZIV of QV Valuations Limited performed the most recent valuation. This valuation is effective as at October 2020.

## ACCOUNTING INFORMATION

Land is valued at fair value using market-based evidence based on its highest and best use with reference to comparable land values. Adjustments have been made to the 'unencumbered' land value where there is a designation against the land or the use of the land is restricted because of reserve or endowment status. These adjustments are intended to reflect the negative effect on the value of the land where an owner is unable to use the land more intensely.

### **CLASSIFICATION OF PROPERTY**

Council owns a number of properties which are maintained primarily to provide community housing. The receipt of lower than market-based rental from these properties is incidental to holding these properties. These properties are held for service delivery objectives. These properties are accounted for as property, plant and equipment.

	JUNE 2022	JUNE 2023	JUNE 2024	JUNE 2025	JUNE 2026	JUNE 2027	JUNE 2028	JUNE 2029	JUNE 2030	JUNE 2031	TEN YEAR AVERAGE
Income	2.6%	3.2%	2.5%	2.6%	2.8%	2.9%	3.0%	3.1%	3.2%	3.2%	2.9%
Salaries	2.8%	3.4%	2.5%	2.7%	3.0%	3.2%	3.3%	3.4%	3.6%	3.7%	3.2%
Maintenance	2.3%	2.9%	2.5%	2.5%	2.5%	2.5%	2.6%	2.7%	2.7%	2.6%	2.6%
Capital	2.3%	3.0%	2.6%	2.6%	2.7%	2.6%	2.8%	2.8%	2.9%	2.7%	2.7%

The BERL figures were prepared in October 2020.

## INFLATION ADJUSTED ACCOUNTS

The Public Benefit Entity Financial Reporting Standard 42 – 'Prospective Financial Information', requires councils to incorporate the effects of inflation into their 10-year financial forecasts.

This means that all financial figures shown in this document for Year 1 onwards, incorporate inflation adjustments compounding annually. For example, this means that what costs \$1.00 for maintenance in Year 1 is expected to cost almost \$1.29 by Year 10.

Inflation data for the local government sector is provided by Business and Economic Research Ltd (BERL). The data is prepared to assist councils with planning models, particularly their Long Term Plans.

The Council considered the BERL figures along with other economic factors like forecast labour costs and the economic conditions currently being experienced.

Variable annual rates have been applied to four cost groups across the model, best summarised in the following table:

## ACCOUNTING INFORMATION

## PROSPECTIVE STATEMENT OF COMPREHENSIVE REVENUE AND EXPENSE

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
REVENUE											
General rates	40,287	43,597	47,198	50,377	53,961	58,991	62,782	65,213	68,188	71,881	75,563
Targeted rates	37,140	38,719	40,058	41,978	46,489	49,879	52,501	54,232	56,665	60,563	63,124
Development and financial contributions	10,310	12,043	12,169	12,270	10,344	10,424	10,509	10,600	9,805	9,908	11,566
Operating subsidies and grants	3,848	6,183	6,430	8,174	6,248	6,248	6,615	6,775	9,492	6,808	6,885
Capital subsidies and grants	14,629	16,096	14,879	4,477	9,251	5,973	7,617	10,947	8,958	11,313	9,679
Fees and charges	15,652	16,227	17,419	18,416	18,696	18,826	19,104	19,388	19,695	20,024	20,441
Other revenue	21,413	27,915	31,075	32,630	30,557	30,030	30,875	29,296	31,537	29,833	29,608
Fair value movement on revaluation	-	1,609	1,657	1,707	1,758	1,811	1,865	1,921	1,978	2,038	2,099
Other gains	62	62	62	62	62	62	62	62	62	62	62
Finance income	446	605	609	616	622	629	635	641	646	651	655
Revenue of joint ventures	7,658	6,442	7,096	7,813	8,175	8,638	8,936	9,185	9,732	10,174	10,714
Share of associates surplus/deficit	-	-	_	-	-	_	-	-	_	-	-
Total revenue	151,445	169,498	178,652	178,520	186,163	191,511	201,501	208,260	216,758	223,255	230,396
EXPENSE											
Finance expense	8,558	7,879	8,583	8,173	8,138	7,942	7,098	6,426	5,975	6,242	6,071
Employee related expense	27,276	29,756	32,663	34,346	35,918	37,621	40,393	42,535	45,655	49,033	52,646
Other expenses	37,642	46,579	55,880	56,646	48,730	48,590	50,916	49,976	53,766	53,229	53,871
Maintenance	21,704	22,951	25,262	25,935	26,793	27,706	28,482	28,827	29,622	30,511	31,385
Depreciation and amortisation	29,984	31,095	30,806	33,973	35,373	35,998	38,563	39,057	39,993	43,374	44,578
Fair value loss on revaluation	-	-	_	_	-	_	-	-	-	-	-
Expenditure of joint ventures	3,921	7,150	7,854	8,633	9,103	9,765	10,179	10,500	11,259	11,870	12,658
Total expense	129,085	145,410	161,048	167,706	164,055	167,622	175,631	177,321	186,270	194,259	201,209
Surplus/(deficit) before taxation	22,360	24,088	17,604	10,814	22,108	23,889	25,870	30,939	30,488	28,996	29,187
Income tax expense	-	-	_	-	-	_	_	_	-	_	_
Surplus/(deficit) after tax	22,360	24,088	17,604	10,814	22,108	23,889	25,870	30,939	30,488	28,996	29,187
OTHER COMPREHENSIVE REVENUE											
Gain on asset revaluations	-	_	101,348	19,684	_	118,364	21,812	_	136,694	26,517	_
Deferred tax on asset revaluations	-	_	-	-	_	-	_	_	_	-	_
Movement in NZLG shares value	_	_	-	-	-	-	_	-	-	_	-
Asset impairment loss	-	_	-	-	-	_	_	-	-	_	-
Share of associate other comprehensive income	-	_	-	-	_	-	_	-	-	_	_
Total other comprehensive revenue and expense	-	-	101,348	19,684	-	118,364	21,812	-	136,694	26,517	-
Total comprehensive revenue and expense	22,360	24,088	118,952	30,498	22,108	142,253	47,682	30,939	167,182	55,513	29,187

## ACCOUNTING INFORMATION

## **PROSPECTIVE STATEMENT OF FINANCIAL POSITION**

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
CURRENT ASSETS											
Cash and cash equivalents	10,128	20,102	12,867	13,299	14,283	12,930	14,744	15,817	18,435	18,558	17,820
Trade and other receivables	16,434	14,232	15,226	15,778	14,354	14,230	14,613	14,180	14,814	14,274	14,868
Other financial assets	1,371	26,765	26,765	26,765	26,765	26,765	26,765	26,765	26,765	26,765	26,765
Non current assets held for resale	-	_	_	-	_	_	_	_	_	_	_
Total current assets	27,933	61,099	54,858	55,842	55,402	53,925	56,122	56,762	60,014	59,597	59,453
CURRENT LIABILITIES											
Trade and other payables	20,429	33,971	32,704	34,473	33,921	32,300	34,192	34,627	37,563	36,851	37,108
Employee benefit liabilities	2,219	3,247	3,472	3,591	3,697	3,807	3,977	4,100	4,270	4,441	4,612
Current portion of borrowings	16,636	15,003	34,003	8,503	22,003	10,003	29,003	10,003	15,003	15,003	15,003
Current portion of derivative financial instruments	3,625	4,387	4,387	4,387	4,387	4,387	4,387	4,387	4,387	4,387	4,387
Total current liabilities	42,909	56,608	74,566	50,954	64,008	50,497	71,559	53,117	61,223	60,682	61,110
Working capital	14,976	4,491	(19,708)	4,888	(8,606)	3,428	(15,437)	3,645	(1,209)	(1,085)	(1,657)
NON-CURRENT ASSETS											
Investments in associates	137,599	169,652	169,652	169,652	169,652	169,652	169,652	169,652	169,652	169,652	169,652
Other financial assets	22,296	9,869	10,101	9,992	9,963	9,935	9,907	9,878	9,850	9,822	9,794
Intangible assets	2,376	2,415	2,583	2,526	2,155	1,982	1,989	1,997	2,004	2,012	2,019
Trade and other receivables	-	_	_	-	_	_	_	_	_	_	_
Forestry assets	44,722	49,924	51,422	52,964	54,553	56,190	57,875	59,612	61,400	63,242	65,139
Investment property	5,279	5,358	5,518	5,684	5,854	6,029	6,210	6,396	6,588	6,786	6,989
Property, plant and equipment	1,625,736	1,685,609	1,820,037	1,868,024	1,887,999	2,019,535	2,059,771	2,083,256	2,256,079	2,309,753	2,335,870
Total non-current assets	1,838,008	1,922,827	2,059,313	2,108,842	2,130,176	2,263,323	2,305,404	2,330,791	2,505,573	2,561,267	2,589,463
NON-CURRENT LIABILITIES											
Term borrowings	191,409	238,588	231,912	275,546	261,292	264,224	239,748	253,279	256,015	256,309	254,736
Derivative financial instruments	15,511	19,011	19,011	19,011	19,011	19,011	19,011	19,011	19,011	19,011	19,011
Employee benefit liabilities	406	400	452	480	505	530	570	598	638	678	718
Provisions	2,296	3,575	3,534	3,499	3,460	3,431	3,401	3,372	3,342	3,313	3,283
Total non-current liabilities	209,622	261,574	254,909	298,536	284,268	287,196	262,730	276,260	279,006	279,311	277,748
Total net assets	1,613,410	1,665,744	1,784,696	1,815,194	1,837,302	1,979,555	2,027,237	2,058,176	2,225,358	2,280,871	2,310,058
EQUITY											
Accumulated equity	670,121	799,938	823,375	845,791	870,809	894,947	919,164	946,820	981,353	1,010,780	1,043,040
Restricted reserves	24,272	23,498	17,665	6,063	3,153	2,904	4,557	7,840	3,795	3,364	291
Revaluation reserves	919,017	842,308	943,656	963,340	963,340	1,081,704	1,103,516	1,103,516	1,240,210	1,266,727	1,266,727
Total equity	1,613,410	1,665,744	1,784,696	1,815,194	1,837,302	1,979,555	2,027,237	2,058,176	2,225,358	2,280,871	2,310,058

## ACCOUNTING INFORMATION

## **PROSPECTIVE STATEMENT OF CASHFLOWS**

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
CASHFLOW FROM OPERATING ACTIVITIES											
Cash was provided from:											
Fees and charges and other revenue	65,580	73,850	77,580	72,284	74,170	69,537	72,351	75,483	77,218	76,992	76,462
Rates revenue	77,486	82,322	87,260	92,359	100,455	108,875	115,286	119,447	124,856	132,447	138,690
Dividends received	2,955	2,555	2,830	3,080	3,080	3,080	3,080	3,080	3,080	3,080	3,080
Interest received	446	605	609	616	622	629	635	641	646	651	655
Net GST received	-	_	_	-	_	_	-	_	_	_	_
	146,467	159,332	168,279	168,339	178,327	182,121	191,352	198,651	205,800	213,170	218,887
Cash was disbursed to:											
Payments to staff and suppliers	(90,542)	(102,780)	(119,533)	(122,843)	(119,054)	(121,927)	(126,854)	(130,126)	(137,102)	(142,376)	(147,934)
Interest paid	(8,558)	(7,879)	(8,583)	(8,173)	(8,138)	(7,942)	(7,098)	(6,426)	(5,975)	(6,242)	(6,071)
	(99,100)	(110,659)	(128,116)	(131,016)	(127,192)	(129,869)	(133,952)	(136,552)	(143,077)	(148,618)	(154,005)
Net cash from operating activities	47,367	48,673	40,163	37,323	51,135	52,252	57,400	62,099	62,723	64,552	64,882
CASHFLOW FROM INVESTING ACTIVITIES											
Cash was provided from:											
Proceeds from sale of assets	62	62	62	62	62	62	62	62	62	62	62
Proceeds from sale of investments	25	1,843	118	109	29	28	28	28	28	28	28
	87	1,905	180	171	91	90	90	90	90	90	90
Cash was disbursed to:											
Purchase of investments	(24)	(6,806)	(349)	-	_	_	_	-	-	-	-
Purchase of property, plant and equipment	(64,142)	(80,518)	(59,553)	(55,196)	(49,488)	(44,627)	(50,200)	(55,646)	(67,932)	(64,813)	(64,137)
	(64,166)	(87,324)	(59,902)	(55,196)	(49,488)	(44,627)	(50,200)	(55,646)	(67,932)	(64,813)	(64,137)
Net cash from investing activities	(64,079)	(85,419)	(59,722)	(55,025)	(49,397)	(44,537)	(50,110)	(55,556)	(67,842)	(64,723)	(64,047)
CASHFLOW FROM FINANCING ACTIVITIES											
Cash was provided from:											
Proceeds from loans	33,435	54,370	31,313	41,730	21,568	14,757	19,754	22,139	33,529	24,461	23,509
Cash was disbursed to:											
Repayment of borrowings	(16,636)	(17,249)	(18,989)	(23,596)	(22,322)	(23,825)	(25,230)	(27,609)	(25,792)	(24,167)	(25,082)
Net cash from financing activities	16,799	37,121	12,324	18,134	(754)	(9,068)	(5,476)	(5,470)	7,737	294	(1,573)
Total net cashflows	87	375	(7,235)	432	984	(1,353)	1,814	1,073	2,618	123	(738)
Opening cash held	10,041	19,727	20,102	12,867	13,299	14,283	12,930	14,744	15,817	18,435	18,558
Closing cash and cash equivalents balance	10,128	20,102	12,867	13,299	14,283	12,930	14,744	15,817	18,435	18,558	17,820
Represented by:											
Cash and cash equivalents	10,128	20,102	12,867	13,299	14,283	12,930	14,744	15,817	18,435	18,558	17,820
Cash and cash equivalents	10,128	20,102	12,867	13,299	14,283	12,930	14,744	15,817	18,435	18,558	17,820

## 

## ACCOUNTING INFORMATION

## ACCOUNTING INFORMATION

## PROSPECTIVE STATEMENT OF CHANGES IN NET ASSETS/EQUITY

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
Equity at the start of the year	1,591,050	1,641,656	1,665,744	1,784,696	1,815,194	1,837,302	1,979,555	2,027,237	2,058,176	2,225,358	2,280,871
Total comprehensive revenue and expenses	22,360	24,088	118,952	30,498	22,108	142,253	47,682	30,939	167,182	55,513	29,187
Equity at the end of the year	1,613,410	1,665,744	1,784,696	1,815,194	1,837,302	1,979,555	2,027,237	2,058,176	2,225,358	2,280,871	2,310,058

## PROSPECTIVE CASHFLOW RECONCILIATION

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
Surplus/(deficit) from prospective income statement	22,360	24,088	17,604	10,814	22,108	23,889	25,870	30,939	30,488	28,996	29,187
Add non cash items:											
Depreciation	29,984	32,674	32,548	35,792	37,253	37,928	40,536	41,055	42,067	45,563	46,849
Fair value movement on revaluation	-	(1,609)	(1,657)	(1,707)	(1,758)	(1,811)	(1,865)	(1,921)	(1,978)	(2,038)	(2,099)
Share of associates surplus/deficit	-	-	-	-	-	-	-	-	-	-	-
Vested assets	(4,452)	(7,437)	(7,661)	(7,860)	(7,440)	(7,641)	(7,839)	(8,059)	(8,284)	(8,525)	(8,755)
	25,532	23,628	23,230	26,225	28,055	28,476	30,832	31,075	31,805	35,000	35,995
Movements in workings capital:											
Decrease/(increase) in accounts receivable	(464)	(1,058)	(994)	(553)	1,424	124	(383)	433	(634)	540	(594)
Increase/(decrease) in accounts payable	(56)	(64)	(1,267)	1,769	(552)	(1,621)	1,892	435	2,936	(712)	257
Increase/(decrease) in employee entitlements	40	260	225	119	106	110	170	123	170	171	171
	(480)	(862)	(2,036)	1,335	978	(1,387)	1,679	991	2,472	(1)	(166)
Other:											
Decrease/(increase) in term receivables	-	-	-		-	-	-	-	-	-	-
Increase/(decrease) in term provisions	(54)	(35)	(41)	(35)	(39)	(29)	(30)	(29)	(30)	(29)	(30)
Increase/(decrease) in term employee entitlements	17	61	52	28	25	25	40	28	40	40	40
	(37)	26	11	(7)	(14)	(4)	10	(1)	10	11	10
Add(deduct) items classified as investing or financing activities:											
Gain on sale of assets	(62)	(62)	(62)	(62)	(62)	(62)	(62)	(62)	(62)	(62)	(62)
Capital creditors	54	1,855	1,416	(982)	70	1,340	(929)	(843)	(1,990)	608	(82)
	(8)	1,793	1,354	(1,044)	8	1,278	(991)	(905)	(2,052)	546	(144)
Net cash flow from operating activities	47,367	48,673	40,163	37,323	51,135	52,252	57,400	62,099	62,723	64,552	64,882

# ACCOUNTING INFORMATION

# ACCOUNTING INFORMATION

# **PROSPECTIVE FUNDING IMPACT STATEMENT**

	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
SOURCES OF OPERATING FUNDING											
General rates, uniform annual general charges, rates penalties	40,825	43,949	47,561	50,750	54,343	59,384	63,186	65,629	68,617	72,324	76,021
Targeted rates	37,324	38,719	40,058	41,978	46,489	49,879	52,501	54,232	56,665	60,563	63,124
Subsidies and grants for operating purposes	5,383	6,183	6,430	8,174	6,248	6,248	6,615	6,775	9,492	6,808	6,885
Fees and charges	15,652	16,227	17,419	18,416	18,696	18,826	19,104	19,388	19,695	20,024	20,441
Interest and dividends from investments	3,452	3,050	3,323	3,571	3,570	3,568	3,568	3,568	3,568	3,568	3,568
Local authorities fuel tax, fines, infringement fees, and other receipts	21,239	24,123	27,433	29,256	27,963	27,695	28,635	27,079	29,634	28,122	28,198
Total operating funding	123,875	132,251	142,224	152,145	157,309	165,600	173,609	176,671	187,671	191,409	198,237
APPLICATIONS OF OPERATING FUNDING											
Payments to staff and suppliers	90,912	104,854	119,918	123,740	118,664	121,750	128,000	129,839	138,227	142,454	148,289
Finance costs	8,558	7,879	8,584	8,173	8,139	7,943	7,098	6,427	5,975	6,243	6,072
Other operating funding applications	_	_	_	-	_	_	-	-	-	_	-
Total applications of operating funding	99,470	112,733	128,502	131,913	126,803	129,693	135,098	136,266	144,202	148,697	154,361
Surplus/(deficit) of operating funding	24,405	19,518	13,722	20,232	30,506	35,907	38,511	40,405	43,469	42,712	43,876
SOURCES OF CAPITAL FUNDING											
Subsidies and grants for capital expenditure	13,115	16,096	14,879	4,477	9,251	5,973	7,617	10,947	8,958	11,313	9,679
Development and financial contributions	10,310	12,043	12,169	12,270	10,344	10,424	10,509	10,600	9,805	9,908	11,566
Increase/(decrease) in debt	16,799	30,315	12,324	18,134	(754)	(9,068)	(5,476)	(5,469)	7,736	294	(1,573)
Gross proceeds from sale of assets	62	62	62	62	62	62	62	62	62	62	62
Lump sum contributions	-	_	_	-	_	_	-	-	-	_	-
Other dedicated capital funding	-	-	-	-	_	-	-	-	-	-	-
Total sources of capital funding	40,286	58,516	39,434	34,943	18,903	7,391	12,712	16,140	26,561	21,577	19,734
APPLICATIONS OF CAPITAL FUNDING											
Capital expenditure											
to meet additional demand	4,648	4,174	332	4,330	61	63	64	547	3,279	3,501	72
to improve the level of service	16,682	40,280	15,181	12,179	13,883	4,464	8,905	8,430	17,178	16,329	16,650
to replace existing assets	42,366	34,044	42,680	40,040	35,648	38,753	42,151	47,506	49,456	44,367	47,490
Increase/(decrease) in reserves	(842)	1,379	(5,268)	(1,265)	(154)	46	131	90	145	120	(574)
Increase/(decrease) in investments	1,837	(1,843)	231	(109)	(29)	(28)	(28)	(28)	(28)	(28)	(28)
Total applications of capital funding	64,691	78,034	53,156	55,175	49,409	43,298	51,223	56,545	70,030	64,289	63,610
Surplus/(deficit) of capital funding	(24,405)	(19,518)	(13,722)	(20,232)	(30,506)	(35,907)	(38,511)	(40,405)	(43,469)	(42,712)	(43,876)
Funding balance	-	-	-	-	-	-	-	-	-	-	-

# ACCOUNTING INFORMATION

Pursuant to Public Benefit Entity FRS-42 paragraph 40 following is an explanation of the relationship between this Funding Impact Statement and the Prospective Comprehensive Income Statement.

This Funding Impact Statement has been prepared in accordance with the Local Government (Financial Reporting) Regulations 2011. This is a reporting requirement unique to Local Government and the disclosures contained within and the presentation of this statement is not prepared in accordance with generally accepted accounting practices ("GAAP").

This statement is based on cash transactions prepared on an accrual basis and as such does not include noncash/accounting transactions that are included within the Prospective Comprehensive Income Statement as required under GAAP. These items include but are not limited to Council's depreciation, gain and/or losses on revaluation and vested assets.

It also departs from GAAP as funding sources are disclosed based on whether they are deemed for operational or capital purposes. Income such as subsidies for capital projects, for example Waka Kotahi subsidies projected to be received for road renewal works, development and reserve financial contributions and gains on sale of assets are recorded as capital funding sources. Under GAAP these are treated as income in the Prospective Comprehensive Income Statement.

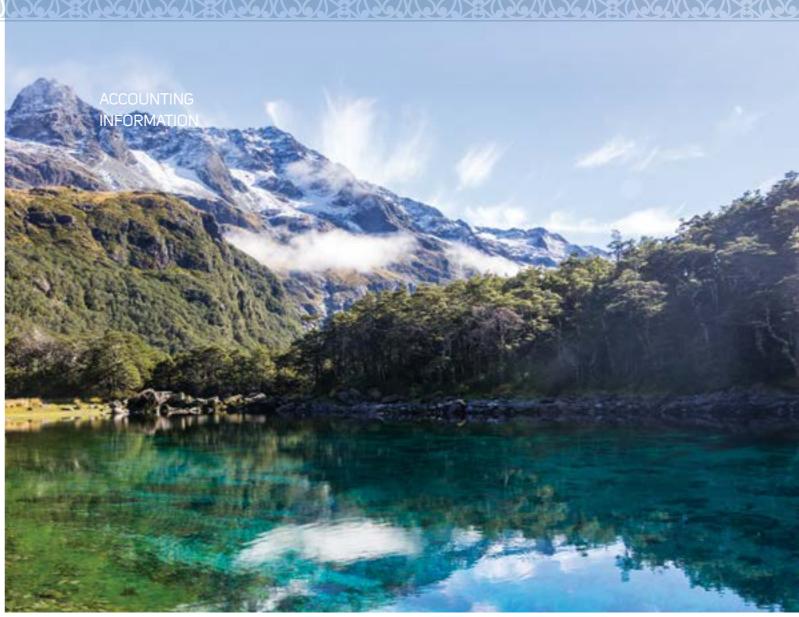
Where appropriate the budgets for Tasman's 10-Year Plan 2021 – 2031 have been developed from the forecast closing position of the 2020/2021 financial year rather than the published annual plan.

# DEPRECIATION AND AMORTISATION OF EXPENSES BY GROUP OF ACTIVITIES

This table has been included in accordance with section 4 of the Local Government (Financial Reporting) Regulations 2011, and will constitute part of the notes to the financial statements in Council's Annual Report.

The purpose of this table is to specify, in relation to each group of activities, the combined depreciation and amortisation expense for assets used directly in providing the group of activities.

This information was previously included within Council's Cost of Service Statements, however, under the new financial reporting regulations, the funding impact statements exclude non-cash/accounting transactions such as depreciation.



	2020/2021 ANNUAL PLAN \$000	2021/2022 BUDGET \$000	2022/2023 BUDGET \$000	2023/2024 BUDGET \$000	2024/2025 BUDGET \$000	2025/2026 BUDGET \$000	2026/2027 BUDGET \$000	2027/2028 BUDGET \$000	2028/2029 BUDGET \$000	2029/2030 BUDGET \$000	2030/2031 BUDGET \$000
Environmental Management	233	249	326	404	470	509	537	545	526	516	523
Public Health and Safety	93	112	114	115	114	104	87	82	81	79	81
Transportation	11,605	11,563	11,383	13,098	13,719	14,140	15,706	16,203	16,934	18,832	19,344
Coastal Assets	48	36	37	58	65	73	95	95	95	114	107
Water Supply	3,794	4,542	4,243	4,563	4,640	4,659	5,107	5,268	5,350	5,705	5,892
Wastewater	4,285	4,619	4,444	4,876	5,092	5,229	5,604	5,677	5,780	6,279	6,387
Stormwater	1,756	1,959	1,998	2,317	2,365	2,413	2,800	2,850	2,900	3,342	3,373
Waste Management and Minimisation	654	450	530	649	748	779	835	872	968	1,055	1,218
Rivers	39	36	32	30	28	28	28	28	28	28	28
Community Development	4,465	4,463	4,474	4,560	4,613	4,586	4,233	3,679	3,670	3,787	3,733
Governance	11	0	0	0	6	11	11	11	11	12	13
Council Enterprises	1,224	999	1,006	1,030	1,061	1,062	1,094	1,119	1,023	1,001	1,024

# RESERVE FUNDS

The Local Government Act 2002 (LGA) requires councils to provide a summary of the Reserve funds that it holds.

# BACKGROUND

The LGA places more focus on the accounting for, and disclosure of, reserves. It defines reserve funds as 'money set aside by a local authority for a specific purpose'. Reserves are part of equity, which may or may not be physically backed by cash/investments. Reserves are often used to separate a funding surplus of an activity. The LGA requires Council to specify the amount expected to be deposited in the fund, and the amount expected to be withdrawn from the fund over the 10 year period that the Tasman's 10-Year Plan 2021 – 2031 covers. Council does not transfer money from one reserve to fund another. Council now charges/pays 'internal' interest on any surplus or deficit balances that each individual reserve may have. Opening balance surpluses are usually due to approved committed projects not yet being undertaken or completed.

RESERVE REPORTING	ACTIVITY TO WHICH THE FUND RELATES	OPENING BALANCE 1 JULY 2021 \$000	TRANSFER INTO FUND \$000	TRANSFERS OUT OF FUND \$000	CLOSING BALANCE 30 JUNE 2031 \$000
Reserve Financial Contributions Reserve	Reserves & Facilities	13,834	33,871	(37,838)	9,867
Parks and Reserves Disaster Fund	Reserves & Facilities	413	773	_	1,186
Rivers Reserve	Rivers	(288)	54,436	(54,186)	(38)
Rivers Disaster Fund	Rivers	101	654	_	755
Water Reserve	Water Supply	(338)	175,548	(174,938)	272
Water Disaster Fund	Water Supply	166	380	_	546
Wastewater Reserve	Wastewater	1,373	163,262	(164,732)	(97)
Wastewater Disaster Fund	Wastewater	385	643	_	1,028
Stormwater Reserve	Stormwater	709	56,947	(57,597)	59
Stormwater Disaster Fund	Stormwater	674	877	_	1,551
Roading Disaster Fund	Transportation	1,375	6,200	_	7,575
Self-Insurance Fund	Overall Council	1,155	183	_	1,337
Waste Management and Minimisation Reserve	Waste Management and Minimisation	107	161,345	(161,552)	(100)
Dog Control Reserve	Public Health & Safety	50	5,117	(5,429)	(262)
Community Facilities Rate Reserve	Reserves & Facilities	118	44,869	(44,869)	118
Camping Ground Reserve	Council Enterprises & Property	(285)	10,795	(9,280)	1,230
Community Housing Reserve	Reserves & Facilities	738	11,394	(9,370)	2,762
Development Contribution Reserve	Transportation, Water Supply, Wastewater, Stormwater	6,238	75,630	(117,620)	(35,752)
General Disaster Fund	Governance	4,254	4,000	_	8,253
Total		30,779	806,924	(837,411)	291

# RESERVE FUNDS

# RESERVES

# RESERVE FINANCIAL CONTRIBUTIONS RESERVE

Reserve Financial Contributions are paid as a percentage of the land value of new allotments, and are applied to the acquisition and development of land for reserves, and to the development and upgrading of community services. All Reserve Financial Contributions must be separately accountable and the Council keeps Reserve Financial Contributions received in four separate accounts (Golden Bay Ward, Motueka Ward, Moutere-Waimea/Lakes/Murchison Wards, Richmond Ward). Strict criteria apply to the use of these funds.

## PARKS AND RESERVES DISASTER FUND

The Parks and Reserves Fund covers the excess for insured parks and reserves assets. No allowance has been made in the Tasman's 10-Year Plan 2021 – 2031 for any withdrawals on this disaster fund, as the timing of any disasters cannot be predicted.

#### **RIVERS RESERVE**

The Rivers Reserve is used to enable separate accounting for the funding and expenditure for the Rivers Activity. Each year, Council sets the proposed income, expenditure and funding budgets. Variations from these budgets, as a result of timing of projects or unplanned expenditure are recorded in the rivers fund to keep any surpluses/deficits separate from other activities.

## **RIVERS DISASTER FUND**

The Rivers Disaster Fund (The Classified Rivers Protection Fund) covers the excess for river protection assets insured under the Local Authority Protection Programme (LAPP). No allowance has been made in Tasman's 10-Year Plan 2021 – 2031 for any withdrawals on this disaster fund as the timing of any disasters cannot be predicted.

## WATER RESERVE

The Water Reserve is used to separate all funding and expenditure for the Water Supply Activity, excluding development contributions income and projects. Each year Council sets the proposed income, expenditure and funding budgets for this activity. Variations from these budgets, as a result of timing of projects and/or unplanned expenditure are recorded in the water reserve to keep any surpluses/deficits separate from other activities.

## WATER DISASTER FUND

The Water Disaster Fund covers the excess for water assets insured under the Local Authority Protection Programme (LAPP). No allowance has been made in Tasman's 10-Year Plan 2021 – 2031 for any withdrawals on this disaster fund as the timing of any disasters cannot be predicted.

## WASTEWATER RESERVE

The Wastewater Reserve is used to separate all funding and expenditure for the Wastewater Activity, excluding development contributions income and projects. Each year Council sets the proposed income, expenditure and funding budgets for this activity. Variations from these budgets, as a result of timing of projects and/or unplanned expenditure are recorded in the Wastewater Reserve to keep any surpluses/deficits separate from other activities.

# WASTEWATER DISASTER FUND

The Wastewater Disaster Fund covers the excess for wastewater assets insured under the Local Authority Protection Programme (LAPP). No allowance has been made in Tasman's 10-Year Plan 2021 – 2031 for any withdrawals on this disaster fund as the timing of any disasters cannot be predicted.

## STORMWATER RESERVE

The Stormwater Reserve is used to separate all funding and expenditure for the Stormwater Activity, excluding Development Contributions income and projects. Each year Council sets the proposed income, expenditure and funding budgets for this activity. Any variation from these budgets for example as a result of timing of projects or unplanned expenditure are recorded in the Stormwater Reserve to keep any surpluses/deficits separate from other activities.

# RESERVE FUNDS

#### STORMWATER DISASTER FUND

The Stormwater Disaster Fund covers the excess for stormwater assets insured under the Local Authority Protection Programme (LAPP). No allowance has been made in Tasman's 10-Year Plan 2021 – 2031 for any withdrawals on this disaster fund as the timing of any disasters cannot be predicted.

#### **ROADING DISASTER FUND**

The Roading Disaster Fund covers the cost of the remediation of roading assets due to a disaster that are not covered through the Waka Kotahi/New Zealand Transport Agency (Waka Kotahi). No allowance has been made in Tasman's 10-Year Plan 2021 – 2031 for any withdrawals on this disaster fund as the timing of any disasters cannot be predicted.

## SELF INSURANCE FUND

The purpose of this fund is to provide cover for assets or liabilities that are medium to low risk, but are uneconomic to insure.

#### WASTE MANAGEMENT AND MINIMISATION RESERVE

The Waste Management and Minimisation Reserve is used to separate all funding and expenditure for the Waste Management and Minimisation Activity. Each year Council sets the proposed income, expenditure and funding budgets set for this activity. Any variation from these budgets for example timing of projects or unplanned expenditure are recorded in the Waste Management and Minimisation Reserve to keep any surpluses/deficits separate from other activities.

## DOG CONTROL RESERVE

The Dog Control Reserve is used to separate all funding and expenditure for the Dog Control activity. Each year Council sets the proposed income, expenditure and funding budgets for this activity. Any variation from these budgets, for example timing of projects or unplanned expenditure, are recorded in the Dog Control Reserve to keep any surpluses/deficits separate from other activities.

#### COMMUNITY FACILITIES RATE RESERVE

The Community Facilities Rate Reserve is used to separate all funding and expenditure for the Community Facilities activity. Each year Council sets the proposed income, expenditure and funding budgets for this activity. Any variations from these budgets, for example timing of projects or unplanned expenditure, are recorded in the Community Facilities Rate Reserve so that any surpluses/deficits are kept separate from other activities. The surplus in this reserve increases over the life of Tasman's 10-Year Plan 2021 – 2031 due to interest costs decreasing as the loans are repaid. The surplus increase is mainly from year five onwards in this Plan.

#### CAMPING GROUND RESERVE

The Camping Ground Reserve is used to separate all funding and expenditure for the Camping Ground activity. Each year Council sets the proposed income, expenditure and funding budgets for this activity. Any variations from these budgets, for example timing of projects, unplanned expenditure or changes in income, are recorded in the Camping Ground Reserve so that any surpluses/deficits are kept separate from other activities.

#### COMMUNITY HOUSING RESERVE

The Community Housing Reserve is used to separate all funding and expenditure for the Community Housing activity. Each year Council sets the proposed income, expenditure and funding budgets for this activity. Any variations from these budgets, for example due to timing of projects or unplanned expenditure, is recorded in the Community Housing Reserve so that any surpluses/deficits can be kept separate from other activities

# RESERVE FUNDS

#### DEVELOPMENT CONTRIBUTION RESERVE

It is the Council's intention that developers should bear the cost of the increased demand that development places on the District's infrastructure. Population growth in the District places a strain on network and community infrastructure. That infrastructure will need to expand and be further developed in order to cope with the demands of population growth. This includes additional demand on services such as transportation, water supply, wastewater and stormwater management. All Development Contributions must be separately accountable and the Council keeps Development Contributions received in four separate accounts; transportation, wastewater, stormwater and water. Strict criteria apply to the use of these funds. Any budgeted surpluses/deficits for these funds in any given year are funded through borrowing or repaying Development Contribution loans. The significant movement in the Development Contribution Reserve from a surplus of \$6 million to a deficit of \$36 million is driven by larger up front growth costs that will be recovered over a 30 year period.

## **GENERAL DISASTER FUND**

The General Disaster Fund is to cover uninsurable assets like roads and bridges. Council usually receives a subsidy from Waka Kotahi to cover part of the costs of any roads and bridges damaged in a disaster, but Council needs to fund any remaining costs. No allowance has been made in Tasman's 10-Year Plan 2021 – 2031 for any withdrawals on this disaster fund as disasters are impossible to predict.



# FINANCIAL REGULATIONS BENCHMARKS

Tasman's 10-Year Plan 2021–2031 disclosure statement for period commencing 1 July 2021

# WHAT IS THE PURPOSE OF THIS STATEMENT?

The purpose of this statement is to disclose Council's planned financial performance in relation to various benchmarks to enable the assessment of whether Council is prudently managing its revenues, expenses, assets, liabilities and general financial dealings.

Council is required to include this statement in its Long Term Plan in accordance with the Local Government (Financial Reporting and Prudence) Regulations 2014 (the Regulations). Refer to the regulations for more information, including definitions of some of the terms used in this statement.

# RATES AFFORDABILITY BENCHMARK

Council meets the rates affordability benchmark if its actual rates increases equals, or are less than, each quantified limit on rates increases.

#### RATES (INCREASES) AFFORDABILITY

**Figure 1 (on page 224)** compares Council's planned rate increases with a quantified limit on rates increases contained in the Financial Strategy (refer to Supporting Information). The quantified limit is 4.5% for years one to three, 7.0% for years four to five and 4.5% for years six to ten of Tasman's 10-Year Plan 2021 – 2031. Growth ranges from 1.57% to 2.0% per annum over the 10 years of the Plan.

# DEBT AFFORDABILITY BENCHMARK

Council meets the debt affordability benchmark if its planned borrowing is within each quantified limit on borrowing.

The definitions contained in the regulations differ from those used in Council's Treasury Risk Management Policy and Financial Strategy. The quantified limits on borrowings contained in the Financial Strategy are taken from Council's Treasury Policy, and as such were formulated in relation to the definition of net external debt. Planned results are reported using both the prescribed definitions contained in the regulations, and the definition intended by the Financial Strategy, explained below. Net external debt is defined in the Treasury Policy as total external debt less liquid financial assets and investments.

Net debt is defined in the regulations as financial liabilities less financial assets (excluding trade and other receivables).

Financial liabilities, as defined by Generally Accepted Accounting Principles (GAAP), include gross external debt (aggregate borrowings of the Council, excluding debt of Council's associate organisations, including any capitalised finance leases, and financial guarantees provided to third parties), plus trade payables and derivative financial instruments (interest rate swaps).

Financial assets, as defined by GAAP, include cash or near cash treasury investments held from time to time, and equity instruments of other entities (e.g. investments in CCOs).

#### EXTERNAL DEBT LIMIT

These graphs compare Council's planned borrowing with a quantified limit on borrowing contained in the Financial Strategy. The quantified limit is net external debt not to exceed \$250 million per annum.

**Figure 2 (on page 224)** represents the planned results based on the intended definitions contained in the Financial Strategy.

**Figure 3 (on page 224)** represents the planned results based on the prescribed definitions in the regulations.

## NET DEBT TO EQUITY

These graphs compare Council's planned debt with a quantified limit on borrowing contained in the Financial Strategy. The quantified limit is net external debt to not exceed 20% of equity.

**Figure 4 (on page 225)** represents the planned results based on the intended definitions contained in the Financial Strategy.

**Figure 5 (on page 225)** represents the planned results based on the prescribed definitions in the regulations.

# FINANCIAL REGULATIONS BENCHMARKS

#### NET DEBT TO TOTAL OP NET DEBT TO TOTAL OPERATING REVENUE

These graphs compare Council's planned debt with a quantified limit on borrowing contained in the Financial Strategy. The quantified limit is net external debt to not exceed 225% of total operating revenue.

(Total operating revenue is defined as earnings from rates, government grants and subsidies, user charges, levies, interest, dividends, financial and other revenue, but excludes non-government capital contributions, (e.g. developer contributions and vested assets), gains on derivative financial instruments, and revaluations of property, plant, or equipment.)

**Figure 6 (on page 225)** represents the planned results based on the intended definitions contained in the Financial Strategy.

**Figure 7 (on page 226)** represents the planned results based on the prescribed definitions in the regulations.

## NET INTEREST TO TOTAL OPERATING REVENUE

**Figure 8 (on page 226)** compares the net interest costs of Council's planned debt with a quantified limit on borrowing contained in the Financial Strategy. The quantified limit is net interest on external debt to not exceed 15% of total annual operating revenue.

#### NET INTEREST TO TOTAL RATES INCOME

**Figure 9 (on page 226)** compares the net interest costs of Council's planned debt with a quantified limit on borrowing contained in the Financial Strategy. The quantified limit is net interest on external debt to not exceed 25% of total annual rates income.

# **BALANCED BUDGET BENCHMARK**

**Figure 10 (on page 227)** displays Council's planned revenue (excluding development contributions, financial contributions, vested assets, gains on derivative financial instruments, and revaluations of property, plant or equipment) as a proportion of operating expenses (excluding losses on derivative financial instruments and revaluations of property, plant or equipment).

Council meets the balanced budget benchmark if its planned revenue equals or is greater than its planned operating expenses.

The operating deficit in 2022/2023 and 2023/2024 is driven by Council's decision to loan fund operating expenditure for the Digital Innovation Programme and the review of the Tasman Resource Management Plan across the Plan. These programmes are being loan funded, as the benefit to the community extends beyond a single year. For more detail please refer to the Revenue and Financing Policy. Loan funding is not included under the regulations for the calculation of operating revenue leading to an operating deficit. The balanced budget does not reflect the cash operating position of Council.

# ESSENTIAL NETWORK SERVICES BENCHMARK

**Figure 11 (on page 227)** displays the Council's planned capital expenditure on essential network services as a proportion of expected depreciation on network services. Essential network services are defined as infrastructure relating to water, wastewater, stormwater, flood protection, roads and footpaths.

Council meets the essential services benchmark if its planned capital expenditure on network services equals or is greater than expected depreciation on network services. Capital expenditure excludes vested assets.

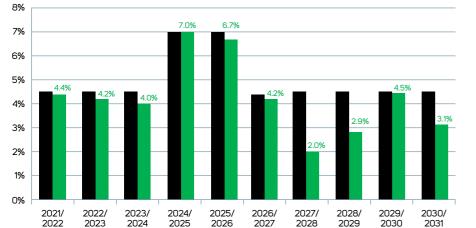
# DEBT SERVICING BENCHMARK

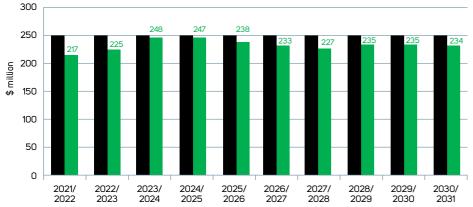
**Figure 12 (on page 227)** displays Council's planned borrowing costs as a proportion of planned revenue (excluding development contributions, financial contributions, vested assets, gains on derivative financial instruments, and revaluations of property, plant or equipment).

Because Statistics New Zealand projects the population of Tasman District will grow more slowly than the national population growth rate, Council meets the debt servicing benchmark if it's planned borrowing costs equal or are less than 10% of its planned revenue.

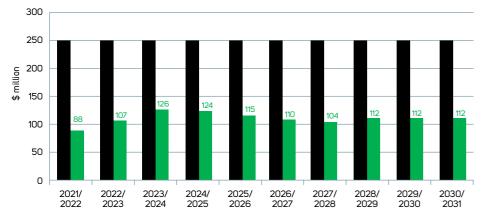
# FINANCIAL REGULATIONS **BENCHMARKS**

#### FIGURE 1: Rates (Increases) Affordability





#### FIGURE 3: Debt Affordability – Prescribed External Debt Limit



#### Quantified limit • on rates increase

- Actual rates increase (at or within limit)
- Actual rates increase (exceeds limit)

Quantified limit

on net debt

Actual debt

Actual debt

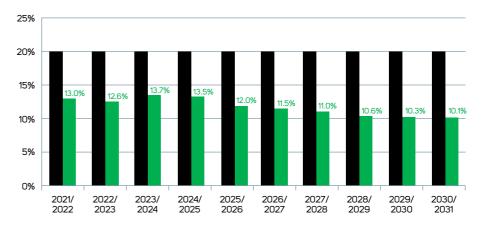
(exceeds limit)

(at or within limit)

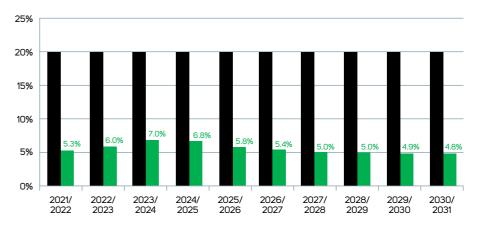
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# FINANCIAL REGULATIONS **BENCHMARKS**

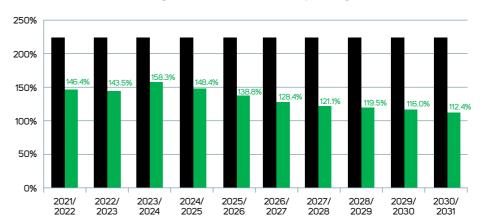
#### FIGURE 4: Debt Affordability – Council Net Debt to Equity



#### FIGURE 5: Debt Affordability – Prescribed Net Debt to Equity



#### FIGURE 6: Debt Affordability – Council Net Debt to Operating Revenue



#### Quantified limit • on net debt

- Actual debt (at or within limit)
- Actual debt (exceeds limit)

FIGURE 2: Debt Affordability - Council External Debt Limit



224

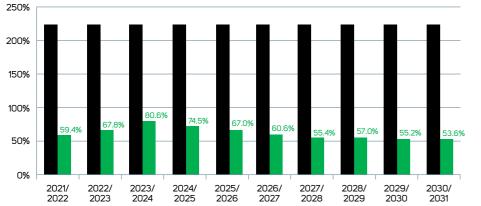
- Quantified limit on net debt to equity
- Actual net debt to equity (at or within limit)

Actual net debt to equity (exceeds limit)

- Quantified limit on net debt to equity
- Actual net debt to equity (at or within limit)
- Actual net debt to equity (exceeds limit)

- Quantified limit on net debt to operating revenue
- Actual net debt to operating revenue (at or within limit)
- Actual net debt to operating revenue (exceeds limit)

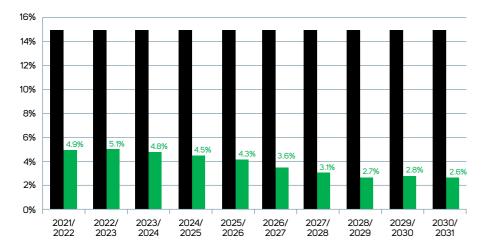
# FINANCIAL REGULATIONS **BENCHMARKS**



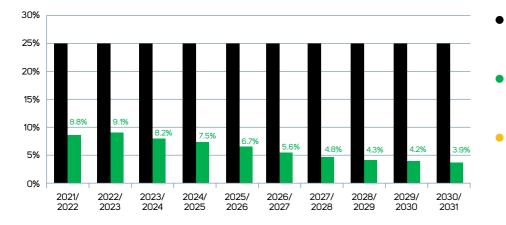
#### FIGURE 7: Debt Affordability – Prescribed Net Debt to Operating Revenue

- Quantified limit on net debt to operating revenue
- Actual net debt to operating revenue (at or within limit)
- Actual net debt to operating revenue (exceeds limit)

#### FIGURE 8: Debt Affordability – Net Interest to Operating Revenue



#### FIGURE 9: Debt Affordability - Net Interest to Annual Rates Income



- Quantified limit on net interest to operating revenue
- Actual net interest to operating revenue (at or within limit)
- Actual net interest to operating revenue (exceeds limit)

Quantified limit

rates income

on net interest to

Actual net interest

(at or within limit)

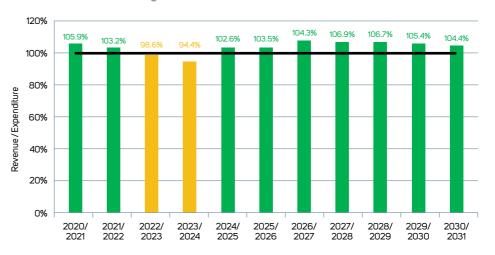
Actual net interest

to rates income (exceeds limit)

to rates income

# FINANCIAL REGULATIONS **BENCHMARKS**

#### FIGURE 10: Balanced Budget Benchmark

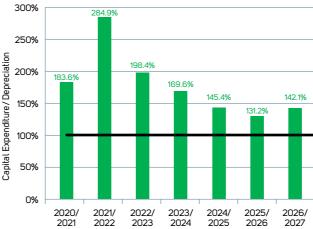


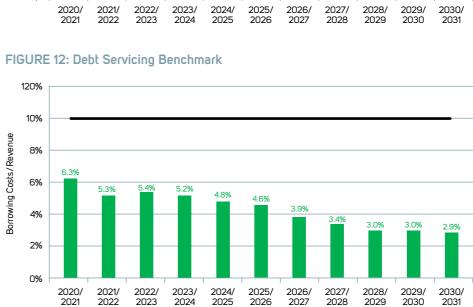
163.2%

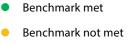
160.9% 160.8%

149.8%

#### **FIGURE 11: Essential Services Benchmark**







Benchmark met 

Benchmark not met 

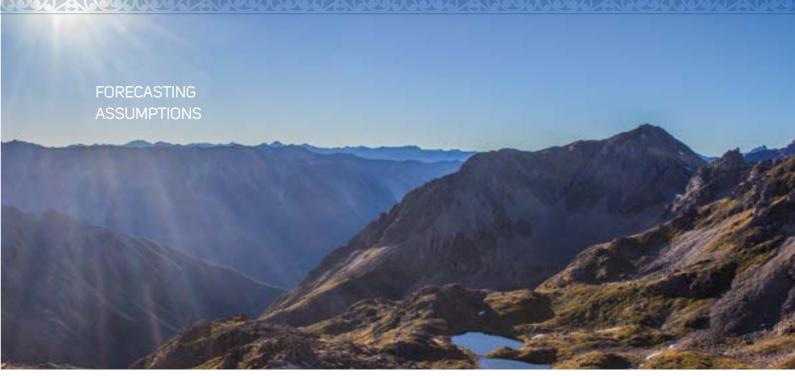
- Benchmark met
- Benchmark not met

# **ASSUMPTIONS FOR THE TASMAN** 10-YEAR PLAN 2021-2031

Tasman's 10-Year Plan 2021 – 2031 is required to contain information on the significant forecasting assumptions underlying the information contained in the document. These assumptions include assessments of a number of factors that might impact on Council and the community, including the future course of the Covid-19 pandemic, consideration of anticipated changes in the population over the next 30 years, the economic and financial environment, how Council will provide services over the next 30 years, and external factors such as climate change and Government legislation.

The assumptions are based on current information, but actual results might differ and these differences could potentially be significant. Therefore, an assessment of how likely the actual results are to vary from the assumptions and the impact the variances would have on Council is included.

These are the overarching assumptions relating to Tasman's 10-Year Plan 2021 – 2031. In addition to these assumptions activity specific assumptions can be found in each of the activity sections and Council's Activity Management Plans (which are available as separate documents).



## POPULATION CHANGES AND GROWTH ASSUMPTIONS

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAI
<ul> <li>Population growth</li> <li>The overall population of Tasman is expected to increase by 7,700 residents between 2021 and 2031, to reach 64,300. The District will experience ongoing population growth over the next 30 years but the rate of growth will slow over time<sup>5</sup>. Population growth will be distributed across 15 settlements and 5 Ward Remainder areas based on the direction from the Nelson Tasman Future Development Strategy and on demographic and development trends for each Ward.</li> <li>The growth assumption also considers non-resident demand for holiday home properties and assumes the current proportion of dwellings which are used as holiday homes.</li> <li>Based on these assumptions, Council is planning a further 4,300 dwellings and 160 new commercial or industrial buildings<sup>6</sup> will be required by 2031.</li> <li>The number of new dwellings expected to meet Tasman's population growth assumes that Nelson City Council will provide adequately for Nelson's expected population growth over the next 10 years, despite their assumption of relatively low growth in the first three years. As discussed in the assumption on Urban Development, Council planning assumes and allows for additional capacity in Tasman's urban environment, as required by the National Policy Statement on Urban Development 2020.</li> </ul>	<ul> <li>That population growth and development are higher or lower, due to a range of factors, including migration patterns, housing demand, and landowner/developer decisions.</li> <li>Positive net migration is the major contributor to the District's population growth and increasingly offsets natural decrease (more births than deaths).</li> <li>Migration patterns could be affected by: <ul> <li>International border restrictions</li> <li>An increase in the number of returning New Zealanders</li> <li>House prices and incomes relative to other regions and countries</li> <li>Housing supply in other regions, particularly Nelson City.</li> </ul> </li> <li>The demand and supply of new commercial and industrial buildings are influenced by a range of factors, including the economic and employment trends.</li> </ul>	Medium	Council will continue to monitor If population growth is higher th growth related portion of infrast Higher growth than planned cou- land (including infrastructure) for affordability. Council may be req Resource Management Plan and more land for development avai if actual growth rates are higher south for example. If population growth is lower that Contributions to pay off debt in or may need to revise its capital pro- forecast increases in rates and do anticipated.

5. Tasman District Population Projections, Natalie Jackson Demographics, November 2019, using the medium scenario. 6. Estimated using Property Economics business land forecasting model, using the medium population scenario.

## TAINTY ON FINANCIAL ESTIMATES

tor growth and demand.

than assumed, debt incurred by Council to fund the astructure will be repaid more quickly than assumed. could also result in an insufficient amount of serviced for development and a worsening of housing equired to undertake further changes to the Tasman nd/or increase its investment in infrastructure to make vailable. Some infrastructure may need to come forward er than forecast for the next few years – in Richmond

than assumed it may take longer for Development incurred to fund growth related infrastructure. Council programme for growth related infrastructure. The development contributions may be smaller than

# FORECASTING ASSUMPTIONS

#### **POPULATION CHANGES AND GROWTH ASSUMPTIONS (CONT.)**

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTA
Ageing population The proportion of the population aged 65 years and over is projected to increase from 21% in 2018 to 29% by 2031 (medium scenario). This increase, known as structural ageing, means that total population growth rates are projected to slow down over time. The population in some parts of the District is projected to start to decrease from 2038. The increasing age of the population is also likely to mean a reduction in average household size, as more people live alone or as couples without children. This would result in an increased demand for housing, particularly smaller, accessible housing. The ageing population is also likely to mean more residents on limited incomes, and more residents with disabilities and health issues. An increase in the number of residents with disabilities and health issues is likely to increase demand for more accessible footpaths, seating and toilets, and a need to adapt the way information and services are provided.	Once a population has more than 20 per cent aged 65+ years it is usually approaching the end of natural increase. This is forecast to be the case for Tasman even under the high growth population scenario. The age structure of Tasman's population is also affected by migration patterns, which have historically included a net loss of 15-24 year olds. There is potential for the Covid-19 pandemic and border restrictions to reduce the number of young residents leaving the region. There is also potential for an increase in the number of relatively younger expatriates returning to New Zealand.	Low	If the population ages faster that or future investment in infrastru- increases. Due to an associated be necessary to consider servici- increased demand for housing. also need to reconsider the mix meet the needs of the older pop If the population ages more slow increases in levels of service and with the likely consequence of i lower demand for housing, Cou to support the growth in land for need to reconsider the mix of se the needs of the younger popul
Urban Development That as a Regional Council and Territorial Authority, Council meets ss.30 and 31 of the Resource Management Act to ensure there is sufficient development capacity in relation to housing and business land to meet the expected demands of the region. This requires sufficient housing and business land capacity (including the competitiveness margin) to be appropriately zoned and serviced by the required timeframes. Necessary infrastructure development features in the Activity Management Plans. That Council meets its obligations as a Tier 2 urban environment under the National Policy Statement (NPS) on Urban Development, including encouraging intensification, preparing a new Future Development Strategy, preparing a housing and business capacity assessment and making required alterations to the District and Regional Plan by set timeframes. In encouraging intensification, Council's adopted intensification action plan has a number of items that are included in Tasman's 10-Year Plan 2021 – 2031 such as – funding of infrastructure for water supply, wastewater, stormwater and transport (private, public and active), creation of "greenways", further exemptions from development contributions.	There is a risk that the housing and business needs of the region are different to those we have assumed, due to factors relating to the population growth, housing preferences and economic situation assumptions. There is a risk that the growth infrastructure projects are not completed in time to provide the sufficient housing and business capacity required by the NPS Urban Development. There is a risk that landowners won't choose to develop land that is zoned and serviced. By July 2021 we need to complete a Housing and Business Assessment, so far as it relates to housing, which will examine this in detail. The main risk is that we do not have the right type of capacity according to need. Based on this Plan's growth projections and infrastructure programme, Tasman District Council has sufficient development capacity for housing, including the competitiveness margin.	Low in Years 1-3, Medium in Years 4-10	If there is insufficient capacity o notify the Minister for Environm Council would likely need to bri development. This could increas Contribution levels.

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#### AINTY ON FINANCIAL ESTIMATES

than assumed, Council may reduce levels of service and/ tructure and facilities in order to reduce future rates ed reduction in the average household size, it may also vicing additional land for development to meet the rg. This could require increased borrowing. Council may nix of services, facilities and infrastructure it provides to population structure.

lowly than assumed, Council may consider selective and/or future investment in infrastructure and facilities of increased future rates rises. Due to an associated buncil may also reduce its investment in infrastructure for development (which would reduce debt) and may services, facilities and infrastructure it provides to meet bulation structure.

of the right type, Council will need to immediately ment.

oring forward infrastructure to service further areas for ease Council borrowing and/or impact Development

# FORECASTING ASSUMPTIONS

#### **POPULATION CHANGES AND GROWTH ASSUMPTIONS (CONT.)**

BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAI
That rates become more unaffordable than expected as a result of either an increasing proportion of older people, higher numbers of low-skilled workers in the District or the economic downturn is more severe or prolonged than assumed. There is a slight risk that household incomes are higher than assumed and rates become more affordable.	Low	If rates become more unaffordat and/or future investment in infra increases. If rates become more affordable, and/or future investment in infra
That Council receives development contributions more slowly than assumed.	Low in Years 1-3, Medium in Years 4-10	If development contributions are growth related infrastructure inv net debt limit in its Financial Stra contributions as interest accume other debt, or revising the debt
That Council receives development contributions more slowly than assumed.	Low in Years 1-3, Medium in Years 4-10	If development contributions are growth related infrastructure inv net debt limit in its Financial Stra contributions as interest accumu other debt, or revising the debt l
	That rates become more unaffordable than expected as a result of either an increasing proportion of older people, higher numbers of low-skilled workers in the District or the economic downturn is more severe or prolonged than assumed. There is a slight risk that household incomes are higher than assumed and rates become more affordable. That Council receives development contributions more slowly than assumed. That Council receives development contributions more slowly than	That rates become more unaffordable than expected as a result of either an increasing proportion of older people, higher numbers of low-skilled workers in the District or the economic downturn is more severe or prolonged than assumed.LowThere is a slight risk that household incomes are higher than assumed and rates become more affordable.Low in Years 1-3, Medium in Years 4-10That Council receives development contributions more slowly thanLow in Years 1-3, Medium in Years 4-10

#### AINTY ON FINANCIAL ESTIMATES

dable, Council may choose to reduce levels of service nfrastructure and facilities in order to reduce future rates

ble, Council may selectively increase levels of service nfrastructure and facilities.

s are received more slowly, Council will hold debt for investment for longer. This may put pressure on Council's Strategy. It will also raise the cost of future development imulates. Council may have to consider either reducing bt limit in its Financial Strategy.

are received more slowly, Council will hold debt for investment for longer. This may put pressure on Council's Strategy. It will also raise the cost of future development mulates. Council may have to consider either reducing bt limit in its Financial Strategy.

# FORECASTING ASSUMPTIONS

#### **OPERATIONAL ASSUMPTIONS**

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAI
Amalgamation and Shared services That Council will continue through the term of Tasman's 10-Year Plan 2021 – 2031 as a separate unitary authority. Council will continue to work with other entities to develop shared services where this provides economic and social benefits to our communities.	That the Nelson and Tasman Councils amalgamate to form one combined Council for the wider region or the Council does not continue in its current form. That some shared services arrangements are discontinued during Tasman's 10-Year Plan 2021 – 2031 period.	Low	Amalgamation of the two Counc another way would involve a fur capital programme, and finance Shared services are in place beca benefits to the parties involved. increased costs for Council and/o
<b>Council's Resource Consents</b> That the resource consents held by Council will not be significantly altered, and any that are due to expire during the next 10 years will be replaced with similar consents if required.	That the resource consents held by Council are significantly altered, or the rules significantly changed increasing the consent condition requirements and cost. That the resource consents held by Council cannot be replaced.	Low	If consent conditions or planning costs are expected. Council may consented activity, or review the the additional costs of complian If new resource consents for an a term, Council will need to consid service.
Availability of contractors and materials Contractors and materials will be available to undertake the work required to agreed standards, deadlines and to budget.	That contractors and/or materials are not available to undertake the planned works.	Low to Medium	Council competes with Central C contractor resources. If contractors or materials are no to be reduced and/or amended. of activities and the cost of prov
<ul> <li>Delivery of Council's Capital Programme</li> <li>Capital budgets have been prepared assuming that they will be delivered. However, Council also appreciates that issues occur that mean that all projects will not be delivered on time. As a result, a capital lag of 10% of the following activities capital spend has been built into the plan: <ul> <li>Stormwater</li> <li>Water</li> </ul> </li> </ul>	That there are delays in the delivery of projects in the capital programme greater than the 10% lag assumed. Alternatively, that more of the delivery of projects in the capital programme is delivered on time than assumed through the 10% lag.	Medium	Most Council capital expenditure spending the forecast level of ca debt figure in the Financial Strat will result in lower than planned these assets being later. These th surplus because interest and op Council will collect more in rates If more projects are delivered or
<ul> <li>Property</li> <li>Reserves spend funded by Reserve Financial Contributions</li> <li>Wastewater</li> </ul>			than forecast with an associated \$1 million more or less in debt e per annum.
This recognises that certain projects will not be completed on time but acknowledges that Council is unsure which project or projects this will relate to.			

## AINTY ON FINANCIAL ESTIMATES

uncils or Council's organisational form changing in fundamental reconsideration of the levels of service, aces under a new amalgamated Council.

ecause there are financial, co-ordination or other ed. If some of these are discontinued, there could be ed/or lower levels of service.

ing rules are significantly altered, increased compliance ay need to consider changing the way it provides the the fees, charges and/or rates charged in order to cover ance.

n activity are not approved or are approved for a shorter sider the implications in terms of cost and level of

al Government and the private sector for the available

not available, Council's programme of work would have ed. This would impact the levels of service for a number oviding them, as well as potentially slowing growth.

ure is funded through borrowing. The risk of not capital is that Council does not reach its projected net rategy. In addition, delays in delivering capital projects ed operational costs associated with the creation of then flow on into the Profit and Loss account as a operational costs are lower than planned. As a result, tes than necessary.

on time than anticipated, Council's debt will be higher ed increase in interest costs.

equates to a rating impact of plus or minus \$80,000

# FORECASTING ASSUMPTIONS

#### **OPERATIONAL ASSUMPTIONS (CONT.)**

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAIL
Staff numbers and accommodation That the Council's staff numbers increase from 307 full time equivalent in 2019/2020 to 473 by end of 2030/2031. This growth in staff numbers is associated with population growth, changing local government responsibilities and increasing customer expectations.	Council's staffing requirement grows to a lesser extent or more slowly as a result of efficiencies, improved information technology or changes to Council's functions.	Medium	Council carried out workforce pla We decided to scale back the inc in Tasman's 10-Year Plan 2021 – 2 Technology and other efficiencie services Council will provide in th
That the Council's office building in Richmond is not adequate to meet the need for the existing staff to operate productively and the future growth in staff numbers. A strategic study will be carried out	Council's staffing requirement grows to a greater extent or more rapidly than assumed.		If the number of staff employed to reduce rates or fees and charg of service.
in 2021/2022 to consider options to either move to a new site or demolish and rebuild on the existing site. No budget provision has been made in Tasman's 10-Year Plan 2021 – 2031 for a substantial	consider options to either move to a new site or build on the existing site. No budget provision has sman's 10-Year Plan 2021 – 2031 for a substantial chmond office. Budget has been provided for basic hanges to the Richmond office to maintain its he meantime.There becomes an urgent need to relocate from the Richmond office more quickly than anticipated or supplement the existing capacity through additional office accommodation.not occupy the Richmond office building by 2031 nes not expect to incur additional earthquake- pasts (estimated at \$4 million). We have not budgeted uake strengthening costs in Tasman's 10-Year Plan reasons for making this assumption are that based quake strengthening cost information, we anticipated w building on the current site or moving to anThere becomes an urgent need to relocate from the Richmond office more quickly than anticipated or supplement the existing capacity through additional office accommodation.		If the number of staff employed to increase rates or fees and chan discretionary levels of service.
and affordable changes to the Richmond office to maintain its functionality in the meantime.			If Council has to relocate from th necessary to increase borrowing rates (to either lease a building c
That Council will not occupy the Richmond office building by 2031 and therefore does not expect to incur additional earthquake- strengthening costs (estimated at \$4 million). We have not budgeted for these earthquake strengthening costs in Tasman's 10-Year Plan 2021 – 2031. The reasons for making this assumption are that based on known earthquake strengthening cost information, we anticipate developing a new building on the current site or moving to an alternative site and disposing of the current site.			If Council has to carry out the ad Richmond office building it may capital projects.
Demand for digital services Council will be required to invest in the upgrade of some Information Technology systems and the replacement of others to ensure that Council work can continue without an unacceptable level of risk of	That funding is not available to invest to the extent required for this activity.	Low	The investment in technology ov insufficient to modernise the Cou forward is substantial compared previous years.
failure. Many residents will expect to be able to communicate and carry out transactions with Council through digital means. The availability of broadband connectivity is now widespread across			If Council is not able to invest ad possibility that Council informati our core systems will preclude th
the region, with coverage expected to be extended to all community centres within the next three years.			activity and more relevant on-lin efficiencies may not be realised r
			More general access to high ban numbers of residents wanting to demand more information and n

## AINTY ON FINANCIAL ESTIMATES

planning to inform Tasman's 10-Year Plan 2021 – 2031. increases in staff numbers forecast through this planning – 2031 budget. This is in anticipation of Information cies. There are also likely to be changes to the range of n the next few years.

ed increases less than anticipated, Council may be able arges revenue or consider increasing discretionary levels

ed increases more than anticipated, Council may need harges revenue to fund these or consider reducing

the Richmond office earlier than assumed, it could be ng (if Council owns the replacement building) and/or g or service the debt).

additional earthquake strengthening work on the ay need to increase debt levels and/or reprioritise other

over the last Long Term Plan 2018 – 2028 period was Council's core technology. The spend required going ed with the Information Technology investment of

adequately in digital services, there will be a heightened nation may be lost or corrupted, and that the age of them underpinning greater electronic processing of line engagement with residents. In addition, operating ed resulting in higher staff numbers and costs.

andwidth broadband facilities will result in increasing to conduct their business on-line. Residents will d more feature rich electronic services from Council.

# FORECASTING ASSUMPTIONS

#### **OPERATIONAL ASSUMPTIONS (CONT.)**

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAIN
Three Waters activities The Taumata Arowai – Water Services Regulator Act 2020 was passed in late July 2020. This new Crown entity is currently being established and will become responsible for drinking water regulation once a separate Water Services Regulator Bill is passed (anticipated to be mid-late 2021). The Government's starting intention is for publicly-owned multi-regional models for water service delivery (with a preference for local authority ownership). However final decisions on a service delivery model are yet to be determined. Council has signed a MOU with Central Government and is participating in the exploration of future service delivery options. In all eventualities the community will continue to need three waters services (whether Council delivers them or not) and the continued provision of these activities are included in Tasman's 10-Year Plan 2021 – 2031 financial forecasts.	The management of the three waters networks in Tasman is transferred to another entity, such as a new water company or a council controlled organisation.	High	<ul> <li>Transfer of Council's three waters significant impact on Council's fir</li> <li>The three waters services make u revenues, as follows<sup>7</sup>:</li> <li>Operating revenue \$31.6 millio</li> <li>Direct costs of running the act</li> <li>Internal charges and overheact</li> <li>Value of three water assets \$42</li> <li>Value of any debt incurred to for</li> </ul>
Reform/Repeal of Resource Management Act That there will continue to be obligations on Council to develop, implement and maintain resource management plans. Council will continue to have regulatory authorising environment and monitoring and compliance functions.	Central government has signalled its intention to reform environmental/ planning legislation. Whilst some very high level directions for this legislative change have been signalled, the details and implications for Council are not yet known. The final form of the legislation could have substantial impacts on Council's organisation and resourcing.	Low for Years 1-3, High for Years 4-10	<ul> <li>Until the legislative changes are fimpact on Council.</li> <li>The environmental management costs and revenues, as follows<sup>8</sup>:</li> <li>Operating revenue \$12.9 million</li> <li>Direct costs of running the action of the sector of th</li></ul>

#### AINTY ON FINANCIAL ESTIMATES

ers assets and activities to another entity will have s finances and operations.

up a substantial portion of Council's assets, costs and

nillion activities \$20 million eads \$3.7 million \$476.5 million. to fund the activities \$112.3 million

re further developed it is difficult to estimate the likely

ent activity makes up a substantial portion of Council's

illion

activities \$7.6 million

eads \$4.9 million

fund the activities \$0.6 million

# FORECASTING ASSUMPTIONS

#### **OPERATIONAL ASSUMPTIONS (CONT.)**

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAI
Future for local Government Unless specifically stated otherwise, the Council has prepared the Tasman's 10-Year Plan 2021 – 2031 on the assumption its existing role and functions will continue for the life of the Plan.	On 24 April 2021 the Minister of Local Government announced that she had established a Ministerial Inquiry into the Future for Local Government.	Low for Years 1-3, High for Years 4-10.	Until the review is complete and difficult to estimate the likely im Any changes that are made will b
	<ul> <li>The review includes, but is not limited</li> <li>to, the following:</li> <li>roles, functions, and partnerships</li> <li>representation and governance, and</li> <li>funding and financing.</li> </ul>		
	While the review could recommend significant change to what local government is and does, there is no information available on the likely direction for the review at this time.		
	The Council considers it unlikely that any recommendations could take effect before 1 July 2024 – particularly for changes to roles or functions.		
Freshwater Regulatory Changes That the resources budgeted for implementation of the Resource Management Act Freshwater amendments, National Policy Statement (NPS) Freshwater, National Environmental Standard (NES) for Freshwater (various) and Stock Exclusion regulations will be adequate.	That the resourcing provided in Tasman's 10-Year Plan 2021 – 2031 proves inadequate to meet the expectations of the community and Council's partners, resulting in further costs.	Medium	These are recent instruments and them and the associated costs/re If there are additional costs these reducing discretionary levels of s
These Freshwater changes have reduced the implementation timeframes from 10 years to four years while imposing additional			

requirements. Resourcing has been provided in Tasman's 10-Year Plan 2021 – 2031 budget at the minimum level considered adequate.

#### INTY ON FINANCIAL ESTIMATES

nd the Government has made its intentions clear it is impact on Council.

ill be incorporated in Tasman's 10 Year Plan 2024–2034.

and Council is still determining the full implications of s/resourcing implications.

ese could result in the need to increase rates or consider of service.

# FORECASTING ASSUMPTIONS

## **OPERATIONAL ASSUMPTIONS (CONT.)**

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAIL
Resourcing for Proposed National Policy Statements and National Environmental Standards That the resources budgeted for implementation of the regulatory	The final form and obligations required through the new instruments require additional resourcing than provided for in Tasman's 10-Year Plan 2021 – 2031.	Medium	If Council is unable to adequately potential for legal challenge and Environment under S24 of the Re
changes noted below will be adequate. Council has provided resourcing in Tasman's 10-Year Plan 2021 – 2031 for the following:			As these regulatory instruments 10-Year Plan 2021 – 2031, the full known.
proposed NPS Indigenous Biodiversity			If there are additional costs these
proposed NPS Highly Productive Land			reducing discretionary levels or s
<ul> <li>proposed amendments to NES Air Quality and proposed amendments to the NES for Sources of Human Drinking Water</li> </ul>			
proposed NES for Wastewater Discharges and Overflows, and			
NES for the Outdoor Storage of Tyres.			
These regulatory changes are under development but have not been finalised.			
Council has provided resourcing in Tasman's 10-Year Plan 2021 – 2031 to cover policy, information, consenting, monitoring and compliance functions.			

#### AINTY ON FINANCIAL ESTIMATES

- tely administer the new obligations, there is the nd risk of intervention by the Minister for the Resource Management Act 1991.
- nts were not finalised at the time of developing Tasman's full requirements and implications for Council is not
- ese could result in the need to increase rates or consider or service.

# FORECASTING ASSUMPTIONS

#### **EXTERNAL ASSUMPTIONS**

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTA
Covid-19 New Zealand avoids a widespread outbreak of Covid-19 and is at alert Level 1 through 2021 <sup>9</sup> . Stringent boarder restrictions remain in place until the end of 2021 <sup>10</sup> and a vaccine is widely available in 2021.	<ul> <li>The future course of the Covid-19 pandemic is hard to predict.</li> <li>Risks include: <ul> <li>a recurrent resurgence of the Covid-19 virus in New Zealand</li> <li>unknown timing and efficacy of a vaccine</li> <li>unknown length of border restrictions</li> </ul> </li> </ul>	Medium	Further periods of restrictions at Tasman community and econom essential services and continue a discretionary services will be cur become more difficult to achiev impact will increase pressures for expense of lower levels of service At the same time Council will ha as a significant consumer of good community infrastructure to ma of Council's services which migh places will become more import connected.
Economic Environment The Tasman economy is expected to experience a downturn in 2021 and 2022, due to the impact of the Covid-19 pandemic <sup>11</sup> . While the economy is forecast to start gradually recovering from the September quarter 2020 <sup>12</sup> , unemployment is expected to slowly recover to between 3.5% <sup>13</sup> and about 5% <sup>14</sup> by around 2030. Around a third of Tasman's economy is focused on agriculture and manufacturing which is at lesser risk of restrictions, but may still feel the impact of any ongoing global downturn. The productivity of the agricultural sector in particular is likely to be negatively affected by limited access to seasonal workers from overseas due to border restrictions. Tourism accounts for around 11% of Tasman's economy and will be significantly impacted for the next few years by New Zealand's international border restrictions and reduced visitor numbers.	<ul> <li>The timing and extent of the economic downturn or recovery may be lower or higher than forecast due to:</li> <li>the level of central government support provided to individuals, businesses, and other organisations</li> <li>the timing and availability of a Covid-19 vaccine</li> <li>central government policy, including border restrictions</li> <li>the global economic situation and other national or international factors</li> </ul>	Medium	The demand for various Council dependent on the incomes of re There is a risk that the economic a negative impact on rates affor- revenue streams, including rates commercial activities. Council m in areas such as community sup deliver economic stimulus packa resources or to increase borrowi There is a risk that the economic may have reduced budgets mor

14. Local Government Cost Adjustor Forecasts: Three Scenarios. Mahuru 2020. BERL

## TAINTY ON FINANCIAL ESTIMATES

s at Level 3 or 4 may have negative impacts on the nomy. In this scenario Council will continue to provide ue some discretionary services by remote working. Many curtailed. Completing capital works programmes may ieve due to social distancing measures. The economic s for Council to limit rates increases, potentially at the rvice.

have two important roles: to support the local economy goods and services; and to invest in economic and maintain confidence generally. At the same time many ight be considered discretionary, e.g. providing public portant in enabling community members to remain

ncil services and several sources of Council revenue are fresidents and businesses.

mic downturn is worse or longer than expected, having fordability and various parts of Council's business and ates, fees and charges, dividends, and revenue from il may be called upon to deliver higher levels of service upport and working with central government to tokages which could require a need to re-direct Council powing.

mic situation recovers faster than expected and Council nore than necessary.

<sup>9.</sup> Local Government Cost Adjustor Forecasts: Three Scenarios. Mahuru 2020. BERL

<sup>10.</sup> Local Government Cost Adjustor Forecasts: Three Scenarios. Mahuru 2020. BERL

<sup>11.</sup> Infometrics April 2020 forecast.

<sup>12.</sup> Local Government Cost Adjustor Forecasts: Three Scenarios. Mahuru 2020. BERL

<sup>13.</sup> Deloitte Covid-19 scenario modelling tools for local authorities, October 2020. Note forecast numbers are for the Westcoast/Nelson-Tasman/Marlborough region

# FORECASTING ASSUMPTIONS

#### **EXTERNAL ASSUMPTIONS (CONT.)**

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAIL
<b>Climate Change</b> We have based our climate change assumptions on the NIWA- modelled climate change projections for Tasman District (see separate table at the end of this document). The scenarios our assumptions are based on are expressed as a range, from higher emissions to lower emissions, for a number of climate-related parameters.	There is an overall risk that the effects of climate change are more severe than the scenarios Council's assumptions are based on and/or sea level rise is higher than the Ministry for the Environment (MfE) predicted advice levels.	High	There will be social, cultural, eco change for individuals, landowne addition to the broader implicati include: damage to/loss of assets storm inundation events, sea lev supply security; increased waste structures; increased biosecurity
Council assumes that it is not possible to reduce the mid-century warming, due to the amount of carbon dioxide already accumulated in the atmosphere – i.e. that the projections for mid-century are already 'locked in'.			The separate table at the end of the specific climate change scen to Council of responding to thes significant. If the impacts are mo even higher. A wide range of Cou
As a consequence of climate change, natural disasters will occur with increasing frequency and intensity. The weather-related and wildfire events the District has experienced in recent years are consistent with predictions of climate change impacts. For low lying coastal land there will be increasing inundation and erosion from sea level rise and storm surge. Adaptation can help reduce our vulnerability and increase our resilience to natural hazards.			may be affected, particularly in c Council will need to monitor the and review its budgets, program
We assume that sea levels will continue to rise and are likely to rise at an accelerated rate over time.			
Our plans assume a sea level rise (SLR) of up to 0.3m by 2045, 0.9m by 2090 and 1.9m to 2150 (metres above 1986-2005 baseline), in line with the Ministry for the Environment's Coastal Hazards and Climate Change Guidance (2017). For coastal subdivisions, greenfield developments and major new infrastructure, we are planning for 1.9m SLR by 2150. All sea-level rise assumptions are based on the RCP8.5H+ scenario set out in the MfE guidance (2017).			
<ul> <li>Natural Hazards</li> <li>There will be some localised natural hazard events during the term of Tasman's 10-Year Plan 2021 – 2031. For example, localised flooding, landslips or wildfires, but with impacts that are limited.</li> <li>There remains a modest chance of a medium sized event occurring in the next 10 years.</li> <li>Council assumes that 60% of the repairs to underground assets will be funded by central government and 51% of roading assets by Waka Kotahi/New Zealand Transport Agency (NZTA).</li> </ul>	That there is a modest or larger event during the period of Tasman's 10-Year Plan 2021 – 2031. The effects of climate change increases the likelihood of many types of larger natural hazard events. The Nelson Tasman Civil Defence Emergency Management (CDEM) Plan states that the natural hazards with the highest residual risk (i.e. risk that remain after treatment) for Nelson Tasman are: earthquakes (infrequent but significant impact), plant and animal pests/ diseases, high winds, large scale slope failure and drought.	Medium	Council has sufficient borrowing to use in the case of a natural has Following an extreme natural ha service, financial limits and its in response and recovery of the Dis

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#### AINTY ON FINANCIAL ESTIMATES

conomic and environmental implications of climate vners, businesses, iwi, and the wider community, in cations for the District. Examples of types of impacts sets, property, infrastructure and facilities from coastal level rise, flooding and/or wildfire; issues with water stewater overflows; inadequate flood protection ity incursions and impacts on biodiversity.

of this document details the impacts and implications of enarios our assumptions are based on. The financial cost uses impacts has not been quantified, but is likely to be more severe than anticipated, the financial costs will be Council's services and planned infrastructure provision n coastal areas.

he effects of climate change and sea level rise over time amme of work and levels of service accordingly.

ng capacity above its self-imposed debt cap to be able hazard event.

hazard event Council may have to review its levels of investment in facilities and infrastructure to support the District.

# FORECASTING ASSUMPTIONS

#### **EXTERNAL ASSUMPTIONS (CONT.)**

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAIN
<ul> <li>Emissions Trading Scheme (ETS)</li> <li>Council assumes that ETS costs will rise as a result of the Climate Change Response (Emissions Trading Reform) Amendment Act 2020.</li> <li>Council has assumed that the cost of carbon will be: <ul> <li>\$37.50 per NZU for 2021/2022</li> <li>\$42.50 per NZU for 2022/2023</li> <li>\$47.50 per NZU for 2023/2024</li> <li>\$50 per NZU for 2024/2025 to 2030/2031.</li> </ul> </li> <li>The potential ETS liability from the Nelson Tasman Regional Landfill Business Unit is combined with that of Nelson City Council. The Business Unit is proposing to mitigate the increase by improving landfill gas collection and destruction and to pass the remaining cost to consumers through landfill charges.</li> <li>Council also continues to participate in the scheme, as owner of several commercial forests.</li> </ul>	That ETS costs are higher than assumed, costing Council more than forecast through the Regional Landfill Business Unit and increasing revenue through Forestry.	Medium	If the increase in ETS costs are ma increase waste management fees costs. If carbon costs are higher than as through its forestry activities.
Government legislation Council assumes that it will be affected by changes to Government legislation. However, as the nature of these changes is not known, no financial provision has been made for them except where noted elsewhere in these forecasting assumptions. It is assumed that the Council will have the opportunity to submit on legislation likely to affect it and that Government will work with councils to ensure that any legislative changes are managed appropriately.	That Government legislation increases Council costs or reduces its ability to raise revenue.	Medium	If the increase costs from changes increase rates or fees and charges levels of service.

#### FINANCIAL ASSUMPTIONS

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAIN
Transition to funding depreciation	That the Council's share of depreciation	Low	Council will have to increase its bo
As part of its approach to funding infrastructure renewals, Council	is not fully funded by the end of the		funded through rates beyond 202
began funding depreciation from 2015/2016. It is assumed that	2024/2025 year requiring Council to		borrow for other purposes within
after a further four years Council's share of depreciation will be	fund a larger portion of the renewal of		need to review its programme of i
fully funded (for an explanation of the term 'Council's share of	assets from external borrowing beyond		The level of funding for depreciati
depreciation', refer to Council's Financial Strategy).	2024/2025.		and charges.

#### **AINTY ON FINANCIAL ESTIMATES**

materially higher than assumed, Council may need to ees and charges further or increase rates to fund these

assumed Council will benefit from increased revenue

iges in legislation are material, Council may need to ges to fund these or consider reducing discretionary

#### AINTY ON FINANCIAL ESTIMATES

s borrowing to fund the portion of depreciation not 2024/2025. This may reduce Council's capacity to nin its debt cap in the Financial Strategy. Council may of investment in facilities and infrastructure.

iation directly impacts on Council rates and other fees

#### FINANCIAL ASSUMPTIONS (CONT.)

## ASSUMPTION

#### Waimea Community Dam

The Waimea Community Dam (Dam) is on track to meet the May 2022 completion date, will be ready for the planned 2022/2023 irrigation season, and will be completed within the budgetary provision made in Tasman's 10-Year Plan 2021 – 2031.

Recognising there is residual uncertainty in Covid-19 costs and geology, the risk range of costs is between \$148 million and \$164 million. The forecast cost to completion provided by the Waimea Water Limited Board of \$158.5 million, and, in addition, the costs to enable future hydro power of \$350,000 have been included in the Tasman's 10-Year Plan 2021 – 2031 budget. This is the Company's best estimate and takes into account that the risk of uncertainty is now reduced due to the Dam being 50% complete, with its foundations mostly exposed and adapting the design to the conditions largely complete.

Council understands these estimates were pre-pared by the Company management (including reviews by internal Chartered Professional Engineers and external peer reviewers), and reviewed and approved by the Company's Board for issue to Shareholders.

The original cost is \$104.5 million, and the new cost is \$158.5 million excluding hydro, therefore the assumed cost overrun is \$54 million.

The funding of the \$54 million cost overrun is split as follows:

- Share of first \$3 million Council: \$1.5 million
- Share of first \$3 million Irrigator: \$1.5 million
- Irrigator extractive capacity advance: \$24.8 million
- Advance Council capacity: \$11.6 million
- Equity contribution Council: \$14.3 million
- Calculation interest adjustment (already funded by Council): \$0.3 million.

The accounting for our investment in Waimea Water Limited, requires us to calculate what Council's 'accounting interest' is in the assets, liabilities, revenue and expenses of Waimea Irrigators Limited. This was a new Accounting Standard (first effective June 2020) and there is limited application guidance. Therefore, we needed to determine whether the payments above impact Council's accounting interest.

We have assessed the accounting treatment of this funding for Tasman's 10 Year plan as follows:

#### First \$3 million

The first \$3.0 million will be shared 50:50 between the Council and Waimea Irrigators Limited. This payment will not result in voting shares in either party, therefore is excluded from the accounting interest. However, this payment results in an increase in the net assets of Waimea Water Limited, which have the impact of increasing the Councils Property, Plant and Equipment.

#### Irrigator extractive capacity advance \$24.8 million

This shareholder advance \$24.8 million is drawn by the Council through Crown Irrigation Investments Limited and the Local Government Funding Agency. These funds are then to be passed to Waimea Water Limited.

This is a back-to-back drawing. Waimea Irrigators Limited is effectively servicing this debt indefinitely, except for a portion in the first 5 years. The reason for Waimea Irrigators Limited servicing the debt, is that this advance relates to irrigator extractive capacity.

It is primarily for this reason that we have assessed that the substance of this arrangement is that the Council is acting as an agent for Waimea Irrigators Limited in respect to this loan. We have therefore not included this in Councils accounting interest, nor have we recognised a liability for the loan.

(Continued on the following page)

# FORECASTING ASSUMPTIONS

#### BRIEF DESCRIPTION OF RISK

Medium

That the Dam construction is not complete by May 2022. Those reliant on Council water supply on the Waimea Plains and surrounds including the urban water supplies will be exposed to drought risk for longer than expected.

Costs exceed the risk range upper level of \$164 million, requiring additional funding from Council and ratepayers.

The Council will have an increased level of exposure in the event of a default by Waimea Irrigators Limited in paying its water charges to Waimea Water Limited, as these water charges are now funding some of the interest costs on the Shareholder Advance for irrigator capacity in the Dam.

#### RTAINTY

# POTENTIAL EFFECTS OF UNCERTAINTY ON FINANCIAL ESTIMATES

Summer time restrictions may impact businesses, residents and Council's ability to service growth until the Dam is complete.

If the Dam costs are more than budgeted, Council would negotiate with the Government for additional funding. Increased costs could impact on Council's financial position and debt level. Rates levels may have to be reconsidered and other projects and programmes may need to be delayed, and/or levels of service standards lowered to accommodate the additional costs.

The risk of Waimea Irrigators Limited defaulting on its water charges is managed through the existing default provisions in the water augmentation agreement signed in 2018.

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# FORECASTING ASSUMPTIONS

#### FINANCIAL ASSUMPTIONS (CONT.)

## ASSUMPTION

#### Waimea Community Dam (cont.)

#### Further detail regarding the arrangement

For the first five years of the Tasman 10 Year Plan the interest costs on \$10.14 million of this advance will be funded through the Council's General Rate. After the five-year period, this debt is serviced by Waimea Irrigators Limited. The interest on the remaining \$14.64 million of shareholder advances will be funded by Waimea Water Limited water charges paid by Waimea Irrigators Limited. The full advance is secured over Waimea Water Limited assets. In addition interest, on the full advance, is also secured over Waimea Irrigators Limited assets (both through a second ranking security after Crown Irrigation Investments Limited Ioans).

After 40 years, according to the Shareholder Advance Agreement, Waimea Water Limited must seek to refinance this advance on commercial terms, subject to Council agreement. If the refinancing is agreed on commercial terms, the loan will be directly between Waimea Water Limited and a commercial entity. The decision related to the refinancing of the loan in 40 years, will be a shareholder reserve matter (requires agreement of Waimea Water Limited, Waimea Irrigators Limited and the Council).

If Waimea Water Limited does not succeed with this, or agreement between Council and Waimea Irrigators Limited is not reached, Council has a contractual option to roll over this loan, in five year terms. It is quite possible that irrigator capacity shareholder advances will be rolled over in perpetuity.

In either of the scenarios above, the Council will require Waimea Irrigators Limited to continue to be responsible for servicing this Ioan. If Waimea Irrigators Limited disagrees then there is a provision in the Council's Revenue and Financing Policy for a targeted rate to be charged to Waimea Irrigators Limited, therefore either way Waimea Irrigators Limited shall service the debt. This is because it is related to irrigator extractive capacity. The Council could also decide to fund the repayment of the loan, which would result in the Council receiving ordinary shares with voting rights, so long as the Council still has less than 75% of voting rights, otherwise some shares would be non-voting. We have assumed that the Council will not take this option, as this would create interest costs in the Council, which contractually sit with Waimea Irrigators Limited. It is for this reason that the Council deems the accounting interest in this advance to sit with Waimea Irrigators Limited, not the Council. This assumption would be revisited if it became probable that the Council may convert the loan to equity. The likely accounting impact would be an increase to debt and property, plant and equipment. Although, this is not deemed likely.

Another possibility, which would need further agreement, is that the Council may allow Waimea Irrigators Limited to pay off the loan in return for ordinary shares with voting rights. This is deemed a possibility, given Waimea Irrigators Limited will be servicing the debt, without the benefit of obtaining future voting rights. In the unlikely event of a liquidation, the ordinary shares which have voting rights, give the right to the net assets of Waimea Water Limited.

#### Council capacity advance \$11.6 million

The interest costs of the Council's portion of the shareholder advances (\$11.6 million) and its additional equity contribution will be funded through the Council's Urban Water account for extractive capacity and through the Zone of Benefit rate and Districtwide fixed charge for the environmental and public benefits. This loan is the Council's responsibility, and can be converted to voting shares, this is included in the Council's accounting interest.

#### Equity contribution Council: \$14.3 million

This equity payment results in voting shares to the Council, and is included in the Council's accounting interest, and there are no significant complexities.



TASMAN'S 10-YEAR PLAN 2021-2031

# FORECASTING ASSUMPTIONS

#### **FINANCIAL ASSUMPTIONS (CONT.)**

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTA
Marine farms not liable for rates Marine farms operating in the sea space within Council's boundary will not be liable to pay rates. This is the case under existing rating legislation and Council assumes no change for the duration of Tasman's 10-Year Plan 2021 – 2031. These industries currently make use of Council infrastructure on land, but are not required to contribute to their costs through a contribution to rates.	Central Government changes legislation to enable Council to rate marine farming industries.	Low	Council cannot currently rate m revenue from this activity would to fund related infrastructure ar contribution would ease the lev for increased levels of service.
Revaluation Council re-values fixed assets on a three yearly cycle. It is assumed that the following types of fixed assets will increase in value in Year 2 by the Business and Economic Research Ltd (BERL) Capital index (and every three years thereafter): Stormwater, Solid Waste, Roading, Water Supply, Wastewater, Rivers, Coastal, For Land, and Buildings by the BERL capital index from Year 3 and every 3 years thereafter. Commercial property will be revalued each and every year using the BERL capital index.	The revaluation of Council assets is higher than assumed, meaning that the costs of funding depreciation increase.	Low	These assumptions affect the deproposed budgets. The detail for rates are in the Statement of Ac If the revaluation of assets is hig consider increasing/decreasing cost of funding depreciation an renewals.
Inflation/Price changes Council has generally used the inflation figures provided by BERL. Variable annual rates have been applied to six cost groups across the model. Council has used BERL's overall average operating and capital local government cost indices, apart from salaries which it has adjusted to reflect Council's expected future costs. The non-rates revenue inflation factor is calculated as an average of the operating and salary adjustor.	Inflation is higher than assumed resulting in budgets being inadequate to deliver the programme of investment in facilities and infrastructure, and to deliver the levels of service in Tasman's 10-Year Plan 2021 – 2031.	Medium	If inflation for the goods and set Council will be required to cons programme of investment in fac reducing levels of service. If inflation for the goods and set Council costs will be lower and charges or selectively increasing
In Year 1, 2021/2022 Council has used the adjustors from 2020/2021 which is a slightly higher rate of inflation than recommended by BERL. In preparing Tasman's 10-Year Plan 2021 – 2031 Council has used the inflation factors as set out in the table below.			If movements in the consumer the goods and services Council Council to reduce any planned i

	JUNE 2022	JUNE 2023	JUNE 2024	JUNE 2025	JUNE 2026	JUNE 2027	JUNE 2028	JUNE 2029	JUNE 2030	JUNE 2031	TEN YEAR AVERAGE
Revenue	2.6%	3.2%	2.5%	2.6%	2.8%	2.9%	3.0%	3.1%	3.2%	3.2%	2.9%
Salaries	2.8%	3.4%	2.5%	2.7%	3.0%	3.2%	3.3%	3.4%	3.6%	3.7%	3.2%
Maintenance	2.3%	2.9%	2.5%	2.5%	2.5%	2.5%	2.6%	2.7%	2.7%	2.6%	2.6%
Energy	2.3%	2.9%	2.5%	2.5%	2.5%	2.5%	2.6%	2.7%	2.7%	2.6%	2.6%
Other*	2.3%	2.9%	2.5%	2.5%	2.5%	2.5%	2.6%	2.7%	2.7%	2.6%	2.6%
Capital	2.3%	3.0%	2.6%	2.6%	2.7%	2.6%	2.8%	2.8%	2.9%	2.7%	2.7%

\* Other Operating Expenses

#### **AINTY ON FINANCIAL ESTIMATES**

e marine farmers to use the coastal marine area. Any rates build help to generate additional revenue for the Council e and services (e.g. roading and Port Tarakohe). This level of rates incidence across the District and/or allow

e depreciation charges contained within Council's I for each asset category and Council's asset depreciation Accounting Policies.

higher/lower than assumed, Council may need to ng fees and charges and/or rates to pay for the different and/or increasing/decreasing capital expenditure for

services Council purchases is higher than assumed, onsider increasing rates and charges, reducing its facilities and infrastructure, increasing debt and/or

services Council purchases is lower than assumed, nd Council will consider reducing rates and/or fees and sing levels of service.

er price index (CPI) are substantially lower inflation for cil purchases, then there will be increasing pressure on ed rates or fees and charges increases.

# FORECASTING ASSUMPTIONS

#### FINANCIAL ASSUMPTIONS (CONT.)

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTA
Credit availability Credit can be obtained from financial markets on competitive terms and conditions.	That credit is not available on competitive terms and conditions resulting in Council's cost of borrowing being higher than anticipated.	Low	In recent years credit has been a rates and conditions. Should thi the cost of borrowing or in extre at all. Council may have to increase rat Council may have to reduce its i reducing levels of service.
Useful lives of significant assets We are assuming standard useful lives for Council assets except where we have good quality information that contradicts this. In Tasman's 10-Year Plan 2021 – 2031, the Council has made a number of assumptions about the useful life of its assets (refer Infrastructure Strategy in Tasman's 10-Year Plan 2021 – 2031 Volume 2). These assumptions affect the depreciation charges contained within Council's proposed budgets. Council has an ongoing programme to obtain improved information on the age and condition of its utilities assets.	That the lives of assets are materially shorter than assumed, necessitating renewal or replacement at an earlier date.	Low	If the life of assets are materially may need to increase borrowing
Interest rates In preparing Tasman's 10-Year Plan 2021 – 2031, Council has assumed lending interest rates for each year based on forecasts from Price Waterhouse Cooper. These interest rates include the cost of both funds already borrowed and anticipated new debt at anticipated future interest rates.	That borrowing interest rates are higher than assumed, resulting in Council's cost of borrowing being higher than anticipated.	Medium/High	If actual interest rates are higher increasing rates or adjusting futu- A 1% increase in interest rates in annum per \$1 million of borrow A degree of protection against fi the use of interest rate swaps. Council is also a member of the access to loans at a lower rate the Council is exposed to deposit in interest rates are impacted by the the OCR (Official Cash Rate).

	JUNE 2022	JUNE 2023									TEN YEAR AVERAGE
Interest Rate	3.60%	3.41%	3.13%	2.93%	2.89%	2.67%	2.49%	2.39%	2.45%	2.40%	2.84%

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#### AINTY ON FINANCIAL ESTIMATES

n available from the financial markets at competitive this change dramatically there are likely to be impacts on «treme circumstances the ability of the Council to borrow

rates to pay for the increased costs of borrowing. ts investment in infrastructure and facilities and consider

ally shorter than those contained within the Plan, Council ing with a consequential impact on increasing rates.

her than the assumed rate, this cost would be met by future borrowing requirements.

s increases interest costs by approximately \$10,000 per pwing.

st fluctuating interest rates has been provided through

he Local Government Funding Agency which provides e than Council could obtain directly from banks.

t interest rates through its prefunding activities. These y the Government's monetary policy settings in particular

# FORECASTING ASSUMPTIONS

#### FINANCIAL ASSUMPTIONS (CONT.)

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAIN
Waka Kotahi/New Zealand Transport Agency funding	Risk 2021/2022 to 2023/2024	Medium	Years 2021/2022 to 2023/2024
An underlying assumption of the budget figures contained in the Transportation Activity is that the Government financial assistance through Waka Kotahi Co-investment Rate will remain unchanged during Tasman's 10-Year Plan 2021 – 2031. Funding rates used for the preparation of Tasman's 10-Year Plan 2021 – 2031 are based on information from the Waka Kotahi and are set at 51%. Council applied to the National Land Transport Fund (NLTF) 2021- 2024 for a total continuous programme for local road maintenance of \$54.6 million. Waka Kotahi advised on 31 May 2021 that the Waka Kotahi Board endorsed indicative investment in the continuous programme of \$45.4 million. This is the total programme value, Waka Kotahi indicates it will fund 51% of the \$45.4 million. Allowing for Council's share of the local road programme, this indicates that there will be a funding shortfall of \$4,705,260 over the next three years. The Council has decided to delay until Year 4 the implementation of the increase in the performance target for the level of service relating to <i>"the percentage of sealed local road that is resurfaced each year"</i> . The Council has decided that the target will be 5-7% in 2021/2022,	That the Council is unable to meet its level of service for local road resurfacing with the reduced budget. <b>Risk 2024/2025 to 2030/2031</b> That Waka Kotahi financial assistance rates are lower than assumed, and/ or that Waka Kotahi does not fund the full NLTF request thereby increasing Council's costs for transportation related activities in Years 4 to 10.		<ul> <li>If there is a realistic risk that the C road resurfacing it may need to eit</li> <li>Increase debt, and/or</li> <li>Reprioritise other work throug</li> <li>Seek additional top up funding</li> <li>Years 2024/2025 to 2030/2031</li> <li>If Waka Kotahi financial assistance does not fund the full NLTF reque and/or reducing its programme o in levels of service being reduced</li> <li>Council can choose to commit its available within available funds ar roading network.</li> </ul>
2022/2023 and 2023/2024. The Council assumes that it will be able to achieve this target on the reduced budgets available. Between 2024/2025 and 2030/2031, the performance target will increase to 6-8%. It is assumed that Waka Kotahi will fund Council's full request made in to the NLTF from 2024/2025 to 2030/2031.			
Return on investments It is assumed that the return on investments, including dividends from Council Controlled Trading Organisations and retained earnings on subsidiaries will continue at current levels plus inflation or in line with the relevant organisation's Statement of Intent.	That returns are lower than assumed reducing the revenue from this source.	Low/Medium	There is increased uncertainty abo pandemic which could negatively If revenue from the return on inve consider increasing rates and/or r

#### AINTY ON FINANCIAL ESTIMATES

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e Council will not achieve its level of service for local o either:

ugh an Annual Plan process, and/or

ing from Waka Kotahi.

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nce rates are lower than assumed, and/or Waka Kotahi uest Council may need to consider increasing rates e of transport infrastructure investment. This may result ed.

its full share of funding accepting that the total funding consequence, Council will need to prioritise work s and this may negatively impact the condition of the

about the ongoing economic impact of the Covid-19 rely affect the return on Council's investments.

nvestments is lower than assumed, Council may need to or reducing levels of service.

# FORECASTING ASSUMPTIONS

#### FINANCIAL ASSUMPTIONS (CONT.)

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTAIL
Central Government Funding Following the Covid-19 restrictions Council has applied for government funding through a range of funds to help stimulate the local economy and provide jobs. In most cases there is a requirement that Council also contributes funding towards the projects, there are specific timeframes for completion and at times there are project management and accountability costs not covered by the external funding. A number of applications are still pending. With the exception of Waka Kotahi funding, Council has only included government funding in its revenue forecasts where a formal funding agreement has been entered into. Council negotiates project management costs to be covered by the funding received wherever possible. Any further project management and accountability costs have been provided for where a formal funding agreement has been entered into.	That Council is successful in accessing further government funding for programmes and projects with specific timelines for completion.	Medium	If Council receives funding for sp to change the timing of some wo change when Council's contribut timing of other projects to accon Receiving additional central gove expenditure, operating revenue,
Insurance costs Council has assumed that insurance cover for Council assets will be available throughout the life of Tasman's 10-Year Plan 2021 – 2031 and that premiums will rise faster than the rate of inflation for the first 4 years. Council expects insurance to rise by 7% plus inflation in those years.	Due to the physical risks to climate- exposed assets (e.g. infrastructure at risk from sea level rise), insurance premiums will substantially increase or insurance cover will not be available for assets in locations known to be vulnerable. These trends are already happening throughout New Zealand. That insurance cover will not be available for some or all Council assets for at least a period during the life of Tasman's 10-Year Plan 2021 – 2031. This is particularly likely for coastal and port assets. That insurance premiums will increase beyond the anticipated level due to increasing material damage from natural hazard and weather related events driving increasing claim levels to insurance companies. Council is facing a hardening insurance market that will drive increases in deductibles and reduction in cover limits.	Medium	If insurance cover is either not av Council may have to self-insure. I to replace damaged Council asse this increased level of available b other borrowing by reviewing its its levels of service and/or revisin

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#### **AINTY ON FINANCIAL ESTIMATES**

specific programmes or projects, it may be necessary work to access the government funding available and bution will be required. This could lead to changes in the commodate those attracting government funding.

overnment funding could impact operating ue, levels of service and debt levels.

available or premiums are above tolerable limits, re. This requires sufficient borrowing capacity to be able ssets following a disaster event or similar. Maintaining e borrowing capacity may mean Council has to reduce its investment in facilities and infrastructure, reviewing ising its debt limit in the Financial Strategy.

# FORECASTING ASSUMPTIONS

#### FINANCIAL ASSUMPTIONS (CONT.)

ASSUMPTION	BRIEF DESCRIPTION OF RISK	LEVEL OF UNCERTAINTY	POTENTIAL EFFECTS OF UNCERTA
Major Industrial Water Users (IWU) and provision of water to some Nelson South properties It is assumed that the volume of water supplied to the residential and industrial properties in the Nelson City Council area will remain relatively static over a 10-year period. Charges will be levied in accordance with the 2021 Engineering Services Agreement between Nelson City Council and Tasman District Council, and will approximate the daily and volumetric charges levied in Richmond.	That Council's revenue from providing water to major industrial water users and/or residential properties in Nelson South is lower than assumed.	Low	If the amount of water required the water storage and conveyan reduction in the volume provide urban water supply users, includ is that most of the costs of supp provided would also change the reduction in the volume of water rates and/or reducing levels of s
Port Tarakohe Redevelopment not proceeding Council has assumed that the proposed \$26 million upgrade of Port Tarakohe will not proceed and has not made budget provision for this.	That following further negotiations with central government grant funding is available from that source and Council decides to proceed with the redevelopment.	Low	If Council decides to proceed wi increase debt and rates levels as
Collection of Levies via Rates for Central Government Council will not incur costs from collecting additional rates or levies to fund central government functions. The Urban Development Act 2020 and the Infrastructure Funding and Financing Act 2020 provide for central government to set rates or levies for local authorities to collect on its behalf. In addition, the Fire and Emergency New Zealand (FENZ) Funding Review Consultation Document suggested the possibility of local authorities collecting levies for FENZ.	That Council will be required to collect one or more rates or levies on behalf of central government and the costs are not fully recovered. In this scenario additional Council rates would be required to fund the outstanding costs.	Medium	If Council is required to collect r of these purposes, changes will administration costs will be incu revenue. If the community generally cons government functions are attrib about rates affordability will be levels could further limit Counci delivers. This could lead to reduc infrastructure or other capital pu
Non-Rateable land and Trees There is no change to legislation meaning that a significant proportion of the District remains as non-rateable land. Similarly, there is no change to legislation meaning that rates cannot be charged on the capital value of trees in commercial forests.	Legislation is enacted that increases the categories for non-rateable land (including changes to the rateability of Māori freehold land). Legislation is enacted that enables the value of trees to be included in the capital value of commercial forests for rating purposes.	Low	Approximately 66 % of the land at least 60% Department of Con land becomes unrateable, this w the rates would need to increase If more land becomes rateable t of rates on the owners of this lan payers. Similarly, if rates could b the effect would be that comme of rates and other rate payers a
Holding Company Proposal The Council and Nelson City Council have decided to form a new company as a funding vehicle for the Nelson Airport Limited (NAL) and Port Nelson Limited (PNL). Due to the uncertainty about the extent and timing of financial benefits from forming the new company, no provision has been made in Tasman's 10-Year Plan 2021 – 2031 financial estimates for any increase in dividends or release of equity from these companies.	Dividends may be higher or lower than forecast in Tasman's 10-Year Plan 2021 – 2031. The Council could choose to release equity at some point in the future.	Medium	If revenue from dividends is low increasing rates and/or reducing If revenue from dividends is high pay down debt or invest further Any equity release from the rest Council's current Treasury Risk N

#### AINTY ON FINANCIAL ESTIMATES

ed decreases significantly Council will need to reassess yance needs for the urban water supply system. A large rided might also affect the cost of water provided to other luding Tasman residential properties. The reason for this pplying water are fixed, and a change in the volume the average cost per cubic metre. If there is a large ater provided, Council may need to consider increasing of service.

with the Port Tarakohe redevelopment it is likely to a scapital and operating costs increase.

ct rates on central government's behalf for one or more vill be required to Council's rating systems and significant ncurred on an annual basis to collect and account for this

onsiders the increase in rates to fund the central tributable to Council, it is likely that those concerned become more vocal and public pressure on rates ncil's scope to increase rates to pay for the services it duced levels of service and/or delays in the provision of I projects.

nd area in Tasman is currently non-rateable. This includes Conservation land – mostly the national parks. If more is will have implications for Council's rate take, meaning case on the remaining ratepayers to offset this loss.

le there would be an effect of increasing the incidence land and reducing the incidence of rates on other rate d be charged on the value of trees in commercial forest, mercial forest rate payers would pay a larger proportion is a lower proportion.

ower than assumed, Council may need to consider ing levels of service.

nigher than assumed, Council may choose to reduce rates, ner to improve levels of services.

estructure could be used to reduce debt under the k Management Policy.

# IMPACTS AND IMPLICATIONS OF A CHANGING CLIMATE FOR TASMAN DISTRICT

Two climate scenarios are used across the 2015 and 2019 NIWA reports, and are referred below.

- 1. RCP 8.5: "business as usual", where greenhouse gas emissions continue at current rate.
- 2. RCP 4.5: scenario where global action is taken towards mitigating climate change (e.g. Paris climate change agreement).

5.5	
IAN IMPACTS	AND IMPLICATIONS
fire h	used risk of wildfire – longer spells of extreme azard. f heat stress negatively affecting the health of
er than 25°C)*Reduis per year by 2040*Reduays for Tasman by 2090LowealtitudeExteree consecutiveshoreratures > 25°C)Damper year by 2040Damave days per year byImple(b)Imple(c)Sper year by 2040(c)Sper year by 2040(c)Sper year by 2090(c)Negation(c)Sper year by 2090(c)Stress	e, animals and plants. teed workplace productivity. r heating costs in winter, higher cooling costs nmer. ded summer leisure and tourism seasons, but er ski season. ge to transport infrastructure, e.g. melting of surfaces. wed efficiency of wastewater treatment s. er demand for drinking water at times when is likely to be scarcer. tive impacts on water quality. on ecosystems and associated impacts on and economy. o agriculture and horticulture-drought and d water for irrigation.
per year by 2090 char • Favo disea • High	e and habitat of native plants and animals will ge-extinction of some species. rrable conditions for some/different pests and ses. er temperatures may allow for different crops
• Timi	grown. g of seasonal activities such as flowering, ing and migration will change.
ion from soils	-

# FORECASTING ASSUMPTIONS

# IMPACTS AND IMPLICATIONS OF A CHANGING CLIMATE FOR TASMAN DISTRICT (CONT.)

## CHANGES TO CLIMATE IN TASMAN

#### Seasonal change in rainfall patterns

- More rainfall in all seasons (except spring, for coastal areas) by 2040
- Slightly less (-5%) rainfall in western parts of Tasman for all seasons, except winter (up to 40% increase; RCP 8.5) by 2090.

#### Rainfall patterns within seasons will change:

- Longer dry periods: more intense, more frequent drought.
- Extreme rainfall: more frequent and more extreme rainfall events

# CHANGING RAINFALL PATTERNS AND INTENSITY

and 8.5)

140 mm and 200 mm deficit by 2090 (RCP 4.5

#### IMPACTS AND IMPLICATIONS

- Issues with water availability for drinking, irrigation, agriculture and horticulture during drought.
- More frequent, more intense river flooding and direct rainfall flash flooding of communities and businesses, with knock-on consequences to people and economy.
- The capacity of storm water infrastructure could be stretched.
- Flood damage to bridges, roads and other infrastructure and lifelines.
- There could be changes to cost and availability of insurance.
- Health risks from contamination of drinking water in flood events.
- Parks and recreation grounds negatively affected by both drought and flooding.
- Drought and/or fire leads to loss of vegetation on hills, which leads to landslides and rapid erosion of soils by intense rainfall and strong winds. There could be permanent loss of soils, preventing revegetation.
- Increased erosion leads to more sediment in waterways, causing poorer water quality, issues with stream capacity and issues with treatment for drinking water.
- Higher stress on indigenous ecosystems, plants and animals, especially with drought.
- Drought will increase wildfire risk especially when temperatures are high.

#### IMPACTS AND IMPLICATIONS OF A CHANGING CLIMATE FOR TASMAN DISTRICT (CONT.)

#### CHANGES TO CLIMATE IN TASMAN IMPACTS AND IMPLICATIONS Some of the high-level impacts of sea level rise and Permanent Sea level rise: coastal hazards may include: Sea levels will continue to rise and are likely to rise at an accelerated rate over time. Our · More frequent, more severe coastal flooding of planning for sea level rise (SLR) is based on the coastal communities, infrastructure and businesses RCP8.5H+ scenario outlined in the Ministry for and knock-on consequences for health, wellbeing the Environment's Coastal Hazards and Climate and economy. Change Guidance (2017), i.e.: Saltwater incursion into freshwater habitats. • up to 0.3m SLR by 2045 • Killing of plant species that are intolerant to salt water. • up to 0.9m SLR by 2090 Coastal squeeze for species where there is no room • up to 1.9m SLR by 2150 HAZARDS for them to migrate inland. (metres above 1986-2005 baseline sea levels). Shallow, salty groundwater will damage buried Note that for coastal subdivisions, greenfield pipes and foundations of roads and buildings. It can **STAL** developments and major new infrastructure, we result in cold, damp homes. are planning for 1.9m SLR by 2150. COA Shallowing of groundwater can lead to long-term Permanent Groundwater rise: standing surface water. AND • Shallowing of groundwater in coastal areas in Our coastline may switch from accretion to erosion. response to sea level rise. LEVEL Coastal erosion can result in loss of road access to isolated coastal communities. More frequent storm surge (temporary SEA raising of sea level during storms) There could be changes in the cost and availability · Storm surges will become more frequent and of insurance. 2 increase in height. **CHANGES** • There may be migration of people inland from coastal and low-lying communities. Saltwater intrusion into coastal groundwater, • There could also be population growth due to and further upstream in rivers climate refugees from other countries. Council has recently prepared a 'first-pass' risk assessment to understand our vulnerability to coastal storm inundation and sea level rise. This assessment identifies representative assets, property, infrastructure and facilities (referred to as 'elements at risk') that we value and that may be exposed to a present day 1% annual exceedance probability (AEP) coastal storm inundation event and a range of sea level rise scenarios up to 2m. It identifies and broadly quantifies elements at risk that may be vulnerable to coastal hazards (e.g. number of buildings or length of road exposed), but does not attempt to measure the severity of the hazard or

associated costs of repairing or replacing infrastructure.

(Continued on the following page)

# FORECASTING **ASSUMPTIONS**

IMPACTS AND IMPLICATIONS OF A CHANGING CLIMATE FOR TASMAN DISTRICT (CONT.)

#### CHANGES TO CLIMATE IN TASMAN

CHANGES TO SEA LEVEL AND COASTAL HAZARDS

#### IMPACTS AND IMPLICATIONS

- There will be social, cultural, economic and environmental implications for individuals, landowners, businesses, iwi, and the wider community, in addition to the broader implications for the District. For example:
- Approximately 11% of urban land (941 ha), 44% of grassland (3,650 ha), 25% of coastal indigenous vegetation (2,106 ha), 10% of exotic forestry (857 ha) and 9% of horticultural land (760 ha) is vulnerable to coastal storm inundation and rising sea levels.
- An estimated population of 8,400 people are located in low-lying coastal areas that are vulnerable to coastal storm inundation and sea level rise. Approximately 60% of people are located in the Motueka – Riwaka coastal area (4,970 people), followed by 12% of people in the Māpua - Ruby Bay coastal area (990 people).
- Motueka is the largest town that will be affected by coastal storm inundation and sea level rise. The cost to either repair damages, replace or relocate over the longer term will be significant. There are an extensive number of vulnerable elements at risk including people, homes, tourism accommodation, businesses and industry, Port Motueka, community facilities, and infrastructure. Any damage or inability to use roads (particularly SH60) as a result of inundation will impact not only to Motueka and Riwaka, but access to Golden Bay/Mohua. Low-lying horticultural and pastoral land around Motueka and Riwaka is also vulnerable.
- Māpua and Ruby Bay's exposure to coastal hazards is well known. It is the second largest residential area with associated services (e.g. businesses, community facilities, and infrastructure) vulnerable to coastal hazards and sea level rise.
- · Land adjacent to the Waimea Inlet and on the inlet islands is vulnerable, including a large area of business and industrial land; recreation, conservation and forestry land uses and three waters pipe infrastructure on Moturoa/Rabbit Island; Bell Island wastewater treatment plant; recreation and conservation values in and around the inlet and islands; and horticulture and pastoral farming on the Waimea Plains.

(Continued on the following page)

#### IMPACTS AND IMPLICATIONS OF A CHANGING CLIMATE FOR TASMAN DISTRICT (CONT.)

Chappell, P., Mullan, B., Paul, V., Bell, R., & Law, C. (2015). *Climate Change and Variability – Tasman District*. NIWA Client Report AKL2015-021. Ministry for the Environment. (2017). *Coastal Hazards and Climate Change: Guidance for Local Government*. Wellington: Ministry for the Environment. Ministry for the Environment. (2020). *National Climate Change Risk Assessment for Aotearoa New Zealand: Main report – Arotakenga Tūraru mõ te Huringa Āhuarangi o Āotearoa Pūrongo whakatōpū*. Wellington: Ministry for the Environment. Pearce, P., Woolley, J-M., & Sood, A. (2019). *Climate change projections for Tasman and impacts on agricultural systems*. NIWA Client Report 2019309AK.

## IMPACTS AND IMPLICATIONS OF A CHANGING CLIMATE FOR TASMAN DISTRICT (CONT.)

#### IMPACTS AND IMPLICATIONS

FORECASTING ASSUMPTIONS

- Altered marine ecosystems, particularly affecting hard shelled species.
- Extinction of some species.
- Changes to the range of species, location and abundance of fish and sea birds around NZ.
- Impacts on aquaculture and fishing industries.
- Reduced recreational benefits.
- More frequent damage to trees, buildings and power lines.
- Will make cycling more dangerous.
- Will increase fire risk during hot, dry periods.
- More opportunities for wind generation of electricity.
- Animal heat stress in pastoral farming systems, with implications for animal welfare and performance.
- Changes to plant phenological development (e.g. early ripening of grapes due to high temperatures), or plant productivity (e.g. poor flavour in winter vegetables due to a lack of frosts).
- Changes to the potential land uses and crop types in areas most affected by climate change (implications for land use versatility).
- Increased growth rates for Pinus radiata at higher elevations, but increased fire risk.
- Increased need for water storage and irrigation for plant survival during drought or heatwaves.
- Increased risk from pests and diseases with a warmer climate.
- Greater incidence of slips and slope failures, soil pugging and waterlogging from heavy and frequent rainfall events.

To further assist readers, the following definitions of other terms used in the document are set out below.

# **ANNUAL PLAN**

A plan required by the Local Government Act 2002 to be produced by Council in the two intervening years between each three-yearly Long Term Plan (LTP). The main purpose of the Annual Plan is to identify any amendments and variations to the specific year of the base LTP.

# **ANNUAL REPORT**

Annual Reports are published following the end of each financial year which ends on 30 June. It is an audited account of whether Council completed its planned work programme. Any work not completed as planned is explained. The Annual Report is a key method for Council to be accountable to the community for its performance.

# ANNUAL RESIDENTS' SURVEY

The Annual Residents' Survey is the survey of residents' opinions that Council has undertaken annually by an independent research agency.

# ACTIVITY MANAGEMENT PLANS

Activity Management Plans (AMPs) describe the infrastructural assets and the activities undertaken by Council and outline the financial, management and technical practices to ensure the assets are maintained and developed to meet the requirements of communities over the long term. Activity Management Plans focus on the service that is delivered as well as the planned maintenance and replacement of physical assets.

# ASSOCIATE

An associate is an entity over which Tasman District Council has a significant influence and that is neither a subsidiary nor an interest in a joint venture.

# **ASSUMPTIONS**

Assumptions are the underlying premises made by Council that affect its financial planning for a specific activity, or for all Council activities. These are made clear so everyone can understand the basis for Council's financial planning, and form an opinion about how reasonable those assumptions are.

# **CAPITAL COST**

The cost of creating or acquiring new physical assets or to increase the capacity of existing assets beyond their most recently assessed design capacity or service potential.

# **CAPITAL EXPENDITURE**

This expenditure relates to the purchase or creation of assets that are necessary to assist in the provision of services. They have useful lives in excess of one year and are therefore included in the Statement of Financial Position. Capital expenditure includes the creation of assets that did not previously exist or the improvement or enlargement of assets beyond their original size and capacity.

# **CAPITAL VALUE**

Capital value is the value of the property including both the value of the land and any improvements (e.g. buildings) on the land.

# COMMUNITY

Community means everyone in Tasman District: individuals, businesses, local and central government, groups and organisations, iwi, Māori, disabled, young, old, families, recent migrants and refugees, rural and urban residents.

# **COMMUNITY OUTCOMES**

Community outcomes are the priorities and aspirations identified by Council that it aims to achieve to promote the present and future social, economic, environmental and cultural well-being of the community.

# APPENDIX 1: GLOSSARY

# CONSULTATION

Consultation is the dialogue that comes before decision-making. Consultation is an exchange of information, points of view and options for decisions between affected and interested people and the decision makers.

# COUNCIL-CONTROLLED ORGANISATION

As defined by Section 6 of the Local Government Act 2002, a company under the control of local authorities through their:

- Shareholding of 50 percent or more;
- Voting rights of 50 percent or more; or
- Right to appoint 50 percent or more of the directors.

# DEPRECIATION

Depreciation is an estimate of the wearing out, consumption or loss of value of an asset over time.

# EQUITY INVESTMENT

An equity investment generally refers to the buying and holding of shares in anticipation of income from dividends and capital gains, as the value of the stock rises. Council can also hold equity investments for strategic purposes.

# FAIR VALUE

The price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

# FINANCIAL YEAR

Council's financial year runs from 1 July to 30 June the following year.

# **GENERAL RATES**

The general rate funds activities which are deemed to provide a general benefit across the entire District or which are not economic to fund separately. It is charged to every rateable property in the District.

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# **GROUPS OF ACTIVITIES**

Groups of activities are the services, projects or goods produced by Council. These are 13 broad groups of all of Council's services and facilities, each with common elements. For example, Community Facilities and Parks is a group of activities and includes services such as reserves, libraries and community halls.

# INCOME

Revenue received from external sources both cash and non-cash in nature.

# INFRASTRUCTURE

Networks that are essential to running a district, including the roading network, water supply and wastewater and stormwater networks.

# **INFRASTRUCTURE ASSETS**

These are assets required to provide essential services like water, stormwater, wastewater and roading. They also include associated assets such as pump stations, treatment plants, street lighting and bridges.

# LEVELS OF SERVICE

This term describes what Council will deliver. Performance measures are specific indicators used to demonstrate how Council is doing regarding delivery of services. The measures are described in each Activity Management Plans. Council reports on the levels of service it delivered and, on the performance measures each year through the Annual Report.

# LONG TERM PLAN (LTP)

The Local Government Act 2002 requires Council to adopt a LTP. The LTP outlines Council's intentions over a 10 year period. The LTP requires extensive community consultation, the identification of community outcomes and priorities, and the establishment of monitoring and review mechanisms. The LTP was previously called the Long Term Council Community Plan.

# NET EXTERNAL DEBT (NET DEBT)

Net external debt means total external debt less liquid financial assets and investments.

# APPENDIX 1: GLOSSARY

# **NET INTEREST**

Net interest is interest paid less interest income received.

# OPERATING COSTS (OR OPERATING EXPENDITURE)

These expenses, which are included in the Prospective Income Statement, are the regular costs of providing ongoing services and include salaries, maintaining assets, depreciation and interest. The benefit of the cost is received entirely in the year of expenditure.

# **PERFORMANCE TARGETS**

These are the measures that will be used to assess whether the performance has been achieved.

# **PRIMARY NETWORK**

The network of pipes and open drains that manage stormwater for most rainfall events.

# **RATES INCOME**

Income derived from setting and assessing general or targeted rates.

# RENEWALS

The replacement of an asset or its component that has reached the end of its life, so as to provide a similar level of service or agreed alternative.

# **RETURN ON INVESTMENT**

Investments are managed to cover costs as well as return a surplus to Council. Investments with a higher return are favoured over those with a lower return.

# SOLID WASTE

Waste products of non-liquid or gaseous nature (for example, building materials, used packaging, household rubbish).

# **STORMWATER**

Water that is discharged during rain and run-off from hard surfaces such as roads.

# **TARGETED RATES**

A targeted rate is designed to fund a specific function or activity. It can be levied on specific categories of property (e.g. determined by a particular use or location) and it can be calculated in a variety of ways (e.g. based on capital value, as a fixed amount per rateable property etc.).

# **UNCALLED CAPITAL**

Capital that a company has raised by issuing shares or bonds but that the company has not collected because it has not requested payment.

# UNIFORM ANNUAL GENERAL CHARGE (UAGC)

A UAGC is a portion of the general rate collected as a fixed charge per rateable property. It is deemed that the properties receive equal benefit for services charged regardless of the rateable value of the properties, e.g. use of parks, reserves and libraries.

# **UNITARY AUTHORITY**

Tasman District Council is a unitary authority, which means we carry out the functions of both a regional council and a territorial authority (see page 10).

# **URBAN WATER CLUB**

Includes all those Council-owned urban reticulated water supplies (except Motueka). They are grouped together for the purpose of allocating the costs of urban water supplies. The charge is consistent across all members of the urban water club.

# WASTEWATER

Wastewater is the liquid waste from homes (including toilet, bathroom and kitchen wastewater products) and businesses.

# **ZONE OF BENEFIT**

The area which receives a more direct benefit from water augmenting the Waimea River and its aquifers through the construction and operation of the Waimea Community Dam.

